# Minutes

# COMMISSION ON STATE MANDATES

Location of Meeting: Room 447 State Capitol, Sacramento, California January 23, 2015

Present: Member Eraina Ortega, Chairperson Representative of the Director of the Department of Finance Member Andre Rivera, Vice Chairperson Representative of the State Treasurer Member Richard Chivaro Representative of the State Controller Member Ken Alex Director of the Office of Planning and Research Member Sarah Olsen Public Member Member Carmen Ramirez City Council Member Member Don Saylor County Supervisor

*NOTE:* The transcript for this hearing is attached. These minutes are designed to be read in conjunction with the transcript.

# CALL TO ORDER AND ROLL CALL

Chairperson Ortega called the meeting to order at 10:01 a.m. Executive Director Heather Halsey called the roll.

# **ELECTION OF OFFICERS**

Chairperson Ortega stated that the annual election of officers is the first order of business and asked for nominations for the chairperson.

Member Chivaro nominated the Director of Finance. Member Alex seconded. Director of Finance Michael Cohen was elected chairperson by a vote of 7-0.

Chairperson Ortega asked for nominations for vice chairperson. Member Rivera nominated the State Controller. With a second by Member Alex, the State Controller Betty Yee was elected vice chairperson by a vote of 7-0.

# **APPROVAL OF MINUTES**

Member Chivaro made a motion to adopt the minutes. With a second by Member Rivera, the December 5, 2014 hearing minutes were adopted by a vote of 6-0, with Member Saylor abstaining.

# PUBLIC COMMENT FOR MATTERS NOT ON THE AGENDA

The Chairperson asked if there was any public comment. There was no response.

# CONSENT CALENDAR

HEARINGS AND DECISIONS PURSUANT TO CALIFORNIA CODE OF REGULATIONS, TITLE 2, CHAPTER 2.5, ARTICLE 7 (GOV. CODE, § 17551, 17557, 17559, and 17570) (action)

### PARAMETERS AND GUIDELINES

Item 6 Firearm Hearings for Discharged Inpatients, 99-TC-11 (07-RRM-01)

Welfare and Institutions Code Section 8103(f) and (g)

Statutes 1990, Chapters 9 and 177; Statutes 1991, Chapter 955; Statutes 1992, Chapter 1326; Statutes 1993, Chapters 610 and 611; Statutes 1994, Chapter 224; Statutes 1996, Chapter 1075; Statutes 1999, Chapter 578

County of Los Angeles, Test Claimant, and Department of Finance

## INCORRECT REDUCTION CLAIMS

Item 8 Collective Bargaining and Collective Bargaining Agreement Disclosure, 08-4425-I-16

Government Code Sections 3540-3549.9

Statutes 1975, Chapter 961; Statutes 1991, Chapter 1213

Los Rios Community College District, Claimant

# INFORMATIONAL HEARING PURSUANT TO CALIFORNIA CODE OF REGULATIONS, TITLE 2, CHAPTER 2.5, ARTICLE 8 (action)

#### STATEWIDE COST ESTIMATES

Item 10 State Authorized Risk Assessment Tool for Sex Offenders, 08-TC-03

Penal Code Sections 290.05, 290.06, 290.07, 1202.8, 1203, 1203c, and 1203e

Statutes 2006, Chapter 336; Statutes 2006, Chapter 337; Statutes 2006, Chapter 886; Statutes 2007, Chapter 579

California Department of Mental Health's Executive Order, State Authorized Risk Assessment Tool for Sex Offenders Review Committee Notification, issued on February 1, 2008

County of Los Angeles, Claimant

Item 11 *Medi-Cal Eligibility of Juvenile Offenders*, 08-TC-04

Welfare and Institutions Code Section 14029.5; Statutes 2006, Chapter 657

County of Alameda, Claimant

# ADOPTION OF PROPOSED RULEMAKING CALENDAR

# Item 12 Proposed Rulemaking Calendar, 2015

# ADOPTION OF PROPOSED REGULATION AMENDMENTS

Item 13 Conflict-of-Interest Code

California Code of Regulations, Title 2, Division, 2, Chapter 2.5, Article 9, Section 1189.10 and Appendix

# ADOPTION OF COMMISSION ORDER TO INITIATE RULEMAKING PURSUANT TO CALIFORNIA CODE OF REGULATIONS, TITLE 2, DIVISION 2, CHAPTER 2.5

Item 14 General Cleanup Provisions, Authority and Reference

California Code of Regulations, Title 2, Division 2, Chapter 2.5, Articles 1, 2, 3, 4, 5, 6, 7, 8, and 10, Sections 1181.1 through 1188.2 and 1190 through 1190.5

Executive Director Heather Halsey announced that after the agenda for this hearing was released, the parties agreed to place Item 8 on the Consent Calendar. Chairperson Ortega asked if there was any objection to adding Item 8 to the Consent Calendar and if there were any comments from the public. No objection was made and there was no public comment.

