SixTen and Associates

Mandate Reimbursement Services

EITH B. PETERSEN, President

P.O. Box 340430

Sacramento, CA 95834-0430

Telephone: (916) 419-7093

Fax: (916) 263-9701

E-Mail: Kbpsixten@aol.com 5252 Balboa Avenue, Suite 900

San Diego, CA 92117

Telephone: (858) 514-8605

Fax: (858) 514-8645

RECEIVED

AUG 1 4 2014

COMMISSION ON STATE MANDATES

August 13, 2014

Heather Halsey, Executive Director Commission on State Mandates 980 Ninth Street, Suite 300 Sacramento, CA 95814

RE:

1116/92 and 764/99 Integrated Waste Management

Redwoods Community College District

Fiscal Years 1999-00 and 2000-01 and 2003-04 through 2005-06

Incorrect Reduction Claim

Dear Ms. Halsey:

Enclosed is the original and two copies of the above referenced incorrect reduction claim for Redwoods Community College District.

SixTen and Associates has been appointed by the District as its representative for this matter and all interested parties should direct their inquiries to me, with a copy as follows:

Lee Lindsey, Vice President, Administrative Services Redwoods Community College District

7351 Tompkins Hill Road

Eureka, CA 95501 Voice: 707-476-4172 Fax: 707-476-4402

E-Mail: lee-lindsey@redwoods.edu

Sincerely,

Keith B. Petersen

Enclosure: Incorrect Reduction Claim

C: Lee Lindsey, Vice President, Administrative Services

Redwoods Community College District

COMMISSION ON STATE MANDATES

1. INCORRECT REDUCTION CLAIM TITLE

1116/92 and 764/99 Integrated Waste Management

2. CLAIMANT INFORMATION

Redwoods Community College District

Lee Lindsey, Vice President Administrative Services 7351 Tompkins Hill Road Eureka, CA 95501

Voice: 707-476-4172 Fax: 707-476-4402

E-Mail: lee-lindsey@redwoods.edu

3. CLAIMANT REPRESENTATIVE INFORMATION

Claimant designates the following person to act as its sole representative in this incorrect reduction claim. All correspondence and communications regarding this claim shall be forwarded to this representative. Any change in representation must be authorized by the claimant in writing, and sent to the Commission on State Mandates.

Keith B. Petersen, President SixTen and Associates P.O. Box 340430 Sacramento, CA 95834-0430

Voice: (916) 419-7093 Fax: (916) 263-9701

E-mail: Kbpsixten@aol.com

Filing Date: AUG 1 4 2014

COMMISSION ON STATE MANDATES

IRC#: 14-0007-I-10

4. IDENTIFICATION OF STATUTES OR EXECUTIVE ORDERS

Statutes of 1992, Chapter 1116, Statutes of 1999, Chapter 764, Public Resources Code 40418, 40196.3, 42920-928 Public Contract Code 12167 and 12167.1

5. AMOUNT OF INCORRECT REDUCTION

<u>Fiscal Year</u>	Amount of Reduction
1999-2000	\$ 3,632
2000-2001	\$ 9,140
2003-2004	\$ 8,625
2004-2005	\$ 6,876
2005-2006	\$ 9,974
TOTAL:	\$ 38,247

6. NOTICE OF NO INTENT TO CONSOLIDATE This claim is not being filed with the intent to

This claim is **not** being filed with the intent to consolidate on behalf of other claimants.

Sections 7-12 are attached as follows:

7. Written Detailed Narrative:	Pages 1 to 21
8. Final SCO Audit Report:	Exhibit A
9. Parameter's and Guidelines:	Exhibit B
10. Claiming Instructions:	Exhibit C
11. Annual Reimbursement Claims:	Exhibit D
12. Controller's Payment Letters:	Exhibit E

13. CLAIM CERTIFICATION

This claim alleges an incorrect reduction of a reimbursement claim filed with the State Controller's Office pursuant to Government Code section 17561. This incorrect reduction claim is filed pursuant to Government Code section 17551, subdivision (d). I hereby declare, under penalty of perjury under the laws of the State of California, that the information in this incorrect reduction claim submission is true and complete to the best of my own personal knowledge or information or belief.

Lee Lindsey, Vice President Administrative Services

nature

Date

1 2 3 4 5 6 7	Claim Prepared by: Keith B. Petersen SixTen and Associates P.O. Box 340430 Sacramento, California 95834-0430 Voice: (916) 419-7093 Fax: (916) 263-9701	
8	BEFOR	RE THE
9	COMMISSION ON S	STATE MANDATES
10	STATE OF C	CALIFORNIA
11	INCORRECT REDUCTION CLAIM OF:)	No. CSM
12 13 14 15 16 17 18 19 21 22 23 24 25 26 27 28	REDWOODS) Community College District) Claimant.)	Statutes of 1992, Chapter 1116, Statutes of 1999, Chapter 764, Public Resources Code 40418, 40196.3, 42920-928 and Public Contract Code 12167 and 12167.1. Integrated Waste Management Annual Reimbursement Claims: Fiscal Year 1999-00 Fiscal Year 2000-01 Fiscal Year 2003-04 Fiscal Year 2004-05 Fiscal Year 2005-06
29	INC	ORRECT REDUCTION CLAIM FILING
30	PART I. AUTHORIT	Y FOR THE CLAIM
31	The Commission on State Mandates	has the authority pursuant to Government
32	Code Section 17551(d) " to hear and ded	cide upon a claim by a local agency or
33	school district, filed on or after January 1, 19	85, that the Controller has incorrectly
34	reduced payments to the local agency or scl	nool district pursuant to paragraph (2) of

ŗ

subdivision (d) of Section 17561." Redwoods Community College District (hereafter "District") is a "school district" as defined in Government Code Section 17519. Title 2, CCR, Section 1185 (a), requires the claimant to file an incorrect reduction claim with the Commission.

This incorrect reduction claim is timely filed. Title 2, CCR, Section 1185 (c), requires incorrect reduction claims to be filed no later than three years following the date of the Controller's notice to the claimant of a reduction in payment for an annual claim. A Controller's audit report dated April 11, 2014, has been issued. See Exhibit A. A Controller's claim action notice letter dated April 18, 2014, has been issued for each audited annual claim that constitutes notice of the field audit findings that resulted in a claim payment reduction. See Exhibit E. The audit report and claim action letters each and both constitute a final adjudication of the claim and notice of payment reduction.

There is no alternative dispute resolution process available from the Controller's office. The audit report letter states that an incorrect reduction claim should be filed with the Commission if the claimant disagrees with the audit findings.

PART II. SUMMARY OF THE CLAIM

The Controller conducted an audit of the District's annual reimbursement claims for Fiscal Years 1999-00 and 2000-01 and 2003-04 through 2005-06 for the cost of complying with the legislatively mandated Integrated Waste Management program. As a result of the audit, the Controller determined that \$38,247 of the \$230,988 claimed costs were unallowable:

1 2	Fiscal <u>Year</u>	Amount <u>Claimed</u>		Audit <u>Adjustmen</u>		SCO Payments		mount Due State> District
3	1999-00	\$	23,105	\$	3,632	\$	0	\$ 19,473
4	2000-01	\$	47,151	\$	9,140	\$	0	\$ 38,011
5	2003-04	\$	61,814	\$	8,625	\$	6,088	\$ 47,101
6	2004-05	\$	56,862	\$	6,876	\$	0	\$ 49,986
7	2005-06	\$	42,056	\$	9,974	\$	0_	\$ 32,082
8	Totals	\$	230,988	\$	38,247	\$	6,088	\$ 186,653

Since the District has previously received \$6,088 in payments for these claims as of the date of the audit report, the audit report states that \$186,653 is payable to the District.

PART III. PREVIOUS INCORRECT REDUCTION CLAIMS

The District has not filed any previous incorrect reduction claims for this mandate program. The following districts have filed incorrect reduction claims on this mandate program that include similar issues:

15	COSM No.	IRC Date	<u>District</u>
16	13-0007-I-01	03/28/14	Pasadena Area Community College District
17	13-0007-I-02	06/17/14	Sierra Joint Community College District
18	13-0007-I-03	07/09/14	Citrus Community College District
19	13-0007-I-04	07/09/14	Gavilan Joint Community College District
20	13-0007-I-05	07/09/14	Victor Valley Community College District
21	13-0007-I-06	07/09/14	State Center Community College District
22	13-0007-I-07	07/15/14	El Camino Community College District
23		07/30/14	North Orange County Community College District
24		08/07/14	Long Beach Community College District
			•

A. Mandate Legislation

Statutes of 1992, Chapter 1116, amended Public Contract Code sections 12167 and 12167.1 allowing the governing board of each college district, on or after July 1,

PART IV. BASIS FOR REIMBURSEMENT

1994, to expend funds in the Integrated Waste Management Account, upon appropriation by the Legislature, for the purpose of offsetting costs created by the recycling program.

Statutes of 1999, Chapter 764, added Public Resources Code sections 40148, 40196.3 and 42920-42928 to require the governing board of each college district, on or before February 15, 2000, to adopt a state agency model integrated waste management plan which specifies that the district: complies with the State Agency Model plan; designate a solid waste reduction and recycling coordinator; divert at least 50 percent of all solid waste from disposal or transformation facilities; submit a report to the board summarizing the progress made in reducing solid waste; and, submit information on quantities of recyclable materials collected on an annual basis to the Board.

B. <u>Test Claim</u>

The Commission on State Mandates, in the Statement of Decision adopted at the March 25, 2004 hearing, found that Public Resources Code sections 40148, 40196.3, 42920-42928, Public Contract Code sections 12167 and 12167.1, and the State Agency Model Integrated Waste Management Plan constitute new programs or higher levels of service for community college districts within the meaning of Section 6, Article XIII B of the California Constitution. The Commission determined that performing the following specific new activities resulted in increased costs for community college districts to:

Comply with the state model plan (Public Resources Code section 42920(b)(3) 1 (1) 2 and State Agency Model Integrated Waste Management Plan, February 2000). 3 (2) Designate a district solid waste reduction and recycling coordinator (Public Resources Code section 42920 (c)). 4 Divert at least 25 percent of all of its solid waste by January 1, 2002 and at least 5 (3) 6 50 percent by January 1, 2004 (Public Resources Code sections 42921 and 42922(i)). A district may seek an extension from the California Integrated Waste 7 Management Board until December 31, 2005. 8 Report by April 1 each year to the California Integrated Waste Management 9 (4) 10 Board the progress in reducing solid waste (Public Resources Code sections 42926(a) and 42922(i)). Submit annual recycled material reports to the California Integrated Waste 12 (5) 13 Management Board (Public Contract Code section 12167.1). C. Parameters and Guidelines 14 15 On March 30, 2005, the original parameters and guidelines were adopted. As a result of litigation¹, amended parameters and guidelines were issued September 26, 16

State of California, Department of Finance, California Integrated Waste Management Board v. Commission on State Mandates, et al. (Sacramento County Superior Court, Case No. 07CS00355)

1

The Department of Finance and the Integrated Waste Management Board filed a petition for writ of mandate in March 2007, asking the court to set aside the Commission's decision granting the test claim and to require the Commission to issue a

- 1 2008, with retroactive effect. A copy of the original and amended parameters and
- 2 guidelines are attached as Exhibit B.
 - D. Claiming Instructions

3

4

5

6

7

8

9

10

The Controller issued the first claiming instructions on June 6, 2005, for use to submit the initial claims for Fiscal Years 1999-00 through 2004-05. The claiming instructions have been annually revised for purposes of subsequent fiscal year filing dates. A copy of these claiming instructions are attached. See Exhibit C. However, since the Controller's claim forms and instructions have not been adopted as regulations, they have no force of law, and, therefore, have no effect on the outcome of this incorrect reduction claim.

new Statement of Decision and parameters and guidelines that give full consideration to the community colleges' cost savings (e.g. avoided landfill disposal fees) and revenues (from recyclables) by complying with the test claim statutes. Petitioners' position was that the Commission had not properly accounted for all the offsetting cost savings from avoided disposal costs, or offsetting revenues from the sale of recyclable materials, in the Statement of Decision or parameters and guidelines. The Judgment and a Writ of Mandate were issued on June 30, 2008, ordering the Commission to:

- 1. amend the parameters and guidelines in Test Claim No. 00-TC-07 to require community college districts claiming reimbursable costs of an integrated waste management plan under Public Resources Code section 42920, et seq. to identify and offset from their claims, consistent with the directions for revenue in Public Contract code sections 12167 and 12167.1, cost savings realized as a result of implementing their plans; and
- 2. amend the parameters and guidelines in Test Claim No. 00-TC-07 to require community college districts claiming reimbursable costs of an integrated waste management plan under Public Resources Code section 42920, et seq. to identify and offset from their claims all of the revenue generated as a result of implementing their plans, without regard to the limitations or conditions described in sections 12167 and 12167.1 of the Public Contract Code.

PART V. STATE CONTROLLER CLAIM ADJUDICATION 1 2 The Controller conducted an audit of the District's annual reimbursement claims 3 for Fiscal Years 1999-00 and 2000-01 and 2003-04 through 2005-06. The audit 4 concluded that only \$192,741 (83%) of the District's \$230,988 costs, as claimed, are allowable. A copy of the April 11, 2014, audit report is attached as Exhibit A. 5 PART VI. STATEMENT OF THE ISSUES 6 7 STATUTE OF LIMITATIONS FOR AUDIT The District asserts that the three-year statute of limitations to start the audit had 8 9 expired for FY 2003-04 when the Controller commenced the audit. Pursuant to Chapter 10 724, Statutes of 2010, an appropriation was made to the District by January 14, 2011, for FY 2003-04 for \$6,088. The date of payment is a matter of record not available to 1 12 the District but that can be produced by the Controller. Government Code Section 17558.5 (as amended by Statutes of 2004, Chapter 13 14 890, Section 18, operative January 1, 2005) states: A reimbursement claim for actual costs filed by a local agency or school 15 (a) 16 district pursuant to this chapter is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement 17 claim is filed or last amended, whichever is later. However, if no funds are 18 appropriated or no payment is made to a claimant for the program for the fiscal 19 year for which the claim is filed, the time for the Controller to initiate an audit 20 shall commence to run from the date of initial payment of the claim. In any case, 21 22 an audit shall be completed not later than two years after the date that the audit is commenced. (Emphasis added) 23 24 The audit commencement date is the date of first contact made by Controller to the

claimant. Jim Spano, Bureau Chief, Mandated Cost Audit Bureau, State Controller's

25

- 1 Office, in an e-mail (see Exhibit A) dated November 22, 2011, to Nancy Patton,
- 2 Assistant Executive Director of the Commission at that time, and Keith Petersen
- 3 (SixTen and Associates) stated the following:

At the same meeting, Commission staff asked what we believe constitutes the initiation of an audit pursuant to Government Code section 17558.5. We consider the event that initiates an audit pursuant to Government Code section 17558.5 to be the date of the initial contact by the SCO to the auditee (generally a telephone contact) to inform them and put them on notice of the SCO's intention to perform the audit. In addition, we consider this same date as the event that commences the two-year period to complete an audit pursuant to Government Code section 17558.5. (Emphasis added).

The Controller's April 11, 2014, audit report states that the first contact the District received regarding this audit was January 17, 2014, which is more than three years after the January 14, 2011, appropriation for the FY 2003-04 annual claim. Therefore, the Controller did not have jurisdiction to audit FY 2003-04.

Finding - Unreported offsetting savings

A. OFFSETTING COST SAVINGS

The District did not report offsetting cost savings because none were realized.

The audit report states that the total claimed costs of \$230,988 should have been reduced by \$43,377 of cost savings calculated by multiplying the tonnage diverted by a statewide average landfill fee per ton. However, none of these alleged cost savings were realized by the District as required by the parameters and guidelines.

1. The Legal Requirement

The notion of avoided cost for this mandate is a result of litigation by the

- 1 Department of Finance and the Integrated Waste Management Board. The retroactive
- 2 court decision requires a community college district to "identify and deduct offsetting
- 3 costs savings from its claimed reimbursable costs." The court asserted, without
- 4 evidence in the record, that these reductions will "most likely" occur:

In complying with the mandated solid waste diversion requirements of Public Resources Code section 42921, California Community Colleges are likely to experience cost savings in the form of reduced or avoided costs of <u>landfill</u> <u>disposal</u>. The reduced or avoided costs are a direct result and an integral part of the IWM plan mandates under Public Resources Code section 42920 et seq.: as solid waste diversion occurs, <u>landfill disposal of the solid waste and associated landfill disposal costs</u> are reduced or avoided. Indeed, diversion is defined in terms of landfill disposal for purposes of the IWM plan mandates. (See Pub. Resources Code §§ 40124 ("'diversion' means activities which reduce or eliminate the amount of solid waste from solid waste disposal for purposes of this division [i.e., division 30, including § 42920 et seq.]"), 40192, subd. (b) (for purposes of Part 2 (commencing with Section 40900), 'disposal' means the management of solid waste through <u>landfill disposal</u> or transformation at a permitted solid waste facility.").) <u>Emphasis added</u>.

Such reduction or avoidance of landfill fees and costs resulting from solid waste diversion activities under § 42920 et seq. represent savings which must be offset against the costs of the diversion activities to determine the reimbursable costs of IWM plan implementation -- i.e., the actual increased costs of diversion -- under section 6 and section 17514. Similarly, under Public Resources Code section 42925, such offsetting savings must be redirected to fund IWM plan implementation and administration costs in accordance with Public Contract Code section 12167. The amount or value of the savings may be determined from the calculations of annual solid waste disposal reduction or diversion which California Community Colleges must annually report to petitioner Integrated Waste Management Board pursuant to subdivision (b)(1) of Public Resources Code section 42926. Emphasis added.

The amended and retroactive parameters and guidelines adopted September 26, 2008, applied the court language as follows:

33 /

VIII. OFFSETTING COST SAVINGS

1

2

3

4

5

6

7

8

9

10

11

12 13

14 15

16

17

18

19

21

22

23

24

25

26

27

28

29

30

)

Reduced or avoided costs realized from implementation of the community college districts' Integrated Waste Management plans shall be identified and offset from this claim as cost savings, consistent with the directions for revenue in Public Contract Code sections 12167 and 12167.1. Pursuant to these statutes, community college districts are required to deposit cost savings resulting from their Integrated Waste Management plans in the Integrated Waste Management Account in the Integrated Waste Management Fund; the funds deposited in the Integrated Waste Management Account, upon appropriation by the Legislature, may be expended by the California Integrated Waste Management Board for the purpose of offsetting Integrated Waste Management plan costs. Subject to the approval of the California Integrated Waste Management Board, cost savings by a community college that do not exceed two thousand dollars (\$2,000) annually are continuously appropriated for expenditure by the community college for the purpose of offsetting Integrated Waste Management program costs. Cost savings exceeding two thousand dollars (\$2,000) annually may be available for expenditure by the community college only when appropriated by the Legislature. To the extent so approved or appropriated and applied to the college, these amounts shall be identified and offset from the costs claimed for implementing the Integrated Waste Management Plan. Emphasis added.

2. Assumed Cost Savings

The court presupposes a previous legal requirement for districts to incur landfill disposal fees to divert solid waste. Thus, potentially relieved of the need to incur new or additional landfill fees for increased waste diversion, a cost savings would occur. There is no finding of fact or law in the court decision or from the Commission Statement of Decision for the test claim for this assumed duty to use landfills. However, since the court stated that the cost savings from avoided landfill costs are only "likely," potential cost savings would be a finding of fact not law. There is no evidence in the court decision that these reduced or avoided landfill costs occurred at all or to any one district other than the bare assertion that such savings may have

occurred. Thus, potential landfill cost savings would be a question of fact for each claiming district. However, the Controller's audit adjustment erroneously and simply assumes these cost savings occurred in the form of avoided landfill fees for the mandated tonnage diverted. The audit report merely determined that the district had reduced or avoided costs apparently, and only, as a result of increased diversion of solid waste.

3. Realized Cost Savings

The parameters and guidelines language does not assume that the cost savings occurred, but instead requires that the cost savings be *realized*. The amended parameters and guidelines, relying upon the court decision, state that "(r)educed or avoided costs *realized* from implementation of the community college districts' Integrated Waste Management plans shall be identified and offset from this claim as cost savings" To be realized, the court states that the following string of events must occur:

Thus, in accordance with section 12167, state agencies, along with California Community Colleges which are defined as state agencies for purposes of IWM plan requirements in Public Resources Code section 42920 et seq. (Pub. Resources Code §§ 40196, 40148), must deposit cost savings resulting from IWM plans in the Integrated Waste Management Account in the Integrated Waste Management Fund; the funds deposited in the Integrated Waste Management Account, upon appropriation by the Legislature, may be expended by the Integrated Waste Management Board for the purpose of offsetting IWM plan costs. In accordance with section 12167.1 and notwithstanding section 12167, cost savings from the IWM plans of the agencies and colleges that do not exceed \$2,000 annually are continuously appropriated for expenditure by the agencies and colleges for the purpose of offsetting IWM plan implementation and administration costs; cost savings resulting from IWM plans in excess of \$2,000 annually are available for such expenditure by the agencies and colleges

when appropriated by the Legislature.

For the cost savings to be realized, the parameters and guidelines further require that "(t) of the extent so approved or appropriated and applied to the college, these amounts shall be identified and offset from the costs claimed for implementing the Integrated Waste Management Plan." Thus, a certain chain of events must occur: the cost savings must exist (avoided landfill costs); be converted to cash; amounts in excess of \$2,000 per year deposited in the state fund: and, these deposits by the districts appropriated by the Legislature to districts for purposes of mitigating the cost of implementing the plan. None of those prerequisite events occurred so no cost savings were "realized" by the District. Regardless, the adjustment cannot be applied to the District since no state appropriation of the cost savings was made to the District.

4. <u>Calculation of the Cost Savings</u>

The court suggests that "(t)he amount or value of the savings may be determined from the calculations of annual solid waste disposal reduction or diversion which California Community Colleges must annually report to petitioner Integrated Waste Management Board pursuant to subdivision (b)(1) of Public Resources Code section 42926." The parameters and guidelines are silent as to how to calculate the avoided costs. The court provided two alternative methods, either disposal reduction or diversion reported by districts, and the Controller utilized the diversion percentage, which assumes, without findings of fact, that all diversion tonnage is landfill disposal tonnage reduction.

a. <u>The Controller's formula is a standard of general application</u>

The audit adjustment for the assumed landfill cost savings is based on a formula created by the Controller and has been consistently used for all 36 audits of this mandate published by the Controller (as of the date of this document). The Controller's use of this formula for audit purposes is a standard of general application without appropriate state agency rulemaking and is therefore unenforceable (Government Code Section 11340.5). The formula is not an exempt audit guideline (Government Code Section 11340.9(e)). State agencies are prohibited from enforcing underground regulations. If a state agency issues, enforces, or attempts to enforce a rule without following the Administrative Procedure Act, when it is required to, the rule is called an "underground regulation." Further, the audit adjustment is a financial penalty against the District, and since the adjustment is based on an underground regulation, the formula cannot be used for the audit adjustment (Government Code Section 11425.50).

b. The Controller's formula assumes facts not in evidence

The audited offsetting cost savings is the sum of three components: the "allocated" diversion percentage, multiplied by the tonnage diverted, multiplied by a landfill disposal cost per ton. The Controller's calculation method includes several factual errors that make it useless as a basis of determining potential cost savings.

- Allocated diversion percentage: The audit report uses the diversion percentage reported by the District to the state (CalRecycle) for each year.
- 2. Tonnage diverted: The Controller formula uses the total tonnage reported by the District to CalRecycle. The audit report states that this total amount includes "solid waste that the district recycled, composted, and kept out of the landfill." Next, the audit report assumes without findings that all diverted tonnage would have been disposed in a landfill and thus additional landfill fees incurred for all additional tonnage diverted. Composted material, which can be a significant amount of the diverted tonnage, would not have gone to the landfill. The audit report also assumes without findings that all diverted tonnage is within the scope of the mandate. The total tons diverted for some fiscal years may include materials that are outside the scope of the mandate (e.g., paint).

 Deducting the compost amount and tonnage unrelated to the mandate would reduce both the total tonnage and the diversion percentage.
- 3. Landfill disposal fee: Having no District information in the annual claims for landfill disposal fees, since it was not required for the annual claims or the CalRecycle report, the Controller's method uses a statewide average cost to dispose of a ton of waste, ranging from \$36 to \$56 per ton, based on data said to be obtained from CalRecycle. The audit report

does not include the CalRecycle statewide data used to generate these average fee amounts. Thus, the source of the average or actual costs that comprise the average is unknown and unsupported by audit findings.

5. Application of the Formula

- 1

There are several factual errors in the application of this offset. The District did not claim landfill costs, so there are none to be offset. The adjustment method does not match or limit the landfill costs avoided to landfill costs, if any, actually claimed. Instead, the total adjustment amount for avoided landfill costs is applied to the total annual claim amounts and thus reduces unrelated salary and benefit costs for some of the following activities: preparing district policies and procedures; training staff who work on the integrated waste management plan; designating a plan coordinator; operating the plan accounting system; and, preparing annual recycling material reports.

The Controller's calculation method thus prevents this District from receiving full reimbursement of its actual increased program costs, contrary to an unfounded expectation by the court. Footnote 1 of the court decisions states that:

There is no indication in the administrative record or in the legal authorities provided to the court that, as respondent argues, a California Community College might not receive the full reimbursement of its actual increased costs required by section 6 if its claims for reimbursement of IWM plan costs were offset by realized cost savings and all revenues received from plan activities.

Indeed, it appears from the statewide audit results² to date that the application of the

The Controller's audit reports are available at: http://www.sco.ca.gov/aud_mancost_commcolleges_costrpt.html

- 1 formula has only arbitrary results. The following table indicates the percentage of the
- 2 <u>total claimed cost allowed</u> by the "desk audits" conducted by the Controller on the single
- 3 issue of the costs savings offset:

Controller's Audits-cost savings Issue only	Percentage	Audit
<u>District</u>	<u>Allowed</u>	<u>Date</u>
MiraCosta Community College District	0%	10/08/2013
Citrus Community College District	2.0%	09/11/2013
Yuba Community College District	3.4%	05/07/2014
Allan Hancock Joint Community College District	14.8%	06/23/2014
San Bernardino Community College District	20.3%	06/23/2014
	28.7%	04/30/2013
		08/30/2013
		07/09/2013
		08/15/2013
		06/17/2013
		05/22/2014
		07/22/2013
· · · · · · · · · · · · · · · · · · ·		07/10/2013
· · · · · · · · · · · · · · · · · · ·		03/19/2014
• • •		08/15/2013
• • • • • • • • • • • • • • • • • • • •		04/09/2014
· · · · · · · · · · · · · · · · · · ·		06/17/2014
· · · · · · · · · · · · · · · · · · ·		05/29/2013
, ,		06/05/2014
Siskiyou Joint Community College District		06/03/2014
San Joaquin Delta Community College District		05/07/2014
Gavilan Joint Community College District		04/11/2014
West Kern Community College District		06/03/2014
Marin Community College District	72.4%	06/03/2014
Victor Valley Community College District	73.4%	04/09/2014
Cabrillo Community College District	80.8%	06/18/2014
Redwoods Community College District	83.4%	04/11/2014
	District MiraCosta Community College District Citrus Community College District Yuba Community College District Allan Hancock Joint Community College District San Bernardino Community College District Grossmont-Cuyamaca Community College District State Center Community College District Merced Community College District North Orange County Community College District Solano Community College District Long Beach Community College District Sierra Joint Community College District Yosemite Community College District El Camino Community College District Mt. San Antonio Community College District Hartnell Community College District Shasta-Tehama-Trinity Jt Community College District Contra Costa Community College District Monterey Peninsula Community College District Siskiyou Joint Community College District San Joaquin Delta Community College District Gavilan Joint Community College District West Kern Community College District Victor Valley Community College District Victor Valley Community College District Cabrillo Community College District	DistrictAllowedMiraCosta Community College District0%Citrus Community College District2.0%Yuba Community College District3.4%Allan Hancock Joint Community College District14.8%San Bernardino Community College District20.3%Grossmont-Cuyamaca Community College District28.7%State Center Community College District32.1%Merced Community College District33.2%North Orange County Community College District33.6%Solano Community College District34.4%Long Beach Community College District35.4%Sierra Joint Community College District41.7%El Camino Community College District41.7%El Camino Community College District43.7%Hartnell Community College District43.7%Hartnell Community College District45.0%Shasta-Tehama-Trinity Jt Community College District58.7%Monterey Peninsula Community College District59.8%Siskiyou Joint Community College District69.5%Gavilan Joint Community College District69.5%Gavilan Joint Community College District69.6%West Kern Community College District69.6%West Kern Community College District72.4%Victor Valley Community College District73.4%Cabrillo Community College District73.4%Cabrillo Community College District80.8%

The District agrees that any relevant realized cost savings should be reported, but the offset must also be properly matched to relevant costs.

36 /

33

34

35

B. OFFSETTING REVENUES AND REIMBURSEMENTS

The District's annual claims reported recycling income as an offset to total reimbursable costs in the amount of \$7,941:

4	Controller	Line 08	Line 09
5	`Form IWM-1	Offsetting	Other
6	<u>Fiscal Year</u>	<u>Savings</u>	<u>Reimbursements</u>
7	1999-00	\$ 76	\$ 0
8	2000-01	\$ 916	\$ 0
9	2003-04	\$1,327	\$ 0
10	2004-05	\$2,811	\$ 0
11	2005-06	<u>\$ 0</u>	<u>\$ 2,811</u>
12	Totals	\$5,130	\$ 2,811 \$7,941

The audit report erroneously recognized \$5,130 as the claimed offsetting recycling revenues when in fact \$7,941 of offsetting revenue and other reimbursements was reported and offset by the District. The audit report correctly states that this District revenue was not deposited into the State IWM Account, but there is no such requirement to do so for community colleges. Recycling revenues are not offsetting cost savings, but are offsetting revenues generated from implementing the IWM plan. Regarding recycling revenues, the court stated:

Although Public Contract Code sections 12167 and 12167.1 apply to California Community Colleges for the purpose of offsetting savings pursuant to the terms of Public Resources Code section 42925, sections 12167 and 12167.1 do not apply to the colleges for the purpose of offsetting revenues or, indeed, any other purpose. Sections 12167 and 12167.1 apply exclusively to state agencies and institutions; the colleges, which are school districts rather than state agencies, are not specially defined as state agencies for purposes of the State Assistance for Recycling Markets Act of which sections 12167 and 12167.1 are a part. Therefore, sections 12167 and 12167.1 do not properly govern the revenues generated by the colleges' recycling activities pursuant to their IWM plans. The limits and conditions placed by sections 12167 and 12167.1 on the expenditure of recycling revenues for the purpose of offsetting recycling program

costs are simply inapplicable to the revenues generated by the colleges' recycling activities.

The provisions of Public Resources Code section 42920 et seq. do not address the use of revenues generated by recycling activities of California Community Colleges under IWM plans to offset reimbursable plan costs. Thus, use of the revenues to offset reimbursable IWM plan costs is governed by the general principles of state mandates, that only the actual increased costs of a state-mandated program are reimbursable and, to that end, revenues provided for by the state-mandated program must be deducted from program costs. (See Cal. Const., art. XIII B, § 6; Gov.Code §§ 17514, 17556, subd. (e); County of Fresno v. State of California (1991) 51 Cal.3d 482, 487; County of Sonoma v. Commission on State Mandates, (2000) 84 Cal.App.4th 1264, 1284.) These principles are reflected in respondent's regulation which requires, without limitation or exception, the identification of offsetting revenues in the parameters and guidelines for reimbursable cost claims. (Cal. Code Regs., tit. 2, § 1183.1(a)(7).) Emphasis added.

The amended and retroactive parameters and guidelines adopted September 26, 2008, state:

VII. OFFSETTING REVENUES AND REIMBURSEMENTS

Reimbursement for this mandate from any source, including but not limited to, services fees collected, federal funds, and other state funds allocated to any service provided under this program, shall be identified and offset from this claim. Offsetting revenue shall include all revenues generated from implementing the Integrated Waste Management Plan.

Therefore, the District properly reported the recycling income as a reduction of total claimed cost and also not subject to state appropriation in the form of cost savings.

C. PROCEDURAL ISSUES

1. Standard of Review

None of the adjustments were made because the program costs claimed were excessive or unreasonable. The Controller does not assert that the claimed costs were

excessive or reasonable, which is the only mandated cost audit standard in statute (Government Code Section 17561(d) (2)). It would therefore appear that the entire findings are based upon the wrong standard for review. If the Controller wishes to enforce other audit standards for mandated cost reimbursement, the Controller should comply with the Administrative Procedure Act.

2. Burden of Proof

Here, the evidentiary issue is the Controller's method for determining the adjustments. In many instances in the audit report, the District was invited to provide missing data in lieu of fictional data used by auditor, or to disprove the auditor's factual assumptions. This is an inappropriate shifting of the burden of proof for an audit. The Controller must first provide evidence as to the propriety of its audit findings because it bears the burden of going forward and because it is the party with the power to create, maintain, and provide evidence regarding its auditing methods and procedures, as well as the specific facts relied upon for its audit findings.

PART VIII. RELIEF REQUESTED

The District filed its annual reimbursement claims within the time limits prescribed by the Government Code. The amounts claimed by the District for reimbursement of the costs of implementing the Integrated Waste Management program imposed by the relevant Public Contract and Public Resources Code sections represent the actual costs incurred by the District to carry out this program. These costs were properly claimed pursuant to the Commission's parameters and guidelines.

1 Reimbursement of these costs is required under Article XIIIB, Section 6 of the California 2 Constitution. The Controller's adjustments deny reimbursement without any basis in 3 law or fact. The District has met its burden of going forward on this incorrect reduction 4 claim by complying with the requirements of Section 1185, Title 2, California Code of 5 Regulations. Because the Controller has enforced and is seeking to enforce these 6 adjustments without benefit of statute or regulation, the burden of proof is now upon the 7 Controller to establish a legal basis for its actions. The District requests that the Commission make findings of fact and law on each 8 9 and every adjustment made by the Controller and each and every procedural and 10 jurisdictional issue raised in this claim, and order the Controller to correct its audit report findings therefrom. 12 / 13 / 14 15 / 16 17 18 19 / 20

21

//

1 PART VIII. CERTIFICATION By my signature below, I hereby declare, under penalty of perjury under the laws 2 3 of the State of California, that the information in this incorrect reduction claim 4 submission is true and complete to the best of my own personal knowledge or 5 information or belief, and that the attached documents are true and correct copies of documents received from or sent by the state agency or person who originated the 6 document. ted on August 6 , 20/14, at Eureka, California, by 8 9 10 11 ee Lindsey, Vice President, Administrative Services Redwoods Community College District 12 7351 Tompkins Hill Road 13 14 Eureka, CA 95501 15 Voice: 707-476-4172 16 707-476-4402 Fax: 17 E-Mail: lee-lindsey@redwoods.edu 18 APPOINTMENT OF REPRESENTATIVE 19 Redwoods Community College District appoints Keith B. Petersen, SixTen and 20 Associates, as its/representative/for this/incorrect reduction claim. 16/2014 21 Lee Lindsey, Vice President 22 Redwoods Community College District 23 24 Attachments: 25 Exhibit "A" Controller's Audit Report dated April 11, 2014 Original Parameters and Guidelines adopted March 30, 2005, and 26 Exhibit "B" 27 Amended Parameters and Guidelines dated September 26, 2008 28 Controller's Claiming Instructions Exhibit "C" Exhibit "D" 29 **Annual Reimbursement Claims** Exhibit "E" Controller's Payment Action Letters dated April 18, 2014 30

Subi:

FW: Updated Listing of Outstanding HFE IRCs and Event That Initiates An Audit/Starts the

Two-Year Audit Clock

Date:

11/22/2011 11:51:04 A.M. Pacific Daylight Time

From:

ispano@sco.ca.gov

To:

Nancy.Patton@csm.ca.gov, Kbpsixten@aol.com

CC:

ssilva@sco.ca.gov, svanzee@sco.ca.gov

Nancy, Keith,

Attached is the updated listing of outstanding Health Fee Elimination Program Incorrect Reduction Claims (IRCs), detailed by audit issues, as discussed with Keith Petersen and representatives of the Commission and SCO after the October 27, 2011, Commission hearing. The IRCs are in chronological order according to the filing date.

At the same meeting, Commission staff asked what we believe constitutes the initiation of an audit pursuant to Government Code section 17558.5. We consider the event that initiates an audit pursuant to Government Code section 17558.5 to be the date of the initial contact by the SCO to the auditee (generally a telephone contact) to inform them and put them on notice of the SCO's intention to perform the audit. In addition, we consider this same date as the event that commences the two-year period to complete an audit pursuant to Government Code section 17558.5.

I believe the next step is to coordinate a meeting or telephone conference call to discuss the prioritization of outstanding Health Fee Elimination Programs IRCs based on the updated listing.

Jim L. Spano, CPA

Bureau Chief State Controller's Office Division of Audits / Mandated Cost Audits Bureau Office: (916) 323-5849 / Fax: (916) 327-0832 ispano@sco.ca.gov

CONFIDENTIALITY NOTICE: This communication with its contents as well as any attachments may contain confidential and/or legally privileged information. It is solely for the use of the intended recipient(s). Unauthorized interception, review, use or disclosure is prohibited and may violate applicable laws including the Electronic Communications Privacy Act. If you are not the intended recipient, please contact the sender and destroy all copies of the communication.