Member Olsen made a motion to adopt the Consent Calendar as revised. With a second by Member Saylor, the Consent Calendar was adopted as revised by a vote of 7-0.

# HEARINGS AND DECISIONS PURSUANT TO CALIFORNIA CODE OF REGULATIONS, TITLE 2, CHAPTER 2.5, ARTICLE 7 (GOV. CODE, § 17551, 17557, 17559, and 17570) (action)

Executive Director Heather Halsey noted that Item 9 was postponed to the March 27, 2015 hearing at the request of the State Controller's Office. She then swore in the parties and witnesses participating in the hearing.

# APPEAL OF EXECUTIVE DIRECTOR DECISIONS PURSUANT TO CALIFORNIA CODE OF REGULATIONS, TITLE 2, SECTION 1181.1(c) (info/action)

Item 3 Appeal of Executive Director Decisions

There were no appeals to consider.

# MANDATE REDERTERMINATIONS

Item 4 *CPR Pocket Masks (CSM-4291)*, 14-MR-01

Penal Code Section 13518.1; Statutes 1987, Chapter 1334 As Alleged to be Modified by: Statutes 2013, Chapter 28 (SB 71)

Department of Finance, Requestor

# FIRST HEARING: ADEQUATE SHOWING

The hearing of this matter is to determine whether the Department of Finance had made an adequate showing that identifies a subsequent change in law that may modify the State's liability for this program.

Senior Legal Analyst Carla Shelton presented this item and recommended that the Commission adopt the decision and direct staff to provide notice of the second hearing to determine if a new test claim decision shall be adopted to supersede the previously adopted test claim decision.

Parties were represented as follows: Donna Ferebee and Lee Scott, Department of Finance.

Following Department of Finance's concurrence with staff, Member Alex made a motion to adopt the staff recommendation. With a second by Member Chivaro, the motion to adopt the staff recommendation was adopted by a vote of 7-0.

Item 5 *Open Meetings Act/Brown Act Reform (CSM-4257/4469)*, 13-MR-02

Government Code Sections 54952, 54954.2, 54954.3, 54957.1, 54957.7;

Statutes 1986, Chapter 641; Statutes 1993, Chapters 1136; 1137; 1138

As Alleged to be Modified by: Proposition 30, General Election, November 6, 2012

# SECOND HEARING: NEW TEST CLAIM DECISION

The second hearing for this matter is to determine whether to adopt a new test claim decision to supersede the previously adopted decision reflecting the State's modified liability.

Commission Counsel Matt Jones presented this item and recommended that the Commission adopt the proposed decision as its new test claim decision.

Parties were represented as follows: Donna Ferebee and Lee Scott, Department of Finance.

Following Department of Finance's concurrence with staff, Member Olsen made a motion to adopt the staff recommendation. With a second by Member Saylor, the motion to adopt the staff recommendation was adopted by a vote of 7-0.

# **INCORRECT REDUCTION CLAIMS**

Item 7 *Emergency Procedures, Earthquake, and Disasters,* 05-4241-I-06 Education Code Sections 35295, 35296, 35297, 40041.5 and 40042 Statutes 1984, Chapter 1659 Poway Unified School District, Claimant

This incorrect reduction claim challenges the State Controller's reduction to reimbursement claims for fiscal years 2000 through 2003.

Senior Commission Counsel Eric Feller presented this item and recommended that the Commission adopt the proposed decision to partially approve the incorrect reduction claim.

Parties were represented as follows: Keith Petersen, representing the claimant; Jim Spano and Ken Howell, representing the State Controller's Office.

Executive Director Heather Halsey swore in Keith Peterson, who arrived late to the meeting.

Following State Controller's concurrence with staff, Member Chivaro made a motion to adopt the proposed decision to partially approve the incorrect reduction claim. With a second by

Member Ramirez, the motion to adopt the staff recommendation to partially approve the incorrect reduction claim was adopted by a vote of 7-0.

# HEARINGS ON COUNTY APPLICATIONS FOR FINDINGS OF SIGNIFICANT FINANCIAL DISTRESS PURSUANT TO WELFARE AND INSTITUTIONS CODE SECTION 17000.6 AND CALIFORNIA CODE OF REGULATIONS, TITLE 2, ARTICLE 6.5 (info/action)

Item 15 Assignment of County Application to Commission, a Hearing Panel of One or More Members of the Commission, or to a Hearing Officer

No applications were filed.