State Cont s Office Division of Accounting and Reporting Claimant's Account Summary As of January 14, 2011

Claimant Name:

REDWOODS COMM COLL DIST

Apportionment Amount:

\$101,410

Program Number	Program Name	Fiscal Year	Date Filed	Outstanding Amount	Accrued Interest	Due From State	Apportionment Payment	Outstanding Balance
234	HEALTH FEE ELIMINATN: 1/84-C	1996/1997	11/30/1997	\$0	\$1,863	\$1,863	\$1,863	\$0
234	HEALTH FEE ELIMINATN: 1/84-C	1997/1998	01/15/1999	\$0	\$293	\$293	\$293	\$0 ·
231	ABSENTEE BALLOTS : 77/78-C	1997/1998	01/18/2000	\$0	\$25	\$25	\$25	\$0
234	HEALTH FEE ELIMINATN: 1/84-C	1998/1999	01/18/2000	\$0	\$722	\$722	\$722	\$0
232	COLLECTIVE BARGAIN : 916/75-C	1999/2000	01/16/2001	\$0	\$2,766	\$2,766	\$2,766	\$0
234	HEALTH FEE ELIMINATN: 1/84-C	1999/2000	01/16/2001	\$0	\$683	\$683	\$683.	\$0
232	COLLECTIVE BARGAIN : 916/75-C	2000/2001	01/15/2002	\$0	\$3,953	\$3,953	\$3,953	\$0
234	HEALTH FEE ELIMINATN: 1/84-C	2000/2001	01/15/2002	\$0	\$3,366	\$3,366	\$3,366	\$0
237	MANDATE REIM PROCESS: 486/75-C	2000/2001	01/15/2002	\$0	\$355	\$355	\$355 .	\$0
254	OPEN MEETING ACT II: 641/86-C	2000/2001	01/15/2002	\$0	\$40	\$40	\$40	\$0
232	COLLECTIVE BARGAIN : 916/75-C	2001/2002	01/15/2003	\$0	\$249	\$249	\$249	\$0
237	MANDATE REIM PROCESS: 486/75-C	2001/2002	01/15/2003	\$0	\$170	\$170	\$170	\$0
<u>.</u> . 238	OPEN MTG-BRN ACT RFM: 641/86-C	2001/2002	01/15/2003	\$0	\$365	\$365	\$365	\$0
237	MANDATE REIM PROCESS: 486/75-C	2002/2003	01/15/2004	\$0	\$1,353	\$1,353	\$1,353	\$0
238	OPEN MTG-BRN ACT RFM: 641/86-C	2002/2003	01/15/2004	\$0	\$729	\$729	\$729	\$0
232	COLLECTIVE BARGAIN: 916/75-C	2002/2003	01/15/2004	\$0	\$2,508	\$2,508	\$2,508	\$0
234	HEALTH FEE.ELIMINATN: 1/84-C	2001/2002	06/07/2004	\$0	\$750	\$750	\$750	\$0
232	COLLECTIVE BARGAIN: 916/75-C	2003/2004	01/15/2005	\$73,124	-	\$73,124	\$73,124	· \$0
237	MANDATE REIM PROCESS: 486/75-C	2003/2004	01/15/2005	. \$0	\$2,008	\$2,008	\$2,008	\$0
256	INTEGRATED WASTE MGT:1116/92-C	2003/2004	10/07/2005	\$61,814	-	\$61,814	\$6,088	\$55,726
Total (20)				\$134,938	\$22,201	\$157,139	\$101,410	\$55,729



JOHN CHIANG California State Controller

April 11, 2014

Lee Lindsey, Vice President of Administrative Services Redwoods Community College District 7351 Tompkins Hill Road Eureka, CA 95501

Dear Mr. Lindsey:

The State Controller's Office reviewed the costs claimed by the Redwoods Community College District for the legislatively mandated Integrated Waste Management (IWM) Program (Chapter 1116, Statutes of 1992; and Chapter 764, Statutes of 1999) for the period of July 1, 1999, through June 30, 2001; and July 1, 2003, through June 30, 2006. We did not include the costs claimed for the period of July 1, 2001, through June 30, 2003 in the review period because the statute of limitations to initiate a review has expired. We conducted our review under the authority of Government Code sections 12410, 17558.5, and 17561. Our review was limited to ensuring that offsetting savings were properly reported in accordance with program requirements.

The district claimed \$230,988 for the mandated program. Our review found that \$192,741 is allowable and \$38,247 is unallowable. The costs are unallowable because the district understated offsetting savings realized as a result of implementing its IWM plan, as described in the attached Summary of Program Costs, Summary of Offsetting Savings Calculations, and the Finding and Recommendation.

For the fiscal year (FY) 1999-2000 through FY 2000-01, and FY 2004-05 through FY 2005-06 claims, the State made no payments to the district. Our review found that \$139,552 is allowable. The State will pay that amount, contingent upon available appropriations.

For the FY 2003-04 claim, the State paid the district \$6,088 from funds appropriated under Chapter 724, Statutes of 2010. Our review found that \$53,189 is allowable. The State will pay allowable costs claimed that exceed the amount paid, totaling \$47,101, contingent upon available appropriations.

If you disagree with the review finding, you may file an Incorrect Reduction Claim (IRC) with the Commission on State Mandates (CSM). The IRC must be filed within three years following the date that we notify you of a claim reduction. You may obtain IRC information at the CSM's website at www.csm.ca.gov/docs/IRCForm.pdf.

If you have any questions, please contact Jim L. Spano, Chief, Mandated Cost Audits Bureau, by phone at (916) 323-5849.

Sincerely,

Original signed by

JEFFREY V. BROWNFIELD, CPA Chief, Division of Audits

JVB/kw

Attachments

RE: S14-MCC-916

cc: Garry Patrick, Director of Maintenance and Operations
Redwoods Community College District
Christine Atalig, Specialist, College Finance and Facilities Planning
California Community Colleges Chancellor's Office
Mollie Quasebarth, Principal Program Budget Analyst
Education Systems Unit, California Department of Finance
Mario Rodriguez, Finance Budget Analyst
Education Systems Unit, California Department of Finance
Jay Lal, Manager
Division of Accounting and Reporting
State Controller's Office

Attachment 1— Summary of Program Costs July 1, 1999, through June 30, 2001; and July 1, 2003, through June 30, 2006

Cost Elements July 1, 1999, through June 30, 2000 Direct costs:		l Costs	lowable Review		eview
Direct costs:					
Salaries and benefits \$ Indirect costs		16,624 6,557	\$ 16,624 6,557	\$	
Total direct and indirect costs Less offsetting savings ²		23,181 (76)	 23,181 (3,708)		(3,632)
Total program costs Less amount paid by the State	-	23,105	 19,473	\$	(3,632)
Allowable costs claimed in excess of (less than) amount paid			\$ 19,473		÷
July 1, 2000, through June 30, 2001				,	
Direct costs: Salaries and benefits \$ Indirect costs		33,989 14,078	\$ 33,989 14,078	\$	
Total direct and indirect costs Less offsetting savings ²		48,067 (916)	 48,067 (10,056)		(9,140)
Total program costs Less amount paid by the State		47,151	38,011	\$	(9,140)
Allowable costs claimed in excess of (less than) amount paid			\$ 38,011		
July 1, 2003, through June 30, 2004					
Direct costs: Salaries and benefits Indirect costs \$ 1		45,543 17,598	\$ 45,543 17,598	\$	_
Total direct and indirect costs Less offsetting savings ²		63,141 (1,327)	63,141 (9,952)		(8,625)
Total program costs Less amount paid by the State ³		61,814	53,189 (6,088)	\$	(8,625)
Allowable costs claimed in excess of (less than) amount paid			\$ 47,101		
July 1, 2004, through June 30, 2005					
Direct costs: Salaries and benefits Indirect costs \$ 1		43,273 16,400	\$ 43,273 16,400	\$	
Total direct and indirect costs Less offsetting savings ²		59,673 (2,811)	59,673 (9,687)		(6,876)
Total program costs \$ Less amount paid by the State		56,862	49,986	\$	(6,876)
Allowable costs claimed in excess of (less than) amount paid			\$ 49,986		

Attachment 1 (continued)

Cost Elements		tual Costs Claimed	Allowable er Review	Review Adjustment ¹	
July 1, 2005, through June 30, 2006					
Direct costs: Salaries and benefits Materials and supplies	\$	31,738 1,244	\$ 31,738 1,244	\$	
Total direct costs Indirect costs		32,982 11,885	32,982 11,885		
Total direct and indirect costs Less offsetting revenues and reimbursements Less offsetting savings ²		44,867 (2,811)	 44,867 (2,811) (9,974)		(9,974)
Total program costs Less amount paid by the State	\$	42,056	 32,082	\$	(9,974)
Allowable costs claimed in excess of (less than) amount paid Summary: July 1, 1999, through June 30, 2001; and July 1, 2003, through June 30, 2006			\$ 32,082		
Direct costs: Salaries and benefits Materials and supplies	\$	171,167 1,244	\$ 171,167 1,244	\$	
Total direct costs Indirect costs		172,411 66,518	 172,411 66,518		<u> </u>
Total direct and indirect costs Less offsetting revenues and reimbursements Less offsetting savings		238,929 (2,811) (5,130)	238,929 (2,811) (43,377)		(38,247)
Total program costs Less amount paid by the State	, <u>\$</u>	230,988	 192,741 (6,088)	<u>\$</u>	(38,247)
Allowable costs claimed in excess of (less than) amount paid			\$ 186,653		

See Attachment 3, Finding and Recommendation.
 See Attachment 2, Summary of Offsetting Savings Calculations.

³ Payment from funds appropriated under Chapter 724, Statutes of 2010 (Assembly Bill No. 1610).

Attachment 2—

Summary of Offsetting Savings Calculations July 1, 1999, through June 30, 2001; and July 1, 2003, through June 30, 2006

	ffsetting	Offsetting Savings Realized							
Cost Elements	Savings eported	July - December Ja			nuary - June	Total		Review ljustment ^l	
July 1, 1999, through June 30, 2000		· · · ·	_						
Maximum allowable diversion percentage Actual diversion percentage		÷	_	÷	25.00% 73.14%				
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		×		×	34.18% (298.15) \$36.39				
Offsetting savings, FY 1999-2000	\$ (76)	\$		\$	(3,708)	\$	(3,708)	\$	(3,632)
July 1, 2000, through June 30, 2001	 •	· · · · · · · · · · · · · · · · · · ·							
Maximum allowable diversion percentage Actual diversion percentage		÷	25.00% 73.14%	+	25.00% 83.99%				
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		×	34.18% (298.15) \$36.39	×	29.77% (585.95) \$36.39				
Offsetting savings, FY 2000-01	\$ (916)	\$	(3,708)	\$	(6,348)	\$	(10,056)	\$	(9,140)
July 1, 2003, through June 30, 2004									
Maximum allowable diversion percentage Actual diversion percentage		÷	50.00% 57.68%	÷	50.00% 57.85%				
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		×	86.69% (152.25) \$36.83	×	86.43% (153.30) \$38.42		`		
Offsetting savings, FY 2003-04	\$ (1,327)	\$	(4,861)	\$	(5,091)	\$	(9,952)	\$	(8,625)
July 1, 2004, through June 30, 2005									
Maximum allowable diversion percentage Actual diversion percentage		÷	50.00% 57.85%	÷	50.00% 52.61%				
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		×	86.43% (153.30) \$38.42	×	95.04% (124.00) \$39.00	٠.			
Offsetting savings, FY 2004-05	\$ (2,811)	\$	(5,091)	\$	(4,596 <u>)</u>	\$	(9,687)	\$	(6,876)
July 1, 2005, through June 30, 2006									
Maximum allowable diversion percentage Actual diversion percentage		<u>÷</u>	50.00% 52.61%	<u>÷</u>	50.00% 52.22%				
Allocated diversion percentage Tonnage diverted Statewide average landfill fee per ton		×	95.04% (124.00) \$39.00	×	95.75% (122.10) \$46.00				
Offsetting savings, FY 2005-06	\$ 	\$	(4,596)	\$	(5,378)	\$	(9,974)	\$	(9,974)
Summary: July 1, 1999, through June 30, 2001; and July 1, 2003, through June 30, 2006	\$ (5,130)	\$	(18,256)	\$	(25,121)	<u>\$</u>	(43,377)	\$	(38,247)

¹ See Attachment 3, Finding and Recommendation.

Attachment 3— Finding and Recommendation July 1, 1999, through June 30, 2001; and July 1, 2003, through June 30, 2006

FINDING— Understated offsetting savings

The district reported \$5,130 in offsetting savings for the review period. We found that the district realized savings of \$43,377 from implementation of its integrated waste management (IWM) plan. The district understated offsetting savings by \$38,247.

We informed Lee Lindsey, Vice President of Administrative Services, of the review finding via email on January 17, 2014. On March 19, 2014, we provided Mr. Lindsey with documentation supporting the finding. We did not receive a response from the district.

The following table summarizes the understated offsetting savings by fiscal year:

Fiscal Year	Offsetting Savings Reported		Offsetting Savings Realized	Review Adjustment			
1999-2000	\$	(76)	\$ (3,708)	\$	(3,632)		
2000-01		(916)	(10,056)		(9,140)		
2003-04		(1,327)	(9,952)		(8,625)		
2004-05		(2,811)	(9,687)		(6,876)		
2005-06			 (9,974)		(9,974)		
Total	\$	(5,130)	\$ (43,377)	\$_	(38,247)		

On March 25, 2004, the Commission on State Mandates (CSM) adopted the statement of decision for the IWM Program. The CSM determined that Chapter 1116, Statutes of 1992; and Chapter 764, Statutes of 1999, imposed upon community college districts a state mandate reimbursable under Government Code section 17561, commencing July 1, 1999.

The program's parameters and guidelines establish the state mandate and define the reimbursement criteria. The CSM adopted the parameters and guidelines on March 30, 2005.

In March 2007, the Department of Finance and the IWM Board filed a petition for Writ of Mandate requesting the CSM to issue new parameters and guidelines that give full consideration to the community colleges' cost savings (e.g., avoided landfill disposal fees) and revenues (from recyclables) by complying with the test claim statutes. The Judgment and a Writ of Mandate were issued on June 30, 2008, ordering the CSM to amend the parameters and guidelines to require community college districts to identify and offset from their claims, cost savings realized as a result of implementing their plan.

On September 26, 2008, the CSM amended the parameters and guidelines to the original period of reimbursement because the court's decision interprets the test claim statutes as a question of law.

In compliance with Government Code section 17558, the State Controller's Office issues claiming instructions to assist community college districts in claiming mandated-program reimbursable costs. The parameters and guidelines (section VIII. Offsetting Cost Savings) state:

Reduced or avoided costs realized from implementation of the community college districts' Integrated Waste Management Plans shall be identified and offset from this claim as cost savings, consistent with the direction for revenue in Public Contract Code sections 12167 and 12167.1.

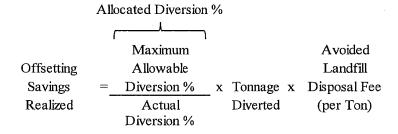
Public Contract Code sections 12167 and 12167.1 require agencies in state-owned and state-leased buildings to deposit all revenues from the sale of recyclables into the IWM Account in the IWM Fund. The revenues are to be continuously appropriated to the Board for the purpose of offsetting recycling program costs. For the review period, the district did not deposit any revenue into the IWM Account in the IWM Fund. As the district had reduced or avoided costs realized from implementation of its IWM plan that it did not remit to the State, the district should have identified and offset this savings from its claims.

Offsetting Savings Calculation

The CSM's Final Staff Analysis of the proposed amendments to the parameters and guidelines (Item #8–CSM hearing of September 26, 2008) states:

... cost savings may be calculated from the annual solid waste disposal reduction or diversion rates that community colleges must annually report to the Board pursuant to Public Resources Code section 42926, subdivision (b)(1).

To compute the savings amount, we multiplied the allocated diversion percentage by the tonnage diverted, and then multiplied the total by the avoided landfill disposal fee, as follows:



This calculation determines the cost that the district did not incur for solid waste disposal as a result of implementing its IWM plan. The offsetting savings calculation is presented in Attachment 2 – Summary of Offsetting Savings Calculations.

Allocated Diversion Percentage

Public Resource Code 42921 requires districts to achieve a solid waste diversion percentage of 25% beginning January 1, 2002, and a 50% diversion percentage by January 1, 2004. The parameters and guidelines state that districts will be reimbursed for all mandated costs incurred to achieve these levels, without reduction when they fall short of stated goals, but not for amounts that exceed these state-mandated levels. Therefore, we allocated the offsetting savings to be consistent with the requirements of the mandated program.

For calendar years 2000 through 2006, we used the actual diversion percentage reported by the district to CalRecycle (formerly the IWM Board) pursuant to Public Resources Code section 42926, subdivision (b)(1).

Tonnage Diverted

The tonnage diverted is solid waste that the district recycled, composted, and kept out of a landfill.

For calendar years 2000 through 2006, we used the actual tonnage diverted, as reported by the district to CalRecycle pursuant to Public Resources Code section 42926, subdivision (b)(1).

Avoided Landfill Disposal Fee

The avoided landfill disposal fee is used to calculate realized savings because the district no longer incurs a cost to dispose of the diverted tonnage at a landfill. For each fiscal year in the review period, we used the statewide average disposal fee provided by CalRecycle. The district did not provide any documentation supporting a different disposal fee.

Recommendation

The IWM Program was suspended in the FY 2011-12 through FY 2013-14 Budget Acts. Further, commencing in FY 2012-13, the district elected to participate in a block grant program, pursuant to Government Code section 17581.7, in lieu of filing annual mandated cost claims. If the IMW Program becomes active and if the district chooses to opt out of the block grant program, we recommend that the district offset all savings realized from implementation of its IWM plan.

BEFORE THE COMMISSION ON STATE MANDATES STATE OF CALIFORNIA

IN RE TEST CLAIM ON:

Public Resources Code Sections 40148, 40196.3, 42920, 42921, 42922, 42923, 42924, 42925, 42926, 42927, and 42928; Public Contract Code Sections 12167 and 12167.1;

Statutes 1999, Chapter 764 (AB 75); Statutes 1992, Chapter 1116 (A.B. 3521);

State Agency Model Integrated Waste Management Plan (February 2000).

Filed on March 9, 2001,

By Santa Monica and South Lake Tahoe Community College Districts, Co-claimants No. 00-TC-07

Integrated Waste Management

ADOPTION OF PARAMETERS AND **GUIDELINES PURSUANT TO GOVERNMENT CODE SECTION 17557 AND** TITLE 2, CALIFORNIA CODE OF REGULATIONS, SECTION 1183.12

(Adopted on March 30, 2005)

PARAMETERS AND GUIDELINES

On March 30, 2005, the Commission on State Mandates adopted the attached Parameters and Guidelines.

April 1, 2005

PARAMETERS AND GUIDELINES

Public Resources Code Sections 40148, 40196.3, 42920-42928 Public Contract Code Sections 12167 and 12167.1

> Statutes 1999, Chapter 764 (A.B. 75) Statutes 1992, Chapter 1116 (A.B. 3521)

State Agency Model Integrated Waste Management Plan (February 2000)

Integrated Waste Management (00-TC-07)

Santa Monica and Lake Tahoe Community College Districts, Co-claimants

I. SUMMARY OF THE MANDATE

On March 25, 2004, the Commission on State Mandates (Commission) adopted its Statement of Decision finding that Public Resources Code sections 40148, 40196.3, 42920-42928; Public Contract Code sections 12167 and 12167.1; and the State Agency Model Integrated Waste Management Plan (February 2000) require new activities, as specified below, which constitute new programs or higher levels of service for community college districts within the meaning of article XIII B, section 6, of the California Constitution, and impose costs mandated by the state pursuant to Government Code section 17514.

Specifically, the Commission approved this test claim for the increased costs of performing the following specific new activities:

- Comply with the model plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000): A community college must comply with the California Integrated Waste Management Board's (Board) model integrated waste management plan, which includes consulting with the Board to revise the model plan, as well as completing and submitting to the Board the following: (1) state agency or large state facility information form; (2) state agency list of facilities; (3) state agency waste reduction and recycling program worksheet, including the sections on program activities, promotional programs, and procurement activities; and (4) state agency integrated waste management plan questions.
- Designate a solid waste reduction and recycling coordinator (Pub. Resources Code, § 42920, subd. (c)): A community college must designate one solid waste reduction and recycling coordinator to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928), including implementing the community college's integrated waste management plan, and acting as a liaison to other state agencies (as defined by section 40196.3) and coordinators.
- Divert solid waste (Pub. Resources Code, §§ 42921 & 42922, subd. (i)): A community college must divert at least 25 percent of all its solid waste from landfill disposal or transformation facilities by January 1, 2002, through source reduction, recycling, and

composting activities, and divert at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting.

A community college unable to comply with this diversion requirement may instead seek, until December 31, 2005, either an alternative requirement or time extension (but not both) as specified below:

- O Seek an alternative requirement (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b)): A community college that is unable to comply with the 50-percent diversion requirement must: (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the 50-percent requirement; (3) participate in a public hearing on its alternative requirement; (4) provide the Board with information as to (a) the community college's good faith efforts to effectively implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board; (b) the community college's inability to meet the 50-percent diversion requirement despite implementing the measures in its plan; (c) the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve, and (d) relate to the Board circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.
- Seek a time extension (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c)): A community college that is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, must do the following pursuant to section 42923, subdivisions (a) and (c): (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the January 1, 2002 deadline; (3) provide evidence to the Board that it is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan; and (4) provide information to the Board that describes the relevant circumstances that contributed to the request for extension. such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste -disposal patterns, and the type of waste disposed of by the community college. (5) The community college must also submit a plan of correction that demonstrates that it will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be implemented to meet those requirements, and the means by which these programs will be funded.

- Report to the Board (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i)): A community college must annually submit, by April 1, 2002 and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report is to encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (1) calculations of annual disposal reduction; (2) information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors; (3) a summary of progress implementing the integrated waste management plan; (4) the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste. (If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.) (5) For a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension. (6) For a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.
- Submit recycled material reports (Pub. Contract Code, § 12167.1): A community college must annually report to the Board on quantities of recyclable materials collected for recycling.

II. ELIGIBLE CLAIMANTS

Community college districts that incur increased costs as a result of this mandate are eligible to claim reimbursement.

III. PERIOD OF REIMBURSEMENT

Government Code section 17557 states that a test claim must be submitted on or before June 30 following a given fiscal year to establish eligibility for that fiscal year. The test claim for this mandate was filed on March 9, 2001. Therefore, costs incurred for compliance with Public Contract Code sections 12167 and 12167.1 (Stats. 1992, ch. 1116) are eligible for reimbursement on or after July 1, 1999. However, because of the statute's operative date, all other costs incurred pursuant to Statutes 1999, chapter 764 are eligible for reimbursement on or after January 1, 2000.

Seeking an alternative diversion goal or time extension (Pub. Resources Code, §§ 42922, 42923, and 42927) is reimbursable until December 31, 2005.

Actual costs for one fiscal year should be included in each claim. Estimated costs for the subsequent year may be included on the same claim, if applicable. Pursuant to Government Code section 17561, subdivision (d), all claims for reimbursement of initial years' costs shall be submitted within 120 days of the issuance of the claiming instructions by the State Controller.

If the total costs for a given fiscal year do not exceed \$1000, no reimbursement shall be allowed, except as otherwise allowed by Government Code section 17564.

IV. REIMBURSABLE ACTIVITIES

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee time records or time logs, sign-in sheets, invoices, receipts, and the community college plan approved by the Board.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification or declaration stating, "I certify (or declare) under penalty of perjury under the laws of the State of California that the foregoing is true and correct," and must further comply with the requirements of Code of Civil Procedure section 2015.5. Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

The claimant is only allowed to claim and be reimbursed for increased costs for reimbursable activities identified below. Increased cost is limited to the cost of an activity that the claimant is required to incur as a result of the mandate.

For each eligible claimant, the following activities are reimbursable:

A. One-Time Activities (Reimbursable starting January 1, 2000)

- 1. Develop the necessary district policies and procedures for the implementation of the integrated waste management plan.
- 2. Train district staff on the requirements and implementation of the integrated waste management plan (one-time per employee). Training is limited to the staff working directly on the plan.

B. Ongoing Activities (Reimbursable starting January 1, 2000)

- 1. Complete and submit to the Board the following as part of the State Agency Model Integrated Waste Management Plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.):
 - a. state agency or large state facility information form;
 - b. state agency list of facilities;
 - c. state agency waste reduction and recycling program worksheets that describe program activities, promotional programs, and procurement activities, and other questionnaires; and
 - d. state agency integrated waste management plan questions.

NOTE: Although reporting on promotional programs and procurement activities in the model plan is reimbursable, implementing promotional programs and procurement

activities is not.

- 2. Respond to any Board reporting requirements during the approval process. (Pub. Resources Code, § 42920, subd. (b)(3): State Agency Model Integrated Waste Management Plan, February 2000.)
- 3. Consult with the Board to revise the model plan, if necessary. (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.)
- 4. Designate one solid waste reduction and recycling coordinator ("coordinator") for each college in the district to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928). The coordinator shall implement the integrated waste management plan. The coordinator shall act as a liaison to other state agencies (as defined by section 40196.3) and coordinators. (Pub. Resources Code, § 42920, subd. (c).)
- 5. Divert at least 25 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2002, and at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting activities. Maintain the required level of reduction, as approved by the Board. (Pub. Resources Code, §§ 42921 & 42922, subd. (i).)
- C. Alternative Compliance (Reimbursable from January 1, 2000 December 31, 2005)
 - 1. Seek <u>either</u> an alternative requirement or time extension if a community college is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, by doing the following: (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the January 1, 2002 deadline.
 - c. Provide evidence to the Board that the college is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan.
 - d. Provide information that describes the relevant circumstances that contributed to the request for extension, such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste disposal patterns, and the type of waste disposed of by the community college.
 - e. Submit a plan of correction that demonstrates that the college will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be

¹ Attachment 1, California Integrated Waste Management Board, State Agency Model Integrated Waste Management Plan (February 2000).

implemented to meet those requirements, and the means by which these programs will be funded.

- 2. Seek either an alternative requirement or time extension if a community college is unable to comply with the January 1, 2004 deadline to divert 50 percent of its solid waste, by doing the following: (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the 50-percent requirement.
 - c. Participate in a public hearing on its alternative requirement.
 - d. Provide the Board with information as to:
 - (i) the community college's good faith efforts to implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board;
 - (ii) the community college's inability to meet the 50 percent diversion requirement despite implementing the measures in its plan;
 - (iii) how the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve; and,
 - (iv) the circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.
- D. Accounting System (Reimbursable starting January 1, 2000)

Developing, implementing, and maintaining an accounting system to enter and track the college's source reduction, recycling and composting activities, the cost of those activities, the proceeds from the sale of any recycled materials, and such other accounting systems which will allow it to make its annual reports to the state and determine waste reduction. Note: only the pro-rata portion of the costs incurred to implement the reimbursable activities can be claimed.

E. Annual Report (Reimbursable starting January 1, 2000)

Annually prepare and submit, by April 1, 2002, and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report must encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i).)

- 1. calculations of annual disposal reduction;
- 2. information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors;
- 3. a summary of progress made in implementing the integrated waste management plan;

- 4. the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste (If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.);
- 5. for a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension;
- 6. for a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.

F. Annual Recycled Material Reports (Reimbursable starting July 1, 1999)

Annually report to the Board on quantities of recyclable materials collected for recycling. (Pub. Contract Code, § 12167.1.) (See Section VII. regarding offsetting revenues from recyclable materials.)

V. CLAIM PREPARATION AND SUBMISSION

Each of the following cost elements must be identified for each reimbursable activity identified in Section IV, Reimbursable Activities, of this document. Each claimed reimbursable cost must be supported by source documentation as described in Section IV. Additionally, each reimbursement claim must be filed in a timely manner.

A. Direct Cost Reporting

Direct costs are those costs incurred specifically for the reimbursable activities. The following direct costs are eligible for reimbursement.

1. Salaries and Benefits

Report each employee implementing the reimbursable activities by name, job classification, and productive hourly rate (total wages and related benefits divided by productive hours). Describe the specific reimbursable activities performed and the hours devoted to each reimbursable activity performed.

2. Materials and Supplies

Report the cost of materials and supplies that have been consumed or expended for the purpose of the reimbursable activities. Purchases shall be claimed at the actual price after deducting discounts, rebates, and allowances received by the claimant. Supplies that are withdrawn from inventory shall be charged on an appropriate and recognized method of costing, consistently applied.

3. Contracted Services

Report the name of the contractor and services performed to implement the reimbursable activities. Attach a copy of the contract to the claim. If the contractor bills for time and materials, report the number of hours spent on the activities and all costs charged. If the contract is a fixed price, report the dates when services were performed and itemize all costs for those services.

4. Fixed Assets and Equipment

Report the purchase price paid for fixed assets and equipment (including computers) necessary to implement the reimbursable activities. The purchase price includes taxes, delivery costs, and installation costs. If the fixed asset or equipment is also used for purposes other than the reimbursable activities, only the pro-rata portion of the purchase price used to implement the reimbursable activities can be claimed.

5. Travel

Report the name of the employee traveling for the purpose of the reimbursable activities. Include the date of travel, destination point, the specific reimbursable activity requiring travel, and related travel expenses reimbursed to the employee in compliance with the rules of the local jurisdiction. Report employee travel time according to the rules of cost element A.1, Salaries and Benefits, for each applicable reimbursable activity.

6. Training

Report the cost of training an employee to perform the reimbursable activities, as specified in Section IV of this document. Report the name and job classification of each employee preparing for, attending, and/or conducting training necessary to implement the reimbursable activities. Provide the title, subject, and purpose (related to the mandate of the training session), dates attended, and location. If the training encompasses subjects broader than the reimbursable activities, only the pro-rata portion can be claimed. Report employee training time for each applicable reimbursable activity according to the rules of cost element A.1, Salaries and Benefits, and A.2, Materials and Supplies. Report the cost of consultants who conduct the training according to the rules of cost element A.3, Contracted Services.

B. Indirect Cost Rates

Indirect costs are costs that have been incurred for common or joint purposes. These costs benefit more than one cost objective and cannot be readily identified with a particular final cost objective without effort disproportionate to the results achieved. After direct costs have been determined and assigned to other activities, as appropriate, indirect costs are those remaining to be allocated to benefited cost objectives. A cost may not be allocated as an indirect cost if any other cost incurred for the same purpose, in like circumstances, has been claimed as a direct cost.

Indirect costs include: (a) the indirect costs originating in each department or agency of the governmental unit carrying out state mandated programs, and (b) the costs of central governmental services distributed through the central service cost allocation plan and not otherwise treated as direct costs.

Community colleges have the option of using: (1) a federally approved rate, utilizing the cost accounting principles from the Office of Management and Budget Circular A-21, "Cost Principles of Educational Institutions"; (2) the rate calculated on State Controller's Form FAM-29C; or (3) a 7% indirect cost rate.

VI. RECORD RETENTION

Pursuant to Government Code section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a local agency or school district pursuant to this chapter is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim is filed or last amended, whichever is later. However, if no funds are appropriated or no payment is made to a claimant for the program for the fiscal year for which the claim is filed, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim. In any case, an audit shall be completed not later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities, as described in Section IV, must be retained during the period subject to audit. If an audit has been initiated by the Controller during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings.

VII. OFFSETTING REVENUES AND REIMBURSEMENTS

Reimbursement for this mandate from any source, including but not limited to, services fees collected, federal funds, and other state funds allocated to any service provided under this program, shall be identified and deducted from this claim. Offsetting revenue shall include the revenues cited in Public Resources Code section 42925 and Public Contract Code sections 12167 and 12167.1.

Subject to the approval of the California Integrated Waste Management Board, revenues derived from the sale of recyclable materials by a community college that do not exceed two thousand dollars (\$2,000) annually are continuously appropriated for expenditure by the community college for the purpose of offsetting recycling program costs. Revenues exceeding two thousand dollars (\$2,000) annually may be available for expenditure by the community college only when appropriated by the Legislature. To the extent so approved or appropriated and applied to the college, these amounts are a reduction to the recycling costs mandated by the state to implement Statutes 1999, chapter 764.

In addition, revenue from a building-operating fee imposed pursuant to Education Code section 76375, subdivision (a) if received by a claimant and the revenue is applied to this program, shall be deducted from the costs claimed.

VIII. STATE CONTROLLER'S CLAIMING INSTRUCTIONS

Pursuant to Government Code section 17558, subdivision (b), the Controller shall issue claiming instructions for each mandate that requires state reimbursement not later than 60 days after receiving the adopted parameters and guidelines from the Commission, to assist local agencies and school districts in claiming costs to be reimbursed. The claiming instructions shall be derived from the test claim decision and the parameters and guidelines adopted by the Commission.

Pursuant to Government Code section 17561, subdivision (d)(1), issuance of the claiming instructions shall constitute a notice of the right of the local agencies and school districts to file reimbursement claims, based upon parameters and guidelines adopted by the Commission.

IX. REMEDIES BEFORE THE COMMISSION AND ADMINISTRATION AND ADMINISTRATI

Upon request of a local agency or school district, the Commission shall review the claiming instructions issued by the State Controller or any other authorized state agency for reimbursement of mandated costs pursuant to Government Code section 17571. If the Commission determines that the claiming instructions do not conform to the parameters and guidelines, the Commission shall direct the Controller to modify the claiming instructions and the Controller shall modify the claiming instructions to conform to the parameters and guidelines as directed by the Commission.

In addition, requests may be made to amend parameters and guidelines pursuant to Government Code section 17557, subdivision (d), and California Code of Regulations, title 2, section 1183.2.

X. LEGAL AND FACTUAL BASIS FOR THE PARAMETERS AND GUIDELINES

The Statement of Decision is legally binding on all parties and provides the legal and factual basis for the parameters and guidelines. The support for the legal and factual findings is found in the administrative record for the test claim. The administrative record, including the Statement of Decision, is on file with the Commission.

Secretary of the Law event to affect to any of

BEFORE THE COMMISSION ON STATE MANDATES STATE OF CALIFORNIA

IN RE TEST CLAIM ON:

Public Resources Code Sections 40148, 40196.3, 42920, 42921, 42922, 42923, 42924, 42925, 42926, 42927, and 42928; Public Contract Code Sections 12167 and 12167.1;

Statutes 1999, Chapter 764 (AB 75); Statutes 1992, Chapter 1116 (A.B. 3521);

State Agency Model Integrated Waste Management Plan (February 2000).

Filed on March 9, 2001,

By Santa Monica and South Lake Tahoe Community College Districts, Co-claimants No. 00-TC-07

Integrated Waste Management

ADOPTION OFAMENDMENTS TO PARAMETERS AND GUIDELINES PURSUANT TO DECISION OF THE SUPERIOR COURT OF CALIFORNIA, COUNTY OF SACRAMENTO, No. 07CS00355, State of California, Department of Finance, and California Integrated Waste Management Board v. Commission on State Mandates, et al.

(Adopted: September 26, 2008)

AMENDED PARAMETERS AND GUIDELINES

On September 26, 2008, the Commission on State Mandates adopted the attached Amendments to the Parameters and Guidelines, as directed by the Superior Court of California, County of Sacramento, No. 07CS00355.

Date: September 29, 2008

PAULA HIGASHI, Executive Director

Amended: September 26, 2008 Adopted: March 30, 2005

AMENDMENTS TO PARAMETERS AND GUIDELINES

Public Resources Code Sections 40148, 40196.3, 42920-42928 Public Contract Code Sections 12167 and 12167.1

> Statutes 1999, Chapter 764 (A.B. 75) Statutes 1992, Chapter 1116 (A.B. 3521)

State Agency Model Integrated Waste Management Plan (February 2000)

Integrated Waste Management 00-TC-07

Santa Monica and Lake Tahoe Community College Districts, Co-claimants

I. SUMMARY OF THE MANDATE

On March 25, 2004, the Commission on State Mandates (Commission) adopted its Statement of Decision finding that Public Resources Code sections 40148, 40196.3, 42920-42928; Public Contract Code sections 12167 and 12167.1; and the State Agency Model Integrated Waste Management Plan (February 2000) require new activities, as specified below, which constitute new programs or higher levels of service for community college districts within the meaning of article XIII B, section 6, of the California Constitution, and impose costs mandated by the state pursuant to Government Code section 17514.

Specifically, the Commission approved this test claim for the increased costs of performing the following specific new activities:

- Comply with the model plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000): A community college must comply with the California Integrated Waste Management Board's (Board) model integrated waste management plan, which includes consulting with the Board to revise the model plan, as well as completing and submitting to the Board the following: (1) state agency or large state facility information form; (2) state agency list of facilities; (3) state agency waste reduction and recycling program worksheet, including the sections on program activities, promotional programs, and procurement activities; and (4) state agency integrated waste management plan questions.
- Designate a solid waste reduction and recycling coordinator (Pub. Resources Code, § 42920, subd. (c)): A community college must designate one solid waste reduction and recycling coordinator to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928), including implementing the community college's integrated waste management plan, and acting as a liaison to other state agencies (as defined by section 40196.3) and coordinators.

• Divert solid waste (Pub. Resources Code, §§ 42921 & 42922, subd. (i)): A community college must divert at least 25 percent of all its solid waste from landfill disposal or transformation facilities by January 1, 2002, through source reduction, recycling, and composting activities, and divert at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting.

A community college unable to comply with this diversion requirement may instead seek, until December 31, 2005, either an alternative requirement or time extension (but not both) as specified below:

- Seek an alternative requirement (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b)): A community college that is unable to comply with the 50-percent diversion requirement must: (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the 50-percent requirement; (3) participate in a public hearing on its alternative requirement; (4) provide the Board with information as to (a) the community college's good faith efforts to effectively implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board; (b) the community college's inability to meet the 50-percent diversion requirement despite implementing the measures in its plan; (c) the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve, and (d) relate to the Board circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.
- Seek a time extension (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c)): A community college that is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, must do the following pursuant to section 42923, subdivisions (a) and (c): (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the January 1, 2002 deadline; (3) provide evidence to the Board that it is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan; and (4) provide information to the Board that describes the relevant circumstances that contributed to the request for extension, such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste disposal patterns, and the type of waste disposed of by the community college. (5) The community college must also submit a plan of correction that demonstrates that it will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be

implemented to meet those requirements, and the means by which these programs will be funded.

- Report to the Board (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i)): A community college must annually submit, by April 1, 2002 and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report is to encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (1) calculations of annual disposal reduction; (2) information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors; (3) a summary of progress implementing the integrated waste management plan; (4) the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste. (If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.) (5) For a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension. (6) For a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.
- Submit recycled material reports (Pub. Contract Code, § 12167.1): A community college must annually report to the Board on quantities of recyclable materials collected for recycling.

<u>State of California, Department of Finance, California Integrated Waste Management Board v.</u>
<u>Commission on State Mandates, et al.</u> (Sacramento County Superior Court, Case
<u>No. 07CS00355)</u>

The Department of Finance and the Integrated Waste Management Board filed a petition for writ of mandate in March 2007, asking the court to set aside the Commission's decision granting the test claim and to require the Commission to issue a new Statement of Decision and parameters and guidelines that give full consideration to the community colleges' cost savings (e.g. avoided landfill disposal fees) and revenues (from recyclables) by complying with the test claim statutes. Petitioners' position was that the Commission had not properly accounted for all the offsetting cost savings from avoided disposal costs, or offsetting revenues from the sale of recyclable materials, in the Statement of Decision or parameters and guidelines. The Judgment and a Writ of Mandate were issued on June 30, 2008, ordering the Commission to:

1. amend the parameters and guidelines in Test Claim No. 00-TC-07 to require community college districts claiming reimbursable costs of an integrated waste management plan under Public Resources Code section 42920, et seq. to identify and offset from their claims, consistent with the directions for revenue in Public Contract code sections 12167 and 12167.1, cost savings realized as a result of implementing their plans; and

2. amend the parameters and guidelines in Test Claim No. 00-TC-07 to require community college districts claiming reimbursable costs of an integrated waste management plan under Public Resources Code section 42920, et seq. to identify and offset from their claims all of the revenue generated as a result of implementing their plans, without regard to the limitations or conditions described in sections 12167 and 12167.1 of the Public Contract Code.

II. ELIGIBLE CLAIMANTS

Community college districts that incur increased costs as a result of this mandate are eligible to claim reimbursement.

III. PERIOD OF REIMBURSEMENT

Government Code section 17557 states that a test claim must be submitted on or before June 30 following a given fiscal year to establish eligibility for that fiscal year. The test claim for this mandate was filed on March 9, 2001. Therefore, costs incurred for compliance with Public Contract Code sections 12167 and 12167.1 (Stats. 1992, ch. 1116) are eligible for reimbursement on or after July 1, 1999. However, because of the statute's operative date, all other costs incurred pursuant to Statutes 1999, chapter 764 are eligible for reimbursement on or after January 1, 2000.

Seeking an alternative diversion goal or time extension (Pub. Resources Code, §§ 42922, 42923, and 42927) is reimbursable until December 31, 2005.

Actual costs for one fiscal year should be included in each claim. Pursuant to Government Code section 17561, subdivision (d), all claims for reimbursement of initial years' costs shall be submitted within 120 days of the issuance of the claiming instructions by the State Controller.

If the total costs for a given fiscal year do not exceed \$1000, no reimbursement shall be allowed, except as otherwise allowed by Government Code section 17564.

IV. REIMBURSABLE ACTIVITIES

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee time records or time logs, sign-in sheets, invoices, receipts, and the community college plan approved by the Board.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification or declaration stating, "I certify (or declare) under penalty of perjury under the laws of the State of California that the foregoing is true and correct," and must further comply with the requirements of Code of Civil Procedure section 2015.5. Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

The claimant is only allowed to claim and be reimbursed for increased costs for reimbursable activities identified below. Increased cost is limited to the cost of an activity that the claimant is required to incur as a result of the mandate.

For each eligible claimant, the following activities are reimbursable:

- A. One-Time Activities (Reimbursable starting January 1, 2000)
 - 1. Develop the necessary district policies and procedures for the implementation of the integrated waste management plan.
 - 2. Train district staff on the requirements and implementation of the integrated waste management plan (one-time per employee). Training is limited to the staff working directly on the plan.
- B. Ongoing Activities (Reimbursable starting January 1, 2000)
 - 1. Complete and submit to the Board the following as part of the State Agency Model Integrated Waste Management Plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.):
 - a. state agency or large state facility information form;
 - b. state agency list of facilities;
 - c. state agency waste reduction and recycling program worksheets that describe program activities, promotional programs, and procurement activities, and other questionnaires; and
 - d. state agency integrated waste management plan questions.

NOTE: Although reporting on promotional programs and procurement activities in the model plan is reimbursable, implementing promotional programs and procurement activities is not.

- 2. Respond to any Board reporting requirements during the approval process. (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.)
- 3. Consult with the Board to revise the model plan, if necessary. (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.)
- 4. Designate one solid waste reduction and recycling coordinator ("coordinator") for each college in the district to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928). The coordinator shall implement the integrated waste management plan. The coordinator shall act as a liaison to other state agencies (as defined by section 40196.3) and coordinators. (Pub. Resources Code, § 42920, subd. (c).)

¹ Attachment 1, California Integrated Waste Management Board, State Agency Model Integrated Waste Management Plan (February 2000).

- 5. Divert at least 25 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2002, and at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting activities. Maintain the required level of reduction, as approved by the Board. (Pub. Resources Code, §§ 42921 & 42922, subd. (i).)
- C. Alternative Compliance (Reimbursable from January 1, 2000 December 31, 2005)
 - 1. Seek <u>either</u> an alternative requirement or time extension if a community college is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, by doing the following: (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the January 1, 2002 deadline.
 - c. Provide evidence to the Board that the college is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan.
 - d. Provide information that describes the relevant circumstances that contributed to the request for extension, such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste disposal patterns, and the type of waste disposed of by the community college.
 - e. Submit a plan of correction that demonstrates that the college will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be implemented to meet those requirements, and the means by which these programs will be funded.
 - 2. Seek either an alternative requirement or time extension if a community college is unable to comply with the January 1, 2004 deadline to divert 50 percent of its solid waste, by doing the following: (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the 50-percent requirement.
 - c. Participate in a public hearing on its alternative requirement.
 - d. Provide the Board with information as to:
 - (i) the community college's good faith efforts to implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board;
 - (ii) the community college's inability to meet the 50 percent diversion requirement despite implementing the measures in its plan;

- (iii) how the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve; and,
- (iv) the circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.

D. Accounting System (Reimbursable starting January 1, 2000)

Developing, implementing, and maintaining an accounting system to enter and track the college's source reduction, recycling and composting activities, the cost of those activities, the proceeds from the sale of any recycled materials, and such other accounting systems which will allow it to make its annual reports to the state and determine waste reduction. Note: only the pro-rata portion of the costs incurred to implement the reimbursable activities can be claimed.

E. Annual Report (Reimbursable starting January 1, 2000)

Annually prepare and submit, by April 1, 2002, and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report must encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i).)

- 1. calculations of annual disposal reduction;
- 2. information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors;
- 3. a summary of progress made in implementing the integrated waste management plan;
- 4. the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste (If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.);
- 5. for a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension;
- 6. for a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.

F. Annual Recycled Material Reports (Reimbursable starting July 1, 1999)

Annually report to the Board on quantities of recyclable materials collected for recycling. (Pub. Contract Code, § 12167.1.)

V. CLAIM PREPARATION AND SUBMISSION

Each of the following cost elements must be identified for each reimbursable activity identified in Section IV, Reimbursable Activities, of this document. Each claimed reimbursable cost must be supported by source documentation as described in Section IV. Additionally, each reimbursement claim must be filed in a timely manner.

A. Direct Cost Reporting

Direct costs are those costs incurred specifically for the reimbursable activities. The following direct costs are eligible for reimbursement.

1. Salaries and Benefits

Report each employee implementing the reimbursable activities by name, job classification, and productive hourly rate (total wages and related benefits divided by productive hours). Describe the specific reimbursable activities performed and the hours devoted to each reimbursable activity performed.

2. Materials and Supplies

Report the cost of materials and supplies that have been consumed or expended for the purpose of the reimbursable activities. Purchases shall be claimed at the actual price after deducting discounts, rebates, and allowances received by the claimant. Supplies that are withdrawn from inventory shall be charged on an appropriate and recognized method of costing, consistently applied.

3. Contracted Services

Report the name of the contractor and services performed to implement the reimbursable activities. Attach a copy of the contract to the claim. If the contractor bills for time and materials, report the number of hours spent on the activities and all costs charged. If the contract is a fixed price, report the dates when services were performed and itemize all costs for those services.

4. Fixed Assets and Equipment

Report the purchase price paid for fixed assets and equipment (including computers) necessary to implement the reimbursable activities. The purchase price includes taxes, delivery costs, and installation costs. If the fixed asset or equipment is also used for purposes other than the reimbursable activities, only the pro-rata portion of the purchase price used to implement the reimbursable activities can be claimed.

5. Travel

Report the name of the employee traveling for the purpose of the reimbursable activities. Include the date of travel, destination point, the specific reimbursable activity requiring travel, and related travel expenses reimbursed to the employee in compliance with the rules of the local jurisdiction. Report employee travel time according to the rules of cost element

A.1., Salaries and Benefits, for each applicable reimbursable activity.

6. Training

Report the cost of training an employee to perform the reimbursable activities, as specified in Section IV of this document. Report the name and job classification of each employee preparing for, attending, and/or conducting training necessary to implement the reimbursable activities. Provide the title, subject, and purpose (related to the mandate of the training session), dates attended, and location. If the training encompasses subjects broader than the reimbursable activities, only the pro-rata portion can be claimed. Report employee training time for each applicable reimbursable activity according to the rules of cost element A.1., Salaries and Benefits, and A.2., Materials and Supplies. Report the cost of consultants who conduct the training according to the rules of cost element A.3., Contracted Services.

B. <u>Indirect Cost Rates</u>

Indirect costs are costs that have been incurred for common or joint purposes. These costs benefit more than one cost objective and cannot be readily identified with a particular final cost objective without effort disproportionate to the results achieved. After direct costs have been determined and assigned to other activities, as appropriate, indirect costs are those remaining to be allocated to benefited cost objectives. A cost may not be allocated as an indirect cost if any other cost incurred for the same purpose, in like circumstances, has been claimed as a direct cost.

Indirect costs include: (a) the indirect costs originating in each department or agency of the governmental unit carrying out state mandated programs, and (b) the costs of central governmental services distributed through the central service cost allocation plan and not otherwise treated as direct costs.

Community colleges have the option of using: (1) a federally approved rate, utilizing the cost accounting principles from the Office of Management and Budget Circular A-21, "Cost Principles of Educational Institutions"; (2) the rate calculated on State Controller's Form FAM-29C; or (3) a 7% indirect cost rate.

VI. RECORD RETENTION

Pursuant to Government Code section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a local agency or school district pursuant to this chapter is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim is filed or last amended, whichever is later. However, if no funds are appropriated or no payment is made to a claimant for the program for the fiscal year for which the claim is filed, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim. In any case, an audit shall be completed not later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities, as described in Section IV, must be retained during the period subject to audit. If an audit has been initiated by the Controller during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings.

VII. OFFSETTING REVENUES AND REIMBURSEMENTS

Reimbursement for this mandate from any source, including but not limited to, services fees

collected, federal funds, and other state funds allocated to any service provided under this program, shall be identified and offset from this claim. Offsetting revenue shall include all revenues generated from implementing the Integrated Waste Management Plan.

In addition, revenue from a building-operating fee imposed pursuant to Education Code section 76375, subdivision (a) if received by a claimant and the revenue is applied to this program, shall be deducted from the costs claimed.

VIII. OFFSETTING COST SAVINGS

Reduced or avoided costs realized from implementation of the community college districts' Integrated Waste Management plans shall be identified and offset from this claim as cost savings, consistent with the directions for revenue in Public Contract Code sections 12167 and 12167.1. Pursuant to these statutes, community college districts are required to deposit cost savings resulting from their Integrated Waste Management plans in the Integrated Waste Management Account in the Integrated Waste Management Fund; the funds deposited in the Integrated Waste Management Account, upon appropriation by the Legislature, may be expended by the California Integrated Waste Management Board for the purpose of offsetting Integrated Waste Management plan costs. Subject to the approval of the California Integrated Waste Management Board, cost savings by a community college that do not exceed two thousand dollars (\$2,000) annually are continuously appropriated for expenditure by the community college for the purpose of offsetting Integrated Waste Management program costs. Cost savings exceeding two thousand dollars (\$2,000) annually may be available for expenditure by the community college only when appropriated by the Legislature. To the extent so approved or appropriated and applied to the college, these amounts shall be identified and offset from the costs claimed for implementing the Integrated Waste Management Plan.

IX. STATE CONTROLLER'S REVISED CLAIMING INSTRUCTIONS

The Controller shall, within 60 days after receiving amended parameters and guidelines prepare and issue revised claiming instructions for mandates that require state reimbursement after any decision or order of the commission pursuant to section 17559. The claiming instructions shall be derived from the test claim decision and the parameters and guidelines adopted by the Commission. Pursuant to Government Code section 17561, subdivision (d)(2), issuance of the claiming instructions shall constitute a notice of the right of the local agencies and school districts to file reimbursement claims, based upon parameters and guidelines adopted by the Commission. In preparing revised claiming instructions, the Controller may request the assistance of other state agencies. (Gov. Code, § 17558, subdivision (c).)

If revised claiming instructions are issued by the Controller pursuant to subdivision (c) of section 17558 between November 15 and February 15, a local agency or school district filing an annual reimbursement claim shall have 120 days following the issuance date of the revised claiming instructions to file a claim.

X. REMEDIES BEFORE THE COMMISSION

Upon request of a local agency or school district, the Commission shall review the claiming instructions issued by the State Controller or any other authorized state agency for reimbursement of mandated costs pursuant to Government Code section 17571. If the

Commission determines that the claiming instructions do not conform to the parameters and guidelines, the Commission shall direct the Controller to modify the claiming instructions and the Controller shall modify the claiming instructions to conform to the parameters and guidelines as directed by the Commission.

In addition, requests may be made to amend parameters and guidelines pursuant to Government Code section 17557, subdivision (d), and California Code of Regulations, title 2, section 1183.2.

XI. LEGAL AND FACTUAL BASIS FOR THE PARAMETERS AND GUIDELINES

The Statement of Decision is legally binding on all parties and provides the legal and factual basis for the parameters and guidelines. The support for the legal and factual findings is found in the administrative record for the test claim. The administrative record, including the Statement of Decision, is on file with the Commission.

OFFICE OF THE STATE CONTROLLER

STATE MANDATED COSTS CLAIMING INSTRUCTIONS NO. 2005-05

INTEGRATED WASTE MANAGEMENT (COMMUNITY COLLEGES)

June 6, 2005

In accordance with Government Code (GC) section 17561, eligible claimants may submit claims to the State Controller's Office (SCO) for reimbursement of costs incurred for state mandated cost programs. The following are claiming instructions and forms that eligible claimants will use for the filing of claims for the Integrated Waste Management (IWM) program. These claiming instructions are issued subsequent to adoption of the program's parameters and guidelines (P's & G's) by the Commission on State Mandates (COSM).

On March 25, 2004, the COSM determined that Chapter 764, Statutes of 1999, and Chapter 1116, Statutes of 1992, established costs mandated by the State according to the provisions listed in the P's & G's. For your reference, the P's & G's are included as an integral part of the claiming instructions.

Eligible Claimants

Any community college that incurs increased costs as a direct result of this mandate is eligible to claim reimbursement of these costs.

Filing Deadlines

A. Reimbursement Claims

Initial reimbursement claims must be filed within 120 days from the issuance date of claiming instructions. Reimbursement claims for the period January 1, 2000, to June 30, 2000, and fiscal years 2000-01 through 2004-2005 must be filed with the SCO and be delivered or postmarked on or before October 4, 2005. Estimated claims for fiscal year 2005-06 must be filed on or before October 4, 2005, or by January 15, 2006.

Costs for all initial reimbursement claims must be filed separately according to the fiscal year in which the costs were incurred. In order for a claim to be considered properly filed, it must include any specific supporting documentation requested in the instructions. Claims filed more than one year after the deadline or without the requested supporting documentation will not be accepted.

The reimbursement periods for the following activities are as follows:

- 1. <u>One-Time Activities</u> January 1, 2000, to June 30, 2000, fiscal year 2000-01 and subsequent fiscal years;
- 2. Ongoing Activities January 1, 2000, to June 30, 2000, fiscal year 2000-01 and subsequent fiscal years;
- 3. <u>Alternative Compliance</u> January 1, 2000, to June 30, 2000, fiscal years 2000-01 through 2004-05, and July 1, 2005, to December 31, 2005;

2000 - 2007/08

- 4. Accounting System January 1, 2000, to June 30, 2000, fiscal year 2000-01 and subsequent fiscal years;
- 5. <u>Annual Report</u> January 1, 2000, to June 30, 2000, fiscal year 2000-01 and subsequent fiscal years; and
- 6. Annual Recycled Material Reports Fiscal year 1999-00 and subsequent fiscal years.

B. Late Penalty

1. Initial Claims

AB 3000 enacted into law on September 30, 2002, amended the late penalty assessments on initial claims. Late initial claims submitted on or after September 30, 2002, are assessed a late penalty of 10% of the total amount of the initial claims without limitation.

2. Annual Reimbursement Claims

All late reimbursement claims are assessed a late penalty of 10% subject to the \$1,000 limitation regardless of when the claims were filed.

C. Estimated Claims

Unless otherwise specified in the claiming instructions, a community college is not required to provide cost schedules and supporting documents with an estimated claim if the estimated amount does not exceed the previous fiscal year's actual costs by more than 10%. Claimants can simply enter the estimated amount on form FAM-27, line (07).

However, if the estimated claim exceeds the previous fiscal year's actual costs by more than 10%, claimants must complete supplemental claim forms to support their estimated costs as specified for the program to explain the reason for the increased costs. If no explanation supporting the higher estimate is provided with the claim, it will automatically be adjusted to 110% of the previous fiscal year's actual costs. Future estimated claims filed with the SCO must be postmarked by January 15 of the fiscal year in which costs will be incurred. Claims filed timely will be paid before late claims.

Minimum Claim Cost

GC section 17564(a) provides that no claim shall be filed pursuant to Sections 17551 and 17561, unless such a claim exceeds one thousand dollars (\$1,000).

Reimbursement of Claims

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event or activity in question.

Source documents may include, but are not limited to, employee time records or time logs, signin sheets, invoices, receipts and the community college plan approved by the Board. Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

Certification of Claim

In accordance with the provisions of Government Code section 17561, an authorized representative of the claimant shall be required to provide a certification of claim stating: "I certify, (or declare), under penalty of perjury under the laws of the State of California that the foregoing is true and correct," and must further comply with the requirements of Code of Civil Procedure section 2015.5, for those costs mandated by the State and contained herein.

Audit of Costs

All claims submitted to the SCO are reviewed to determine if costs are related to the mandate, are reasonable and not excessive, and the claim was prepared in accordance with the SCO's claiming instructions and the P's & G's adopted by the COSM. If any adjustments are made to a claim, a "Notice of Claim Adjustment" specifying the claim component adjusted, the amount adjusted, and the reason for the adjustment, will be mailed within 30 days after payment of the claim.

Pursuant to GC section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a community college pursuant to this chapter is subject to the initiation of an audit by the SCO no later than three years after the date that the actual reimbursement claim is filed or last amended, whichever is later. However, if no funds are appropriated or no payment is made to a claimant for the program for the fiscal year for which the claim is filed, the time for the SCO to initiate an audit shall commence to run from the date of initial payment of the claim.

In any case, an audit shall be completed not later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities must be retained during the period subject to audit. If an audit has been initiated by the SCO during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings. On-site audits will be conducted by the SCO as deemed necessary.

Retention of Claiming Instructions

The claiming instructions and forms in this package should be retained permanently in your Mandated Cost Manual for future reference and use in filing claims. These forms should be duplicated to meet your filing requirements. You will be notified of updated forms or changes to claiming instructions as necessary.

Questions or requests for hard copies of these instructions should be faxed to Ginny Brummels at (916) 323-6527, or e-mailed to LRSDAR@sco.ca.gov. If you wish, you may call the Local Reimbursements Section at (916) 324-5729.

For your reference, these and future mandated costs claiming instructions and forms can be found on the Internet at www.sco.ca.gov/ard/local/locreim/index.shtml.

Address for Filing Claims

Claims should be rounded to the nearest dollar. Submit a signed original and a copy of form FAM-27, Claim for Payment, and all other forms and supporting documents. (To expedite the payment process, please sign the form in blue ink, and attach a copy of the form FAM-27 to the top of the claim package.)

Use the following mailing addresses:

If delivered by U.S. Postal Service:

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 If delivered by other delivery services:

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816

PARAMETERS AND GUIDELINES

Public Resources Code Sections 40148, 40196.3, 42920-42928
Public Contract Code Sections 12167 and 12167.1

Statutes 1999, Chapter 764 (A.B. 75) Statutes 1992, Chapter 1116 (A.B. 3521)

State Agency Model Integrated Waste Management Plan (February 2000)

Integrated Waste Management (00-TC-07)

Santa Monica and Lake Tahoe Community College Districts, Co-claimants

I. SUMMARY OF THE MANDATE

On March 25, 2004, the Commission on State Mandates (Commission) adopted its Statement of Decision finding that Public Resources Code sections 40148, 40196.3, 42920-42928; Public Contract Code sections 12167 and 12167.1; and the State Agency Model Integrated Waste Management Plan (February 2000) require new activities, as specified below, which constitute new programs or higher levels of service for community college districts within the meaning of article XIII B, section 6, of the California Constitution, and impose costs mandated by the state pursuant to Government Code section 17514.

Specifically, the Commission approved this test claim for the increased costs of performing the following specific new activities:

- Comply with the model plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000): A community college must comply with the California Integrated Waste Management Board's (Board) model integrated waste management plan, which includes consulting with the Board to revise the model plan, as well as completing and submitting to the Board the following: (1) state agency or large state facility information form; (2) state agency list of facilities; (3) state agency waste reduction and recycling program worksheet, including the sections on program activities, promotional programs, and procurement activities; and (4) state agency integrated waste management plan questions.
- Designate a solid waste reduction and recycling coordinator (Pub. Resources Code, § 42920, subd. (c)): A community college must designate one solid waste reduction and recycling coordinator to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928), including implementing the community college's integrated waste management plan, and acting as a liaison to other state agencies (as defined by section 40196.3) and coordinators.
- Divert solid waste (Pub. Resources Code, §§ 42921 & 42922, subd. (i)): A community college must divert at least 25 percent of all its solid waste from landfill disposal or transformation facilities by January 1, 2002, through source reduction, recycling, and

composting activities, and divert at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting.

A community college unable to comply with this diversion requirement may instead seek, until December 31, 2005, either an alternative requirement or time extension (but not both) as specified below:

- Seek an alternative requirement (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b)): A community college that is unable to comply with the 50-percent diversion requirement must: (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the 50-percent requirement; (3) participate in a public hearing on its alternative requirement; (4) provide the Board with information as to (a) the community college's good faith efforts to effectively implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board; (b) the community college's inability to meet the 50-percent diversion requirement despite implementing the measures in its plan; (c) the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve, and (d) relate to the Board circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.
- Seek a time extension (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c)): A community college that is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, must do the following pursuant to section 42923, subdivisions (a) and (c): (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the January 1, 2002 deadline; (3) provide evidence to the Board that it is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan; and (4) provide information to the Board that describes the relevant circumstances that contributed to the request for extension, such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste disposal patterns, and the type of waste disposed of by the community college. (5) The community college must also submit a plan of correction that demonstrates that it will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be implemented to meet those requirements, and the means by which these programs will be funded.

- Report to the Board (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i)): A community college must annually submit, by April 1, 2002 and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report is to encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (1) calculations of annual disposal reduction; (2) information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors; (3) a summary of progress implementing the integrated waste management plan; (4) the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste. (If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.) (5) For a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension. (6) For a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.
- Submit recycled material reports (Pub. Contract Code, § 12167.1): A community college must annually report to the Board on quantities of recyclable materials collected for recycling.

II. ELIGIBLE CLAIMANTS

Community college districts that incur increased costs as a result of this mandate are eligible to claim reimbursement.

III. PERIOD OF REIMBURSEMENT

Government Code section 17557 states that a test claim must be submitted on or before June 30 following a given fiscal year to establish eligibility for that fiscal year. The test claim for this mandate was filed on March 9, 2001. Therefore, costs incurred for compliance with Public Contract Code sections 12167 and 12167.1 (Stats. 1992, ch. 1116) are eligible for reimbursement on or after July 1, 1999. However, because of the statute's operative date, all other costs incurred pursuant to Statutes 1999, chapter 764 are eligible for reimbursement on or after January 1, 2000.

Seeking an alternative diversion goal or time extension (Pub. Resources Code, §§ 42922, 42923, and 42927) is reimbursable until December 31, 2005.

Actual costs for one fiscal year should be included in each claim. Estimated costs for the subsequent year may be included on the same claim, if applicable. Pursuant to Government Code section 17561, subdivision (d), all claims for reimbursement of initial years' costs shall be submitted within 120 days of the issuance of the claiming instructions by the State Controller.

If the total costs for a given fiscal year do not exceed \$1000, no reimbursement shall be allowed, except as otherwise allowed by Government Code section 17564.

IV. REIMBURSABLE ACTIVITIES

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee time records or time logs, sign-in sheets, invoices, receipts, and the community college plan approved by the Board.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification or declaration stating, "I certify (or declare) under penalty of perjury under the laws of the State of California that the foregoing is true and correct," and must further comply with the requirements of Code of Civil Procedure section 2015.5. Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

The claimant is only allowed to claim and be reimbursed for increased costs for reimbursable activities identified below. Increased cost is limited to the cost of an activity that the claimant is required to incur as a result of the mandate.

For each eligible claimant, the following activities are reimbursable:

- A. One-Time Activities (Reimbursable starting January 1, 2000)
 - 1. Develop the necessary district policies and procedures for the implementation of the integrated waste management plan.
 - 2. Train district staff on the requirements and implementation of the integrated waste management plan (one-time per employee). Training is limited to the staff working directly on the plan.
- B. Ongoing Activities (Reimbursable starting January 1, 2000)
 - 1. Complete and submit to the Board the following as part of the State Agency Model Integrated Waste Management Plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.):
 - a. state agency or large state facility information form;
 - b. state agency list of facilities;
 - state agency waste reduction and recycling program worksheets that describe program activities, promotional programs, and procurement activities, and other questionnaires; and
 - d. state agency integrated waste management plan questions.

NOTE: Although reporting on promotional programs and procurement activities in the model plan is reimbursable, implementing promotional programs and procurement activities is not.

- 2. Respond to any Board reporting requirements during the approval process. (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.)
- 3. Consult with the Board to revise the model plan, if necessary. (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.)
- 4. Designate one solid waste reduction and recycling coordinator ("coordinator") for each college in the district to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928). The coordinator shall implement the integrated waste management plan. The coordinator shall act as a liaison to other state agencies (as defined by section 40196.3) and coordinators. (Pub. Resources Code, § 42920, subd. (c).)
- 5. Divert at least 25 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2002, and at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting activities. Maintain the required level of reduction, as approved by the Board. (Pub. Resources Code, §§ 42921 & 42922, subd. (i).)
- C. Alternative Compliance (Reimbursable from January 1, 2000 December 31, 2005)
 - 1. Seek <u>either</u> an alternative requirement or time extension if a community college is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, by doing the following: (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the January 1, 2002 deadline.
 - c. Provide evidence to the Board that the college is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan.
 - d. Provide information that describes the relevant circumstances that contributed to the request for extension, such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste disposal patterns, and the type of waste disposed of by the community college.
 - e. Submit a plan of correction that demonstrates that the college will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be implemented to meet those requirements, and the means by which these programs

¹ Attachment 1, California Integrated Waste Management Board, State Agency Model Integrated Waste Management Plan (February 2000).

will be funded.

- 2. Seek either an alternative requirement or time extension if a community college is unable to comply with the January 1, 2004 deadline to divert 50 percent of its solid waste, by doing the following: (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the 50-percent requirement.
 - c. Participate in a public hearing on its alternative requirement.
 - d. Provide the Board with information as to:
 - (i) the community college's good faith efforts to implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board;
 - (ii) the community college's inability to meet the 50 percent diversion requirement despite implementing the measures in its plan;
 - (iii) how the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve; and,
 - (iv) the circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.
- D. Accounting System (Reimbursable starting January 1, 2000)

Developing, implementing, and maintaining an accounting system to enter and track the college's source reduction, recycling and composting activities, the cost of those activities, the proceeds from the sale of any recycled materials, and such other accounting systems which will allow it to make its annual reports to the state and determine waste reduction. Note: only the pro-rata portion of the costs incurred to implement the reimbursable activities can be claimed.

E. Annual Report (Reimbursable starting January 1, 2000)

Annually prepare and submit, by April 1, 2002, and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report must encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i).)

- 1. calculations of annual disposal reduction;
- 2. information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors;
- 3. a summary of progress made in implementing the integrated waste management plan;
- 4. the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste

(If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.);

- 5. for a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension;
- 6. for a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.

F. Annual Recycled Material Reports (Reimbursable starting July 1, 1999)

Annually report to the Board on quantities of recyclable materials collected for recycling. (Pub. Contract Code, § 12167.1.) (See Section VII. regarding offsetting revenues from recyclable materials.)

V. CLAIM PREPARATION AND SUBMISSION

Each of the following cost elements must be identified for each reimbursable activity identified in Section IV, Reimbursable Activities, of this document. Each claimed reimbursable cost must be supported by source documentation as described in Section IV. Additionally, each reimbursement claim must be filed in a timely manner.

A. Direct Cost Reporting

Direct costs are those costs incurred specifically for the reimbursable activities. The following direct costs are eligible for reimbursement.

1. Salaries and Benefits

Report each employee implementing the reimbursable activities by name, job classification, and productive hourly rate (total wages and related benefits divided by productive hours). Describe the specific reimbursable activities performed and the hours devoted to each reimbursable activity performed.

2. Materials and Supplies

Report the cost of materials and supplies that have been consumed or expended for the purpose of the reimbursable activities. Purchases shall be claimed at the actual price after deducting discounts, rebates, and allowances received by the claimant. Supplies that are withdrawn from inventory shall be charged on an appropriate and recognized method of costing, consistently applied.

3. Contracted Services

Report the name of the contractor and services performed to implement the reimbursable activities. Attach a copy of the contract to the claim. If the contractor bills for time and materials, report the number of hours spent on the activities and all costs charged. If the contract is a fixed price, report the dates when services were performed and itemize all costs for those services.

4. Fixed Assets and Equipment

Report the purchase price paid for fixed assets and equipment (including computers) necessary to implement the reimbursable activities. The purchase price includes taxes, delivery costs, and installation costs. If the fixed asset or equipment is also used for purposes other than the reimbursable activities, only the pro-rata portion of the purchase price used to implement the reimbursable activities can be claimed.

5. Travel

Report the name of the employee traveling for the purpose of the reimbursable activities. Include the date of travel, destination point, the specific reimbursable activity requiring travel, and related travel expenses reimbursed to the employee in compliance with the rules of the local jurisdiction. Report employee travel time according to the rules of cost element A.1, Salaries and Benefits, for each applicable reimbursable activity.

6. Training

Report the cost of training an employee to perform the reimbursable activities, as specified in Section IV of this document. Report the name and job classification of each employee preparing for, attending, and/or conducting training necessary to implement the reimbursable activities. Provide the title, subject, and purpose (related to the mandate of the training session), dates attended, and location. If the training encompasses subjects broader than the reimbursable activities, only the pro-rata portion can be claimed. Report employee training time for each applicable reimbursable activity according to the rules of cost element A.1, Salaries and Benefits, and A.2, Materials and Supplies. Report the cost of consultants who conduct the training according to the rules of cost element A.3, Contracted Services.

B. Indirect Cost Rates

Indirect costs are costs that have been incurred for common or joint purposes. These costs benefit more than one cost objective and cannot be readily identified with a particular final cost objective without effort disproportionate to the results achieved. After direct costs have been determined and assigned to other activities, as appropriate, indirect costs are those remaining to be allocated to benefited cost objectives. A cost may not be allocated as an indirect cost if any other cost incurred for the same purpose, in like circumstances, has been claimed as a direct cost.

Indirect costs include: (a) the indirect costs originating in each department or agency of the governmental unit carrying out state mandated programs, and (b) the costs of central governmental services distributed through the central service cost allocation plan and not otherwise treated as direct costs.

Community colleges have the option of using: (1) a federally approved rate, utilizing the cost accounting principles from the Office of Management and Budget Circular A-21, "Cost Principles of Educational Institutions"; (2) the rate calculated on State Controller's Form FAM-29C; or (3) a 7% indirect cost rate.

VI. RECORD RETENTION

Pursuant to Government Code section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a local agency or school district pursuant to this chapter is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim is filed or last amended, whichever is later. However, if no funds are appropriated or no payment is made to a claimant for the program for the fiscal year for which the claim is filed, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim. In any case, an audit shall be completed not later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities, as described in Section IV, must be retained during the period subject to audit. If an audit has been initiated by the Controller during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings.

VII. OFFSETTING REVENUES AND REIMBURSEMENTS

Reimbursement for this mandate from any source, including but not limited to, services fees collected, federal funds, and other state funds allocated to any service provided under this program, shall be identified and deducted from this claim. Offsetting revenue shall include the revenues cited in Public Resources Code section 42925 and Public Contract Code sections 12167 and 12167.1.

Subject to the approval of the California Integrated Waste Management Board, revenues derived from the sale of recyclable materials by a community college that do not exceed two thousand dollars (\$2,000) annually are continuously appropriated for expenditure by the community college for the purpose of offsetting recycling program costs. Revenues exceeding two thousand dollars (\$2,000) annually may be available for expenditure by the community college only when appropriated by the Legislature. To the extent so approved or appropriated and applied to the college, these amounts are a reduction to the recycling costs mandated by the state to implement Statutes 1999, chapter 764.

In addition, revenue from a building-operating fee imposed pursuant to Education Code section 76375, subdivision (a) if received by a claimant and the revenue is applied to this program, shall be deducted from the costs claimed.

VIII. STATE CONTROLLER'S CLAIMING INSTRUCTIONS

Pursuant to Government Code section 17558, subdivision (b), the Controller shall issue claiming instructions for each mandate that requires state reimbursement not later than 60 days after receiving the adopted parameters and guidelines from the Commission, to assist local agencies and school districts in claiming costs to be reimbursed. The claiming instructions shall be derived from the test claim decision and the parameters and guidelines adopted by the Commission.

Pursuant to Government Code section 17561, subdivision (d)(1), issuance of the claiming instructions shall constitute a notice of the right of the local agencies and school districts to file reimbursement claims, based upon parameters and guidelines adopted by the Commission.

IX. REMEDIES BEFORE THE COMMISSION

Upon request of a local agency or school district, the Commission shall review the claiming instructions issued by the State Controller or any other authorized state agency for reimbursement of mandated costs pursuant to Government Code section 17571. If the Commission determines that the claiming instructions do not conform to the parameters and guidelines, the Commission shall direct the Controller to modify the claiming instructions and the Controller shall modify the claiming instructions to conform to the parameters and guidelines as directed by the Commission.

In addition, requests may be made to amend parameters and guidelines pursuant to Government Code section 17557, subdivision (d), and California Code of Regulations, title 2, section 1183.2.

X. LEGAL AND FACTUAL BASIS FOR THE PARAMETERS AND GUIDELINES

The Statement of Decision is legally binding on all parties and provides the legal and factual basis for the parameters and guidelines. The support for the legal and factual findings is found in the administrative record for the test claim. The administrative record, including the Statement of Decision, is on file with the Commission.

State Controller's Off	fice		Con	nmunity College Mandated Cost Manual				
	CLAIM FOR PAYMEN	NT		For State Controller Use Only Program,				
Pursuan	nt to Government Code S	Section 17561		(19) Program Number 256 (20) Date Filed/				
INTE	EGRATED WASTE MANA	AGEMENT		(20) Date Filed//(21) LRS Input//				
L (01) Claimant Identification Nur	mber		7	Reimbursement Claim Data				
A B B (02) Claimant Name				(22) IWM-1, (03)(A)(1)(f)				
L County of Location				(23) IWM-1, (03)(A)(2)(f)				
H Street Address or P.O. Box		Suite	_	(24) IWM-1, (03)(B)(1)(f)				
R E City	State	Zip Code	J	(25) IWM-1, (03)(B)(2)(f)				
Type of Claim	Estimated Claim	Reimbursement Clai	m	(26) IWM-1, (03)(B)(3)(f)				
	(03) Estimated	(09) Reimbursement		(27) IWM-1, (03)(B)(4)(f)				
	(04) Combined	(10) Combined		(28) IWM-1, (03)(B)(5)(f)				
	(05) Amended	(11) Amended		(29) IWM-1, (03)(C)(1)(f)				
Fiscal Year of Cost	(06) 20/ 20	(12)/ 20	,	(30) IWM-1, (03)(C)(2)(f)				
Total Claimed Amount	(07)	(13)		(31) IWM-1, (03)(D)(f)				
Less: 10% Late Penalty		(14)		(32) IWM-1, (03)(E)(f)				
Less: Prior Claim Paym	ent Received	(15)		(33) IWM-1, (03)(F)(f)				
Net Claimed Amount	,	(16)		(34) IWM-1, (06)				
Due from State	(08)	(17)		(35) IWM-1, (08)				
Due to State		(18)		(36) IWM-1, (09)				
(37) CERTIFICATION	OF CLAIM							
district to file mandated co		alifornia for this program, a	nd ce	n the officer authorized by the community colle ertify under penalty of perjury that I have not				
costs claimed herein, and and reimbursements set fo	such costs are for a new pro	gram or increased level of s	ervic	nt or payment received, for reimbursement of ces of an existing program. All offsetting saving costs claimed are supported by source				
	he attached statements. I cert	•		I from the State for payment of estimated and/or er the laws of the State of California that the				
Signature of Authorized Office	сег			Date				
Type or Print Name		·		Title				
(38) Name of Contact Person fo	or Claim	Telephone Numb	er	() - Ext.				
		E-Mail Address						

INTEGRATED WASTE MANAGEMENT Certification Claim Form Instructions

FORM FAM-27

- (01) Enter the payee number assigned by the State Controller's Office.
- (02) Enter your Official Name, County of Location, Street or P. O. Box address, City, State, and Zip Code.
- (03) If filing an estimated claim, enter an "X" in the box on line (03) Estimated.
- (04) Leave blank.
- (05) If filing an amended estimated claim, enter an "X" in the box on line (05) Amended.
- (06) Enter the fiscal year in which costs are to be incurred.
- (07) Enter the amount of the estimated claim. If the estimate exceeds the previous year's actual costs by more than 10%, complete form IWM-1 and enter the amount from line (10).
- (08) Enter the same amount as shown on line (07).
- (09) If filing a reimbursement claim, enter an "X" in the box on line (09) Reimbursement.
- (10) Leave blank.
- (11) If filing an amended reimbursement claim, enter an "X" in the box on line (11) Amended.
- (12) Enter the fiscal year for which actual costs are being claimed. If actual costs for more than one fiscal year are being claimed, complete a separate form FAM-27 for each fiscal year.
- (13) Enter the amount of the reimbursement claim from form IWM-1, line (10). The total claimed amount must exceed \$1,000.
- (14) Filing Deadline. Estimated claims for fiscal year 2005-06 must be filed by October 4, 2005. Reimbursement claims must be filed by January 15 of the following fiscal year in which costs were incurred or the claims shall be reduced by a late penalty of 10%. Enter zero if the claim was timely filed; otherwise, enter the product of multiplying line (13) by the factor 0.10 (10% penalty).
- (15) If filing an actual reimbursement claim or an estimated claim was previously filed for the same fiscal year, enter the amount received for the claim. Otherwise, enter a zero.
- (16) Enter the result of subtracting line (14) and line (15) from line (13).
- (17) If line (16), Net Claimed Amount, is positive, enter that amount on line (17), Due from State.
- (18) If line (16), Net Claimed Amount, is negative, enter that amount on line (18), Due to State.
- (19) to (21) Leave blank.
- (22) to (36) Reimbursement Claim Data. Bring forward the cost information as specified on the left-hand column of lines (22) through (36) for the reimbursement claim, e.g. IWM-1, (03)(A)(1)(f), means the information is located on form IWM-1, block (0), line (A)(1), column (f). Enter the information on the same line but in the right-hand column. Cost information should be rounded to the nearest dollar, i.e., no cents. Indirect costs percentage should be shown as a whole number and without the percent symbol, i.e., 7.548% should be shown as 8. Completion of this data block will expedite the payment process.
- (37) Read the statement "Certification of Claim." If it is true, the claim must be dated, signed by the agency's authorized officer, and must include the person's name and title, typed or printed. Claims cannot be paid unless accompanied by an original signed certification. (To expedite the payment process, please sign the form FAM-27 with blue ink, and attach a copy of the form FAM-27 to the top of the claim package.)
- (38) Enter the name, telephone number, and e-mail address of the person to contact if additional information is required.