# **STAFF REPORTS**

Item 16 Legislative Update (info)

No update was provided.

Item 17 Chief Legal Counsel: New Filings, Recent Decisions, Litigation Calendar (info)

Chief Legal Counsel Camille Shelton presented this item reporting that the Los Angeles Superior Court upheld the Commission's decision in the *Upper Santa Clara River Chloride* test claim.

Item 18 Executive Director: Workload Update, Strategic Plan, Budget, and Tentative Agenda Items for the March and May Meetings (info/action)

Executive Director Heather Halsey presented this item and reported on the Commission's backlog reduction and the Governor's proposed budget. Ms. Halsey recommended the Commission adopt the proposed strategic plan.

Member Olsen made a motion to adopt the proposed strategic plan. With a second by Member Rivera, the motion to adopt the proposed strategic plan was adopted by a vote of 7-0.

# CLOSED EXECUTIVE SESSION PURSUANT TO GOVERNMENT CODE SECTIONS 11126 AND 11126.2 (action)

To confer with and receive advice from legal counsel, for consideration and action, as necessary and appropriate, upon the following matters pursuant to Government Code section 11126(e)(1):

- State of California Department of Finance, State Water Resources Control Board, and California Regional Water Quality Control Board, Los Angeles Region v. Commission on State Mandates and County of Los Angeles, et al (petition and cross-petition). California Supreme Court, Case No. S214855 (Los Angeles County Superior Court, Case No. BS130730, Second District Court of Appeal, Case No. B237153) [Municipal Storm Water and Urban Runoff Discharges, 03-TC-04, 03-TC-19, 03-TC-20, and 03-TC-21, Los Angeles Regional Quality Control Board Order No. 01-182, Permit CAS004001, Parts 4C2a., 4C2b, 4E & 4Fc3]
- 2. State of California Department of Finance, State Water Resources

Control Board, and California Regional Water Quality Board, San Diego Region v. Commission on State Mandates and County of San Diego, et al. (petition and cross-petition) Third District Court of Appeal, Case No. C070357 (Sacramento County Superior Court Case No. 34-2010-80000604) [Discharge of Stormwater Runoff, Order No. R9-207-000, 07-TC-09 California Regional Water Control Board, San Diego Region Order No. R9-2007-001, NPDES No. CAS0108758, Parts D.1.d.(7)-(8), D.1.g., D.3.a.(3), D.3.a.(5), D.5, E.2.f, E.2.g,F.1, F.2, F.3, I.1, I.2, I.5, J.3.a.(3)(c) iv-vii & x-xv, and L]

- California School Board Association (CSBA) v. State of California et al. Alameda County Superior Court, Case No. RG11554698 [2010-2011 Budget Trailer Bills, Mandates Process for K-12 Schools, Redetermination Process]
- 4. Counties of San Diego, Los Angeles, San Bernardino, Orange, and Sacramento v. Commission on State Mandates, et al. San Diego County Superior Court, Case No. 37-2014-00005050-CU-WM-CTL Mandate Redetermination, Sexually Violent Predators, (12-MR-01, CSM-4509); Welfare and Institutions Code Sections 6601, 6602, 6603, 6604, 6605, and 6608; Statutes 1995, Chapter 762 (SB 1143); Statutes 1995, Chapter 763 (AB 888); Statutes 1996, Chapter 4 (AB 1496) As modified by Proposition 83, General Election, November 7, 2006
- Santa Clarita Valley Sanitation District v. Commission on State Mandates, California Regional Water Quality Control Board, Department of Finance Los Angeles County Superior Court, Case No. BS148024 Upper Santa Clara River Chloride Requirements, 10-TC-09 (Los Angeles Regional Water Quality Control Board Resolution No. R4-2008-012, adopted December 11, 2008; approved by United States Environmental Protection Agency April 6, 2010)
- 6. County of Los Angeles v. Commission on State Mandates, Department of Finance
  Los Angeles County Superior Court, Case No. BS148845
  Public Guardianship Omnibus Conservatorship Reform, 07-TC-05(Probate Code Sections 1850(a), 1851(a), 2113, 2250(a)-(c), 2250.4(a)-(d); 2352(a)-(f), 2352.5(a)-(e), 2410, 2540(a)-(b), 2543(a)-(d), 2610(a), 2620(a)-(e), 2620.2(a)-(d), 2590, 2591(a)-(q), 2591.5(a)-(d), 2623(a)-(b), 2640(a)-(c), 2640.1(a)-(c), 2641(a)-(b), 2653(a)-(c), 2920(a)-(c), and 2923Statutes 2006; Chapter 490 (SB 1116), Statutes 2006, Chapter 492 (SB 1716), and Statutes 2006, Chapter 493 (AB