SUBMIT A SIGNED ORIGINAL, AND A COPY OF FORM FAM-27, WITH ALL OTHER FORMS AND SUPPORTING DOCUMENTS TO:

Address, if delivered by U.S. Postal Service:

OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 Address, if delivered by other delivery service:

OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816 State Controller's Office Community College Mandated Cost Manual MANDATED COSTS Program **FORM** INTEGRATED WASTE MANAGEMENT IWM-1 **CLAIM SUMMARY** (01) Claimant (02)Type of Claim Fiscal Year Reimbursement Estimated **Direct Costs Object Accounts** (03) Reimbursable Activities (a) (b) (c) (d) (f) (e) Salaries and Materials and Contract Fixed Travel & Total Benefits Supplies Services Assets Training A. One-Time Activities Development of Policies and Procedures 2. Staff Training **B.** Ongoing Activities Completion and Submission of Plan to Board Response to Board During Approval Process 3. Consultation with Board Designation of Waste Reduction and Recycling Coordinator Diversion and Maintenance of Approved Level of Reduction C. Alternative Compliance Alternative Requirement or Time Extension for 1/1/02 for 25% Waste Alternative Requirement or Time Extension for 1/1/04 for 50% Waste D. Accounting System E. Annual Report F. Annual Recycled Material Reports (04) Total Direct Costs Indirect Costs (05) Indirect Cost Rate [Federally approved OMB A-21, FAM-29C, or 7%] % (06) Total Indirect Costs [Line (05) x line (04)(a)] (07) Total Direct and Indirect Costs [Line (04)(f) + line (06)] **Cost Reduction** (08) Less: Offsetting Savings

[Line (07) - {line (08) + line (09)}]

(09) Less: Other Reimbursements

(10) Total Claimed Amount

INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY Instructions

FORM IWM-1

- (01) Claimant: Enter the name of the claimant.
- (02) Type of Claim: Check a box, Reimbursement or Estimated, to identify the type of claim being filed. Enter the fiscal year of costs.

Form IWM-1 must be filed for a reimbursement claim. Do not complete form IWM-1 if you are filing an estimated claim and the estimate does not exceed the previous fiscal year's actual costs by more than 10%. Simply enter the amount of the estimated claim on form FAM-27, line (07). However, if the estimated claim exceeds the previous fiscal year's actual costs by more than 10%, form IWM-1 must be completed and a statement attached explaining the increased costs. Without this information the estimated claim will automatically be reduced to 110% of the previous fiscal year's actual costs.

- (03) Reimbursable Activities: For each reimbursable activity, enter the total from form IWM-2, line (05), columns (d) through (h) to form IWM-1, block (04), columns (a) through (e) in the appropriate row. Total each row.
- (04) Total Direct Costs: Total column (f).
- (05) Indirect Cost Rate: Enter the indirect cost rate. Community college districts may use the federally approved OMBA-21, rate computed using form FAM-29C, or the 7% indirect cost rate, for the fiscal year of costs.
- (06) Total Indirect Costs: Enter the result of multiplying Total Salaries and Benefits, line (04)(a), by the Indirect Cost Rate, line (05)
- (07) Total Direct and Indirect Costs: Enter the sum of Total Direct Costs, line (04)(f), and Total Indirect Costs, line (06).
- (08) Less: Offsetting Savings. If applicable, enter the total savings experienced by the claimant as a direct result of this mandate. Submit a detailed schedule of savings with the claim.
- (09) Less: Other Reimbursements. If applicable, enter the amount of other reimbursements received from any source including, but not limited to, service fees collected, federal funds, and other state funds, that reimbursed any portion of the mandated cost program. Submit a schedule detailing the reimbursement sources and amounts.
- (10) From Total Direct and Indirect Costs, line (07), subtract the sum of Offsetting Savings, line (08), and Other Reimbursements, line (09). Enter the remainder on this line and carry the amount forward to form FAM-27, line (07) for the Estimated Claim or line (13) for the Reimbursement Claim.

"在一个工程的工程"	100
Program	1
111091011	經
	15
O) F(12
	100
250	19
77 77 77	1

MANDATED COSTS INTEGRATED WASTE MANAGEMENT ACTIVITY COST DETAIL

FORM IWM-2

490			ACTIVITY (COST DETA	AIL			1 V V IVI-2
(01) Claimar	nt			(02) Fisca	al Year			
(03) Reimbu	ırsable Activities: Ch	eck only or	ne box per f	orm to ident	ify the activi	ty being clai	med.	
One-Time Activites	Development of Procedures	Policies and		Staff Training				
Ongoing	Completion and to Board	Submission o	f Plan	Response to E Approval Prod	Board During ess	Consi	ultation With E	Board
Activites	Designation of V Recycling Coord	Vaste Reducti inator	on and	Maintenance of	of Approved Le	vel of Reduction	วก	
Alternative Compliance	Alternative Requ Extension for 1/	irement or Tir 1/02 for 25% V	ne Vaste	Alternative Re	quirement or T	ime Extension	for 1/1/04 for	50% Waste
	Accounting System			Annual Repo	rt	Annu Repo	al Recycled	Material
(04) Descrip	tion of Expenses					ject Accou		
Classifications	(a) yee Names, Job s, Functions Performed ription of Expenses	(b) Hourly Rate or Unit Cost	(c) Hours Worked or Quantity	(d) Salaries and Benefits	(e) Materials and Supplies	(f) Contract Services	(g) Fixed Assets	(h) Travel and Training
	·							
(05) Total	Subtotal	Page: _	of					

INTEGRATED WASTE MANAGEMENT ACTIVITY COST DETAIL Instructions

FORM IWM-2

- (01) Claimant: Enter the name of the claimant.
- (02) Fiscal Year: Enter the fiscal year for which costs were incurred.
- (03) Reimbursable Activities: Check the box that indicates the cost activity being claimed. Check only one box per form. A separate form IWM-2 shall be prepared for each applicable activity.
- Description of Expenses: The following table identifies the type of information required to support reimbursable costs. To detail costs for the activity box "checked" in block (03), enter the employee names, position titles, a brief description of the activities performed, actual time spent by each employee, productive hourly rates, fringe benefits, supplies used, contract services, and travel and training expenses. The descriptions required in column (4)(a) must be of sufficient detail to explain the cost of activities or items being claimed. For audit purposes, all supporting documents must be retained by the claimant for a period of not less than three years after the date the claim was filed or last amended, whichever is later. If no funds were appropriated and no payment was made at the time the claim was filed, the time for the Controller to initiate an audit shall be from the date of initial payment of the claim. Such documents shall be made available to the State Controller's Office on request.

Object/ Sub object		Columns								
Accounts	(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	documents with the claim	
Salaries	Employee Name/Title	Hourly Rate	Hours Worked	Salaries = Hourly Rate x Hours Worked						
Benefits	Activities Performed	Benefit Rate		Benefits = Benefit Rate x Salaries						
Materials and Supplies	Description of Supplies Used	Unit Cost	Quantity Used		Cost = Unit Cost x Quantity Used					
Contract Services	Name of Contractor Specific Tasks Performed	Hourly Rate	Hours Worked Inclusive Dates of Service			Cost= Hourly Rate x Hours Worked or Total Contract Cost			Copy of Contract and Invoices	
Fixed Assets	Description of Equipment Purchased	Unit Cost	Usage				Cost≕ Unit Cost x Usage			
Travel and Training	Purpose of Trip Name and Title	Per Diem Rate	Days Miles					Cost = Rate x Days or Miles		
Travel	Departure and Return Date	Mileage Rate Travel Cost	Travel Mode			19,871		or Total Travel Cost		
Training	Employee Name/Title Name of Class		Dates Attended					Registration Fee		

(05) Total line (04), columns (d) through (h) and enter the sum on this line. Check the appropriate box to indicate if the amount is a total or subtotal. If more than one form is needed to detail the activity costs, number each page. Enter totals from line (05), columns (d) through (h) to form IWM-1, block (04), columns (a) through (e) in the appropriate row.

OFFICE OF THE STATE CONTROLLER STATE MANDATED COSTS CLAIMING INSTRUCTIONS NO. 2008-21 INTEGRATED WASTE MANAGEMENT COMMUNITY COLLEGE DISTRICTS DECEMBER 1, 2008

Revised January 21, 2009

In accordance with Government Code (GC) Section 17561, eligible claimants may submit claims to the State Controller's Office (SCO) for reimbursement of costs incurred for state mandated cost programs. The following are claiming instructions and forms that eligible claimants will use for filing claims for the Integrated Waste Management (IWM) program. These claiming instructions are issued subsequent to adoption of the program's Parameters and Guidelines (P's & G's) by the Commission on State Mandates (CSM).

On March 25, 2004, CSM determined that the test claim legislation established costs mandated by the State according to the provisions listed in the P's & G's. For your reference, the P's & G's are included as an integral part of the claiming instructions.

Eligible Claimants

Any community college district that incurs increased costs as a result of this mandate is eligible to claim reimbursement of these costs.

Requirements, Limitations, and Exceptions

Form 1B for Alternative Compliance is to be completed only if the community college is unable to comply with the requirements of B.5. (Divert Solid Waste/Maintain Required Level) on Form 1A, pursuant to Reimbursable Activity C.1. or 2. as listed on page 6 of the P's and G's.

It is not mandatory to re-file claims for fiscal years in which there are no changes. In addition, if there is no "cost avoidance" to report and consequently no additional offsets to the original claim amounts, there is no need to re-file.

Filing Deadlines

A. Reimbursement Claims

A reimbursement claim is defined in GC Section 17522 as any claim filed with SCO by a CCD for reimbursement of costs incurred for which an appropriation is made for the purpose of paying the claim.

In order for a claim to be considered properly filed, it must include documentation to support the indirect cost rate if the indirect cost rate exceeds seven percent. A full discussion of the indirect cost methods available to community colleges may be found in the P's &G's. Documentation to support actual costs must be kept on hand by the claimant and made available to SCO upon request as explained in the P's & G's.

2000 - 2007/c8 and RETRO Initial reimbursement claims must be filed within 120 days from the issuance date of the claiming instructions. Costs incurred for compliance with the mandated activities pursuant to Public Contract Code (PCC) Sections 12167 and 12167.1 are reimbursable for fiscal years 1999-00 and subsequent years. Seeking an alternative diversion goal or time extension pursuant to Public Resources Code Sections 42922, 42923, and 42927 are reimbursable from January 1, 2000, to December 31, 2005. All other costs incurred pursuant to Chapter 764, Statutes of 1999, are reimbursable for the period January 1, 2000, to June 30, 2000, and subsequent years. Actual claims must be filed with SCO and be delivered or postmarked on or before March 31, 2009. Claims for fiscal year 2008-09 must be delivered or postmarked on or before February 16, 2010, or a late fee will be assessed. Claims filed more than one year after the deadline will not be accepted.

B. Estimated Claims

Pursuant to AB 8, Chapter 6, Statutes of 2008, the option to file estimated claims has been eliminated. Therefore, estimated claims filed on or after February 16, 2008, will not be accepted by SCO.

Minimum Claim Cost

GC Section 17564(a) provides that no claim may be filed pursuant to Sections 17551 and 17561, unless such claim exceeds one thousand dollars (\$1,000).

Certification of Claim

In accordance with the provisions of the Code of Civil Procedure Section 2015.5, an authorized officer of the claimant is required to provide a certification of claim stating: "I certify, (or declare), under penalty of perjury under the laws of the State of California that the foregoing is true and correct," and must further comply with the requirements of GC Section 17561, for the costs mandated by the State and contained herein.

Audit of Costs

All claims submitted to SCO are reviewed to determine if costs are related to the mandate, are reasonable and not excessive, and the claim was prepared in accordance with SCO's claiming instructions and the P's & G's adopted by CSM. If any adjustments are made to a claim, a "Notice of Claim Adjustment" specifying the claim component adjusted, the amount adjusted, and the reason for the adjustment, will be mailed within 30 days after payment of the claim.

Pursuant to GC Section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a community college district for this mandate is subject to the initiation of an audit by SCO no later than three years after the date that the actual reimbursement claim was filed or last amended, whichever is later. However, if no funds are appropriated or no payment was made to a claimant for the program for the fiscal year for which the claim was filed, the time for SCO to initiate an audit shall commence to run from the date of initial payment of the claim.

In any case, an audit shall be completed no later than two years after the date that the audit was initiated. All documents used to support the reimbursable activities must be retained during the period subject to audit. If an audit has been initiated by SCO during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings. On-site audits will be conducted by SCO as deemed necessary.

Retention of Claiming Instructions

The claiming instructions and forms in this package should be retained permanently in your Mandated Cost Manual for future reference and use in filing claims. These forms should be duplicated to meet your filing requirements. You will be notified of updated forms or changes to claiming instructions as necessary.

Questions, or requests for hard copies of these instructions, should be faxed to Angie Lowi-Teng at (916) 323-6527 or e-mailed to ateng@sco.ca.gov. Or, if you wish, you may call Angie of the Local Reimbursements Section at (916) 323-0706.

For your reference, these and future mandated costs claiming instructions and forms can be found on the Internet at www.sco.ca.gov/ard/local/locreim/index.shtml.

Address for Filing Claims

Claims should be rounded to the nearest dollar. Submit a signed original and a copy of form FAM-27, Claim for Payment, and all other forms and supporting documents.

To expedite the payment process, please sign the form in blue ink, and attach a copy of the form FAM-27 to the top of the claim package.

Use the following mailing addresses:

If delivered by U.S. Postal Service:

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 If delivered by other delivery services:

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816 Amended: September 26, 2008 Adopted: March 30, 2005

AMENDMENTS TO PARAMETERS AND GUIDELINES

Public Resources Code Sections 40148, 40196.3, 42920-42928 Public Contract Code Sections 12167 and 12167.1

> Statutes 1999, Chapter 764 (A.B. 75) Statutes 1992, Chapter 1116 (A.B. 3521)

State Agency Model Integrated Waste Management Plan (February 2000)

Integrated Waste Management 00-TC-07

Santa Monica and Lake Tahoe Community College Districts, Co-claimants

I. SUMMARY OF THE MANDATE

On March 25, 2004, the Commission on State Mandates (Commission) adopted its Statement of Decision finding that Public Resources Code sections 40148, 40196.3, 42920-42928; Public Contract Code sections 12167 and 12167.1; and the State Agency Model Integrated Waste Management Plan (February 2000) require new activities, as specified below, which constitute new programs or higher levels of service for community college districts within the meaning of article XIII B, section 6, of the California Constitution, and impose costs mandated by the state pursuant to Government Code section 17514.

Specifically, the Commission approved this test claim for the increased costs of performing the following specific new activities:

- Comply with the model plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000): A community college must comply with the California Integrated Waste Management Board's (Board) model integrated waste management plan, which includes consulting with the Board to revise the model plan, as well as completing and submitting to the Board the following: (1) state agency or large state facility information form; (2) state agency list of facilities; (3) state agency waste reduction and recycling program worksheet, including the sections on program activities, promotional programs, and procurement activities; and (4) state agency integrated waste management plan questions.
- Designate a solid waste reduction and recycling coordinator (Pub. Resources Code, § 42920, subd. (c)): A community college must designate one solid waste reduction and recycling coordinator to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928), including implementing the community college's integrated waste management plan, and acting as a liaison to other state agencies (as defined by section 40196.3) and coordinators.

• Divert solid waste (Pub. Resources Code, §§ 42921 & 42922, subd. (i)): A community college must divert at least 25 percent of all its solid waste from landfill disposal or transformation facilities by January 1, 2002, through source reduction, recycling, and composting activities, and divert at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting.

A community college unable to comply with this diversion requirement may instead seek, until December 31, 2005, either an alternative requirement or time extension (but not both) as specified below:

- Seek an alternative requirement (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b)): A community college that is unable to comply with the 50-percent diversion requirement must: (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the 50-percent requirement; (3) participate in a public hearing on its alternative requirement; (4) provide the Board with information as to (a) the community college's good faith efforts to effectively implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board; (b) the community college's inability to meet the 50-percent diversion requirement despite implementing the measures in its plan; (c) the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve, and (d) relate to the Board circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.
- Seek a time extension (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c)): A community college that is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, must do the following pursuant to section 42923, subdivisions (a) and (c): (1) notify the Board in writing, detailing the reasons for its inability to comply; (2) request of the Board an alternative to the January 1, 2002 deadline; (3) provide evidence to the Board that it is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan; and (4) provide information to the Board that describes the relevant circumstances that contributed to the request for extension, such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste disposal patterns, and the type of waste disposed of by the community college. (5) The community college must also submit a plan of correction that demonstrates that it will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be

implemented to meet those requirements, and the means by which these programs will be funded.

- Report to the Board (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i)): A community college must annually submit, by April 1, 2002 and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report is to encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (1) calculations of annual disposal reduction; (2) information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors; (3) a summary of progress implementing the integrated waste management plan; (4) the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste. (If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.) (5) For a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension. (6) For a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.
- Submit recycled material reports (Pub. Contract Code, § 12167.1): A community college must annually report to the Board on quantities of recyclable materials collected for recycling.

<u>State of California, Department of Finance, California Integrated Waste Management Board v.</u>
<u>Commission on State Mandates, et al.</u> (Sacramento County Superior Court, Case
No. 07CS00355)

The Department of Finance and the Integrated Waste Management Board filed a petition for writ of mandate in March 2007, asking the court to set aside the Commission's decision granting the test claim and to require the Commission to issue a new Statement of Decision and parameters and guidelines that give full consideration to the community colleges' cost savings (e.g. avoided landfill disposal fees) and revenues (from recyclables) by complying with the test claim statutes. Petitioners' position was that the Commission had not properly accounted for all the offsetting cost savings from avoided disposal costs, or offsetting revenues from the sale of recyclable materials, in the Statement of Decision or parameters and guidelines. The Judgment and a Writ of Mandate were issued on June 30, 2008, ordering the Commission to:

1. amend the parameters and guidelines in Test Claim No. 00-TC-07 to require community college districts claiming reimbursable costs of an integrated waste management plan under Public Resources Code section 42920, et seq. to identify and offset from their claims, consistent with the directions for revenue in Public Contract code sections 12167 and 12167.1, cost savings realized as a result of implementing their plans; and

2. amend the parameters and guidelines in Test Claim No. 00-TC-07 to require community college districts claiming reimbursable costs of an integrated waste management plan under Public Resources Code section 42920, et seq. to identify and offset from their claims all of the revenue generated as a result of implementing their plans, without regard to the limitations or conditions described in sections 12167 and 12167.1 of the Public Contract Code.

II. ELIGIBLE CLAIMANTS

Community college districts that incur increased costs as a result of this mandate are eligible to claim reimbursement.

III. PERIOD OF REIMBURSEMENT

Government Code section 17557 states that a test claim must be submitted on or before June 30 following a given fiscal year to establish eligibility for that fiscal year. The test claim for this mandate was filed on March 9, 2001. Therefore, costs incurred for compliance with Public Contract Code sections 12167 and 12167.1 (Stats. 1992, ch. 1116) are eligible for reimbursement on or after July 1, 1999. However, because of the statute's operative date, all other costs incurred pursuant to Statutes 1999, chapter 764 are eligible for reimbursement on or after January 1, 2000.

Seeking an alternative diversion goal or time extension (Pub. Resources Code, §§ 42922, 42923, and 42927) is reimbursable until December 31, 2005.

Actual costs for one fiscal year should be included in each claim. Pursuant to Government Code section 17561, subdivision (d), all claims for reimbursement of initial years' costs shall be submitted within 120 days of the issuance of the claiming instructions by the State Controller.

If the total costs for a given fiscal year do not exceed \$1000, no reimbursement shall be allowed, except as otherwise allowed by Government Code section 17564.

IV. REIMBURSABLE ACTIVITIES

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee time records or time logs, sign-in sheets, invoices, receipts, and the community college plan approved by the Board.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification or declaration stating, "I certify (or declare) under penalty of perjury under the laws of the State of California that the foregoing is true and correct," and must further comply with the requirements of Code of Civil Procedure section 2015.5. Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

The claimant is only allowed to claim and be reimbursed for increased costs for reimbursable activities identified below. Increased cost is limited to the cost of an activity that the claimant is required to incur as a result of the mandate.

For each eligible claimant, the following activities are reimbursable:

- A. One-Time Activities (Reimbursable starting January 1, 2000)
 - 1. Develop the necessary district policies and procedures for the implementation of the integrated waste management plan.
 - 2. Train district staff on the requirements and implementation of the integrated waste management plan (one-time per employee). Training is limited to the staff working directly on the plan.
- B. Ongoing Activities (Reimbursable starting January 1, 2000)
 - 1. Complete and submit to the Board the following as part of the State Agency Model Integrated Waste Management Plan (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.):
 - a. state agency or large state facility information form;
 - b. state agency list of facilities;
 - c. state agency waste reduction and recycling program worksheets that describe program activities, promotional programs, and procurement activities, and other questionnaires; and
 - d. state agency integrated waste management plan questions.

NOTE: Although reporting on promotional programs and procurement activities in the model plan is reimbursable, implementing promotional programs and procurement activities is not.

- 2. Respond to any Board reporting requirements during the approval process. (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.)
- 3. Consult with the Board to revise the model plan, if necessary. (Pub. Resources Code, § 42920, subd. (b)(3) & State Agency Model Integrated Waste Management Plan, February 2000.)
- 4. Designate one solid waste reduction and recycling coordinator ("coordinator") for each college in the district to perform new duties imposed by chapter 18.5 (Pub. Resources Code, §§ 42920 42928). The coordinator shall implement the integrated waste management plan. The coordinator shall act as a liaison to other state agencies (as defined by section 40196.3) and coordinators. (Pub. Resources Code, § 42920, subd. (c).)

¹ Attachment 1, California Integrated Waste Management Board, State Agency Model Integrated Waste Management Plan (February 2000).

- 5. Divert at least 25 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2002, and at least 50 percent of all solid waste from landfill disposal or transformation facilities by January 1, 2004, through source reduction, recycling, and composting activities. Maintain the required level of reduction, as approved by the Board. (Pub. Resources Code, §§ 42921 & 42922, subd. (i).)
- C. Alternative Compliance (Reimbursable from January 1, 2000 December 31, 2005)
 - 1. Seek either an alternative requirement or time extension if a community college is unable to comply with the January 1, 2002 deadline to divert 25 percent of its solid waste, by doing the following: (Pub. Resources Code, §§ 42927 & 42923 subds. (a) & (c).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the January 1, 2002 deadline.
 - c. Provide evidence to the Board that the college is making a good faith effort to implement the source reduction, recycling, and composting programs identified in its integrated waste management plan.
 - d. Provide information that describes the relevant circumstances that contributed to the request for extension, such as lack of markets for recycled materials, local efforts to implement source reduction, recycling and composting programs, facilities built or planned, waste disposal patterns, and the type of waste disposed of by the community college.
 - e. Submit a plan of correction that demonstrates that the college will meet the requirements of Section 42921 [the 25 and 50 percent diversion requirements] before the time extension expires, including the source reduction, recycling, or composting steps the community college will implement, a date prior to the expiration of the time extension when the requirements of Section 42921 will be met, the existing programs that it will modify, any new programs that will be implemented to meet those requirements, and the means by which these programs will be funded.
 - 2. Seek <u>either</u> an alternative requirement or time extension if a community college is unable to comply with the January 1, 2004 deadline to divert 50 percent of its solid waste, by doing the following: (Pub. Resources Code, §§ 42927 & 42922, subds. (a) & (b).)
 - a. Notify the Board in writing, detailing the reasons for its inability to comply.
 - b. Request of the Board an alternative to the 50-percent requirement.
 - c. Participate in a public hearing on its alternative requirement.
 - d. Provide the Board with information as to:
 - (i) the community college's good faith efforts to implement the source reduction, recycling, and composting measures described in its integrated waste management plan, and demonstration of its progress toward meeting the alternative requirement as described in its annual reports to the Board;
 - (ii) the community college's inability to meet the 50 percent diversion requirement despite implementing the measures in its plan;

- (iii) how the alternative source reduction, recycling, and composting requirement represents the greatest diversion amount that the community college may reasonably and feasibly achieve; and,
- (iv) the circumstances that support the request for an alternative requirement, such as waste disposal patterns and the types of waste disposed by the community college.

D. Accounting System (Reimbursable starting January 1, 2000)

Developing, implementing, and maintaining an accounting system to enter and track the college's source reduction, recycling and composting activities, the cost of those activities, the proceeds from the sale of any recycled materials, and such other accounting systems which will allow it to make its annual reports to the state and determine waste reduction. Note: only the pro-rata portion of the costs incurred to implement the reimbursable activities can be claimed.

E. Annual Report (Reimbursable starting January 1, 2000)

Annually prepare and submit, by April 1, 2002, and by April 1 each subsequent year, a report to the Board summarizing its progress in reducing solid waste. The information in the report must encompass the previous calendar year and shall contain, at a minimum, the following as outlined in section 42926, subdivision (b): (Pub. Resources Code, §§ 42926, subd. (a) & 42922, subd. (i).)

- 1. calculations of annual disposal reduction;
- 2. information on the changes in waste generated or disposed of due to increases or decreases in employees, economics, or other factors;
- 3. a summary of progress made in implementing the integrated waste management plan;
- 4. the extent to which the community college intends to use programs or facilities established by the local agency for handling, diversion, and disposal of solid waste (If the college does not intend to use those established programs or facilities, it must identify sufficient disposal capacity for solid waste that is not source reduced, recycled or composted.);
- 5. for a community college that has been granted a time extension by the Board, it shall include a summary of progress made in meeting the integrated waste management plan implementation schedule pursuant to section 42921, subdivision (b), and complying with the college's plan of correction, before the expiration of the time extension;
- 6. for a community college that has been granted an alternative source reduction, recycling, and composting requirement by the Board pursuant to section 42922, it shall include a summary of progress made towards meeting the alternative requirement as well as an explanation of current circumstances that support the continuation of the alternative requirement.

F. Annual Recycled Material Reports (Reimbursable starting July 1, 1999)

Annually report to the Board on quantities of recyclable materials collected for recycling. (Pub. Contract Code, § 12167.1.)

V. CLAIM PREPARATION AND SUBMISSION

Each of the following cost elements must be identified for each reimbursable activity identified in Section IV, Reimbursable Activities, of this document. Each claimed reimbursable cost must be supported by source documentation as described in Section IV. Additionally, each reimbursement claim must be filed in a timely manner.

A. Direct Cost Reporting

Direct costs are those costs incurred specifically for the reimbursable activities. The following direct costs are eligible for reimbursement.

1. Salaries and Benefits

Report each employee implementing the reimbursable activities by name, job classification, and productive hourly rate (total wages and related benefits divided by productive hours). Describe the specific reimbursable activities performed and the hours devoted to each reimbursable activity performed.

2. Materials and Supplies

Report the cost of materials and supplies that have been consumed or expended for the purpose of the reimbursable activities. Purchases shall be claimed at the actual price after deducting discounts, rebates, and allowances received by the claimant. Supplies that are withdrawn from inventory shall be charged on an appropriate and recognized method of costing, consistently applied.

3. Contracted Services

Report the name of the contractor and services performed to implement the reimbursable activities. Attach a copy of the contract to the claim. If the contractor bills for time and materials, report the number of hours spent on the activities and all costs charged. If the contract is a fixed price, report the dates when services were performed and itemize all costs for those services.

4. Fixed Assets and Equipment

Report the purchase price paid for fixed assets and equipment (including computers) necessary to implement the reimbursable activities. The purchase price includes taxes, delivery costs, and installation costs. If the fixed asset or equipment is also used for purposes other than the reimbursable activities, only the pro-rata portion of the purchase price used to implement the reimbursable activities can be claimed.

5. Travel

Report the name of the employee traveling for the purpose of the reimbursable activities. Include the date of travel, destination point, the specific reimbursable activity requiring travel, and related travel expenses reimbursed to the employee in compliance with the rules of the local jurisdiction. Report employee travel time according to the rules of cost element

A.1., Salaries and Benefits, for each applicable reimbursable activity.

6. Training

Report the cost of training an employee to perform the reimbursable activities, as specified in Section IV of this document. Report the name and job classification of each employee preparing for, attending, and/or conducting training necessary to implement the reimbursable activities. Provide the title, subject, and purpose (related to the mandate of the training session), dates attended, and location. If the training encompasses subjects broader than the reimbursable activities, only the pro-rata portion can be claimed. Report employee training time for each applicable reimbursable activity according to the rules of cost element A.1., Salaries and Benefits, and A.2., Materials and Supplies. Report the cost of consultants who conduct the training according to the rules of cost element A.3., Contracted Services.

B. Indirect Cost Rates

Indirect costs are costs that have been incurred for common or joint purposes. These costs benefit more than one cost objective and cannot be readily identified with a particular final cost objective without effort disproportionate to the results achieved. After direct costs have been determined and assigned to other activities, as appropriate, indirect costs are those remaining to be allocated to benefited cost objectives. A cost may not be allocated as an indirect cost if any other cost incurred for the same purpose, in like circumstances, has been claimed as a direct cost.

Indirect costs include: (a) the indirect costs originating in each department or agency of the governmental unit carrying out state mandated programs, and (b) the costs of central governmental services distributed through the central service cost allocation plan and not otherwise treated as direct costs.

Community colleges have the option of using: (1) a federally approved rate, utilizing the cost accounting principles from the Office of Management and Budget Circular A-21, "Cost Principles of Educational Institutions"; (2) the rate calculated on State Controller's Form FAM-29C; or (3) a 7% indirect cost rate.

VI. RECORD RETENTION

Pursuant to Government Code section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a local agency or school district pursuant to this chapter is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim is filed or last amended, whichever is later. However, if no funds are appropriated or no payment is made to a claimant for the program for the fiscal year for which the claim is filed, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim. In any case, an audit shall be completed not later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities, as described in Section IV, must be retained during the period subject to audit. If an audit has been initiated by the Controller during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings.

VII. OFFSETTING REVENUES AND REIMBURSEMENTS

Reimbursement for this mandate from any source, including but not limited to, services fees

collected, federal funds, and other state funds allocated to any service provided under this program, shall be identified and offset from this claim. Offsetting revenue shall include all revenues generated from implementing the Integrated Waste Management Plan.

In addition, revenue from a building-operating fee imposed pursuant to Education Code section 76375, subdivision (a) if received by a claimant and the revenue is applied to this program, shall be deducted from the costs claimed.

VIII. OFFSETTING COST SAVINGS

Reduced or avoided costs realized from implementation of the community college districts' Integrated Waste Management plans shall be identified and offset from this claim as cost savings, consistent with the directions for revenue in Public Contract Code sections 12167 and 12167.1. Pursuant to these statutes, community college districts are required to deposit cost savings resulting from their Integrated Waste Management plans in the Integrated Waste Management Account in the Integrated Waste Management Fund; the funds deposited in the Integrated Waste Management Account, upon appropriation by the Legislature, may be expended by the California Integrated Waste Management Board for the purpose of offsetting Integrated Waste Management plan costs. Subject to the approval of the California Integrated Waste Management Board, cost savings by a community college that do not exceed two thousand dollars (\$2,000) annually are continuously appropriated for expenditure by the community college for the purpose of offsetting Integrated Waste Management program costs. Cost savings exceeding two thousand dollars (\$2,000) annually may be available for expenditure by the community college only when appropriated by the Legislature. To the extent so approved or appropriated and applied to the college, these amounts shall be identified and offset from the costs claimed for implementing the Integrated Waste Management Plan.

IX. STATE CONTROLLER'S REVISED CLAIMING INSTRUCTIONS

The Controller shall, within 60 days after receiving amended parameters and guidelines prepare and issue revised claiming instructions for mandates that require state reimbursement after any decision or order of the commission pursuant to section 17559. The claiming instructions shall be derived from the test claim decision and the parameters and guidelines adopted by the Commission. Pursuant to Government Code section 17561, subdivision (d)(2), issuance of the claiming instructions shall constitute a notice of the right of the local agencies and school districts to file reimbursement claims, based upon parameters and guidelines adopted by the Commission. In preparing revised claiming instructions, the Controller may request the assistance of other state agencies. (Gov. Code, § 17558, subdivision (c).)

If revised claiming instructions are issued by the Controller pursuant to subdivision (c) of section 17558 between November 15 and February 15, a local agency or school district filing an annual reimbursement claim shall have 120 days following the issuance date of the revised claiming instructions to file a claim.

X. REMEDIES BEFORE THE COMMISSION

Upon request of a local agency or school district, the Commission shall review the claiming instructions issued by the State Controller or any other authorized state agency for reimbursement of mandated costs pursuant to Government Code section 17571. If the

Commission determines that the claiming instructions do not conform to the parameters and guidelines, the Commission shall direct the Controller to modify the claiming instructions and the Controller shall modify the claiming instructions to conform to the parameters and guidelines as directed by the Commission.

In addition, requests may be made to amend parameters and guidelines pursuant to Government Code section 17557, subdivision (d), and California Code of Regulations, title 2, section 1183.2.

XI. LEGAL AND FACTUAL BASIS FOR THE PARAMETERS AND GUIDELINES

The Statement of Decision is legally binding on all parties and provides the legal and factual basis for the parameters and guidelines. The support for the legal and factual findings is found in the administrative record for the test claim. The administrative record, including the Statement of Decision, is on file with the Commission.

State Controller's Office		Community College Manda For State Controller Use Or	nly
CLAIM FOR PAYN Pursuant to Government Cod INTEGRATED WASTE MA	le Section 17561	(19) Program Number 00256 (20) Date Filed (21) LRS Input	Program 256
(01) Claimant Identification Number		Reimbursement Claim Data	
(02) Claimant Name		(22) FORM-1, (04)(f)	
Address		(23) FORM-1, (05)	
		(24) FORM-1, (08)	
		(25) FORM-1, (09)	
Type of Claim Estimated Claim	Reimbursement Claim	(26) FORM-1, (10)	
(03):Estimated	(09) Reimbursement	(27)	
(04).Combined	(10) Combined	(28)	
(0s)/Amended	(11) Amended	(29)	
Fiscal Year of Cost	(12)	(30)	
Total Claimed (07)	(13)	(31)	
Less: Late Penalty (refer to claiming instructions)	(14)	(32)	
Less: Prior Claim Payment Received	(15)	(33)	
Net Claimed Amount	(16)	(34)	
Due from State	(17)	(35)	
Due to State	(18)	(36)	
(37) CERTIFICATION OF CLAIM			
In accordance with the provisions of Govern college to file mandated cost claims with the not violated any of the provisions of Governm	State of California for this pro	gram, and certify under penalty of	
I further certify that there was no application of costs claimed herein; and such costs are offsetting savings and reimbursements set supported by source documentation currently	e for a new program or incre forth in the Parameters and	eased level of services of an exis	ting program. All
The amounts for the Reimbursement Claim attached statements. I certify under penalty correct.			
Signature of Authorized Officer		Date	
Type or Print Name	·	Title	
(38) Name of Contact Person for Claim	Telephone Number		
	F-mail Address		

INTEGRATED WASTE MANAGEMENT CERTIFICATION CLAIM FORM INSTRUCTIONS

FORM FAM-27

- (01)Enter the payee number assigned by the State Controller's Office. (02)Enter your Official Name, County of Location, Street or P. O. Box address, City, State, and Zip Code. (03)Leave blank. (04)Leave blank. (05)Leave blank. (06)Leave blank. (07)Leave blank. (80)Leave blank. (09)If filing a reimbursement claim, enter an "X" in the box on line (09) Reimbursement. (10)If filing a combined reimbursement claim on behalf of districts within the county, enter an "X" in the box on line (10) Combined. (11)If filing an amended reimbursement claim, enter an "X" in the box on line (11) Amended. (12)Enter the fiscal year for which actual costs are being claimed. If actual costs for more than one fiscal year are being claimed, complete a separate form FAM-27 for each fiscal year. (13)Enter the amount of the reimbursement claim from Form-1A, line (11). The total claimed amount must exceed \$1,000. (14)Reimbursement claims must be filed by February 15 of the following fiscal year in which costs were incurred or the claims will be reduced by a late penalty. Enter zero if the claim was timely filed, otherwise, enter the product of multiplying line (13) by the factor 0.10 (10 % penalty), not to exceed \$10,000. If filing a reimbursement claim or a claim was previously filed for the same fiscal year, enter the amount received for the claim. (15)Otherwise, enter a zero. (16)Enter the result of subtracting line (14) and line (15) from line (13). (17)If line (16), Net Claimed Amount, is positive, enter that amount on line (17), Due from State.
- (19) to (21) Leave blank.