1363))

- 7. Coast Community College District, et al. v. Commission on State Mandates Sacramento County Superior Court, Case No. 34-2014-80001842 Minimum Conditions for State Aid, 02-TC-25/02-TC-31 (Education Code Sections 66721, 66721.5, 66722, 66722.5, 66731, 66732, 66736, 66737, 66738, 66740, 66741, 66742, 66743, 70901, 70901.5, 70902, 71027, 78015, 78016, 78211.5, 78212, 78213, 78214, 78215, 78216, 87482.6, and 87482.7; Statutes 1975, Chapter 802; Statutes 1976, Chapters 275, 783, 1010, and 1176; Statutes 1977, Chapters 36 and 967; Statutes 1979, Chapters 797 and 977; Statutes 1980, Chapter 910; Statutes 1981, Chapters 470 and 891; Statutes 1982, Chapters 1117 and 1329; Statutes 1983, Chapters 143 and 537; Statutes 1984, Chapter 1371; Statutes 1986, Chapter 1467; Statutes 1988, Chapters 973 and 1514; Statutes 1990, Chapters 1372 and 1667; Statutes 1991, Chapters 1038, 1188, and 1198; Statutes 1995, Chapters 493 and 758; Statutes 1998, Chapter 365, 914, and 1023; Statutes 1999, Chapter 587; Statutes 2000, Chapter 187; and Statutes 2002, Chapter 1169; California Code of Regulations, Title 5, Sections 51000, 51002, 51004, 51006, 51008, 51012, 51014, 51016, 51018, 51020, 51021, 51022, 51023, 51023.5, 51023.7, 51024, 51025, 51027, 51100, 51102, 53200, 53202, 53203, 53204, 53207, 53300, 53301, 53302, 53308, 53309, 53310, 53311, 53312, 53314, 54626, 54805, 55000, 55000.5, 55001, 55002, 55002.5, 55004, 55005, 55006, 55100, 55130, 55150, 55160, 55170, 55182, 55200, 55201, 55202, 55205, 55207, 55209, 55211, 55213, 55215, 55217, 55219, 55300, 55316, 55316.5, 55320, 55321, 55322, 55340, 55350, 55401, 55402, 55403, 55404, 55500, 55502, 55510, 55512, 55514, 55516, 55518, 55520, 55521, 55522, 55523, 55524, 55525, 55526, 55530, 55532, 55534, 55600, 55601, 55602, 55602.5, 55603, 55605, 55607, 55620, 55630, 55750, 55751, 55752, 55753, 55753.5, 55753.7, 55754, 55755, 55756, 55756.5, 55757, 55758, 55758.5, 55759, 55760, 55761, 55762, 55763, 55764, 55765, 55800, 55800.5, 55801, 55805, 55805.5, 55806, 55807, 55808, 55809, 55825, 55827, 55828, 55829, 55830, 55831, 58102, 58104, 58106, 58107, 58108, 59404, and 59410; Handbook of Accreditation and Policy Manual, Accrediting Commission for Community and Junior Colleges (Summer 2002); and "Program and Course Approval Handbook" Chancellor's Office California Community Colleges (September 2001).)
- Clovis Unified School Dist. v. Commission on State Mandates, State Controller's Office
   Sacramento County Superior Court, Case No. 34-2014-80001931 Graduation Requirements IRC, 05-4435-I-50 and 08-4435-I-52

# A. PERSONNEL

To confer on personnel matters pursuant to Government Code section 11126(a)(1):

The Commission adjourned into closed executive session at 10:18 a.m., pursuant to Government Code section 11126(e), to confer with and receive advice from legal counsel for consideration and action, as necessary and appropriate, upon the pending litigation published in the notice and agenda; to confer and receive advice from legal counsel regarding potential litigation, and to confer on personnel matters pursuant to Government Code section 11126(a)(1).

## **RECOVENE IN PUBLIC SESSION REPORT FROM CLOSED EXECUTIVE SESSION**

At 10:26 a.m., Chairperson Ortega reconvened in open session, and reported that the Commission met in closed executive session pursuant to Government Code section 11126(e) to confer with and receive advice from legal counsel for consideration and action, as necessary and appropriate, upon the pending litigation listed on the public notice and agenda, and potential litigation, and to confer on personnel matters pursuant to Government Code section 11126(a)(1).

# **ADJOURNMENT**

Hearing no further business, Chairperson Ortega adjourned the meeting at 10:26 a.m.

Heather Halsey

Heather Halsey Executive Director

**RECEIVED** August 26, 2015 **Commission on State Mandates** 

# CORRECTED

## PUBLIC MEETING

# COMMISSION ON STATE MANDATES

#### **~•••**~

TIME: 10:00 a.m.

- DATE: Friday, January 23, 2015
- PLACE: State Capitol, Room 447 Sacramento, California

#### **~\*\***\*

**REPORTER'S TRANSCRIPT OF PROCEEDINGS** 

#### **\*\*\***\*\*

Reported by: Daniel P. Feldhaus California Certified Shorthand Reporter #6949 Registered Diplomate Reporter, Certified Realtime Reporter

# Daniel P. Feldhaus, C.S.R., Inc.

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# [Corrected Appearance Page] A P P E A R A N C E S

#### COMMISSIONERS PRESENT

ERAINA ORTEGA Representative for MICHAEL COHEN, Director Department of Finance (Chair of the Commission)

> RICHARD CHIVARO Representative for BETTY T. YEE State Controller (Vice Chair of the Commission)

KEN ALEX Director Office of Planning & Research

> SARAH OLSEN Public Member

M. CARMEN RAMIREZ Oxnard City Council Member

ANDRÉ RIVERA Representative for JOHN CHIANG State Treasurer

> DON SAYLOR Yolo County Supervisor Local Agency Member

#### **~•••**~

#### COMMISSION STAFF PRESENT

HEATHER A. HALSEY Executive Director (Items 3 and 18)

JASON HONE Assistant Executive Director

> CAMILLE N. SHELTON Chief Legal Counsel (Item 17)

## APPEARANCES

#### PARTICIPATING COMMISSION STAFF

continued

CARLA SHELTON Senior Legal Analyst (Item 4)

ERIC FELLER Senior Commission Counsel (Item 7)

> MATTHEW B. JONES Commission Counsel (Item 5)

> > @••••

#### PUBLIC TESTIMONY

Appearing Re Item 4:

For Department of Finance:

LEE SCOTT Mandates Unit Department of Finance 915 L Street, Eighth Floor Sacramento, California 95814

DONNA FEREBEE Legal Department Department of Finance 915 L Street, Suite 1280 Sacramento, California 95814

Appearing Re Item 5:

For Department of Finance:

LEE SCOTT Mandates Unit Department of Finance

# APPEARANCES

### PUBLIC TESTIMONY

#### Appearing Re Item 7:

For Claimant Poway Unified School District:

KEITH B. PETERSEN SixTen and Associates 5252 Balboa Avenue, Suite 900 San Diego, California

For State Controller's Office:

JIM L. SPANO Chief, Mandated Cost Audits Bureau State Controller's Office 3301 C Street, Suite 725 Sacramento, California 95816

KEN HOWELL Auditor, Division of Audits State Controller's Office 3301 C Street, Suite 725 Sacramento, California 95816

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Commission on State Mandates – January 23, 2015		
		ERRATA SHEET
Page	Line	Correction
3	N/A	appearing Re Item 5 should also include Donna Ferebee for Department of Finance
6	N/A	Item 2, date should be December 5, 2014, not December 4.

Proceedin	lgs	Page
I.	Call to Order and Roll Call	. 10
II.		. 11
III.	Approval of Minutes	
	Item 2 December 4, 2014	. 12
IV.	Public Comment for Matters Not on the Agenda	. 13
V.	Proposed Consent Calendar Items 6, 8, 10, 11, 12, 13, and 14	. 14
VI.	Hearings and Decisions on Test Claims and Parameters and Guidelines Pursuant to California Code of Regulations, Title 2, Chapter 2.5, Article 7	
	A. Item 3 Appeal of Executive Director Pursuant to California Code of Regulations, Title 2, Section 1181(c) ( <i>None</i> )	
	B. Mandate Redeterminations	
	Item 4 CPR Pocket Masks (CSM 4291) 14-MR-01 Department of Finance	. 15
	Item 5 Open Meetings Act/Brown Act Reform (CSM 4257/4469) 13-MR/02	. 18