(18)

- (22) to (36) Reimbursement Claim Data. Bring forward the cost information as specified on the left-hand column of lines (22) through (36) for the reimbursement claim, e.g., Form-1, (04)(f), means the information is located on Form-1, block (04), column (f). Enter the information on the same line but in the right-hand column. Cost information should be rounded to the nearest dollar, i.e., no cents. Indirect costs percentage should be shown as a whole number and without the percent symbol, i.e., 7.548% should be shown as 8. Completion of this data block will expedite the payment process.
- (37) Read the statement "Certification of Claim." If it is true, the claim must be dated, signed by the district's authorized officer, and must include the person's name and title, typed or printed. Claims cannot be paid unless accompanied by an original signed certification. (To expedite the payment process, please sign the form FAM-27 with blue ink, and attach a copy of the form FAM-27 to the top of the claim package.)
- (38) Enter the name, telephone number, and e-mail address of the person to contact if additional information is required.

If line (16), Net Claimed Amount, is negative, enter that amount on line (18), Due to State.

SUBMIT A SIGNED ORIGINAL, AND A COPY OF FORM FAM-27, WITH ALL OTHER FORMS AND SUPPORTING DOCUMENTS TO:

Address, if delivered by U.S. Postal Service:

OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 Address, if delivered by other delivery service:

OFFICE OF THE STATE CONTROLLER ATTN: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816

MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY

FORM 1A

•	200		OLA III					
(01	(01) Claimant (02) Type of Claim Reimbursement							
Dir	ect Costs			Object A	ccounts			
(03) Reimbursable Activities	(a) Salaries and Benefits	(b) Materials and Supplies	(c) Contract Services	(d) Fixed Assets	(e) Travel and Training	(f) Total	
Α.	One-Time Activity			,				
1.	Develop Policies and Procedures							
2.	Train District Staff on IWM Plan							
В.	Ongoing Activities							
1.	Complete and Submit IWM Plan to Board			_				
2.	Respond to Board Requirements							
3.	Consult with Board to Revise Plan			·				
4.	Designate Coordinator for Each College						·	
5.	Divert Solid Waste/Maintain Required Level							
(04) Total Direct Costs							
Ind	irect Costs							
(05) Indirect Cost Rate			[Refer to Claimin	ng Instructions]			
(06) Total Indirect Costs			[Refer to Claimi	ng Instructions]			
(07) Total Direct and Indire	ect Costs	,	[Line (05)(f)	+ line (07)]			
(08) Total from Forms 1A,	1B, and 1C		[Add 1A(07) + 1i	B(07) + 1C(07)]			
Cos	st Reduction							
(09) Less: Offsetting Savi	ngs						
(10) Less: Other Reimbur	sements						
(11)) Total Claimed Amour	nt		[Line (08) - {line ((09) + line (10)}]			

MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY INSTRUCTIONS

FORM

A

- (01) Enter the name of the claimant.
- (02) Enter the fiscal year of costs.
- (03) Reimbursable Activities. For each reimbursable activity, enter the totals from form Form-2A, line (09), columns (d) through (h), to form Form-1A, block (03), columns (a) through (e), in the appropriate row. Total each row.
- (B)(5) Divert Solid Waste/Maintain Required Level. If this activity is claimed, Form 1B for Alternative Compliance must not be completed.
- (04) Total Direct Costs. Total columns (a) through (f).
- (05) Use the SCO FAM-29C, Flat 7%, or Federally Approved OMB A-21 methodology if specifically allowed by the P's and G's for this program. See the Community College Mandated Cost Manual, Section 9, Indirect Costs for important instructions on claming indirect costs using the Federally Approved OMB A-21 Rate for electronic claims.
- (06) Enter the result of multiplying Salaries and Benefits Only, line (04)(a), by the Indirect cost rate, line (05).
- (07) Total Direct and Indirect Costs. Enter the sum of Total Direct Costs, line (04)(f), and Total Indirect Costs, line (06).
- (08) Enter the sum total of Forms 1A, 1B and 1C here.
- (09) Less: Offsetting Savings. If applicable, enter the total savings experienced by the claimant as a direct result of this mandate, such as reduction in disposal costs, staff reductions (including benefits), materials and supplies (less purchases due to re-use), elimination of storage, reduction in transportation costs, equipment, and any other relevant reduction in costs. Submit a detailed schedule of savings with the claim.
- (10) Less: Other Reimbursements. If applicable, enter the amount of other reimbursements received from any source including, but not limited to, sale of recyclables, sale of surplus equipment, service fees collected, federal funds, and other state funds, which reimbursed any portion of the mandated cost program. Submit a schedule detailing the reimbursement sources and amounts.
- (11) Total Claimed Amount. From Total Direct and Indirect Costs, line (08), subtract the sum of Offsetting Savings, line (09), and Other Reimbursements, line (10). Enter the remainder on this line and carry the amount forward to form FAM-27, line (13) for the Reimbursement Claim.

Community College Mandated Cost Manual

Program 256

MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY

FORM

1B

				·						
(01)	Claimant			1, , ,	e of Claim nbursement	F	iscal Year			
C. A	Iternative Compliance	: (From 01/01.	/2000 to 12/31/	2005) Do not c	complete if B	on Form 1A i	s claimed.			
(03)	Reimbursable Activities	: Choose eith	ner 1 or 2, as a	pplicable.						
Dire	Direct Costs Object Accounts									
1.	Alternative Requirement of Time Extension (If	(a)	(b)	(c)	(d)	(e)	(f)			
	unable to comply with 01/01/02 deadline to divert 25% of solid waste per PRC€€ 42927 & 42923 (a) & (c)}	Salaries and Benefits	Materials and Supplies	Contract Services	Fixed Assets	Travel and Training	Total			
a.	Provide Written Notification to the Board									
b.	Request Alternative from the Board	·								
C.	Provide Evidence to the Board									
d.	Provide Relevant Information									
e.	Submit Plan of Correction									
(04)	Total Direct Costs									
Direct Costs Object Accounts										
2.	Alternative Requirement of Time Extension {If unable to comply with 01/01/04 deadline to divert 25% of solid waste per PRC€€ 42927 & 42922 (a) & (b)}	(a) Salaries and Benefits	(b) Materials and Supplies	(c) Contract Services	(d) Fixed Assets	(e) Travel and Training	(f) Total			
a.	Provide Written Notification to the Board									
b.	Request Alternative from the Board									
c.	Participate in Public Hearing									
d.	Provide Information to the Board									
(04)	Total Direct Costs				_					
Indi	rect Costs									
(05)	Indirect Cost Rate			[Refer to Claimi	ng Instructions]					
(06)	Total Indirect Costs			[Refer to Claimi	ng Instructions]					
(07)	Total Direct and Indirec	t Costs	[Line (05)(f)	+ line (06)] [Forw	vard total to Form-	1A, line (08)]				

256

MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY

FORM

1B

This form is to be completed only if the community college is unable to comply with the reimbursable activity, listed on the P's and G's page 6, under IV. REIMBURSABLE ACTIVITIES, B.5., Ongoing Activities, and listed on Form-1A as Divert Solid Waste/Maintain Required Level.

Choose either Reimbursable Activity 1 or 2, as applicable.

If the community college is unable to comply with the **January 1**, **2002**, deadline to divert at least **25**% of all solid waste from landfill disposal or transformation facilities, complete **Reimbursable Activity 1**.

If the community college is unable to comply with the **January 1**, **2004**, deadline to divert at least **50%** of all solid waste from landfill disposal or transformation facilities, complete **Reimbursable Activity 2**.

- (01) Enter the name of the claimant.
- (02) Enter the fiscal year of claim.
- (03) Reimbursable Activities. For each reimbursable activity, enter the total from form 2B, line (09), columns (d) through (h) to form 1A, block (03), columns (a) through (e) in the appropriate row. Total each row.
- (04) Total Direct Costs. Total columns (a) through (f).
- (05) Use the SCO FAM-29C, Flat 7%, or Federally Approved OMB A-21 methodology if specifically allowed by the P's and G's for this program. See the Community College Mandated Cost Manual, Section 9, Indirect Costs for important instructions on claming indirect costs using the Federally Approved OMB A-21 Rate for electronic claims.
- (06) Depending on the direct cost method used, enter the result of multiplying Salaries and Benefits Only, line (04)(1)(a) or line (04)(2)(a), by the *Indirect cost rate*, line (05).
 - (07) Total Direct and Indirect Costs. Actual Cost Method: Enter the sum of Total Direct Costs, line (04)(f), and Total Indirect Costs, line (06). Forward this amount to Form-1A, line (08).

MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY

form 1C

_	,00		02/1111		'					
(01)	Claimant		(02) Type of Claim Reimbursement							
Dire	ct Costs		,	Object A	ccounts					
(03)	Reimbursable Activities	(a) Salaries	(b) Materials	(c)	(d)	(e)	(f)			
		and Benefits	and Supplies	Contract Services	Fixed Assets	Travel and Training	Total			
D.	Accounting System		Reimbursement begins January 1, 2000							
1.	Develop, Implement & Maintain System		·							
Ε.	Annual Report of Progress		Re	imbursement beg	jins January 1, 20	000				
1.	Calculations of Annual Disposal Reduction									
2.	Information on the Changes		·.							
3.	Summary of Process Made in IWM Plan		·							
4.	The Extent of CCD's Use of IWM Plan				;					
5.	Time Extension Summary of Progress									
6.	Alternative Reduction Summary of Progress									
F.	Annual Recycled Material Reports		F	Reimbursement b	egins July 1, 199	9				
1.	Annual Report to the Board									
(04)	Total Direct Costs									
Indii	rect Costs									
(05)	Indirect Cost Rate			[Refer to Claimi	ng Instructions]					
(06)	Total Indirect Costs			[Refer to Claimi	ng Instructions]					
(07)	Total Direct and Indirec	ct Costs	[Line (04)(f) -	+ line (06)] [Forv	vard total to Form-	1A, line (08)]				

MANDATED COSTS INTEGRATED WASTE MANAGEMENT CLAIM SUMMARY INSTRUCTIONS

FORM

1C

- (01) Enter the name of the claimant.
- (02) Enter the fiscal year of costs.
- (03) Reimbursable Activities. For each reimbursable activity, enter the totals from form Form-2C, line (09), columns (d) through (h), to form Form-1C, block (03), columns (a) through (e), in the appropriate row. Total each row.
- (B)(5) Divert Solid Waste/Maintain Required Level. If this activity is claimed, Form 1B for Alternative Compliance must not be completed.
- (04) Total Direct Costs. Total columns (a) through (f).
- (05) Use the SCO FAM-29C, Flat 7%, or Federally Approved OMB A-21 methodology if specifically allowed by the P's and G's for this program. See the Community College Mandated Cost Manual, Section 9, Indirect Costs for important instructions on claming indirect costs using the Federally Approved OMB A-21 Rate for electronic claims.
- (06) Enter the result of multiplying Salaries and Benefits Only, line (04)(a), by the Indirect cost rate, line (05).
- (07) Total Direct and Indirect Costs. Enter the sum of Total Direct Costs, line (04)(f), and Total Indirect Costs, line (06). Forward this total to Form-1A, line (08).

256

MANDATED COSTS INTEGRATED WASTE MANAGEMENT COMPONENT/ACTIVITY COST DETAIL

FORM

2A

(01) Claimant		· .			(0	2) Fiscal Yea	r		
(03) If filing a combined cla claimant name below Electronic		ida Maria	ed (04	THE PROPERTY OF THE PARTY OF TH	epartments wi the departme Electronic C	nt name belo	w.		
(05) Indirect Cost Rate Electronic	Claim O	าโV	(06) Indirect Cos	t Rate Base Electronic C	laim Only			
(07) Reimbursable Compo	isto francisco de la composición de la		one box per fo				4		
One-Time Activ	itles			Ongoing A	ctivities				
☐ Developmer	nt of Policie	s and Proce	edures	☐ Comple	ete and Submit	of IWM Plan to	Board		
☐ Train Distric	t Staff on I\	VM Plan		Respor	id to Board Red	quirements			
				☐ Consult	with Board to	Revise Plan			
				☐ Designa	ate Coordinato	r for Each Colle	ege		
				☐ Divert S	Solid Waste/Ma	intain Required	d Level		
(08) Description of Expens	es			Object Accounts					
(a) Employee Names, Job Classifications, Functions Performed and Description of Expenses	(b) Hourly Rate or Unit Cost	(c) Hours Worked or Quantity	(d) Salaries and Benefits	(e) Materials and Supplies	(f) Contract Services	(g) Fixed Assets	(h) Travel and Training		
(09) Total □ Subtotal □	Page:	of							

INTEGRATED WASTE MANAGEMENT COMPONENT/ACTIVITY COST DETAIL INSTRUCTIONS

2A

FORM

- (01) Enter the name of the claimant.
- (02) Enter the fiscal year for which costs were incurred.
- (03) Leave blank.
- (04) Leave blank.
- (05) Leave blank.
- (06) Leave blank.
- (07) Reimbursable Activities. Check the box that indicates the activity being claimed. Check only one box per form. A separate Form-2 must be prepared for each applicable activity.
- (08) Description of Expenses. The following table identifies the type of information required to support reimbursable costs. To detail costs for the activity box "checked" in block (03), enter the employee names, position titles, a brief description of the activities performed, actual time spent by each employee, productive hourly rates, fringe benefits, supplies used, contract services, and travel and training expenses. The descriptions required in column (4)(a) must be of sufficient detail to explain the cost of activities or items being claimed. For audit purposes, all supporting documents must be retained by the claimant for a period of not less than three years after the date the claim was filed or last amended, whichever is later. If no funds were appropriated and no payment was made at the time the claim was filed, the time for the Controller to initiate an audit shall be from the date of initial payment of the claim. Such documents shall be made available to SCO on request.

Object/ Sub object		Columns										
Accounts	(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	documents with the claim			
Salaries and Benefits Salaries	Employee Name/Title	Hourly Rate	Hours Worked	Salaries = Hourly Rate x Hours Worked								
Benefits	Activities Performed	Benefit , Rate		Benefits = Benefit Rate x Salaries								
Materials and Supplies	Description of Supplies Used	Unit Cost	Quantity Used		Cost = Unit Cost x Quantity Used							
Contract Services	Name of Contractor Specific Tasks Performed	Hourly Rate	Hours Worked Inclusive Dates of Service			Cost=Hourly Rate x Hours Worked or Total Contract Cost			Copy of Contract and Invoices			
Fixed Assets	Description of Equipment Purchased	Unit Cost	Usage				Cost= Unit Cost x Usage					
Travel and Training Travel	Purpose of Trip Name and Title Departure and Return Date	Per Diem Rate Mileage Rate Travel Cost	Days Miles Travel Mode					Total Travel Cost = Rate x Days or Miles				
Training	Employee Name/Title Name of Class		Dates Attended					Registration Fee				

⁽⁰⁹⁾ Total line (08), columns (d) through (h) and enter the sum on this line. Check the appropriate box to indicate if the amount is a total or subtotal. If more than one form is needed to detail the activity costs, number each page. Enter totals from line (09), columns (d) through (h) to Form-1A, block (03), columns (a) through (e) in the appropriate row.

256

MANDATED COSTS INTEGRATED WASTE MANAGEMENT COMPONENT/ACTIVITY COST DETAIL

FORM

2B

(01) Claimant					(0:	2) Fiscal Year	
(OT) Claimant					(0.	2) MSCal Teal	
(03) If filing a combined clai	m, enter t	he combin	ed. (04	l) If filing by de			
claimant name below 'Electronic	Claim Or	ılv		有一点人的 人名英格兰斯特	the departme Electronic Cl	CONTRACTOR SERVICE STATE OF THE SERVICE STATE OF THE SERVICE SERVICE STATE OF THE SERVICE STA	
(05) Indirect Cost Rate	14.		/06	3) Indirect Cos			
Electronic	Claim Or	ily)) IIIUIIGEE©US	Electronic C	laim Only	
(07) Reimbursable Compo	nents: Ch	eck only o	one box per fo	orm to identify	the activity be	eing claimed.	
1. Alternative Require	ement or T	ime		2. Alternativ	e Requiremen	t or Time Exte	nsion
Provide Written N	lotification	to the Boar	d	☐ Provide	Written Notific	ation to the Bo	ard
Request Alternati	ive from the	e Board		Reques	st Alternative fro	om the Board	
Providie Evidence	e to the Bo	ard		☐ Particip	ate in Public H	earing	
☐ Provide Relevant	Informatio	n		Provide	Information to	the Board	
☐ Submit Plan of C	orrection						
(08) Description of Expens	es		·	0	bject Accoun	its .	
(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)
Employee Names, Job Classifications, Functions Performed and Description of Expenses	Hourly Rate or Unit Cost	Hours Worked or Quantity	Salaries and Benefits	Materials and Supplies	Contract Services	Fixed Assets	Travel and Training

INTEGRATED WASTE MANAGEMENT COMPONENT/ACTIVITY COST DETAIL INSTRUCTIONS

FORM 2B

- (01) Enter the name of the claimant.
- (02) Enter the fiscal year for which costs were incurred.
- (03) Leave blank.
- (04) Leave blank.
- (05) Leave blank.
- (06) Leave blank.
- (07) Reimbursable Activities. Check the box that indicates the activity being claimed. Check only one box per form. A separate Form-2 must be prepared for each applicable activity.
- (08) Description of Expenses. The following table identifies the type of information required to support reimbursable costs. To detail costs for the activity box "checked" in block (03), enter the employee names, position titles, a brief description of the activities performed, actual time spent by each employee, productive hourly rates, fringe benefits, supplies used, contract services, and travel and training expenses. The descriptions required in column (4)(a) must be of sufficient detail to explain the cost of activities or items being claimed. For audit purposes, all supporting documents must be retained by the claimant for a period of not less than three years after the date the claim was filed or last amended, whichever is later. If no funds were appropriated and no payment was made at the time the claim was filed, the time for the Controller to initiate an audit shall be from the date of initial payment of the claim. Such documents shall be made available to SCO on request.

Object/ Sub object Accounts	Columns									
	(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	documents with the claim	
Salaries and Benefits Salaries	Employee Name/Title	Hourly Rate	Hours Worked	Salaries = Hourly Rate x Hours Worked						
Benefits	Activities Performed	Benefit Rate		Benefits = Benefit Rate x Salaries						
Materials and Supplies	Description of Supplies Used	Unit Cost	Quantity Used		Cost = Unit Cost x Quantity Used					
Contract Services	Name of Contractor Specific Tasks Performed	Hourly Rate	Hours Worked Inclusive Dates of Service			Cost=Hourly Rate x Hours Worked or Total Contract Cost			Copy of Contract and Invoices	
Fixed Assets	Description of Equipment Purchased	Unit Cost	Usage				Cost= Unit Cost x Usage			
Travel and Training Travel	Purpose of Trip Name and Title Departure and Return Date	Per Diem Rate Mileage Rate Travel Cost	Days Miles Travel Mode					Total Travel Cost = Rate x Days or Miles		
Training	Employee Name/Title Name of Class		Dates Attended				•	Registration Fee		

⁽⁰⁹⁾ Total line (08), columns (d) through (h) and enter the sum on this line. Check the appropriate box to indicate if the amount is a total or subtotal. If more than one form is needed to detail the activity costs, number each page. Enter totals from line (09), columns (d) through (h) to Form-1A, block (03), columns (a) through (e) in the appropriate row.

256

MANDATED COSTS INTEGRATED WASTE MANAGEMENT COMPONENT/ACTIVITY COST DETAIL

FURIVI

2C

· · · · · · · · · · · · · · · · · · ·										
(01) Claimant				(02) Fiscal Year						
(03) If filing a combined cla claimant name below Electronic				rates, enter	epartments wi the departme Electronic C	nt namérbelov				
(05) Indirect Cost Rate Electronic	Claim O	ilv 🥞	(06) Indirect Cos	t Rate Base Electronic C	aim Only				
(07) Reimbursable Activitie	ber XIII ber S		oox per form t		Company Service (Service)	N语的。主称他们也不是				
D. Accounting System			E	E. Annual Report of Progress						
☐ Develop, Implement &		Calculations of Annual Disposal Reduction								
F. Annual Recycled Materia	il Reports			Information on the Changes						
☐ Anuual Report to the B	oard			Summary of Progress Made in IWM Plan						
		☐ The Extent	t of CCD's Use of IWM Plan							
☐ Time Extension Summary of Progress										
				Alternative Reduction Summary of Progress						
(08) Description of Expens		Object Accounts								
(a) Employee Names, Job Classifications, Functions Performed and Description of Expenses	(b) Hourly Rate or Unit Cost	(c) Hours Worked or Quantity	(d) Salaries and Benefits	(e) Materials and Supplies	(f) Contract Services	(g) Fixed Assets	(h) Travel and Training			
(09) Total Subtotal	Dage.	of								

Program 256

INTEGRATED WASTE MANAGEMENT COMPONENT/ACTIVITY COST DETAIL INSTRUCTIONS

FORM

- (01) Enter the name of the claimant.
- (02) Enter the fiscal year for which costs were incurred.
- (03) Leave blank.
- (04) Leave blank.
- (05) Leave blank.
- (06) Leave blank.
- (07) Reimbursable Activities. Check the box that indicates the activity being claimed. Check only one box per form. A separate Form-2 must be prepared for each applicable activity.
- (08) Description of Expenses. The following table identifies the type of information required to support reimbursable costs. To detail costs for the activity box "checked" in block (03), enter the employee names, position titles, a brief description of the activities performed, actual time spent by each employee, productive hourly rates, fringe benefits, supplies used, contract services, and travel and training expenses. The descriptions required in column (4)(a) must be of sufficient detail to explain the cost of activities or items being claimed. For audit purposes, all supporting documents must be retained by the claimant for a period of not less than three years after the date the claim was filed or last amended, whichever is later. If no funds were appropriated and no payment was made at the time the claim was filed, the time for the Controller to initiate an audit shall be from the date of initial payment of the claim. Such documents shall be made available to SCO on request.

Object/ Sub object		Columns							
Accounts	(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)	documents with the claim
Salaries and Benefits Salaries	Employee Name/Title	Hourly Rate	Hours Worked	Salaries = Hourly Rate x Hours Worked					
Benefits	· Activities Performed	Benefit Rate		Benefits = Benefit Rate x Salaries					
Materials and Supplies	Description of Supplies Used	Unit Cost	Quantity Used		Cost = Unit Cost x Quantity Used		!		
Contract Services	Name of Contractor Specific Tasks Performed	Hourly Rate	Hours Worked Inclusive Dates of Service			Cost=Hourly Rate x Hours Worked or Total Contract Cost			Copy of Contract and Invoices
Fixed Assets	Description of Equipment Purchased	Unit Cost	Usage				Cost= Unit Cost x Usage		
Travel and Training Travel	Purpose of Trip Name and Title Departure and Return Date	Per Diem Rate Mileage Rate Travel Cost	Days Miles Travel Mode					Total Travel Cost = Rate x Days or Miles	
Training	Employee Name/Title Name of Class		Dates Attended					Registration Fee	

⁽⁰⁹⁾ Total line (08), columns (d) through (h) and enter the sum on this line. Check the appropriate box to indicate if the amount is a total or subtotal. If more than one form is needed to detail the activity costs, number each page. Enter totals from line (09), columns (d) through (h) to Form-1A, block (03), columns (a) through (e) in the appropriate row.

FILING A CLAIM

1. Introduction

The law in the State of California, (GC Sections 17500 through 17617), provides for the reimbursement of costs incurred by community college districts (CCD) for costs mandated by the State. Costs mandated by the State means any increased costs which a CCD is required to incur after July 1, 1980, as a result of any statute enacted after January 1, 1975, or any executive order implementing such statute which mandates a new program or higher level of service of an existing program.

Estimated claims that show costs to be incurred in the current fiscal year and reimbursement claims that detail the costs actually incurred for the prior fiscal year may be filed with the State Controller's Office (SCO). Claims for on-going programs are filed annually by January 15. Claims for new programs are filed within 120 days from the date claiming instructions are issued for the program. A 10 percent penalty, up to \$1,000 for continuing claims, no limit for initial claims, is assessed for late claims. The SCO may audit the records of any CCD to verify the actual amount of mandated costs and may reduce any claim that is excessive or unreasonable.

When a program has been reimbursed for three or more years, the Commission on State Mandates (COSM) may approve the program for inclusion in the State Mandates Apportionment System (SMAS). For programs included in SMAS, the SCO determines the amount of each claimant's entitlement based on an average of three consecutive fiscal years of actual costs adjusted by any changes in the Implicit Price Deflator (IPD). Claimants with an established entitlement receive an annual apportionment adjusted by any changes in the IPD and, under certain circumstances, by any changes in workload. Claimants with an established entitlement do not file further claims for the program.

The SCO is authorized to make payments for costs of mandated programs from amounts appropriated by the State Budget Act, by the State Mandates Claims Fund, or by specific legislation. In the event the appropriation is insufficient to pay claims in full, claimants will receive prorated payments in proportion to the dollar amount of approved claims for the program. Balances of prorated payments will be made when supplementary funds are made available.

The instructions contained in this manual are intended to provide general guidance for filing a mandated cost claim. Since each mandate is administered separately, it is important to refer to the specific program for information relating to established policies on eligible reimbursable costs.

2. Types of Claims

There are three types of claims: Reimbursement, estimated, and entitlement. A claimant may file a reimbursement claim for actual mandated costs incurred in the prior fiscal year or may file an estimated claim for mandated costs to be incurred during the current fiscal year. An entitlement claim may be filed for the purpose of establishing a base year entitlement amount for mandated programs included in SMAS. A claimant who has established a base year entitlement for a program, would receive an automatic annual payment which is reflective of the current costs for the program.

All claims received by the SCO will be reviewed to verify actual costs. An adjustment of the claim will be made if the amount claimed is determined to be excessive, improper, or unreasonable. The claim must be filed with sufficient documentation to support the costs claimed. The types of documentation required to substantiate a claim are identified in the instructions for the program. The certification of claim, form FAM-27, must be signed and dated by the entity's authorized officer in order for the SCO to make payment on the claim.

A. Reimbursement Claim

A reimbursement claim is defined in GC Section 17522 as any claim filed with the SCO by a CCD for reimbursement of costs incurred for which an appropriation is made for the purpose of paying the claim. The claim must include supporting documentation to substantiate the costs claimed.

Initial reimbursement claims are first-time claims for reimbursement of costs for one or more prior fiscal years of a program that was previously unfunded. Claims are due 120 days from the date of issuance of the claiming instructions for the program by the SCO. The first statute that appropriates funds for the mandated program will specify the fiscal years for which costs are eligible for reimbursement.

Annual reimbursement claims must be filed by January 15 following the fiscal year in which costs were incurred for the program. A reimbursement claim must detail the costs actually incurred in the prior fiscal year.

An actual claim for 2005-06 fiscal year, may be filed by January 15, 2007 without a late penalty. Claims filed after the deadline will be reduced by a late penalty of 10%, not to exceed \$1,000. However, initial reimbursement claims will be reduced by a late penalty of 10% with no limitation. In order for a claim to be considered properly filed, it must include any specific supporting documentation requested in the instructions. Claims filed more than one year after the deadline or without the requested supporting documentation will not be accepted.

B. Estimated Claim

An estimated claim is defined in GC Section 17522 as any claim filed with the SCO, during the fiscal year in which the mandated costs are to be incurred by the CCD, against an appropriation made to the SCO for the purpose of paying those costs.

An estimated claim may be filed in conjunction with an initial reimbursement claim, annual reimbursement claim, or at other times for estimated costs to be incurred during the current fiscal year. Annual estimated claims are due January 15 of the fiscal year in which the costs are to be incurred. Initial estimated claims are due on the date specified in the claiming instructions. Timely filed estimated claims are paid before those filed after the deadline.

After receiving payment for an estimated claim, the claimant must file a reimbursement claim by January 15 following the fiscal year in which costs were incurred. If the claimant fails to file a reimbursement claim, monies received for the estimated claims must be returned to the State.

C. Entitlement Claim

An entitlement claim is defined in GC Section 17522 as any claim filed by a CCD with the SCO for the sole purpose of establishing or adjusting a base year entitlement for a mandated program that has been included in SMAS. An entitlement claim should not contain nonrecurring or initial start-up costs. There is no statutory deadline for the filing of entitlement claims. However, entitlement claims and supporting documents should be filed by January 15, following the third fiscal year used to develop the entitlement claim, to permit an orderly processing of claims. When the claims are approved and a base year entitlement amount is determined, the claimant will receive an apportionment reflective of the program's current year costs.

Once a mandate has been included in SMAS and the claimant has established a base year entitlement, the claimant will receive automatic payments from the SCO for the mandate. The automatic apportionment is determined by adjusting the claimant's base year entitlement for changes in the implicit price deflator of costs of goods and services to governmental agencies, as determined by the State Department of Finance. For programs approved by the COSM for inclusion in SMAS on or after January 1, 1988, the payment for each year succeeding the three

year base period is adjusted according to any changes by both the deflator and average daily attendance. Annual apportionments for programs included in the system are paid on or before November 30 of each year.

A base year entitlement is determined by computing an average of the claimant's costs for any three consecutive years after the program has been approved for the SMAS process. The amount is first adjusted according to any changes in the deflator. The deflator is applied separately to each year's costs for the three years, which comprise the base year. The SCO will perform this computation for each claimant who has filed claims for three consecutive years. If a claimant has incurred costs for three consecutive years but has not filed a claim in each of those years, the claimant may file an entitlement claim, form FAM-43, to establish a base year entitlement. The form FAM-43 is included in the claiming instructions for SMAS programs. An entitlement claim does not result in the claimant being reimbursed for the costs incurred, but rather entitles the claimant to receive automatic payments from SMAS.

3. Minimum Claim Amount

For initial claims and annual claims filed on or after September 30 2002, if the total costs for a given year do not exceed \$1,000, no reimbursement shall be allowed except as otherwiseallowed by GC Section 17564.

4. Filing Deadline for Claims

Initial reimbursement claims (first-time claims) for reimbursement of costs of a previously unfunded mandated program must be filed within 120 days from the date of issuance of the program's claiming instructions by the SCO. If the initial reimbursement claim is filed after the deadline, but within one year of the deadline, the approved claim must be reduced by a 10% penalty. A claim filed more than one year after the deadline cannot be accepted for reimbursement.

Annual reimbursement claims for costs incurred during the previous fiscal year and estimated claims for costs to be incurred during the current fiscal year must be filed with the SCO and postmarked on or before January 15. If the annual or estimated reimbursement claim is filed after the deadline, but within one year of the deadline, the approved claim must be reduced by a 10% late penalty, not to exceed \$1,000. Claims must include supporting data to show how the amount claimed was derived. Without this information, the claim cannot be accepted.

Entitlement claims do not have a filing deadline. However, entitlement claims and supporting documents should be filed by January 15 to permit an orderly processing of claims. Entitlement claims are used to establish a base year entitlement amount for calculating automatic annual payments. Entitlement does not result in the claimant being reimbursed for costs incurred, but rather entitles the claimant to receive automatic payments from SMAS.

5. Payment of Claims

In order for the SCO to authorize payment of a claim, the Certification of Claim, form FAM-27, must be properly filled out, signed, and dated by the entity's authorized officer.

Reimbursement and estimated claims are paid within 60 days of the filing deadline for the claim, or 15 days after the date the appropriation for the claim is effective, whichever is later. A claimant is entitled to receive accrued interest at the pooled money investment account rate if the payment was made more than 60 days after the claim filing deadline or the actual date of claim receipt, whichever is later. For an initial claim, interest begins to accrue when the payment is made more than 365 days after the adoption of the program's statewide cost estimate. The SCO may withhold up to 20 percent of the amount of an initial claim until the claim is audited to verify the actual amount of the mandated costs. The 20 percent withheld is not subject to accrued interest.

In the event the amount appropriated by the Legislature is insufficient to pay the approved amount in full for a program, claimants will receive a prorated payment in proportion to the amount of approved claims timely filed and on hand at the time of proration.

The SCO reports the amounts of insufficient appropriations to the State Department of Finance, the Chairperson of the Joint Legislative Budget Committee, and the Chairperson of the respective committee in each house of the Legislature, which consider appropriations in order to assure appropriation of these funds in the Budget Act. If these funds cannot be appropriated on a timely basis in the Budget Act, this information is transmitted to the COSM which will include these amounts in its report to assure that an appropriation sufficient to pay the claims is included in the next local government claims bill or other appropriation bills. When the supplementary funds are made available, the balance of the claims will be paid.

Unless specified in the statutes, regulations, or P's & G's, the determination of allowable and unallowable costs for mandates is based on the P's & G's adopted by the COSM. The determination of allowable reimbursable mandated costs for unfunded mandates is made by the COSM. The SCO determines allowable reimbursable costs, subject to amendment by the COSM, for mandates funded by special legislation. Unless specified, allowable costs are those direct and indirect costs, less applicable credits, considered to be eligible for reimbursement. In order for costs to be allowable and thus eligible for reimbursement, the costs must meet the following general criteria:

- 1. The cost is necessary and reasonable for proper and efficient administration of the mandate and not a general expense required to carry out the overall responsibilities of government.
- 2. The cost is allocable to a particular cost objective identified in the P's & G's.
- The cost is net of any applicable credits that offset or reduce expenses of items allocable to the mandate.

The SCO has identified certain costs that should not be claimed as direct program costs unless specified as reimbursable under the program's P's & G's. These costs include, but are not limited to, subscriptions, depreciation, memberships, conferences, workshops general education, and travel costs.

6. State Mandates Apportionment System (SMAS)

Chapter 1534, Statutes of 1985, established SMAS, a method of paying certain mandated programs as apportionments. This method is utilized whenever a program has been approved for inclusion in SMAS by the COSM.

When a mandated program has been included in SMAS, the SCO will determine a base year entitlement amount for each CCD that has submitted reimbursement claims (or entitlement claims) for three consecutive fiscal years. A base year entitlement amount is determined by averaging the approved reimbursement claims (or entitlement claims) for 1982-83, 1983-84, and 1984-85 years or any three consecutive fiscal years thereafter. The amounts are first adjusted by any change in the Implicit Price Deflator (IPD), which is applied separately to each year's costs for the three years that comprise the base period. The base period means the three fiscal years immediately succeeding the COSM's approval.

Each CCD with an established base year entitlement for the program will receive automatic annual payments from the SCO reflective of the program's current year costs. The amount of apportionment is adjusted annually for any change in the IPD. If the mandated program was included in SMAS after January 1, 1988, the annual apportionment is adjusted for any change in both the IPD and average daily attendance.

In the event a CCD has incurred costs for three consecutive fiscal years but did not file a reimbursement claim in one or more of those fiscal years, the CCD may file an entitlement claim for each of those missed years to establish a base year entitlement. An "entitlement claim" means any

claim filed by CCD with the SCO for the sole purpose of establishing a base year entitlement. A base year entitlement shall not include any nonrecurring or initial start-up costs.

Initial apportionments are made on an individual program basis. After the initial year, all apportionments are made by November 30. The amount to be apportioned is the base year entitlement adjusted by annual changes in the IPD for the cost of goods and services to governmental agencies as determined by the State Department of Finance.

In the event the CCD determines that the amount of apportionment does not accurately reflect costs incurred to comply with a mandate, the process of adjusting an established base year entitlement upon which the apportionment is based is set forth in GC Section 17615.8 and requires the approval of the COSM.

7. Direct Costs

A direct cost is a cost that can be identified specifically with a particular program or activity. Each claimed reimbursable cost must be supported by documentation as described in Section 12. Costs that are typically classified as direct costs are:

(1) Employee Wages, Salaries, and Fringe Benefits

For each of the mandated activities performed, the claimant must list the names of the employees who worked on the mandate, their job classification, hours worked on the mandate, and rate of pay. The claimant may, in-lieu of reporting actual compensation and fringe benefits, use a productive hourly rate:

(a) Productive Hourly Rate Options

A CCD may use one of the following methods to compute productive hourly rates:

- Actual annual productive hours for each employee
- The weighted-average annual productive hours for each job title, or
- 1,800* annual productive hours for all employees

If actual annual productive hours or weighted-average annual productive hours for each job title is chosen, the claim must include a computation of how these hours were computed.

- * 1,800 annual productive hours excludes the following employee time:
- o Paid holidays
- o Vacation earned
- o Sick leave taken
- o Informal time off
- o Jury duty
- o Military leave taken.

(b) Compute a Productive Hourly Rate

Compute a productive hourly rate for salaried employees to include actual fringe benefit
costs. The methodology for converting a salary to a productive hourly rate is to
compute the employee's annual salary and fringe benefits and divide by the annual
productive hours.

Table 1: Productive Hourly Rate, Annual Salary + Benefits Method

Formula: Description:		
[(EAS + Benefits) ÷ APH] = PHR	H] = PHR EAS = Employee's Annual Salary	
	APH = Annual Productive Hours	
[(\$26,000 + \$8,099)] ÷ 1,800 hrs =	= 18.94 PHR = Productive Hourly Rate	

- As illustrated in Table 1, if you assume an employee's compensation was \$26,000 and \$8,099 for annual salary and fringe benefits, respectively, using the "Salary + Benefits Method," the productive hourly rate would be \$18.94. To convert a biweekly salary to EAS, multiply the biweekly salary by 26. To convert a monthly salary to EAS, multiply the monthly salary by 12. Use the same methodology to convert other salary periods.
- A claimant may also compute the productive hourly rate by using the "Percent of Salary Method."

Table 2: Productive Hourly Rate, Percent of Salary Method

Example:		
Step 1: Fringe Benefits as a Percent of Salary		Step 2: Productive Hourly Rate
Retirement	15.00 %	Formula:
Social Security & Medicare	7.65	[(EAS x (1 + FBR)) ÷ APH] = PHR
Health & Dental Insurance	5.25	
Workers Compensation	3.25	$[(\$26,000 \times (1.3115)) \div 1,800] = \18.94
Total	31.15 %	•
Description:		
EAS = Employee's Annual Salar	у	APH = Annual Productive Hours
FBR = Fringe Benefit Rate		PHR = Productive Hourly Rate

As illustrated in Table 3, both methods produce the same productive hourly rate.