# Proceedings Page Hearings and Decisions on Test Claims and VI. Parameters and Guidelines Pursuant to California Code of Regulations, Title 2, Chapter 2.5, Article 7 C. Parameters and Guidelines Item 6\* Firearm Hearings for Discharged Inpatients 99-TC-11 (07-RRM-01) County of Los Angeles (Consent calendar item) 14 D. Incorrect Reduction Claims Item 7 Emergency Procedures, Earthquake, and Disasters 05-4241-I-06 Poway Unified School District . . 20 Item 8\* Collective Bargaining and Collective Bargaining Agreement Disclosure 08-4425-I-16 Los Rios Community College District (Consent calendar item) 14 . . . Item 9 Collective Bargaining and Collective Bargaining Agreement Disclosure 08 - 4425 - I - 17Sierra Joint Community College District (postponed) . . . . . 23

Proceedings Page		
VII.	Informational Hearing Pursuant to California Code of Regulations, Title 2, Chapter 2.5, Article 8	
	A. Statewide Cost Estimates	
	Item 10* State Authorized Risk Assessment Tool for Sex Offenders 08-TC-03 County of Los Angeles (Consent calendar item)	14
	Item 11* <i>Medi-Cal Eligibility of Juvenile</i> <i>Offenders</i> 08-TC-04 County of Alameda	
	(Consent calendar item)	14
	B. Adoption of Proposed Rulemaking Calendar	
	Item 12* Proposed Rulemaking Calendar, 2015 <i>(Consent calendar item)</i>	14
	C. Adoption of Proposed Regulations Amendments	
	Item 13* Conflict-of-Interest Code (Consent calendar item)	14
	D. Adoption of Commission Order to Initiate Rulemaking Pursuant to California Code of Regulations, Title 2, Divisions 2, Chapter 2.5	
	Item 14* General Cleanup Provisions Authority and Reference <i>(Consent calendar item)</i>	14

# Proceedings Page VIII. Hearings on County Applications for Findings of Significant Financial Distress Pursuant to Welfare and Institutions Code Section 17000.6 and California Code of Regulations, Title 2, Article 2 Item 15 Assignment of County Application to Commission, a Hearing Panel of One or More Members of the Commissions, or to a Hearing Officer (None) 23 . . . . . . . . IX. Reports Item 16 Legislative Update (None) . . . 24 Item 17 Chief Legal Counsel: New Filings, Recent Decisions, Litigation Calendar . . . . . . 24 Item 18 Executive Director: Workload Update and Tentative Agenda Items for Next Meeting 24 . . . . Closed Executive Session Pursuant to Х. Government Code Sections 11126 and 11126.2 29 . . . . . . . . . . . A. Pending Litigation B. Personnel Report from Closed Executive Session 29 XI. Adjournment 30 Reporter's Certificate 31 **~•••**~

# Commission on State Mandates – January 23, 2015

1	Commission on State Mandates Sandary 23, 2013
1	BE IT REMEMBERED that on Friday, December 5,
2	2014, commencing at the hour of 10:01 a.m., thereof, at
3	the State Capitol, Room 447, Sacramento, California,
4	before me, DANIEL P. FELDHAUS, CSR #6949, RDR and CRR,
5	the following proceedings were held:
6	<b>సా</b> •••ళు
7	CHAIR ORTEGA: Good morning, everyone.
8	I'd like to call to order the January 23 <sup>rd</sup>
9	meeting of the Commission on State Mandates.
10	If you could call the roll.
11	MS. HALSEY: Mr. Alex?
12	MEMBER ALEX: Here.
13	MS. HALSEY: Mr. Chivaro?
14	MEMBER CHIVARO: Here.
15	MS. HALSEY: Ms. Olsen?
16	MEMBER OLSEN: Present.
17	MS. HALSEY: Ms. Ortega?
18	CHAIR ORTEGA: Here.
19	MS. HALSEY: Ms. Ramirez?
20	MEMBER RAMIREZ: Here.
21	MS. HALSEY: Mr. Rivera?
22	MEMBER RIVERA: Here.
23	MS. HALSEY: Mr. Saylor?
24	MEMBER SAYLOR: Here.
25	MS. HALSEY: Thank you.

_	Commission on State Mandates – January 23, 2015
1	CHAIR ORTEGA: Thank you.
2	The first order of business today will be to
3	conduct the annual election of the officers.
4	Are there any nominations for chairperson?
5	MEMBER CHIVARO: Move the Director of Finance
6	as chairperson.
7	MEMBER ALEX: Second.
8	CHAIR ORTEGA: Okay, there's been a motion and
9	a second for the Director of Finance as the chairperson.
10	All in favor?
11	Well, let me ask if there are any other
12	nominations?
13	(No response)
14	CHAIR ORTEGA: Seeing none, I will close the
15	nominations.
16	All in favor?
17	(A chorus of "ayes" was heard.)
18	CHAIR ORTEGA: Any opposed or abstained?
19	(No response)
20	CHAIR ORTEGA: No?
21	Are there any nominations for vice chair?
22	MEMBER RIVERA: I nominate the State
23	Controller.
24	CHAIR ORTEGA: Okay, Mr. Rivera has nominated
25	the State Controller.

	Commission on State Mandates – January 23, 2015
1	MEMBER ALEX: Second.
2	CHAIR ORTEGA: Second by Mr. Alex.
3	Are there any other nominations?
4	(No response)
5	CHAIR ORTEGA: Seeing none, I will close the
6	nominations.
7	All in favor?
8	(A chorus of "ayes" was heard.)
9	CHAIR ORTEGA: Any abstentions or opposed?
10	(No response)
11	CHAIR ORTEGA: Okay, the State Controller shall
12	be the vice chair.
13	And we will move on to the minutes.
14	Are there any objections or corrections to the
15	December 5 <sup>th</sup> meeting minutes?
16	MEMBER CHIVARO: I move approval of the
17	minutes.
18	CHAIR ORTEGA: Okay, moved by Mr. Chivaro.
19	Is there a second?
20	MEMBER RIVERA: Second.
21	CHAIR ORTEGA: Second by Mr. Rivera.
22	All in favor?
23	(A chorus of "ayes" was heard.)
24	CHAIR ORTEGA: Any abstentions?
25	MEMBER SAYLOR: (Indicating.)

	Commission on State Mandates – January 23, 2015
1	CHAIR ORTEGA: Mr. Saylor abstains.
2	Seeing no other abstentions, the minutes are
3	approved.
4	MS. HALSEY: And now we'll take up public
5	comment for matters not on the agenda.
6	Please note the Commission cannot take action
7	on items not on the agenda. However, it can schedule
8	issues raised by the public for consideration at future
9	meetings.
10	CHAIR ORTEGA: Okay, any general public
11	comment?
12	(No response)
13	CHAIR ORTEGA: Seeing none, we'll move on to
14	the consent calendar.
15	MS. HALSEY: Next, we have a proposal to add
16	Item 8, an incorrect reduction claim on Collective
17	Bargaining and Collective Bargaining Agreement Disclosure
18	to the consent calendar.
19	After the agenda for this hearing was issued,
20	the parties agreed to place Item 8 on consent.
21	CHAIR ORTEGA: Okay, any objections to adding
22	Item 8 to the consent calendar?
23	(No response)
24	CHAIR ORTEGA: Anything from the public on
25	Item 8?

1 (No response) 2 CHAIR ORTEGA: Seeing none, it will be added to 3 the consent calendar. MS. HALSEY: The consent calendar consists of 4 5 Items 6, 8, and 10 through 14. CHAIR ORTEGA: Okay, any comments from members 6 7 or the public on any of the consent items? 8 (No response) 9 CHAIR ORTEGA: Okay, seeing none, is there a 10 motion? 11 MEMBER OLSEN: So moved. 12 MEMBER SAYLOR: Second. 13 CHAIR ORTEGA: Moved by Ms. Olsen, and second 14 by Mr. Saylor. 15 All in favor? (A chorus of "ayes" was heard.) 16 17 CHAIR ORTEGA: Any opposed or abstentions? 18 (No response) 19 CHAIR ORTEGA: Seeing none, the consent 20 calendar is adopted. 21 MS. HALSEY: Moving on to the Article 7 portion 22 of the hearing. 23 Please note that Item 9 has been postponed to the March 27<sup>th</sup>, 2015, hearing, at the request of the 24 State Controller's Office. 25

1 Will the parties and witnesses for Items 4, 5, 2 and 7 please rise? 3 (Parties and witnesses stood to be sworn 4 or affirmed.) 5 MS. HALSEY: Do you solemnly swear or affirm that the testimony which you are about to give is true 6 7 and correct, based on your personal information, 8 knowledge, or belief? 9 (A chorus of affirmative responses was 10 heard.) 11 MS. HALSEY: Thank you. 12 Item 3 is reserved for appeals of Executive 13 Director decisions. There are no appeals to consider under Item 3. 14 Senior Legal Analyst Carla Shelton will present 15 Item 4, the adequate showing hearing for a mandate 16 redetermination on CPR Pocket Masks. 17 18 CARLA SHELTON: This is the first hearing of a 19 mandate redetermination request filed by the Department 20 of Finance to end the State's liability for the CPR Pocket Masks program based on a subsequent change in law 21 22 that removes the legal requirement for law-enforcement 23 agencies to provide the portable manual mask and airway 24 assembly. 25 Government Code section 17570 provides a