Reimbursement for personnel services includes, but is not limited to, compensation paid for salaries, wages and employee fringe benefits. Employee fringe benefits include employer's contributions for social security, pension plans, insurance, workmen's compensation insurance and similar payments. These benefits are eligible for reimbursement as long as they are distributed equitably to all activities. Whether these costs are allowable is based on the following presumptions:

- The amount of compensation is reasonable for the service rendered.
- The compensation paid and benefits received are appropriately authorized by the governing board.
- Amounts charged for personnel services are based on payroll documents that are supported by time and attendance or equivalent records for individual employees.
- The methods used to distribute personnel services should produce an equitable distribution of direct and indirect allowable costs.

For each of the employees included in the claim, the claimant must use reasonable rates and hours in computing the wage cost. If a person of a higher-level job position, perform an activity which normally would be performed by a lower-level position, reimbursement for time spent is allowable at the average salary range for the lower-level position. The salary rate of the person at a higher-level position may be claimed if it can be shown that it was more cost effective in comparison to the performance by a person at the lower-level position under normal circumstances and conditions. The number of hours charged to an activity should reflect the time expected to complete the activity under normal circumstances and conditions. The numbers of hours in excess of normal expected hours are not reimbursable.

(c) Calculating an Average Productive Hourly Rate

In those instances where the parameters and guidelines allow a unit as a basis of claiming costs, the direct labor component of the unit cost should be expressed as an average productive hourly rate and can be determined as follows:

	<u>Time</u> Spent	Productive Hourly Rate	Total Cost by Employee
Employee A	1.25 hrs	\$6.00	\$7.50
Employee B	0.75 hrs	4.50	3.38
Employee C	3.50 hrs	10.00	35.00
Total	5.50 hrs		\$45.88

Table 3: Calculating an Average Productive Hourly Rate

(d) Employer's Fringe Benefits Contribution

A CCD has the option of claiming actual employer's fringe benefit contributions or may compute an average fringe benefit cost for the employee's job classification and claim it as a percentage of direct labor. The same time base should be used for both salary and fringe benefits when computing a percentage. For example, if health and dental insurance payments are made annually, use an annual salary. After the percentage of salary for each fringe benefit is computed, total them.

For example:

Employer's Contribution	% of Salary
Retirement	15.00%
Social Security	7.65%
Health and Dental	5.25%
Insurance	3.2370
Worker's Compensation	0.75%
Total	28.65%

Average Productive Hourly Rate is \$45.88/5.50 hrs. = \$8.34

(e) Materials and Supplies

Only actual expenses can be claimed for materials and supplies, which were acquired and consumed specifically for the purpose of a mandated program. The claimant must list the materials and supplies that were used to perform the mandated activity, the

number of units consumed, the cost per unit, and the total dollar amount claimed. Materials and supplies purchased to perform a particular mandated activity are expected to be reasonable in quality, quantity, and cost. Purchases in excess of reasonable quality, quantity, and cost are not reimbursable. Materials and supplies withdrawn from inventory and charged to the mandated activity must be based on a recognized method of pricing, consistently applied. Purchases shall be claimed at the actual price after deducting discounts, rebates and allowances received by the CCD.

(f) Calculating a Unit Cost for Materials and Supplies

In those instances where the P's & G's suggest that a unit cost be developed for use as a basis of claiming costs mandated by the State, the materials and supplies component of the unit cost should be expressed as a unit cost of materials and supplies as shown in Table 1 or Table 2:

Table 1: Calculating A Unit Cost for Materials and Supplies

Supplies	Cost Per Unit	Amount of Supplies Used <u>Per Activity</u>	Unit Cost of Supplies <u>Per Activity</u>
Paper	0.02	4	\$0.08
Files	0.10	1	0.10
Envelopes	0.03	2	0.06
Photocopies	0.10	4	_0.40
			<u>\$0.64</u>

Table 2: Calculating a Unit Cost for Materials and Supplies

Supplies	Supplies <u>Used</u>	Unit Cost of Supplies Per Activity
Paper (\$10.00 for 500 sheet ream)	250 Sheets	\$5.00
Files (\$2.50 for box of 25)	10 Folders	1.00
Envelopes (\$3.00 for box of 100)	50 Envelopes	1.50
Photocopies (\$0.05 per copy)	40 Copies	2.00
		\$9.50

If the number of reimbursable instances is 25, then the unit cost of supplies is \$0.38 per reimbursable instance (\$9.50/25).

(g) Contract Services

The cost of contract services is allowable if the CCD lacks the staff resources or necessary expertise, or it is economically feasible to hire a contractor to perform the mandated activity. The claimant must give the name of the contractor, explain the reason for having to hire a contractor, describe the mandated activities performed, give the dates when the activities were performed, the number of hours spent performing the mandate, the hourly billing rate, and the total cost. The hourly billing rate shall not exceed the rate specified in the P's & G's for the mandated program. The contractor's

invoice, or statement, which includes an itemized list of costs for activities performed, must accompany the claim.

(h) Equipment Rental Costs

Equipment purchases and leases (with an option to purchase) are not reimbursable as a direct cost unless specifically allowed by the P's & G's for the particular mandate. Equipment rentals used solely for the mandate is reimbursable to the extent such costs do not exceed the retail purchase price of the equipment plus a finance charge. The claimant must explain the purpose and use for the equipment, the time period for which the equipment was rented and the total cost of the rental. If the equipment is used for purposes other than reimbursable activities, only the pro rata portion of the rental costs can be claimed.

(i) Capital Outlay

Capital outlays for land, buildings, equipment, furniture and fixtures may be claimed if the P's & G's specify them as allowable. If they are allowable, the parameters and guidelines for the program will specify a basis for the reimbursement. If the fixed asset or equipment is also used for purposes other than reimbursable activities for a specific mandate, only the pro rata portion of the purchase price used to implement the reimbursable activities can be claimed.

(j) Travel Expenses

Travel expenses are normally reimbursable in accordance with travel rules and regulations of the local jurisdiction. For some programs, however, the P's & G's may specify certain limitations on expenses, or that expenses can only be reimbursed in accordance with the State Board of Control travel standards. When claiming travel expenses, the claimant must explain the purpose of the trip, identify the name and address of the persons incurring the expense, the date and time of departure and return for the trip, description of each expense claimed, the cost of transportation, number of private auto miles traveled, and the cost of tolls and parking with receipts required for charges over \$10.00.

(k) Documentation

It is the responsibility of the claimant to make available to the SCO, upon request, documentation in the form of general and subsidiary ledgers, purchase orders, invoices, contracts, canceled warrants, equipment usage records, land deeds, receipts, employee time sheets, agency travel guidelines, inventory records, and other relevant documents to support claimed costs. The type of documentation necessary for each claim may differ with the type of mandate.

8. Indirect Costs

Indirect costs are: (a) Incurred for a common or joint purpose benefiting more than one cost objective, and (b) not readily assignable to the cost objectives specifically benefited without effort disproportionate to the results achieved. Indirect costs can originate in the department performing the mandate or in departments that supply the department performing the mandate with goods, services and facilities. To be allowable, a cost must be allocable to a particular cost objective. Indirect costs must be distributed to benefiting cost objectives on bases which produce an equitable result related to the benefits derived by the mandate.

A CCD may claim indirect costs using the Controller's methodology (FAM-29C) outlined in the following paragraphs. If specifically allowed by a mandated program's P's & G's, a district may alternately choose to claim indirect costs using either (1) a federally approved rate prepared in

accordance with Office of Management and Budget (OMB) Circular A-21, Cost Principles for Educational Institutions; or (2) a flat 7% rate.

The SCO developed FAM-29C to be consistent with OMB Circular A-21, cost accounting principles as they apply to mandated cost programs. The objective is to determine an equitable rate to allocate administrative support to personnel who performed the mandated cost activities. The FAM-29C methodology uses a direct cost base comprised of salary and benefit costs and operating expenses. Form FAM-29C provides a consistent indirect cost rate methodology for all CCD's mandated cost programs.

FAM-29C uses total expenditures that districts report in their *California Community Colleges Annual Financial and Budget Report* (CCFS-311), Expenditures by Activity for the General Fund – Combined. The computation excludes Capital Outlay and Other Outgo in accordance with OMB Circular A-21. The indirect cost rate computation includes any depreciation or use allowance applicable to district buildings and equipment. Districts calculate depreciation or use allowance costs separately from the CCFS-311 report and should calculate them in accordance with OMB Circular A-21.

OMB Circular A-21, Section C.4, states that cost is allocable to a particular cost objective in accordance with the relative benefits received. Also, Section E.2.b. states that the overall objective of the cost allocation process is to distribute indirect costs to the institution's major functions in proportions reasonably consistent with their use of the institution's resources. In addition, Section E.2.c. notes that where certain items or categories of expense relate to less than all functions, such expenses should be set aside for selective allocation.

OMB Circular A-21, Section H, describes a simplified method for indirect cost rate calculations. However, Section H.1.b. states that the simplified method should not be used where it produces results that appear inequitable. As previously noted, FAM-29C strives to equitably allocate administrative support costs to personnel that perform mandated cost activities claimed by CCD. For example, library costs and department administration expenses, normally classified fully or partly as indirect costs in OMB Circular A-21, are instead classified as direct costs for FAM-29C. These costs do not benefit mandated cost activities. In summary, FAM-29C indirect costs include Operation and Maintenance of Plant; Planning, Policy Making, and Coordination; General Institutional Support Services (excluding Community Relations); and depreciation or use allowance. Community Relations includes fundraising costs, which are unallowable under OMB Circular A-21. If the district claims any costs from these indirect accounts as a direct mandate-related costs, the same costs should be reclassified as direct on FAM-29C.

Table 4 presents an example of the FAM-29C methodology.

Table 4: Indirect Cost Rate for Community Colleges

MAN INDIRECT COST RATE FOR	IDATED C		NETDICTE		Į.	ORM VI 29-C
(1) Claimant	laim	VI 29-C				
A _ div. id	EDD	Total Costs	Less: Capital Outlay and	FAM 29-C Adjusted	In dian of	Diverse
Activity Instructional Activities	EDP	Per CCFS-311 \$ 51,792,408	Other Outgo \$ (230,904)	Total	Indirect	Direct
Instruct. Admin. & Instruct. Governance	6000	6,882,034	\$ (230,904) . (216,518)	\$ 51,561,504		\$ 51,561,504 6,665,516
Instructional Support Services	6100	4,155,095				4,145,747
Admissions and Records	6200	2,104,543	(9,348)			2,100,719
Student Counseling and Guidance	6300	4,570,658	(3,824) (1,605)		ing of the	4,569,053
Other Student Services	6400	5,426,510	(1,605) (41,046)	5,385,464		5,385,464
Operation and Maintenance of Plant	6500		, , ,		8,416,842	5,363,464
1 -	6600	8,528,585	(111,743)	*	•	in a second seco
Planning, Policy Making, and Coordination General Institutional Support Services		5,015,333	(23,660)	4,991,673	4,991,673	August Jacob
Community Relations	6700 į	885,089	(6,091)	- 878,998		878,998
Fiscal Operations	6720	1,891,424	(40,854)		1,850,570	070,990
Human Resources Management	6730	1,378,288	(25,899)		1,352,389	- The Control of the
Non-instructional Staff Retirees' Benefits and	0730	1,370,200	(23,699)	1,552,569	1,002,009	
Retirement Incentives	6740	1,011,060		1,011,060	1,011,060	in the second second
Staff Development	6750	108,655	(8,782)		99,873	
Staff Diversity	6760	30,125	(0,702)	30,125	30,125	
Logistical Services	6770	2,790,091	(244,746)		2,545,345	A STATE OF THE STA
Management Information Systems	6780	2,795,091	(496,861)		2,098,353	of the second
Other General Institutional Support Services	6790	33,155	(4,435)		28,720	
Community Services and Economic Development	6800	340,014	(4,430)	340,014	20,720	340,014
Anciliary Services	6900	1,148,730	(296)	1,148,434		1,148,434
Auxiliary Operations	7000	1, 140,730	(290)	1,140,434		1, 140,404
Depreciation or Use Allowance - Building	7000			_ _	2,620,741	The second second
Depreciation of Use Allowance - Equipment			orional Lie Marches School &	-	1,706,396	The second second
Totals	•	\$100,687,011	\$ (1,466,612)	\$ 99,220,399	\$26,752,087	\$ 76,795,449
					(A)	(B)
Indirect Cost Rate (A)/(B)					34.84%	_

9. Time Study Guidelines

Background

For costs incurred on or after January 1, 2005, a reasonable reimbursement methodology can be used as a formula for reimbursing CCD costs mandated by the state that meets certain conditions specified in GC Section 17518.5(a). For costs incurred prior to January 1, 2005, a time study can only be substituted for continuous records of actual time spent for a specific fiscal year if the program's P's & G's allows for the use of time studies.

Two methods are acceptable for documenting employee time charged to mandated cost programs: Actual Time Reporting and Time Study, which are described below. Application of time study results is restricted. As explained in Time Study Results below, the results may be projected forward a maximum of two years provided the claimant meets certain criteria.

Actual Time Reporting

The P's & G's define reimbursable activities for each mandated cost program. (Some P's & G's refer to reimbursable activities as reimbursable components.) When employees work on multiple activities and/or programs, a distribution of their salaries or wages must be supported by personnel activity reports or equivalent documentation that meets the following standards (which clarify documentation requirements discussed under the Reimbursable Activities section of recent P's & G's):

- They must reflect an after-the-fact (contemporaneous) distribution of the actual activity of each employee;
- They must account for the total activity for which each employee is compensated;
- They must be prepared at least monthly and must coincide with one or more pay periods; and
- They must be signed by the employee.

Budget estimates or other distribution percentages determined before services are performed do not qualify as support for time distribution.

Time Study

In certain cases, a time study may be used to substitute for continuous records of actual time spent on multiple activities and/or programs. An effective time study requires that an activity be a task that is repetitive in nature. Activities that require a varying level of effort are not appropriate for time studies.

Time Study Plan

A time study plan is necessary before conducting the time study. The claimant must retain the time study plan for audit purposes. The plan needs to identify the following:

- Time period(s) to be studied The plan must show that all time periods selected are representative of the fiscal year, and that the results can be reasonably projected to approximate actual costs.
- Activities and/or programs to be studied For each mandated program included, the time study
 must separately identify each reimbursable activity defined in the mandated program's P's &
 G's, which are derived from the program's Statement of Decision. If a reimbursable activity in
 the P's & G's identifies separate and distinct sub-activities, they must also be treated as
 individual activities.

For example, sub-activities (a), (b), and (c) under reimbursable activity (B)(1) of the local agency's Domestic Violence Treatment Services: Authorization and Case Management program relate to information to be discussed during victim notification by the probation department and therefore are not separate and distinct activities. These sub-activities do not have to be separately studied.

- Process used to accomplish each reimbursable activity Use flowcharts or similar analytical tools and/or written desk procedures to describe the process for each activity.
- Employee universe The employee universe used in the time study must include all positions whose salaries and wages are to be allocated by means of the time study.
- Employee sample selection methodology The plan must show that employees selected are
 representative of the employee universe, and the results can be reasonably projected to
 approximate actual costs. In addition, the employee sample size should be proportional to the
 variation in time spent to perform a task. The sample size should be larger for tasks with
 significant time variations.
- Time increments to be recorded The time increments used should be sufficient to recognize the number of different activities performed and the dynamics of these responsibilities. Very large increments (such as one hour or more) might be used for employees performing only a few functions that change very slowly over time. Very small increments (a number of minutes) may be needed for employees performing more short-term tasks.

Random moment sampling is not an acceptable alternative to continuous time records for mandated cost claims. Random moment sampling techniques are most applicable in situations where employees perform many different types of activities on a variety of programs with small time increments throughout the fiscal year.

Time Study Documentation

Time studies must:

- Be supported by time records that are completed contemporaneously;
- Report activity on a daily basis;
- Be sufficiently detailed to reflect all mandated activities and/or programs performed during a specific time period; and
- Coincide with one or more pay periods.

Time records must be signed by the employee (electronic signatures are acceptable) and be supported by corroborating evidence which validates that the work was actually performed. As with actual time reporting, budget estimates or other distribution percentages determined before services are performed do not qualify as valid time studies.

Time Study Results

Time study results must be summarized to show how the time study supports the costs claimed for each activity. Any variations from the procedures identified in the original time study plan must be documented and explained.

Current-year costs must be used to prepare a time study. Claimants may project time study results to no more than two subsequent fiscal years. A claimant may not apply time study results retroactively.

 Annual Reimbursement Claims – Claimants may use time studies to support costs incurred on or after January 1, 2005. Claimants may not use time studies for the period July 1, 2004, through December 31, 2004, unless (1) the program's P's & G's specifically allow time studies, and (2) the time study is prepared based on mandated activity occurring between July 1, 2004, and December 31, 2004.

Initial Claims – When filing an initial claim for new mandated programs, claimants may only use time study results for costs incurred on or after January 1, 2005. Claimants may not use time studies to support costs incurred before January 1, 2005, unless (1) the program's P's & G's specifically allow time studies, and (2) the claimant prepares separate time studies for each fiscal year preceding January 1, 2005, based on mandated activity occurring during those years.

When projecting time study results, the claimant must certify that there have been no significant changes between years in either: (1) the requirements of each mandated program activity or (2) the processes and procedures used to accomplish the activity. For all years, the claimant must maintain corroborating evidence that validates the mandated activity was actually performed. Time study results used to support subsequent years' claims are subject to the recordkeeping requirements for those claims.

10. Offset Against State Mandated Claims

As noted previously, allowable costs are defined as those direct and indirect costs, less applicable credits, considered to be eligible for reimbursement. When all or part of the costs of a mandated program are specifically reimbursable from local assistance revenue sources (e.g., state, federal, foundation, etc.), only that portion of any increased costs payable from CCD funds is eligible for reimbursement under the provisions of GC Section 17561.

Example 1:

As illustrated in Table 5, this example shows how the "Offset against State Mandated Claims" is determined for a CCD receiving block grant revenues not based on a formula allocation. Program costs for each of the situations equals \$100,000.

Table 5: Offs	set Against St	ate Mandates	Example 1
---------------	----------------	--------------	-----------

	Program Costs	Actual Local Assistance Revenues	State Mandated Costs	Offset Against State Mandated Claims	Claimable Mandated Costs
1.	\$100,000	\$95,000	\$2,500	\$-0-	\$2,500
2.	100,000	97,000	2,500	-0-	2,500
3.	100,000	98,000	2,500	500	2,000
4.	100,000	100,000	2,500	2,500	-0-
5.	100,000 *	50,000	2,500	1,250	1,250
6.	100,000 *	49,000	2,500	250	2,250

^{*} CCD share is \$50,000 of the program cost.

Numbers (1) through (4), in Table 5, show intended funding at 100% from local assistance revenue sources. Numbers (5) and (6) show cost sharing on a 50/50 basis with the district. In numbers (1) through (6), included in the program costs of \$100,000 are state mandated costs of \$2,500. The offset against state mandated claims are the amount of actual local assistance revenues, which exceeds the difference between program costs and state mandated costs. This offset cannot exceed the amount of state mandated costs.

- In (1), local assistance revenues were less than expected. Local assistance funding was not in excess of the difference between program costs and state mandated costs. As a result, the offset against state mandated claims is zero and \$2,500 is claimable as mandated costs.
- In (4), local assistance revenues were fully realized to cover the entire cost of the program, including the state mandate activity; therefore, the offset against state mandated claims is \$2,500, and claimable costs are \$0.
- In (5), the district is sharing 50% of the project cost. Since local assistance revenues of \$50,000 were fully realized, the offset against state mandated claims is \$1,250.
- In (6), local assistance revenues were less than the amount expended and the offset against state mandated claims is \$250. Therefore, the claimable mandated costs are \$2,250.

Example 2:

As illustrated in Table 6, this example shows how the offset against state mandated claims is determined for a CCD receiving special project funds based on approved actual costs. Local assistance revenues for special projects must be applied proportionately to approve costs.

Table 6: Offset Against State Mandates, Example 2

	Program Costs	Actual Local Assistance Revenues	State Mandated Costs	Offset Against State Mandated Claims	Claimable Mandated Costs
1.	\$100,000	\$100,000	\$2,500	\$2,500	\$-0-
2.	100,000 **	75,000	2,500	1,875	625
3.	100,000 **	45,000.	1,500	1,125	375

^{**} CCD share is \$25,000 of the program cost.

In (2), the entire program cost was approved. Since the local assistance revenue source covers 75% of the program cost, it also proportionately covered 75% of the \$2,500 state mandated costs, or \$1,875.

If in (3) local assistance revenues are less than the amount expected because only \$60,000 of the \$100,000 program costs were determined to be valid by the contracting agency, then a proportionate share of state mandated costs is likewise reduced to \$1,500. The offset against state mandated claims is \$1,125. Therefore, the claimable mandated costs are \$375.

Federal and State Funding Sources

State school fund apportionments and federal aid for education, which are based on average daily attendance and are part of the general system of financing public schools as well as block grants which do not provide for specific reimbursement of costs (i.e., allocation formulas not tied to expenditures), should not be included as reimbursements from local assistance revenue sources.

Governing Authority

The costs of salaries and expenses of the governing authority, such as the school superintendent and governing board, are not reimbursable. These are costs of general government as described in the Office of Management and Budget Circular (OMB) 2 CFR Part 225.

11. Notice of Claim Adjustment

All claims submitted to the SCO are reviewed to determine if the claim was prepared in accordance with the claiming instructions. If any adjustments are made to a claim, the claimant will receive a "Notice of Claim Adjustments" detailing adjustments made by the SCO.

12. Audit of Costs

All claims submitted to the State Controller's Office (SCO) are reviewed to determine if costs are related to the mandate, are reasonable and not excessive, and the claim was prepared in accordance with the SCO's claiming instructions and the P's & G's adopted by the COSM. If any adjustments are made to a claim, a "Notice of Claim Adjustment" specifying the claim component adjusted, the amount adjusted, and the reason for the adjustment will be mailed within 30 days after payment of the claim.

Pursuant to GC Section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by CCD pursuant to this chapter is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim was filed or last amended, whichever is later. However, if no funds were appropriated or no payment was made to a claimant for the program for the fiscal year for which the claim is filed, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim. In any case, an audit shall be completed no later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities must be retained during the period subject to audit. If an audit has been initiated by the Controller during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings.

On-site audits will be conducted by the SCO as deemed necessary. Accordingly, all documentation to support actual costs claimed must be retained for a period of three years after the end of the calendar year in which the reimbursement claim was filed or amended regardless of the year of costs incurred. When no funds are appropriated for initial claims at the time the claim is filed, supporting documents must be retained for three years from the date of initial payment of the claim. Claim documentation shall be made available to the SCO on request.

13. Source Documents

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee time records or time logs, sign-in sheets, invoices, and receipts.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification or declaration stating, "I certify under penalty of perjury under the laws of the State of California that the foregoing is true and correct based upon personal knowledge." Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

For costs incurred on or after January 1, 2005, a reasonable reimbursement methodology can be used as a formula for reimbursing a CCD mandated by the state that meets certain conditions specified in 17518.5(a). For costs incurred prior to January 1, 2005, time study can substitute for continuous records of actual time spent for a specific fiscal year only if the program's P's & G's allow for the use of time studies.

14. Claim Forms and Instructions

A claimant may submit a computer generated report in substitution for Form-1 and Form-2, provided the format of the report and data fields contained within the report are identical to the claim forms included with these instructions. The claim forms provided with these instructions should be duplicated and used by the claimant to file an estimated or reimbursement claim. The SCO will revise the manual and claim forms as necessary.

A. Form-2, Component/Activity Cost Detail

This form is used to segregate the detail costs by claim component. In some mandates, specific reimbursable activities have been identified for each component. The expenses reported on this form must be supported by the official financial records of the claimant and copies of supporting documentation, as specified in the claiming instructions, must be submitted with the claims. All supporting documents must be retained for a period of not less than three years after the reimbursement claim was filed or last amended.

B. Form-1, Claim Summary

This form is used to summarize direct costs by component and compute allowable indirect costs for the mandate. The direct costs summarized on this form are derived from Form-2 and are carried forward to form FAM-27.

A CCD has the option of using a federally approved rate (i.e., utilizing the cost accounting principles from the Office of Management and Budget (OMB) 2 CFR Part 225) or from FAM-29C.

C. Form FAM-27, Claim for Payment

This form contains a certification that must be signed by an authorized officer of the CCD. All applicable information from Form-1 must be carried forward onto this form in order for the SCO to process the claim for payment. An original and one copy of the FAM-27 is required.

Claims should be rounded to the nearest dollar. Submit a signed original and one copy of form FAM-27, Claim for Payment, and all other forms and supporting documents (To expedite the payment process, please sign the form FAM-27 with blue ink, and attach a copy of the form FAM-27 to the top of the claim package.) Use the following mailing addresses:

If delivered by U.S. Postal Service:

If delivered by Other delivery services:

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816

15. Retention of Claiming Instructions

For your convenience, the revised claiming instructions in this package have been arranged in alphabetical order by program name. These revisions should be inserted in the School Mandated Cost Manual and the old forms they replace should be removed. The instructions should then be retained permanently for future reference, and the forms should be duplicated to meet your filing requirements. Annually, updated forms and any other information or instructions claimants may need to file claims, as well as instructions and forms for all new programs released throughout the

year will be placed on the SCO's web site at www.sco.ca.gov/ard/local/locreim/index.shtml.

If you have any questions concerning mandated cost reimbursements, please write to us at the address listed for filing claims, or send e-mail to Irsdar@sco.ca.gov, or call the Local . Reimbursements Section at (916) 324-5729.

16. Retention of Claim Records and Supporting Documentation

All claims submitted to the SCO are reviewed to determine if costs are related to the mandate, are reasonable and not excessive, and that the claim was prepared in accordance with the SCO's claiming instructions and the COSM's P's and G's. if any adjustments are made to a claim, a "Notice of Claim Adjustments" specifying the claim component adjusted, the amount adjusted, and the reason for the adjustment, will be mailed within 30 days after payment of the claim.

On-site audits will be conducted by the SCO as deemed necessary. Pursuant to GC Section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a school district is subject to audit by the SCO no later than three years after the date the actual reimbursement claim was filed or last amended, whichever is later. However, if no funds were appropriated or no payment was made to a claimant for the program for the fiscal year for which the claim was filed, the time for the SCO to initiate an audit shall commence to run from the date of initial payment of the claim. Therefore, all documentation to support actual costs claimed must be retained for the same period, and shall be made available to the SCO on request.

FILING A CLAIM

1. Introduction

The law in the State of California, (GC Sections 17500 through 17617), provides for the reimbursement of costs incurred by community college districts (CCD) for costs mandated by the State. Costs mandated by the State means any increased costs which a CCD is required to incur after July 1, 1980, as a result of any statute enacted after January 1, 1975, or any executive order implementing such statute which mandates a new program or higher level of service of an existing program.

Estimated claims that show costs to be incurred in the current fiscal year and reimbursement claims that detail the costs actually incurred for the prior fiscal year may be filed with the State Controller's Office (SCO). Claims for on-going programs are filed annually by February 15. Claims for new programs are filed within 120 days from the date claiming instructions are issued for the program. A 10 percent penalty, up to \$10,000 for continuing claims, no limit for initial claims, is assessed for late claims. The SCO may audit the records of any CCD to verify the actual amount of mandated costs and may reduce any claim that is excessive or unreasonable.

When a program has been reimbursed for three or more years, the Commission on State Mandates (COSM) may approve the program for inclusion in the State Mandates Apportionment System (SMAS). For programs included in SMAS, the SCO determines the amount of each claimant's entitlement based on an average of three consecutive fiscal years of actual costs adjusted by any changes in the Implicit Price Deflator (IPD). Claimants with an established entitlement receive an annual apportionment adjusted by any changes in the IPD and, under certain circumstances, by any changes in workload. Claimants with an established entitlement do not file further claims for the program.

The SCO is authorized to make payments for costs of mandated programs from amounts appropriated by the State Budget Act, by the State Mandates Claims Fund, or by specific legislation. In the event the appropriation is insufficient to pay claims in full, claimants will receive prorated payments in proportion to the dollar amount of approved claims for the program. Balances of prorated payments will be made when supplementary funds are made available.

The instructions contained in this manual are intended to provide general guidance for filing a mandated cost claim. Since each mandate is administered separately, it is important to refer to the specific program for information relating to established policies on eligible reimbursable costs.

2. Types of Claims

There are three types of claims: Reimbursement, estimated, and entitlement. A claimant may file a reimbursement claim for actual mandated costs incurred in the prior fiscal year or may file an estimated claim for mandated costs to be incurred during the current fiscal year. An entitlement claim may be filed for the purpose of establishing a base year entitlement amount for mandated programs included in SMAS. A claimant who has established a base year entitlement for a program, would receive an automatic annual payment which is reflective of the current costs for the program.

All claims received by the SCO will be reviewed to verify actual costs. An adjustment of the claim will be made if the amount claimed is determined to be excessive, improper, or unreasonable. The claim must be filed with sufficient documentation to support the costs claimed. The types of documentation required to substantiate a claim are identified in the instructions for the program. The certification of claim, form FAM-27, must be signed and dated by the entity's authorized officer in order for the SCO to make payment on the claim.

A. Reimbursement Claim

A reimbursement claim is defined in GC Section 17522 as any claim filed with the SCO by a CCD for reimbursement of costs incurred for which an appropriation is made for the purpose of paying the claim. The claim must include supporting documentation to substantiate the costs claimed.

Initial reimbursement claims are first-time claims for reimbursement of costs for one or more prior fiscal years of a program that was previously unfunded. Claims are due 120 days from the date of issuance of the claiming instructions for the program by the SCO. The first statute that appropriates funds for the mandated program will specify the fiscal years for which costs are eligible for reimbursement.

Annual reimbursement claims must be filed by February 15 following the fiscal year in which costs were incurred for the program. A reimbursement claim must detail the costs actually incurred in the prior fiscal year.

An actual claim for 2006-07 fiscal year, may be filed by February 15, 2008 without a late penalty. Claims filed after the deadline will be reduced by a late penalty of 10%, not to exceed \$10,000. However, initial reimbursement claims will be reduced by a late penalty of 10% with no limitation. In order for a claim to be considered properly filed, it must include any specific supporting documentation requested in the instructions. Claims filed more than one year after the deadline or without the requested supporting documentation will not be accepted.

B. Estimated Claim

An estimated claim is defined in GC Section 17522 as any claim filed with the SCO, during the fiscal year in which the mandated costs are to be incurred by the CCD, against an appropriation made to the SCO for the purpose of paying those costs.

An estimated claim may be filed in conjunction with an initial reimbursement claim, annual reimbursement claim, or at other times for estimated costs to be incurred during the current fiscal year. Annual estimated claims are due February 15 of the fiscal year in which the costs are to be incurred. Initial estimated claims are due on the date specified in the claiming instructions. Timely filed estimated claims are paid before those filed after the deadline.

After receiving payment for an estimated claim, the claimant must file a reimbursement claim by February 15 following the fiscal year in which costs were incurred. If the claimant fails to file a reimbursement claim, monies received for the estimated claims must be returned to the State.

C. Entitlement Claim

An entitlement claim is defined in GC Section 17522 as any claim filed by a CCD with the SCO for the sole purpose of establishing or adjusting a base year entitlement for a mandated program that has been included in SMAS. An entitlement claim should not contain nonrecurring or initial start-up costs. There is no statutory deadline for the filing of entitlement claims. However, entitlement claims and supporting documents should be filed by February 15, following the third fiscal year used to develop the entitlement claim, to permit an orderly processing of claims. When the claims are approved and a base year entitlement amount is determined, the claimant will receive an apportionment reflective of the program's current year costs.

Once a mandate has been included in SMAS and the claimant has established a base year entitlement, the claimant will receive automatic payments from the SCO for the mandate. The automatic apportionment is determined by adjusting the claimant's base year entitlement for changes in the implicit price deflator of costs of goods and services to governmental agencies, as determined by the State Department of Finance. For programs approved by the COSM for inclusion in SMAS on or after January 1, 1988, the payment for each year succeeding the three

year base period is adjusted according to any changes by both the deflator and average daily attendance. Annual apportionments for programs included in the system are paid on or before November 30 of each year.

A base year entitlement is determined by computing an average of the claimant's costs for any three consecutive years after the program has been approved for the SMAS process. The amount is first adjusted according to any changes in the deflator. The deflator is applied separately to each year's costs for the three years, which comprise the base year. The SCO will perform this computation for each claimant who has filed claims for three consecutive years. If a claimant has incurred costs for three consecutive years but has not filed a claim in each of those years, the claimant may file an entitlement claim, form FAM-43, to establish a base year entitlement. The form FAM-43 is included in the claiming instructions for SMAS programs. An entitlement claim does not result in the claimant being reimbursed for the costs incurred, but rather entitles the claimant to receive automatic payments from SMAS.

3. Minimum Claim Amount

For initial claims and annual claims filed on or after September 30 2002, if the total costs for a given year do not exceed \$1,000, no reimbursement shall be allowed except as otherwise allowed by GC Section 17564.

4. Filing Deadline for Claims

Initial reimbursement claims (first-time claims) for reimbursement of costs of a previously unfunded mandated program must be filed within 120 days from the date of issuance of the program's claiming instructions by the SCO. If the initial reimbursement claim is filed after the deadline, but within one year of the deadline, the approved claim must be reduced by a 10% penalty. A claim filed more than one year after the deadline cannot be accepted for reimbursement.

Annual reimbursement claims for costs incurred during the previous fiscal year and estimated claims for costs to be incurred during the current fiscal year must be filed with the SCO and postmarked on or before February 15. If the annual or estimated reimbursement claim is filed after the deadline, but within one year of the deadline, the approved claim must be reduced by a 10% late penalty, not to exceed \$10,000. Claims must include supporting data to show how the amount claimed was derived. Without this information, the claim cannot be accepted.

Entitlement claims do not have a filing deadline. However, entitlement claims and supporting documents should be filed by February 15 to permit an orderly processing of claims. Entitlement claims are used to establish a base year entitlement amount for calculating automatic annual payments. Entitlement does not result in the claimant being reimbursed for costs incurred, but rather entitles the claimant to receive automatic payments from SMAS.

5. Payment of Claims

In order for the SCO to authorize payment of a claim, the Certification of Claim, form FAM-27, must be properly filled out, signed, and dated by the entity's authorized officer.

Reimbursement and estimated claims are paid within 60 days of the filing deadline for the claim, or 15 days after the date the appropriation for the claim is effective, whichever is later. A claimant is entitled to receive accrued interest at the pooled money investment account rate if the payment was made more than 60 days after the claim filing deadline or the actual date of claim receipt, whichever is later. For an initial claim, interest begins to accrue when the payment is made more than 365 days after the adoption of the program's statewide cost estimate. The SCO may withhold up to 20 percent of the amount of an initial claim until the claim is audited to verify the actual amount of the mandated costs. The 20 percent withheld is not subject to accrued interest.

Pursuant to GC section 17561 (d), the Controller shall pay any eligible claim by August 15 or 45 days after the date the appropriation for the claim is effective, whichever is later. In the event the amount appropriated by the Legislature is insufficient to pay the approved amount in full for a program, claimants will receive a prorated payment in proportion to the amount of approved claims timely filed and on hand at the time of proration.

The SCO reports the amounts of insufficient appropriations to the State Department of Finance, the Chairperson of the Joint Legislative Budget Committee, and the Chairperson of the respective committee in each house of the Legislature, which consider appropriations in order to assure appropriation of these funds in the Budget Act. If these funds cannot be appropriated on a timely basis in the Budget Act, this information is transmitted to the COSM which will include these amounts in its report to assure that an appropriation sufficient to pay the claims is included in the next local government claims bill or other appropriation bills. When the supplementary funds are made available, the balance of the claims will be paid.

Unless specified in the statutes, regulations, or P's & G's, the determination of allowable and unallowable costs for mandates is based on the P's & G's adopted by the COSM. The determination of allowable reimbursable mandated costs for unfunded mandates is made by the COSM. The SCO determines allowable reimbursable costs, subject to amendment by the COSM, for mandates funded by special legislation. Unless specified, allowable costs are those direct and indirect costs, less applicable credits, considered to be eligible for reimbursement. In order for costs to be allowable and thus eligible for reimbursement, the costs must meet the following general criteria:

- 1. The cost is necessary and reasonable for proper and efficient administration of the mandate and not a general expense required to carry out the overall responsibilities of government.
- 2. The cost is allocable to a particular cost objective identified in the P's & G's.
- 3. The cost is net of any applicable credits that offset or reduce expenses of items allocable to the mandate.

The SCO has identified certain costs that should not be claimed as direct program costs unless specified as reimbursable under the program's P's & G's. These costs include, but are not limited to, subscriptions, depreciation, memberships, conferences, workshops general education, and travel costs.

6. State Mandates Apportionment System (SMAS)

Chapter 1534, Statutes of 1985, established SMAS, a method of paying certain mandated programs as apportionments. This method is utilized whenever a program has been approved for inclusion in SMAS by the COSM.

When a mandated program has been included in SMAS, the SCO will determine a base year entitlement amount for each CCD that has submitted reimbursement claims (or entitlement claims) for three consecutive fiscal years. A base year entitlement amount is determined by averaging the approved reimbursement claims (or entitlement claims) for 1982-83, 1983-84, and 1984-85 years or any three consecutive fiscal years thereafter. The amounts are first adjusted by any change in the Implicit Price Deflator (IPD), which is applied separately to each year's costs for the three years that comprise the base period. The base period means the three fiscal years immediately succeeding the COSM's approval.

Each CCD with an established base year entitlement for the program will receive automatic annual payments from the SCO reflective of the program's current year costs. The amount of apportionment is adjusted annually for any change in the IPD. If the mandated program was included in SMAS after January 1, 1988, the annual apportionment is adjusted for any change in both the IPD and average daily attendance.

In the event a CCD has incurred costs for three consecutive fiscal years but did not file a

reimbursement claim in one or more of those fiscal years, the CCD may file an entitlement claim for each of those missed years to establish a base year entitlement. An "entitlement claim" means any claim filed by CCD with the SCO for the sole purpose of establishing a base year entitlement. A base year entitlement shall not include any nonrecurring or initial start-up costs.

Initial apportionments are made on an individual program basis. After the initial year, all apportionments are made by November 30. The amount to be apportioned is the base year entitlement adjusted by annual changes in the IPD for the cost of goods and services to governmental agencies as determined by the State Department of Finance.

In the event the CCD determines that the amount of apportionment does not accurately reflect costs incurred to comply with a mandate, the process of adjusting an established base year entitlement upon which the apportionment is based is set forth in GC Section 17615.8 and requires the approval of the COSM.

7. Direct Costs

A direct cost is a cost that can be identified specifically with a particular program or activity. Each claimed reimbursable cost must be supported by documentation as described in Section 12. Costs that are typically classified as direct costs are:

(1) Employee Wages, Salaries, and Fringe Benefits

For each of the mandated activities performed, the claimant must list the names of the employees who worked on the mandate, their job classification, hours worked on the mandate, and rate of pay. The claimant may, in-lieu of reporting actual compensation and fringe benefits, use a productive hourly rate:

(a) Productive Hourly Rate Options

A CCD may use one of the following methods to compute productive hourly rates:

- Actual annual productive hours for each employee
- The weighted-average annual productive hours for each job title, or
- 1,800* annual productive hours for all employees

If actual annual productive hours or weighted-average annual productive hours for each job title is chosen, the claim must include a computation of how these hours were computed.

- * 1,800 annual productive hours excludes the following employee time:
- o Paid holidays
- o Vacation earned
- o Sick leave taken
- o Informal time off
- o Jury duty
- o Military leave taken.

(b) Compute a Productive Hourly Rate

 Compute a productive hourly rate for salaried employees to include actual fringe benefit costs. The methodology for converting a salary to a productive hourly rate is to compute the employee's annual salary and fringe benefits and divide by the annual productive hours.

Table 1: Productive Hourly Rate, Annual Salary + Benefits Method

Formula:	Description:
[(EAS + Benefits) ÷ APH] = PHR	EAS = Employee's Annual Salary
:	APH = Annual Productive Hours
[(\$26,000 + \$8,099)] ÷ 1,800 hrs =	= 18.94 PHR = Productive Hourly Rate

- As illustrated in Table 1, if you assume an employee's compensation was \$26,000 and \$8,099 for annual salary and fringe benefits, respectively, using the "Salary + Benefits Method," the productive hourly rate would be \$18.94. To convert a biweekly salary to EAS, multiply the biweekly salary by 26. To convert a monthly salary to EAS, multiply the monthly salary by 12. Use the same methodology to convert other salary periods.
- 2. A claimant may also compute the productive hourly rate by using the "Percent of Salary Method."

Table 2: Productive Hourly Rate, Percent of Salary Method

Example:			
Step 1: Fringe Benefits as a Percent of Salary		Step 2: Productive Hourly Rate	
Retirement	15.00 %	Formula:	
Social Security & Medicare	7.65	$[(EAS \times (1 + FBR)) \div APH] = PHR$	
Health & Dental Insurance	5.25		
Workers Compensation	3.25	$[(\$26,000 \times (1.3115)) \div 1,800] = \18.94	
Total	31.15 %		
Description:			
EAS = Employee's Annual Salary		APH = Annual Productive Hours	
FBR = Fringe Benefit Rate		PHR = Productive Hourly Rate	

As illustrated in Table 3, both methods produce the same productive hourly rate.

Reimbursement for personnel services includes, but is not limited to, compensation paid for salaries, wages and employee fringe benefits. Employee fringe benefits include employer's contributions for social security, pension plans, insurance, workmen's compensation insurance and similar payments. These benefits are eligible for reimbursement as long as they are distributed equitably to all activities. Whether these costs are allowable is based on the following presumptions:

- The amount of compensation is reasonable for the service rendered.
- The compensation paid and benefits received are appropriately authorized by the governing board.
- Amounts charged for personnel services are based on payroll documents that are supported by time and attendance or equivalent records for individual employees.

 The methods used to distribute personnel services should produce an equitable distribution of direct and indirect allowable costs.

For each of the employees included in the claim, the claimant must use reasonable rates and hours in computing the wage cost. If a person of a higher-level job position, perform an activity which normally would be performed by a lower-level position, reimbursement for time spent is allowable at the average salary range for the lower-level position. The salary rate of the person at a higher-level position may be claimed if it can be shown that it was more cost effective in comparison to the performance by a person at the lower-level position under normal circumstances and conditions. The number of hours charged to an activity should reflect the time expected to complete the activity under normal circumstances and conditions. The numbers of hours in excess of normal expected hours are not reimbursable.

(c) Calculating an Average Productive Hourly Rate

In those instances where the parameters and guidelines allow a unit as a basis of claiming costs, the direct labor component of the unit cost should be expressed as an average productive hourly rate and can be determined as follows:

	<u>Time</u> Spent	Productive Hourly Rate	Total Cost by Employee
Employee A	1.25 hrs	\$6.00	\$7.50
Employee B	0.75 hrs	4.50	. 3.38
Employee C	3.50 hrs	10.00	35.00
Total	5.50 hrs		\$45.88

Table 3: Calculating an Average Productive Hourly Rate

(d) Employer's Fringe Benefits Contribution

A CCD has the option of claiming actual employer's fringe benefit contributions or may compute an average fringe benefit cost for the employee's job classification and claim it as a percentage of direct labor. The same time base should be used for both salary and fringe benefits when computing a percentage. For example, if health and dental insurance payments are made annually, use an annual salary. After the percentage of salary for each fringe benefit is computed, total them.

For example:

Employer's Contribution	% of Salary
Retirement	15.00%
Social Security	7.65%
Health and Dental	5.25%
Insurance	3.2370
Worker's Compensation	0.75%
Total	28.65%

(e) Materials and Supplies

Only actual expenses can be claimed for materials and supplies, which were acquired and consumed specifically for the purpose of a mandated program. The claimant must list the materials and supplies that were used to perform the mandated activity, the number of units consumed, the cost per unit, and the total dollar amount claimed. Materials and supplies purchased to perform a particular mandated activity are expected to be reasonable in quality, quantity, and cost. Purchases in excess of reasonable quality, quantity, and cost are not reimbursable. Materials and supplies withdrawn from inventory and charged to the mandated activity must be based on a recognized method of pricing, consistently applied. Purchases shall be claimed at the actual price after deducting discounts, rebates and allowances received by the CCD.

(f) Calculating a Unit Cost for Materials and Supplies

In those instances where the P's & G's suggest that a unit cost be developed for use as a basis of claiming costs mandated by the State, the materials and supplies component of the unit cost should be expressed as a unit cost of materials and supplies as shown in Table 1 or Table 2:

Table 1: Calculating A Unit Cost for Materials and Supplies

Supplies	Cost Per Unit	Amount of Supplies Used Per Activity	Unit Cost of Supplies <u>Per Activity</u>
Paper	0.02	4	\$0.08
Files	0.10	1	0.10
Envelopes	0.03	2	0.06
Photocopies	0.10	4	0.40
			<u>\$0.64</u>
			i

Table 2: Calculating a Unit Cost for Materials and Supplies

Supplies	Supplies <u>Used</u>	Unit Cost of Supplies Per Activity
Paper (\$10.00 for 500 sheet ream)	250 Sheets	\$5.00
Files (\$2.50 for box of 25)	10 Folders	1.00
Envelopes (\$3.00 for box of 100)	50 Envelopes	1.50
Photocopies (\$0.05 per copy)	40 Copies	2.00
		\$9.50

If the number of reimbursable instances is 25, then the unit cost of supplies is \$0.38 per reimbursable instance (\$9.50/25).

(g) Contract Services

The cost of contract services is allowable if the CCD lacks the staff resources or necessary expertise, or it is economically feasible to hire a contractor to perform the mandated activity. The claimant must give the name of the contractor, explain the

reason for having to hire a contractor, describe the mandated activities performed, give the dates when the activities were performed, the number of hours spent performing the mandate, the hourly billing rate, and the total cost. The hourly billing rate shall not exceed the rate specified in the P's & G's for the mandated program. The contractor's invoice, or statement, which includes an itemized list of costs for activities performed, must accompany the claim.

(h) Equipment Rental Costs

Equipment purchases and leases (with an option to purchase) are not reimbursable as a direct cost unless specifically allowed by the P's & G's for the particular mandate. Equipment rentals used solely for the mandate is reimbursable to the extent such costs do not exceed the retail purchase price of the equipment plus a finance charge. The claimant must explain the purpose and use for the equipment, the time period for which the equipment was rented and the total cost of the rental. If the equipment is used for purposes other than reimbursable activities, only the pro rata portion of the rental costs can be claimed.

(i) Capital Outlay

Capital outlays for land, buildings, equipment, furniture and fixtures may be claimed if the P's & G's specify them as allowable. If they are allowable, the parameters and guidelines for the program will specify a basis for the reimbursement. If the fixed asset or equipment is also used for purposes other than reimbursable activities for a specific mandate, only the pro rata portion of the purchase price used to implement the reimbursable activities can be claimed.

(i) Travel Expenses

Travel expenses are normally reimbursable in accordance with travel rules and regulations of the local jurisdiction. For some programs, however, the P's & G's may specify certain limitations on expenses, or that expenses can only be reimbursed in accordance with the State Board of Control travel standards. When claiming travel expenses, the claimant must explain the purpose of the trip, identify the name and address of the persons incurring the expense, the date and time of departure and return for the trip, description of each expense claimed, the cost of transportation, number of private auto miles traveled, and the cost of tolls and parking with receipts required for charges over \$10.00.

(k) Documentation

It is the responsibility of the claimant to make available to the SCO, upon request, documentation in the form of general and subsidiary ledgers, purchase orders, invoices, contracts, canceled warrants, equipment usage records, land deeds, receipts, employee time sheets, agency travel guidelines, inventory records, and other relevant documents to support claimed costs. The type of documentation necessary for each claim may differ with the type of mandate.

8. Indirect Costs

Indirect costs are: (a) Incurred for a common or joint purpose benefiting more than one cost objective, and (b) not readily assignable to the cost objectives specifically benefited without effort disproportionate to the results achieved. Indirect costs can originate in the department performing the mandate or in departments that supply the department performing the mandate with goods, services and facilities. To be allowable, a cost must be allocable to a particular cost objective. Indirect costs must be distributed to benefiting cost objectives on bases which produce an equitable result related to the benefits derived by the mandate.

A CCD may claim indirect costs using the Controller's methodology (FAM-29C) outlined in the following paragraphs. If specifically allowed by a mandated program's P's & G's, a district may alternately choose to claim indirect costs using either (1) a federally approved rate prepared in accordance with Office of Management and Budget (OMB) Circular A-21, Cost Principles for Educational Institutions; or (2) a flat 7% rate.

The SCO developed FAM-29C to be consistent with OMB Circular A-21, cost accounting principles as they apply to mandated cost programs. The objective is to determine an equitable rate to allocate administrative support to personnel who performed the mandated cost activities. The FAM-29C methodology uses a direct cost base comprised of salary and benefit costs and operating expenses. Form FAM-29C provides a consistent indirect cost rate methodology for all CCD's mandated cost programs.

FAM-29C uses total expenditures that districts report in their *California Community Colleges Annual Financial and Budget Report* (CCFS-311), Expenditures by Activity for the General Fund – Combined. The computation excludes Capital Outlay and Other Outgo in accordance with OMB Circular A-21. The indirect cost rate computation includes any depreciation or use allowance applicable to district buildings and equipment. Districts calculate depreciation or use allowance costs separately from the CCFS-311 report and should calculate them in accordance with OMB Circular A-21.

OMB Circular A-21, Section C.4, states that cost is allocable to a particular cost objective in accordance with the relative benefits received. Also, Section E.2.b. states that the overall objective of the cost allocation process is to distribute indirect costs to the institution's major functions in proportions reasonably consistent with their use of the institution's resources. In addition, Section E.2.c. notes that where certain items or categories of expense relate to less than all functions, such expenses should be set aside for selective allocation.

OMB Circular A-21, Section H, describes a simplified method for indirect cost rate calculations. However, Section H.1.b. states that the simplified method should not be used where it produces results that appear inequitable. As previously noted, FAM-29C strives to equitably allocate administrative support costs to personnel that perform mandated cost activities claimed by CCD. For example, library costs and department administration expenses, normally classified fully or partly as indirect costs in OMB Circular A-21, are instead classified as direct costs for FAM-29C. These costs do not benefit mandated cost activities. In summary, FAM-29C indirect costs include Operation and Maintenance of Plant; Planning, Policy Making, and Coordination; General Institutional Support Services (excluding Community Relations); and depreciation or use allowance. Community Relations includes fundraising costs, which are unallowable under OMB Circular A-21. If the district claims any costs from these indirect accounts as a direct mandate-related costs, the same costs should be reclassified as direct on FAM-29C.

Table 4 presents an example of the FAM-29C methodology.

Table 4: Indirect Cost Rate for Community Colleges

MANDATED COST INDIRECT COST RATE FOR COMMUNITY COLLEGE DISTRICTS							FORM FAM 29-C	
1) Claimant (02) Period of Cla							VI 29-C	
	 	Total Costs		: Capital lay and	FAM 29-C Adjusted			
Activity	EDP	Per CCFS-311	Othe	r Outgo	Total	Indirect	Direct	
Instructional Activities	599	\$ 51,792,408	\$	(230,904)	\$ 51,561,504	The second	\$ 51,561,504	
Instruct. Admin. & Instruct. Governance	6000	6,882,034		(216,518)	6,665,516		6,665,516	
Instructional Support Services	6100	4,155,095		(9,348)	4,145,747		4,145,747	
Admissions and Records	6200	2,104,543		(3,824)	2,100,719		2,100,719	
Student Counseling and Guidance	6300	4,570,658		(1,605)	4,569,053		4,569,053	
Other Student Services	6400	5,426,510		(41,046)	5,385,464		5,385,464	
Operation and Maintenance of Plant	6500	8,528,585		(111,743)	8,416,842	8,416,842		
Planning, Policy Making, and Coordination	6600	5,015,333		(23,660)	4,991,673	4,991,673	Structure of the second	
General Institutional Support Services	6700				-			
Community Relations	6710	885,089		(6,091)	878,998	A Contract of	878,998	
Fiscal Operations	6720	1,891,424		(40,854)	1,850,570	1,850,570		
Human Resources Management	6730	1,378,288		(25,899)	1,352,389	1,352,389	A CONTRACTOR OF THE PARTY OF TH	
Non-instructional Staff Retirees' Benefits and					-	-	State of the	
Retirement Incentives	6740	1,011,060			1,011,060	1,011,060	-	
Staff Development	6750	108,655		(8,782)	99,873	99,873		
Staff Diversity	6760	30,125			30,125	30,125		
Logistical Services	6770	2,790,091		(244,746)	2,545,345	2,545,345	79740	
Management Information Systems	6780	2,595,214		(496,861)	2,098,353	2,098,353		
Other General Institutional Support Services	6790	33,155		(4,435)	28,720	28,720		
Community Services and Economic Development	6800	340,014			340,014	34 Zagar (80 France)	340,014	
Anciliary Services	6900	1,148,730		(296)	1,148,434	And the second second	1,148,434	
Auxiliary Operations	7000				_		_	
Depreciation or Use Allowance - Building					-	2,620,741		
Depreciation or Use Allowance - Equipment		this contract of		and the second		1,706,396		
Totals		\$100,687,011	\$ ((1,466,612)	\$ 99,220,399	\$26,752,087	\$ 76,795,449	
						(A)	(B)	
Indirect Cost Rate (A)/(B)						34.84%	_	

9. Time Study Guidelines

Background

For costs incurred on or after January 1, 2005, a reasonable reimbursement methodology can be used as a formula for reimbursing CCD costs mandated by the state that meets certain conditions specified in GC Section 17518.5(a). For costs incurred prior to January 1, 2005, a time study can only be substituted for continuous records of actual time spent for a specific fiscal year if the program's P's & G's allows for the use of time studies.

Two methods are acceptable for documenting employee time charged to mandated cost programs: Actual Time Reporting and Time Study, which are described below. Application of time study results is restricted. As explained in Time Study Results below, the results may be projected forward a maximum of two years provided the claimant meets certain criteria.

Actual Time Reporting

The P's & G's define reimbursable activities for each mandated cost program. Some P's & G's refer to reimbursable activities as reimbursable components. When employees work on multiple activities and/or programs, a distribution of their salaries or wages must be supported by personnel activity reports or equivalent documentation that meets the following standards which clarify documentation requirements discussed under the Reimbursable Activities section of recent P's & G's:

- They must reflect an after-the-fact (contemporaneous) distribution of the actual activity of each employee;
- They must account for the total activity for which each employee is compensated;
- They must be prepared at least monthly and must coincide with one or more pay periods; and
- They must be signed by the employee.

Budget estimates or other distribution percentages determined before services are performed do not qualify as support for time distribution.

Time Study

In certain cases, a time study may be used to substitute for continuous records of actual time spent on multiple activities and/or programs. An effective time study requires that an activity be a task that is repetitive in nature. Activities that require a varying level of effort are not appropriate for time studies.

Time Study Plan

A time study plan is necessary before conducting the time study. The claimant must retain the time study plan for audit purposes. The plan needs to identify the following:

- Time period(s) to be studied: The plan must show that all time periods selected are representative of the fiscal year, and that the results can be reasonably projected to approximate actual costs.
- Activities and/or programs to be studied: For each mandated program included, the time study
 must separately identify each reimbursable activity defined in the mandated program's
 P's & G's, which are derived from the program's Statement of Decision. If a reimbursable
 activity in the P's & G's identifies separate and distinct sub-activities, they must also be treated
 as individual activities.

For example, sub-activities (a), (b), and (c) under reimbursable activity (B)(1) of the local agency's Domestic Violence Treatment Services: Authorization and Case Management program relate to information to be discussed during victim notification by the probation department and therefore are not separate and distinct activities. These sub-activities do not have to be separately studied.

- Process used to accomplish each reimbursable activity: Use flowcharts or similar analytical tools and/or written desk procedures to describe the process for each activity.
- Employee universe: The employee universe used in the time study must include all positions whose salaries and wages are to be allocated by means of the time study.
- Employee sample selection methodology: The plan must show that employees selected are
 representative of the employee universe, and the results can be reasonably projected to
 approximate actual costs. In addition, the employee sample size should be proportional to the
 variation in time spent to perform a task. The sample size should be larger for tasks with
 significant time variations.
- Time increments to be recorded: The time increments used should be sufficient to recognize
 the number of different activities performed and the dynamics of these responsibilities. Very
 large increments (such as one hour or more) might be used for employees performing only a
 few functions that change very slowly over time. Very small increments (a number of minutes)
 may be needed for employees performing more short-term tasks.

Random moment sampling is not an acceptable alternative to continuous time records for mandated cost claims. Random moment sampling techniques are most applicable in situations where employees perform many different types of activities on a variety of programs with small time increments throughout the fiscal year.

Time Study Documentation

Time studies must:

- Be supported by time records that are completed contemporaneously;
- · Report activity on a daily basis;
- Be sufficiently detailed to reflect all mandated activities and/or programs performed during a specific time period; and
- Coincide with one or more pay periods.

Time records must be signed by the employee (electronic signatures are acceptable) and be supported by corroborating evidence which validates that the work was actually performed. As with actual time reporting, budget estimates or other distribution percentages determined before services are performed do not qualify as valid time studies.

Time Study Results

Time study results must be summarized to show how the time study supports the costs claimed for each activity. Any variations from the procedures identified in the original time study plan must be documented and explained.

Current-year costs must be used to prepare a time study. Claimants may project time study results to no more than two subsequent fiscal years. A claimant may not apply time study results retroactively.

 Annual Reimbursement Claims: Claimants may use time studies to support costs incurred on or after January 1, 2005. Claimants may not use time studies for the period July 1, 2004, through December 31, 2004, unless (1) the program's P's & G's specifically allow time studies, and (2) the time study is prepared based on mandated activity occurring between July 1, 2004, and December 31, 2004.

• <u>Initial Claims</u>: When filing an initial claim for new mandated programs, claimants may only use time study results for costs incurred on or after January 1, 2005. Claimants may not use time studies to support costs incurred before January 1, 2005, unless (1) the program's P's & G's specifically allow time studies, and (2) the claimant prepares separate time studies for each fiscal year preceding January 1, 2005, based on mandated activity occurring during those years.

When projecting time study results, the claimant must certify that there have been no significant changes between years in either: (1) the requirements of each mandated program activity or (2) the processes and procedures used to accomplish the activity. For all years, the claimant must maintain corroborating evidence that validates the mandated activity was actually performed. Time study results used to support subsequent years' claims are subject to the recordkeeping requirements for those claims.

10. Offset Against State Mandated Claims

As noted previously, allowable costs are defined as those direct and indirect costs, less applicable credits, considered to be eligible for reimbursement. When all or part of the costs of a mandated program are specifically reimbursable from local assistance revenue sources (e.g., state, federal, foundation, etc.), only that portion of any increased costs payable from CCD funds is eligible for reimbursement under the provisions of GC Section 17561.

Example 1:

As illustrated in Table 5, this example shows how the "Offset Against State Mandated Claims" is determined for a CCD receiving block grant revenues not based on a formula allocation. Program costs for each situation equals \$100,000.

Table 5: Offset Against State Mandates, Example	Table 5:	Offset A	\gainst	State	Mandates,	Example 1	1
---	----------	----------	---------	-------	-----------	-----------	---

	Program Costs	Actual Local Assistance Revenues	State Mandated Costs	Offset Against State Mandated Claims	Claimable Mandated Costs
1.	\$100,000	\$95,000	\$2,500	\$-0-	\$2,500
2.	100,000	97,000	2,500	-0-	2,500
3.	100,000	98,000	2,500	500	2,000
4.	100,000	100,000	2,500	2,500	-0-
5.	100,000 *	50,000	2,500	1,250	1,250
6.	100,000 *	49,000	2,500	250	2,250

^{*} CCD share is \$50,000 of the program cost.

Numbers (1) through (4), in Table 5, show intended funding at 100% from local assistance revenue sources. Numbers (5) and (6) show cost sharing on a 50/50 basis with the district. In numbers (1) through (6), included in the program costs of \$100,000 are state mandated costs of \$2,500. The offset against state mandated claims are the amount of actual local assistance revenues, which exceeds the difference between program costs and state mandated costs. This offset cannot exceed the amount of state mandated costs.

- In (1), local assistance revenues were less than expected. Local assistance funding was not in excess of the difference between program costs and state mandated costs. As a result, the offset against state mandated claims is zero and \$2,500 is claimable as mandated costs.
- In (4), local assistance revenues were fully realized to cover the entire cost of the program, including the state mandate activity; therefore, the offset against state mandated claims is \$2,500, and claimable costs are \$0.
- In (5), the district is sharing 50% of the project cost. Since local assistance revenues of \$50,000 were fully realized, the offset against state mandated claims is \$1,250.
- In (6), local assistance revenues were less than the amount expended and the offset against state mandated claims is \$250. Therefore, the claimable mandated costs are \$2,250.

Example 2:

As illustrated in Table 6, this example shows how the offset against state mandated claims is determined for a CCD receiving special project funds based on approved actual costs. Local assistance revenues for special projects must be applied proportionately to approve costs.

Table 6: Offset Against State Mandates, Example 2

	Program Costs	Actual Local Assistance Revenues	State Mandated Costs	Offset Against State Mandated Claims	Claimable Mandated Costs	
1.	\$100,000	\$100,000	\$2,500	\$2,500	\$-0-	
2.	100,000 **	75,000	2,500	1,875	625	
3.	100,000 **	45,000	1,500	1,125	375	

^{**} CCD share is \$25,000 of the program cost.

In (2), the entire program cost was approved. Since the local assistance revenue source covers 75% of the program cost, it also proportionately covered 75% of the \$2,500 state mandated costs, or \$1,875.

If in (3) local assistance revenues are less than the amount expected because only \$60,000 of the \$100,000 program costs were determined to be valid by the contracting agency, then a proportionate share of state mandated costs is likewise reduced to \$1,500. The offset against state mandated claims is \$1,125. Therefore, the claimable mandated costs are \$375.

Federal and State Funding Sources

State school fund apportionments and federal aid for education, which are based on average daily attendance and are part of the general system of financing public schools as well as block grants which do not provide for specific reimbursement of costs (i.e., allocation formulas not tied to expenditures), should not be included as reimbursements from local assistance revenue sources.

Governing Authority

The costs of salaries and expenses of the governing authority, such as the school superintendent and governing board, are not reimbursable. These are costs of general government as described in the Office of Management and Budget Circular (OMB) 2 CFR Part 225.

11. Notice of Claim Adjustment

All claims submitted to the SCO are reviewed to determine if the claim was prepared in accordance with the claiming instructions. If any adjustments are made to a claim, the claimant will receive a "Notice of Claim Adjustments" detailing adjustments made by the SCO.

12. Audit of Costs

All claims submitted to the State Controller's Office (SCO) are reviewed to determine if costs are related to the mandate, are reasonable and not excessive, and the claim was prepared in accordance with the SCO's claiming instructions and the P's & G's adopted by the COSM. If any adjustments are made to a claim, a "Notice of Claim Adjustment" specifying the claim component adjusted, the amount adjusted, and the reason for the adjustment will be mailed within 30 days after payment of the claim.

Pursuant to GC Section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by CCD pursuant to this chapter is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim was filed or last amended, whichever is later. However, if no funds were appropriated or no payment was made to a claimant for the program for the fiscal year for which the claim is filed, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim. In any case, an audit shall be completed no later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities must be retained during the period subject to audit. If an audit has been initiated by the Controller during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings.

On-site audits will be conducted by the SCO as deemed necessary. Accordingly, all documentation to support actual costs claimed must be retained for a period of three years after the end of the calendar year in which the reimbursement claim was filed or amended regardless of the year of costs incurred. When no funds are appropriated for initial claims at the time the claim is filed, supporting documents must be retained for three years from the date of initial payment of the claim. Claim documentation shall be made available to the SCO on request.

13. Source Documents

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event or activity in question. Source documents may include, but are not limited to, employee time records or time logs, sign-in sheets, invoices, and receipts.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification or declaration stating, "I certify under penalty of perjury under the laws of the State of California that the foregoing is true and correct based upon personal knowledge." Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

For costs incurred on or after January 1, 2005, a reasonable reimbursement methodology can be used as a formula for reimbursing a CCD mandated by the state that meets certain conditions specified in 17518.5(a). For costs incurred prior to January 1, 2005, time study can substitute for continuous records of actual time spent for a specific fiscal year only if the program's P's & G's allow for the use of time studies.

14. Claim Forms and Instructions

A claimant may submit a computer generated report in substitution for Form-1 and Form-2, provided the format of the report and data fields contained within the report are identical to the claim forms included with these instructions. The claim forms provided with these instructions should be duplicated and used by the claimant to file an estimated or reimbursement claim. The SCO will revise the manual and claim forms as necessary.

A. Form-2, Component/Activity Cost Detail

This form is used to segregate the detail costs by claim component. In some mandates, specific reimbursable activities have been identified for each component. The expenses reported on this form must be supported by the official financial records of the claimant and copies of supporting documentation, as specified in the claiming instructions, must be submitted with the claims. All supporting documents must be retained for a period of not less than three years after the reimbursement claim was filed or last amended.

B. Form-1, Claim Summary

This form is used to summarize direct costs by component and compute allowable indirect costs for the mandate. The direct costs summarized on this form are derived from Form-2 and are carried forward to form FAM-27.

A CCD has the option of using a federally approved rate (i.e., utilizing the cost accounting principles from the Office of Management and Budget (OMB) 2, CFR Part 225) or from form FAM-29C.

C. Form FAM-27, Claim for Payment

This form contains a certification that must be signed by an authorized officer of the CCD. All applicable information from Form-1 must be carried forward onto this form in order for the SCO to process the claim for payment. An original and one copy of the FAM-27 are required.

Claims should be rounded to the nearest dollar. Submit a signed original and one copy of form FAM-27; Claim for Payment, and all other forms and supporting documents (To expedite the payment process, please sign the form FAM-27 with blue ink, and attach a copy of the form FAM-27 to the top of the claim package.) Use the following mailing addresses:

If delivered by U.S. Postal Service:

If delivered by Other delivery services:

Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting P.O. Box 942850 Sacramento, CA 94250 Office of the State Controller Attn: Local Reimbursements Section Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816

15. Retention of Claiming Instructions

For your convenience, the revised claiming instructions in this package have been arranged in alphabetical order by program name. These revisions should be inserted in the School Mandated Cost Manual and the old forms they replace should be removed. The instructions should then be retained permanently for future reference, and the forms should be duplicated to meet your filing requirements. Annually, updated forms and any other information or instructions claimants may need to file claims, as well as instructions and forms for all new programs released throughout the

year will be placed on the SCO's web site at www.sco.ca.gov/ard/local/locreim/index.shtml.

If you have any questions concerning mandated cost reimbursements, please write to us at the address listed for filing claims, or send e-mail to Irsdar@sco.ca.gov, or call the Local Reimbursements Section at (916) 324-5729.

16. Retention of Claim Records and Supporting Documentation

All claims submitted to the SCO are reviewed to determine if costs are related to the mandate, are reasonable and not excessive, and that the claim was prepared in accordance with the SCO's claiming instructions and the COSM's P's and G's. if any adjustments are made to a claim, a "Notice of Claim Adjustments" specifying the claim component adjusted, the amount adjusted, and the reason for the adjustment, will be mailed within 30 days after payment of the claim.

On-site audits will be conducted by the SCO as deemed necessary. Pursuant to GC Section 17558.5, subdivision (a), a reimbursement claim for actual costs filed by a school district is subject to audit by the SCO no later than three years after the date the actual reimbursement claim was filed or last amended, whichever is later. However, if no funds were appropriated or no payment was made to a claimant for the program for the fiscal year for which the claim was filed, the time for the SCO to initiate an audit shall commence to run from the date of initial payment of the claim. Therefore, all documentation to support actual costs claimed must be retained for the same period, and shall be made available to the SCO on request.

FY 1999-00 IWM Claim

Vice President, Business Services

(858) 514-8605 kbpsixten@aol.com

Telephone Number:

E-mail Address:

Form FAM-27 (New 06/05)

SixTen and Associates

(38) Name of Contact Person for Claim

Scott Thomason

Type or Print Name

(10) Total Claimed Amount

New 06/05

23,104.58

[Line (07) - (Line (08) + Line (09))]

State Controller's Office community College Mandated Cost Manual MANDATED COSTS Program FORM INTEGRATED WASTE MANAGEMENT 256 IWM-2 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year Redwoods Community College District 1999-2000 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Ongoing Activities X Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Altemative Alternative Requirement or Time Extension for 1/1/02 for Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance Annual Recycled Material Annual Report **Accounting System** Reports (04) Description of Expenses **Object Accounts** (a) (b) (d) (f) (g) (h) (c) (8) Hourly Hours Worked Employee Names, Job Salaries Materials Rate Contract Fixed Travel and Classifications, Functions Performed, and Description of Expenses and and Services Assets Training or Supplies Benefits **Unit Cost** Quantity Designating one solid waste reduction and recycling coordinator for each college in district
Clements, Ruth
Custodial Supervisor
\$25. 412.48 16.0 \$ \$25.78 X Page 1 of 1 412.48 \$

(05)

New 06/05

Subtotal

State Controller's Office community College Mandated Cost Manual MANDATED COSTS Program FORM INTEGRATED WASTE MANAGEMENT 256 IWM-2 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year Redwoods Community College District 1999-2000 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Ongoing Activities Designation of Waste Reduction and Recycling Coordinator X Maintenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance Annual Recycled Material **Accounting System** Annual Report Reports (04) Description of Expenses **Object Accounts** (a) (b) (c) (d) (e) (f) (g) (h) Hourly Hours Employee Names, Job Materials Salaries Contract Travel and Worked Elxed Rate Classifications, Functions Performed, and and Training Services Assets and Description of Expenses Benefits Supplies Quantity Unit Cost Diverting solld waste from landfill disposal or transformation facilities - source reduction Martinez, Frank Gardener \$22,40 16.0 358.40 \$ \$ Mendoza, Michael Maintenance Specialist 3 \$26.48 32.0 847.36 Olivares, Thomas Gardener \$20.85 333.60 16.0 Sandeen, Steve Senior Gardener \$22.12 16.0 \$ 353,92 Diverting solid waste from landfill disposal or transformation facilities - recycling 52.0 \$ Bacchetti, Mike Senior Custodian \$22.48 1,168.96 Binchaus, Al Custodian \$20.86 52.0 \$ 1,084.72 Daily, David Custodian \$20.86 52.0 \$ 1,084.72 Harper, Shawn Custodian \$16.69 52.0 867.88 Marlinez, Frank Gardener \$22.40 38.0 851.20 Olivares, Thomas Gardener \$20.85 105.0 \$ 2,189.25 \$19.24 1,000.48 Rosenberg, Dale Custodian 52.0 \$ Sandeen, Steve Senior Gardener \$22.12 100.0 2,212.00 Torres, Sergio Custodian \$19.32 1.004.64 52.0 \$ Wilson, Darlene Custodian \$26.76 52.0 \$ 1,391.52 Diverting solid waste from landfill disposal or transformation facilities - composting Martinez, Frank Gardener \$22.40 9.0 \$ 201.60 Olivares, Thomas Gardener \$20.85 7.0 \$ 145.95 Sandeen, Sleve Senior Gardener \$22.12 154.84 Diverting solid waste from landfill disposal or transformation facilities - special waste Binchaus, Al Custodian \$20.86 166.88 8.0 \$ Dally, David Custodian \$20.86 8.0 166.88 Wilson, Darlene Custodian \$26.76 80 \$ 214.08 X Sublotal Page 1 of 1 15,798.88 \$

(05)

New 06/05

Total

State Controller's Office Community College Mandated Cost Manual MANDATED COSTS Program FORM INTEGRATED WASTE MANAGEMENT 256 IWM-2 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year Redwoods Community College District 1999-2000 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Activities Development of Policies and Procedures Staff Training Response to Board During Approval Completion and Submission of Plan to Board $\overline{}$ Consultation with Board Ongoing Activities **Process** Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance 25% Waste Annual Recycled Material X **Accounting System Annual Report** Reports (04) Description of Expenses **Object Accounts** (a) (h) (b) (c) (d) (e) (f) (g) Hourly Hours Employee Names, Job Classifications, Functions Performed, and Description of Expenses Salaries Materials Worked Contract Fixed Travel and Rate and Supplies and Services Assets Training or Benefits **Unit Cost** Quantity Reporting annually to the Board quantities of recyclable materials collected Clements, Ruth **Custodial Supervisor** \$25.78 412.48 16.0 \$ X Page 1 of 1 Sublotal 412.48 \$ Total \$ \$

FY 2000-01 IWM Claim

	State Controller's Office Community College Mandated Cost Manual						
	CLAIM FOR PAYMENT Pursuant to Government Code Section 17561 INTEGRATED WASTE MANAGEMENT				(19) Program Number 00. (20) Date Filed/_/ (21) LRS Input/_/		
((01) Claimant Identification Number: CC 12145				Reimbursement Claim Data		
A B	(02) Claimant Name	nmunity College District		(22) IWM-1, (03)(A)(1)(f)	0		
E	County of Location			(23) IWM-1, (03)(A)(2)(f)			
H	Street Address	mpkins Hill Road		(24) IWM-1, (03)(B)(1)(f)	327		
R. E	City Eureka	State CA	Zip Code 95501		(25) IWM-1, (03)(B)(2)(f)	0	
	Type of Claim	Estimated Claim	Reimbursement (Claim	(26) IWM-1, (03)(B)(3)(f)	0	
		(03) Estimated	(09) Reimbursement	х	(27) IWM-1, (03)(B)(4)(f)	1,091	
		(04) Combined	(10) Combined		(28) IWM-1, (03)(B)(5)(f)	32,244	
		(05) Amended	(11) Amended		(29) IWM-1, (03)(C)(1)(f)	0	
	Fiscal Year of Cost	(06)	(12) 2000-2001		(30) IWM-1, (03)(C)(2)(f)	0	
	Total Claimed Amount	(07)	(13) \$	47,151	(31) IWM-1, (03)(D)(f)	0	
	Less: 10% Late Penalty		(14)	*	(32) IWM-1, (03)(E)(f)	0	
	Less : Prior Claim Payment Received		(15)		(33) IWM-1, (03)(F)(f)	327	
Ī	Net Claimed Amount		(16)	47,151	(34) IWM-1, (06)	14,078	
	Due from State	(08)	(17)	47,151	(35) IWM-1, (08)	916	
	Due to State		(18)		(36) IWM-1, (09)	. 0	
[37] CERTIFICATION OF CLAIM In accordance with the provisions of Government Code Section 17561, I certify that I am the officer authorized by the community code to file mandated cost claims with the State of California for this program, and certify under penalty of perjury that I have not violated provisions of Government Code Sections 1090 to 1098, inclusive. I further certify that there was no application other than from the claimant, nor any grant or payment received, for reimbursement of herein, and such costs are for a new program or increased level of services of an existing program. All offsetting savings and reimbuforth in the Parameters and Guidelines are identified, and all costs claimed are supported by source documentation currently maintaclaimant. The amounts for this Estimated Claim and/or Reimbursement Claim are hereby claimed from the State for payment of estimated and costs set forth on the attached statements. I certify under penalty of perjury under the laws of the State of California that the foregoin correct. Signature of Authorized Officer (USE BLUE INK) Date 9 - 30 - 0 E Scott Thomason Vice President, Business Services						violated any of the oment of costs claimed and reimbursements set by maintained by the mated and/or actual e foregoing is true and	
	ype or Print Name 38) Name of Contact Pen	son for Claim			Title		
١	SixTen and Associ	lates	Telephone E-mai	Number: . Address:	(858) 514-8605 kbpsixten@aol.com		

State Controller's Office ommunity College Mandated Cost Manual MANDATED COSTS Program FORM INTEGRATED WASTE MANAGEMENT 256 IWM-2 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year Redwoods Community College District 2000-2001 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Process Ongoing Activities Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Alternative Requirement or Time Extension for 1/1/02 for 25% Waste Alternative Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance Annual Recycled Material **Accounting System Annual Report** Reports (04) Description of Expenses **Object Accounts** (b) (c) (d) (e) (f) (g) (h) Hourly Hours Employee Names, Job Salaries Materials Travel and Fixed Rate Worked Contract Classifications, Functions Performed, and and or . Quantity Training or Unit Cost Services Assets and Description of Expenses Benefits Supplies Completing/submitting the State Agency Model Integrated Waste Management Plan Clements, Ruth Custodian Supervisor \$27.28 12.0 327.36 X Total Subtotal Page 1 of 1 \$ 327.36 \$

Jmmunity College Mandated Cost Manual State Controller's Office MANDATED COSTS Program FORM INTEGRATED WASTE MANAGEMENT IWM-2 256 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year Redwoods Community College District 2000-2001 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Process Ongoing Activities X Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance Annual Recycled Material Annual Report **Accounting System** Reports (04) Description of Expenses Object Accounts (h) (a) (b) (c) (d) (e) (f) (g) Hourly Hours Employee Names, Job Classifications, Functions Performed, Salaries Materials Travel and Contract Fixed Worked Rate and Services Assets Training and Description of Expenses Benefits Supplies Unit Cost Quantily Designating one solid waste reduction and recycling coordinator for each college in district Clements, Ruth **Custodian Supervisor** \$27.28 40.0 \$ 1,091.20 Total X Page 1 of 1 1,091.20 \$ Subtotal

State Controller's Office ommunity College Mandated Cost Manual MANDATED COSTS Program **FORM** INTEGRATED WASTE MANAGEMENT 256 IWM-2 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year Redwoods Community College District 2000-2001 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Ongoing **Process** Activities Designation of Waste Reduction and Recycling Coordinator X Maintenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance 25% Waste Annual Recycled Material **Accounting System Annual Report** Reports (04) Description of Expenses Object Accounts (b) (c) (d) (e) (f) (g) (h) Hourly Hours Salaries Employee Names, Job Materials Travel and Rale Worked Contract Fixed Classifications, Functions Performed. and and Services Assels Training Supplies and Description of Expenses Benefits **Unit Cost** Quantity Diverting solld waste from landfill disposal or transformation facilities - source reduction Buckley, Susan \$19.25 30.01 \$ 577.50 Gardener Mendoza, Mike Maintenance Specialist 3 1,784.96 \$27.89 64.0 Olivares, Thomas Gardener \$22,39 25.0 \$ 559,75 Patton, Sean 10.0 \$ Ullity \$17.47 174.70 Sandeen, Sleve Senior Gardener \$23.27 30.0 698.10 Diverting solid waste from landfill disposal or transformation facilities - recycling Bacchelli, Mike Senior Custodian \$23.72 100.0 \$ 2,372.00 Binchaus, Al Custodian \$21.55 100.0 2,155.00 Buckley, Susan Gardener \$19.25 130.0 \$ 2,502.50 Daily, Dave Custodian \$27,19 100.01 \$ 2,719.00 Deo, Mike Custodian \$18.85 52.0|\$ 980.20 . Harper, Shawn Custodian \$18.12 100.0 \$ 1,812.00 McGill, Colleen 74.0 \$ Custodian \$16.99 1,257.26 Olivares, Thomas Gardener \$22,39 120.0 2,686.80 Patton, Sean Utility \$17.47 107.0 \$ 1,869,29 Rosenberg, Dale 2,074.00 Custodian \$20.74 100.0 \$ \$23.27 Sandeen, Sleve Senior Gardener 130.0 3.025.10 Torres, Serglo \$18,75 Custodian 58.0 1,087.50 Wilson, Darlene Custodian \$19,25 100.0 1,925.00 Diverting solid waste from landfill disposal or transformation facilities - composting Buckley, Susan Gardener \$19.25 15.0 \$ 288.75 Cordelro, Debbie Custodian \$16.47 20.0 \$ 329.40 Olivares, Thomas Gardener \$22.39 15.0 \$ 335.85 Sandeen, Steve Senior Gardener \$23.27 15.0 349.05 Diverting solid waste from landfill disposal or transformation facilities - special waste Binchaus, Al Custodian \$21.55 8.0 \$ 172.40 Dally, Dave Custodian \$27.19 8.0 217,52 McGill, Colleen Custodian \$16,99 8.0 \$ 135.92 Wilson, Darlene Custodian \$19.25 8.0 \$ 154.00

Page 1 of 1

\$ 32,243,55 \$

\$

Total

X

Sublolal

State Controller's Office ommunity College Mandated Cost Manual MANDATED COSTS Program FORM INTEGRATED WASTE MANAGEMENT 256 IWM-2 **ACTIVITY COST DETAIL** (01) Clalmant (02) Fiscal Year Redwoods Community College District 2000-2001 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time . \square Development of Policies and Procedures Activities Staff Training Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Ongoing **Process** Activities Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Alternative Requirement or Time Extension for 1/1/02 for 25% Waste Alternative Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance Annual Recycled Material X **Accounting System** Annual Report Reports (04) Description of Expenses **Object Accounts** (b) (d) (f) (g) (h) (c) (e) Ноину Hours Employee Names, Job Classifications, Functions Performed, Salaries Materials Rate Worked Contract Fixed Travel and and Benefits and Supplies Services Assets Training or Unit Cost and Description of Expenses Quantity Reporting annually to the Board quantities of recyclable materials collected Custodian Supervisor Clements, Ruth \$27.28 12.0 \$ 327,36 X Subtotal Page 1 of 1 \$ 327.36 \$

Total

FY 2003-04 IWM Claim

Community College Mandated Cost Manual State Controller's Office For State Controller Use only: Program **CLAIM FOR PAYMENT** (19) Program Number 00256 Pursuant to Government Code Section 17561 (20) Date Filed ___/_ INTEGRATED WASTE MANAGEMENT (21) LRS Input (01) Claimant Identification Number. CC 12145 Reimbursement Claim Data (02) Claimant Name В 0 (22) IWM-1, (03)(A)(1)(f) Redwoods Community College District County of Location 0 (23) IWM-1, (03)(A)(2)(f) Humboldt Street Address 367 Ε 7351 Tompkins Hill Road (24) IWM-1, (03)(B)(1)(f) R City State Zip Code 0 (25) IWM-1, (03)(B)(2)(f) Eureka CA 95501 Type of Claim Estimated Claim Reimbursement Claim (26) IWM-1, (03)(B)(3)(f) (03) Estimated (09) Reimbursement Х 1,468 (27) IWM-1, (03)(B)(4)(f) (04) Combined (10) Combined 43,415 (28) IWM-1, (03)(B)(5)(f) (05) Amended (11) Amended (29) IWM-1, (03)(C)(1)(f) (06)(12)Fiscal Year of Cost 0 (30) IWM-1, (03)(C)(2)(f) 2003-2004 (07)(13)0 Total Claimed Amount (31) IWM-1, (03)(D)(f) 61,814 (14)0 *Less* : 10% Late Penalty (32) IWM-1, (03)(E)(f) (15)294 Less: Prior Claim Payment Received (33) IWM-1, (03)(F)(f) (16)17,598 **Net Claimed Amount** (34) IWM-1, (06) 61,814 (08)(17)1,327 **Due from State** (35) IWM-1, (08) 61.814 (18)Due to State (36) IWM-1, (09) (37) CERTIFICATION OF CLAIM In accordance with the provisions of Government Code Section 17561, I certify that I am the officer authorized by the community college district to file mandated cost claims with the State of California for this program, and certify under penalty of perjury that I have not violated any of the provisions of Government Code Sections 1090 to 1098, inclusive. I further certify that there was no application other than from the claimant, nor any grant or payment received, for reimbursement of costs claimed herein, and such costs are for a new program or increased level of services of an existing program. All offsetting savings and reimbursements set forth in the Parameters and Guidelines are identified, and all costs claimed are supported by source documentation currently maintained by the claimant. The amounts for this Estimated Claim and/or Reimbursement Claim are hereby claimed from the State for payment of estimated and/or actual costs set forth on the attached statements. I certify under penalty of perjury under the laws of the State of California that the foregoing is true and correct. Date Signature of Authorized Officer (USE BLUE INK) 9-30-05 Scott Thomason Vice President, Business Services Type or Print Name Title (38) Name of Contact Person for Claim (858) 514-8605 Telephone Number: SixTen and Associates E-mail Address: kbpsixten@aol.com

(04) Total Direct Costs	\$ 45,543.03			ļ\$ -	 \$	\$	45,543,03
			1				
Indirect Costs							
(05) Indirect Cost Rale			(Federally approved OMB A	1-21, FAM-29C, or 7%]	·		38.64%
(06) Total Indirect Costs			(Line (05) x line (04)(a))			\$	17,597.83
(07) Total Direct and Indirect Costs			(Lina (04)(f) + Ena (06))			\$	63,140,86
Cost Reduction		· · · · · · · · · · · · · · · · · · ·	·	 		,	
(08) Less; Offsetting Savings						\$	1,326,59
(09) Less: Other Reimbursements			,			\$	-
(10) Total Claimed Amount			(Une	(07) - (Line (08) + Line	(09))]	\$	61,814.27
New 06/05	· · · · · · · · · · · · · · · · · · ·						

State Controller's Office Community College Mandated Cost Manual MANDATED COSTS Program **FORM** INTEGRATED WASTE MANAGEMENT 256 IWM-2 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year Redwoods Community College District 2003-2004 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval X Completion and Submission of Plan to Board Consultation with Board Ongoing Activities Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance 25% Wasle Annual Recycled Material **Annual Report Accounting System** Reports (04) Description of Expenses **Object Accounts** (a) (b) (f) (h) (c) (d) (e) (g) Hourly Hours Employee Names, Job Classifications, Functions Performed, Salaries Malerials Rate Worked Contract Fixed Travel and and Benefits and Supplies Services Assets Training OI and Description of Expenses Unit Cost Quantity Completing/submitting the State Agency Model Integrated Waste Management Plan Clements, Ruth **Custodial Supervisor** \$36.69 10.0 \$ 366.90

Page 1 of 1

\$

366.90 \$

\$

Total

New 06/05

[X]

Sublolal

State Controller's Office community College Mandated Cost Manual MANDATED COSTS Program **FORM** INTEGRATED WASTE MANAGEMENT 256 !WM-2 ACTIVITY COST DETAIL (01) Cialmant (02) Fiscal Year Redwoods Community College District 2003-2004 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Process Ongoing Activities Designation of Waste Reduction and Recycling Coordinator X Maintenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance 25% Waste Annual Recycled Material **Accounting System Annual Report** Reports (04) Description of Expenses **Object Accounts** (b) (c) (d) (e) **(f)** (g) (h) Hourly Hours Employee Names, Job Salaries Materials Contract Fixed Travel and Rate Worked Classifications, Functions Performed, and and Assets Training Services or Unit Cost or Quantity and Description of Expenses Supplies Benefils Designating one solid waste reduction and recycling coordinator for each college in district Clements, Ruth **Custodial Supervisor** 40.0 \$ 1,467.60 X Subtotal Page 1 of 1 1,467.60 \$

State Controller's Office ommunity College Mandated Cost Manual MANDATED COSTS Program FORM INTEGRATED WASTE MANAGEMENT 256 IWM-2 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year Redwoods Community College District 2003-2004 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. Development of Policles and Procedures Staff Training Activities Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Ongoing **Process** Activities Designation of Waste Reduction and Recycling Coordinator X Maintenance of Approved Level of Reduction Altemative Alternative Requirement or Time Extension for 1/1/02 for Alternative Requirement of Time Extension for 1/1/04 for 50% Waste 25% Waste Compliance Annual Recycled Material **Accounting System** Annual Report. Reports (04) Description of Expenses **Object Accounts** (h) (b) (c) (d) (e) (f) (g) Houny Hours Employee Names, Job Salaries Materials Rate Worked Contract Fixed Travel and Classifications, Functions Performed, and and Services Assels Treining and Description of Expenses Benefits Supplies Unit Cost Quantity Diverting solid waste from landfill disposal or transformation facilities - source reduction Doran, Tim Gardener 621.75 25.0 64.0 \$ Mendoza, Mike 2,309.12 Maintenance Specialist 3 \$36.08 Olivares, Thomas Gardener \$29.61 20.0 592.20 20.0 \$ Patton, Sean Gardener \$27,10 542.00 Sandeen, Steve Senior Gardener 20.0 \$30.21 604.20 Diverting solid waste from landfill disposal or transformation facilities - recycling Bacchettl, Mike Senior Custodian \$30.71 100.0 \$ 3,071.00 Binchaus, Al Custodian 100.0 2,804,00 \$28.04 Buchanan, Henry Custodian \$23.26 100.0 \$ 2,326.00 Cordeiro, Debble Custodian \$24.75 90.0 2,227.50 Daily, Dave Custodian \$28.04 100.0 2,804.00 Doran, Tim Gardener \$24.87 130.0 \$ 3,233,10 McGill, Colleen 100.0 Custodian \$25.28 2,528.00 Moreno, Jesse Cùstodlan \$18.81 80.0 1,504.80 Olivares, Thomas Gardener 130.0 \$ 3,849,30 \$29,61 130.0 \$ 3,523.00 Patton, Sean Gardener \$27.10 Sandeen, Sleve Senior Gardener \$30,21 130.0 \$ 3,927.30 Sherman, Roger 100.0 \$ Custodian \$23.31 2,331.00 Wilson, Darlene Custodian \$26.37 100.0 \$ 2,637.00 Diverting solid waste from landfill disposal or transformation facilities - composting Doran, Tim \$24.87 248.70 Gardener 10.0 \$ Olivares, Thomas Gardener \$29,61 10.0 \$ 296.10 10.0 \$ Pallon, Sean Gardener \$27.10 271.00 Sandeen, Sleve Senior Gardener \$30.21 10.0 302,10 Diverting solid waste from landfill disposal or transformation facilities - special waste Binchaus, Al Custodian \$28.04 8.0 224.32 Daily, Dave Custodian \$28.04 8.0 224.32 \$ McGlll, Colleen Custodian \$25.28 8.0 \$ 202.24 Wilson, Darlene Custodian 8.0) \$ 210.96 \$26.37

Page 1 of 1

\$ 43,415.01 \$

\$

\$

X

Total

(05)

New 06/05

Subtotal

ommunity College Mandated Cost Manual State Controller's Office MANDATED COSTS Program **FORM** INTEGRATED WASTE MANAGEMENT IWM-2 256 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year Redwoods Community College District 2003-2004 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Ongoing **Process** Activities Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for 25% Waste Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance Annual Recycled Material X **Accounting System** Annual Report Reports **Object Accounts** (04) Description of Expenses (h) (g) (b) (c) (d) (e) (f) Hourly Hours Employee Names, Job Classifications, Functions Performed, Malerials Salaries Rate Worked Contract Fixed Travel and and and Benefils Services Assels Training or Unit Cost and Description of Expenses Supplies Quantity Reporting annually to the Board quantities of recyclable materials collected Clements, Ruth Custodial Supervisor \$36,69 8.0 \$ 293.52 X

Page 1 of 1

293.52 \$

(05)

New 06/05

Total

Subtotal

FY 2004-05 IWM Claim

Community College Mandated Cost Manual State Controller's Office For State Controller Use only Program CLAIM FOR PAYMENT (19) Program Number 00256 Pursuant to Government Code Section 17561 (20) Date Filed _ //Jaj(6) INTEGRATED WASTE MANAGEMENT (21) LRS Input _ (01) Claimant Identification Number: CC 12145 Reimbursement Claim Data (02) Claimant Name (22) IWM-1, (03)(A)(1)(f) Redwoods Community College District County of Location Humboldt (23) IWM-1, (03)(A)(2)(f) Street Address Ε 7351 Tompkins Hill Road. (24) IWM-1, (03)(B)(1)(f) 0 R Ε City State Zip Code (25) IWM-1, (03)(B)(2)(f) Eureka CA 95501 Type of Claim **Estimated Claim** Reimbursement Claim (26) IWM-1, (03)(B)(3)(f) (03) Estimated Х (09) Reimbursement X 1,549 (27) IWM-1, (03)(B)(4)(f) (04) Combined (10) Combined 41,415 (28) IWM-1, (03)(B)(5)(f) (05) Amended (11) Amended (29) IWM-1, (03)(C)(1)(f) (06) (12)Fiscal Year of Cost (30) IWM-1, (03)(C)(2)(f) 2005-2006 2004-2005 (07)(13)Total Claimed Amount (31) IWM-1, (03)(D)(f) 62,500 56.862 (14)Less: 10% Late Penalty (32) IWM-1, (03)(E)(f) (15)310 Less: Prior Claim Payment Received (33) IWM-1, (03)(F)(f) (16)Net Claimed Amount 16,401 (34) IWM-1, (06) 56,862 (17)(08)Due from State 2,811 (35) IWM-1, (08) 56,862 62,500 (18)Due to State (36) IWM-1, (09) (37) CERTIFICATION OF CLAIM In accordance with the provisions of Government Code Section 17561, I certify that I am the officer authorized by the community college district to file mandated cost claims with the State of California for this program, and certify under penalty of penjury that I have not violated any of the provisions of Government Code Sections 1090 to 1098, inclusive. I further certify that there was no application other than from the claimant, nor any grant or payment received, for reimbursement of costs claimed herein, and such costs are for a new program or increased level of services of an existing program. All offsetting savings and reimbursements set forth in the Parameters and Guidelines are identified, and all costs claimed are supported by source documentation currently maintained by the claimant. The amounts for this Estimated Claim and/or Reimbursement Claim are hereby claimed from the State for payment of estimated and/or actual costs set forth on the attached statements. I certify under penalty of perjury under the laws of the State of California that the foregoing is true and сопест. Date Signature of Authorized Officer (USE BLUE INK) 4-30-05 Vice President, Business Services Scott Thomason Type or Print Name (38) Name of Contact Person for Claim (858) 514-8605 Telephone Number: SixTen and Associates E-mail Address: kbpsixten@aol.com

nmunity College Mandated Cost Manual State Controller's Office MANDATED COSTS Program FORM INTEGRATED WASTE MANAGEMENT 256 IWM-2 **ACTIVITY COST DETAIL** (01) Clalmant (02) Fiscal Year Redwoods Community College District 2004-2005 (03) Reimbursable Activities: Check only one box per form to Identify the activity being claimed. One-Time Development of Policies and Procedures Activities Staff Training Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Ongoing Activities Process Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance 25% Waste Annual Recycled Material Annual Report **Accounting System** Reports (04) Description of Expenses **Object Accounts** (a) (h) (b) (d) (f) (g) (c) (e) Hourly Hours Employee Names, Job Classifications, Functions Performed, Salaries Materials Rate Worked Contract Fixed Travel and and Benefits and Supplies Services Assets Training or and Description of Expenses Unit Cost Quantity Designating one solid waste reduction and recycling coordinator for each college in district Clements, Ruth Custodial Supervisor 40.0 \$ 1,548,80 Total X Sublotal Page 1 of 1 1,548.80 \$

amunity College Mandated Cost Manual State Controller's Office MANDATED COSTS Program FORM INTEGRATED WASTE MANAGEMENT 256 IWM-2 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year Redwoods Community College District 2004-2005 (03) Reimbursable Activities: Check only one box per form to Identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval Consultation with Board Completion and Submission of Plan to Board Ongoing Activities Designation of Waste Reduction and Recycling Coordinator X Mainlenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for Alternative Regulrement of Time Extension for 1/1/04 for 50% Waste Compliance 25% Waste Annual Recycled Material **Accounting System** Annual Report Reports (04) Description of Expenses **Object Accounts** (a) (b) (f) (h) (c) (d) (e) (g) Hourly Hours Employee Names, Job Salaries Materials Travel and Rate Worked Contract Fixed Classifications, Functions Performed, and and Services Οſ Assets and Description of Expenses Benefits Supplies Unit Cost Quantity Diverting solid waste from landfill disposal or transformation facilities - recycling Bacchetti, Mike 100.0 \$ Senior Custodian \$32,25 3.225.00 Binchaus, Al Custodian \$28.98 100.0 \$ 2,898,00 Buchanan, Henry Custodian 100.0 \$ 2,408.00 \$24.08 Daily, David Custodian \$28.98 100.0 \$ 2,898.00 Doran, Tim Gardener \$25.77 130.0 \$ 3,350.10 McGiff, Colleen \$26.21 Custodian 100.0 \$ 2,621.00 Moreno, Jesse Custodian \$24.59 100,0 2,459.00 Olivares, Thomas Gardener \$30.63 130.0 \$ 3,981,90 \$28.13 130.0 \$ 3,656.90 Patton, Sean Gardener Sandeen, Steve Senior Gardener \$31.39 130.0 4,080,70 Sherman, Chris \$24.08 100.0 \$ 2,408.00 Custodian Wilson, Darlene Custodian \$27.36 100.0 \$ 2,736,00 Diverting solid waste from landfill disposal or transformation facilities - composting Doran, Tim Gardener \$25.77 10.0 \$ 257.70 \$37.55 Mendoza, Mike Maintenance Specialist 3 300,40 8.0 Olivares, Thomas Gardener \$30.63 10.0 306.30 Patton, Sean Gardener \$28.13 10.01\$ 281.30 \$31.39 Sandeen, Steve Senior Gardener 10.0 \$ 313,90 Diverting solid waste from landfill disposal or transformation facilities - special waste Dally, David Custodian \$28.98 8.0 \$ 231.84 Doran, Tim Gardener \$25.77 23.0 \$ 592,71 McGill, Colleen Custodian \$26.21 8.0 209.68 Olivares, Thomas \$30.63 23.0 \$ 704.49 Gardener Patton, Sean Gardener \$28.13 23.0] \$ 646,99 Sandeen, Sleve Senior Gardener \$31.39 20.0 \$ 627.80 Wilson, Darlene Custodian \$27.36 8.0 218,88

Page 1 of 1

41,414.59 \$

\$

(05)

New 06/05

X

Total

Subtotal

amunity College Mandated Cost Manual State Controller's Office MANDATED COSTS Program FORM INTEGRATED WASTE MANAGEMENT 256 WM-2 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year Redwoods Community College District 2004-2005 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Ongoing Activities Process Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance 25% Waste Annual Recycled Material **Accounting System** Annual Report X Reports (04) Description of Expenses **Object Accounts** (a) (b) (h) (c) (d) (e) (f) (g) Hourly Hours Employee Names, Job Classifications, Functions Performed, Salaries Materials Rate Worked Contract Fixed Travel and and and Supplies Services Assets Training and Description of Expenses Benefits Unit Cost Quantity Reporting annually to the Board quantities of recyclable materials collected Clements, Ruth **Custodial Supervisor** \$38,72 309.76 8.0|\$ X (05) Tolal Sublotal : Page 1 of 1 \$ 309.76 \$ -\$.

FY 2005-06 IWM Claim

Claim File Copy

	State Controller's Offic	ce	<u>. </u>		Community College	Mandated Cost Manua	
	CLAIM FOR PAYMENT Pursuant to Government Code Section 17561 INTEGRATED WASTE MANAGEMENT				ForState Controller Use on (19) Program Number 00/(20) Date Filed/_/(21) LRS Input/_/	256 Flugidiii	
1	(01) Claimant Identification Number: CC 12145				Reimbursement Claim Data		
A B					(22) IWM-1, (03)(A)(1)(f)	1,494	
E	County of Location	łumboldt		(23) IWM-1, (03)(A)(2)(f)	1,494		
HE	Street Address	mpkins Hill Road		(24) IWM-1, (03)(B)(1)(f)	C		
R E	City Eureka	Zip Code 95501		(25) IWM-1, (03)(B)(2)(f)	0		
•	Type of Claim	CA Estimated Claim	Reimbursement C	laim	(26) IWM-1, (03)(B)(3)(f)	0	
		(03) Estimated X	(09) Reimbursement	X	(27) IWM-1, (03)(B)(4)(f)	1,868	
		(04) Combined	(10) Combined		(28) IWM-1, (03)(B)(5)(f)	26,298	
		(05) Amended	(11) Amended		(29) IWM-1, (03)(C)(1)(f)	0	
	Fiscal Year of Cost	(06) 2006-2007	(12) 2005-2006		(30) IWM-1, (03)(C)(2)(f)	0	
i	Total Claimed Amount	(07) \$ 46,200	(13)	42,056	(31) IWM-1, (03)(D)(f)	0	
	Less : 10% Late Penalty		(14)		(32) IWM-1, (03)(E)(f)	1,494	
	Less : Prior Claim Payment Received		(15) \$	_	(33) IWM-1, (03)(F)(f)	332	
	Net Claimed Amount		(16) \$	42,056	(34) IWM-1, (06)	11,886	
	Due from State	(08) \$ 46,200	(17)	42,056	(35) IWM-1, (08)	. 0	
	Due to State		(18)		(36) İWM-1, (09)	2,811	
	In accordance with the provisions of Government Code Section 17661, I certify that I am the officer authorized by the community college district to file mandated cost claims with the State of California for this program, and certify under penalty of perjury that I have not violated any of the provisions of Government Code Sections 1090 to 1098, Inclusive. I further certify that there was no application other than from the claimant, nor any grant or payment received, for reimbursement of costs claimed herein, and such costs are for a new program or increased level of services of an existing program. All offsetting savings and reimbursements set forth in the Parameters and Guidelines are identified, and all costs claimed are supported by source documentation currently maintained by the claimant. The amounts for this Estimated Claim and/or Reimbursement Claim are hereby claimed from the State for payment of estimated and/or actual costs set forth on the attached statements. I certify under penalty of perjury under the laws of the State of California that the foregoing is true and correct. Signature of Authorized Officer (USE BLUE INK) Date Vice President, Chief Business Officer						
	Type or Print Name (38) Name of Contact Per	son for Claim			Title		
	SixTen and Assoc	lates	Telephone E-mail	Number: Address:	(858) 514-8605 kbpsixten@aol.com		

Form FAM-27 (New 06/05)

(09) Less: Other Relmbursements

(10) Total Claimed Amount

\$

[Line (07) - {Line (08) + Line (09)}]

2,811.39

42,055.93

State Controller's Office Community College Mandated Cost Manual MANDATED COSTS Program **FORM** INTEGRATED WASTE MANAGEMENT 256 IWM-2 ACTIVITY COST DETAIL (01) Claimant (02) Fiscal Year Redwoods Community College District 2005-2006 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time X Development of Policies and Procedures Staff Training Activities Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Ongoing Process Activities Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance 25% Waste Annual Recycled Material **Accounting System** Annual Report Reports (04) Description of Expenses **Object Accounts** (a) (f) (h) (b) (c) (d) (e) (g) Hours Worked Hourly Employee Names, Job Salaries Materials Contract Fixed Travel and Rate Classifications, Functions Performed, and Training Services Assets ог and Description of Expenses Benefils Supplies Unit Cost Quantity Developing the necessary district policies and procedures Clements, Ruth \$41.51 **Custodial Supervisor** 36.0 1,494.36

Page 1 of 1

1,494.36

X

Total

New 06/05

Sublotal

Community College Mandated Cost Manual State Controller's Office MANDATED COSTS Program **FORM** INTEGRATED WASTE MANAGEMENT 256 IWM-2 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year 2005-2006 Redwoods Community College District (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval Consultation with Board Completion and Submission of Plan to Board Process Ongoing Activities Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Alternative Alternative Regulærnent or Time Extension for 1/1/02 for Alternative Requirement of Time Extension for 1/1/04 for 50% Waste 25% Waste Compliance Annual Recycled Material **Accounting System Annual Report** Reports (04) Description of Expenses **Object Accounts** (h) (b) (c) (d) (f) (g) (e) Hourly Hours Employee Names, Job Salaries Materials Travel and Contract Fixed Rate Worked Classifications, Functions Performed, and and Training or Unit Cost or Quantity Services Assets Supplies and Description of Expenses Benefits Training district staff on the requirements and implementation of the plan Clements, Ruth **Custodial Supervisor** \$41.51 36.0 1,494.36

Page 1 of 1

1,494.36 \$

Total

(05)

New 06/05

Sublotal

Community College Mandated Cost Manual State Controller's Office MANDATED COSTS Frogram FORM INTEGRATED WASTE MANAGEMENT 256 IWM-2 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year Redwoods Community College District 2005-2006 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Process Ongoing Activities X Designation of Waste Reduction and Recycling Coordinator Mainlenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for Alternative Requirement of Time Extension for 1/1/04 for 50% Waste 25% Waste Compliance Annual Recycled Material **Accounting System Annual Report** Reports (04) Description of Expenses **Object Accounts** (a) (f) (h) (b) (c) (d) (e) (g) Hourly Hours Employee Names, Job Salaries Materials Travel and Rate Worked Contract Fixed Classifications, Functions Performed, and and Training or Unit Cost or Quantily Services Assets and Description of Expenses Benefits Supplies Designating one solid waste reduction and recycling coordinator for each college in district Clements, Ruth **Custodial Supervisor** 1,867.95 X Sublotal Page 1 of 1 1,867.95 (05) Total

State Controller's Office Community College Mandated Cost Manual MANDATED COSTS Program FOR M INTEGRATED WASTE MANAGEMENT 256 IWM-2 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year Redwoods Community College District 2005-2006 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Activities Response to Board During Approval Completion and Submission of Plan to Board **____** Consultation with Board Process Ongoing Activities Designation of Waste Reduction and Recycling Coordinator X Maintenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance 25% Waste Annual Recycled Material **Accounting System Annual Report** Reports (04) Description of Expenses **Object Accounts** (a) (f) (h) (b) (c) (d) (e) (g) Houdy Hours Employee Names, Job Salaries Materials Worked Travel and Rate Contract Fixed Classifications, Functions Performed, and Description of Expenses and : and Services Assels Training or Supplies Benefits **Unit Cost** Quantity Diverting solid waste from landfill disposal or transformation facilities - recycling Bacchetti, Mike Senior Custodian 3,331.25 \$26.65 125.0 Doran, Tim Gardener \$26.71 26.0 694.46 Eschrega, Christopher Custodian 666.25 \$26.65 25.0 McGill, Colleen 50.0 1,358.00 Custodian \$27.16 Olivares, Thomas Gardener 26.0 821.34 \$31.59 Pallon, Sean Gardener 26.0 \$ 757.64 \$29.14 Sandeen, Steve Senior Gardener \$32.55 27.0 878,85 Wilson, Darlene Custodian 275.0 \$ \$28.36 7,799.00 Diverling solid waste from landfill disposal or transformation facilities - composting Doran, Tim Gardener \$26.71 26.0 \$ 694.46 Mendoza, Mike Maintenance Specialist III \$38,95 35.0 \$ 1,363.25 821.34 Olivares, Thomas Gardener \$31.59 26.0 Patton, Sean Gardener \$29.14 26.0 757.64 Sandeen, Steve Senior Gardener \$32.55 27.0 878,85 Diverting solid waste from landfill disposal or transformation facilities - special waste Doran, Tim Gardener \$26.71 35.0 \$ 934.85 Olivares, Thomas Gardener \$31.59 35.0 \$ 1,105.65 Patton, Sean Gardener \$29.14 35.0 1,019,90 \$ Sandeen, Steve Senior Gardener \$32.55 36.0 \$ 1,171.80 Procuring materials/equipment necessary for maintaining approved level of reduction Supplies Recycling Supplies \$100.00 12.4 1,243.93

Page 1 of 1

\$ 25,054.53

1,243,93

Total

(O5) New 06/05 Sublotal

State Controller's Office Community College Mandated Cost Manual MANDATED COSTS Program FORM INTEGRATED WASTE MANAGEMENT 256 IWM-2 **ACTIVITY COST DETAIL** (01) Claimant (02) Fiscal Year 2005-2006 Redwoods Community College District (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Staff Training Activities Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Ongoing Activities Process Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Alternative Requirement or Time Extension for 1/1/02 for 25% Waste Alternative Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance Annual Recycled Material X **Accounting System** Annual Report Reports **Object Accounts** (04) Description of Expenses (h) (a) (b) (c) (d). (e) (f) (g) Hourly Hours Employee Names, Job Classifications, Functions Performed, Salaries Materials Travel and Rate Worked Contract Fixed and Benefits and or Unit Cost or Quantity Services Assets Training and Description of Expenses Supplies Completing/submitting the State Agency Model Integrated Waste Management Plan Clements, Ruth \$41.51 **Custodial Supervisor** 36.0 \$ 1,494.36 X Page 1 of 1 1,494.36 \$

Subtotal

Total

New 08/05

State Controller's Office Community College Mandated Cost Manual MANDATED COSTS Program **FORM** INTEGRATED WASTE MANAGEMENT 256 IWM-2 ACTIVITY COST DETAIL (01) Claimant (02) Fiscal Year Redwoods Community College District 2005-2006 (03) Reimbursable Activities: Check only one box per form to identify the activity being claimed. One-Time Development of Policies and Procedures Activities Response to Board During Approval Completion and Submission of Plan to Board Consultation with Board Ongoing Activities Designation of Waste Reduction and Recycling Coordinator Maintenance of Approved Level of Reduction Alternative Alternative Requirement or Time Extension for 1/1/02 for Alternative Requirement of Time Extension for 1/1/04 for 50% Waste Compliance 25% Wasle Annual Recycled Material X **Accounting System** Annual Report Reports **Object Accounts** (04) Description of Expenses (h) (f) (a) (b) (c) (d) (e) (g) Hourly Hours Employee Names, Job Classifications, Functions Performed, and Description of Expenses Materials Salaries Rate Worked Contract Fixed Travel and and Benefits and Services Assets Training Supplies **Unit Cost** Quantity Reporting annually to the Board quantities of recyclable materials collected Clements, Ruth **Custodial Supervisor** \$41.51 8.0 \$ 332.08

Page 1 of 1

332.08 \$

\$

(05)

New 06/05

Total

X

Subtotal

CC12145 00256 2014/04/1

Talifornia State Controller Pibision of Accounting and Reporting APRIL 18, 2014

BOARD OF TRUSTEES REDWOODS COMM COLL DIST HUMBOLDT COUNTY 7351 TOMPKINS HILL RD EUREKA CA 95501

DEAR CLAIMANT:

RE: INTEGRATED WASTE MGT:1116/92-C

WE HAVE REVIEWED YOUR 1999/2000 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

23,105.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

3,632.00

TOTAL ADJUSTMENTS

3,632.00

AMOUNT DUE CLAIMANT

19,473.00

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT DENNIS SPECIALE AT (916) 324-0254 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875. DUE TO INSUFFICIENT APPROPRIATION, THE BALANCE DUE WILL BE FORTHCOMING WHEN ADDITIONAL FUNDS ARE MADE AVAILABLE.

SINCERELY,



CC12145 00256 2014/04/18

Ualifornia State Controller 2017 Pibision of Accounting and Reporting APRIL 18, 2014

BOARD OF TRUSTEES REDWOODS COMM COLL DIST HUMBOLDT COUNTY 7351 TOMPKINS HILL RD EUREKA CA 95501

DEAR CLAIMANT:

RE: INTEGRATED WASTE MGT: 1116/92-C

WE HAVE REVIEWED YOUR 2000/2001 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

47,151.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

9,140.00

TOTAL ADJUSTMENTS

9,140.00

AMOUNT DUE CLAIMANT

38,011.00

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT DENNIS SPECIALE AT (916) 324-0254 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875. DUE TO INSUFFICIENT APPROPRIATION, THE BALANCE DUE WILL BE FORTHCOMING WHEN ADDITIONAL FUNDS ARE MADE AVAILABLE.

SINCERELY,



Talifornia State Controller Pibision of Accounting and Reporting APRIL 18, 2014

BOARD OF TRUSTEES REDWOODS COMM COLL DIST HUMBOLDT COUNTY 7351 TOMPKINS HILL RD EUREKA CA 95501

DEAR CLAIMANT:

RE: INTEGRATED WASTE MGT:1116/92-C

WE HAVE REVIEWED YOUR 2003/2004 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

61,814.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

8,625.00

TOTAL ADJUSTMENTS

8,625.00

LESS PRIOR PAYMENT:

SCHEDULE NO. APO0123A PAID 01-18-2011

6,088.00

AMOUNT DUE CLAIMANT

47,101.00

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT DENNIS SPECIALE AT (916) 324-0254 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875. DUE TO INSUFFICIENT APPROPRIATION, THE BALANCE DUE WILL BE FORTHCOMING WHEN ADDITIONAL FUNDS ARE MADE AVAILABLE.

SINCERELY,



CC12145 00256 2014/04/18

California State Controller 201 Pibision of Accounting and Reporting APRIL 18, 2014

BOARD OF TRUSTEES REDWOODS COMM COLL DIST HUMBOLDT COUNTY 7351 TOMPKINS HILL RD EUREKA CA 95501

DEAR CLAIMANT:

RE: INTEGRATED WASTE MGT: 1116/92-C

WE HAVE REVIEWED YOUR 2004/2005 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

56,862.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

6,876.00

TOTAL ADJUSTMENTS

6,876.00

AMOUNT DUE CLAIMANT

49,986.00

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT DENNIS SPECIALE AT (916) 324-0254 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875. DUE TO INSUFFICIENT APPROPRIATION, THE BALANCE DUE WILL BE FORTHCOMING WHEN ADDITIONAL FUNDS ARE MADE AVAILABLE.

SINCERELY,

CC12145 00256 2014/04/18

APRIL 18, 2014
BOARD OF TRUSTEES
REDWOODS COMM COLL DIST
HUMBOLDT COUNTY
7351 TOMPKINS HILL RD
EUREKA CA 95501
DEAR CLAIMANT:

RE: INTEGRATED WASTE MGT:1116/92-C

WE HAVE REVIEWED YOUR 2005/2006 FISCAL YEAR REIMBURSEMENT CLAIM FOR THE MANDATED COST PROGRAM REFERENCED ABOVE. THE RESULTS OF OUR

REVIEW ARE AS FOLLOWS:

AMOUNT CLAIMED

42,056.00

ADJUSTMENT TO CLAIM:

FIELD AUDIT FINDINGS

9,974.00

TOTAL ADJUSTMENTS

9,974.00

AMOUNT DUE CLAIMANT

\$ 32,082.00

IF YOU HAVE ANY QUESTIONS, PLEASE CONTACT DENNIS SPECIALE AT (916) 324-0254 OR IN WRITING AT THE STATE CONTROLLER'S OFFICE, DIVISION OF ACCOUNTING AND REPORTING, P.O. BOX 942850, SACRAMENTO, CA 94250-5875. DUE TO INSUFFICIENT APPROPRIATION, THE BALANCE DUE WILL BE FORTHCOMING WHEN ADDITIONAL FUNDS ARE MADE AVAILABLE.