# Commission on State Mandates – January 23, 2015

1	two-hearing process, whereby the Commission may
2	redetermine a previous mandate finding based on a
3	subsequent change in law and adopt a new decision to
4	supersede the original decision.
5	This first hearing is limited to whether
6	Finance has made an adequate showing which identifies a
7	subsequent change in law that may modify the State's
8	liability pursuant to Article XIII B, section 6(a) of the
9	California Constitution.
10	Staff finds that the Department of Finance has
11	made an adequate showing that the State's liability has
12	been modified.
13	Staff recommends the Commission adopt this
14	decision and direct staff to provide notice of the
15	second hearing to determine if a new test-claim decision
16	shall be adopted, to supersede the previously adopted
17	test-claim decision.
18	Will the parties and witnesses please state
19	your names for the record?
20	MR. SCOTT: Lee Scott, Department of Finance.
21	MS. FEREBEE: Donna Ferebee, Department of
22	Finance.
23	CHAIR ORTEGA: Okay, Mr. Scott or Ms. Ferebee,
24	any additional comments?
25	MR. SCOTT: No. Finance concurs with staff.

		Commission on State Manuales – January 23, 2015
1	CI	HAIR ORTEGA: Okay, are there any comments or
2	questions f	rom the members on this item?
3	(1	No response)
4	CI	HAIR ORTEGA: Any public comment on this item?
5	(1	No response)
6	CI	HAIR ORTEGA: Seeing none, is there a motion?
7	M	EMBER ALEX: I will move the staff
8	recommendat	ion.
9	M	EMBER CHIVARO: Second.
10	CI	HAIR ORTEGA: Okay, moved by Mr. Alex, and
11	second by M	r. Chivaro.
12	De	o we need to call roll on these?
13	Ye	es?
14	P	lease call the roll.
15	М;	S. HALSEY: Mr. Alex?
16	M	EMBER ALEX: Aye.
17	М;	S. HALSEY: Mr. Chivaro?
18	M	EMBER CHIVARO: Aye.
19	М;	S. HALSEY: Ms. Olsen?
20	M	EMBER OLSEN: Aye.
21	М;	S. HALSEY: Ms. Ortega?
22	CI	HAIR ORTEGA: Aye.
23	M;	S. HALSEY: Ms. Ramirez?
24	M	EMBER RAMIREZ: Aye.
25	М;	S. HALSEY: Mr. Rivera?

	Commission on State Mandates – January 23, 2015
1	MEMBER RIVERA: Aye.
2	MS. HALSEY: Mr. Saylor?
3	MEMBER SAYLOR: Aye.
4	MS. HALSEY: Thank you.
5	CHAIR ORTEGA: Okay, the motion carries.
6	Thank you.
7	MS. HALSEY: Commission Counsel Matt Jones will
8	present Item 5, the mandate redetermination hearing on
9	Open Meetings Act/Brown Act Reform.
10	MR. JONES: Good morning. This is the second
11	hearing on the redetermination request pertaining to the
12	Open Meeting Act/Brown Act Reform mandates.
13	The request alleges that Proposition 30 adopted
14	by the voters in November 2012 constitutes a subsequent
15	change in law as defined in Section 17570 which modifies
16	the State's liability under the test-claim statute.
17	At the last hearing, the Commission found that
18	the requestor had made an adequate showing that the
19	request had a substantial possibility of prevailing.
20	At this hearing, the Commission must determine
21	whether to adopt a new test-claim decision to supersede
22	the previously adopted decisions reflecting the State's
23	modified liability.
24	Staff recommends that the Commission adopt the
25	proposed decision as its new test-claim decision, ending

1	reimbursement liability for the test-claim statutes as of
2	November $7^{th}$ , 2012, the effective date of Proposition 30.
3	CHAIR ORTEGA: Thank you.
4	MR. SCOTT: Lee Scott.
5	Finance Department concurs with staff.
6	CHAIR ORTEGA: All right, any questions or
7	comments from the members?
8	(No response)
9	CHAIR ORTEGA: No?
10	Any public comment on this item?
11	(No response)
12	CHAIR ORTEGA: Seeing none, is there a motion?
13	MEMBER OLSEN: Move adoption.
14	MEMBER SAYLOR: Second.
15	CHAIR ORTEGA: Moved by Ms. Olsen, second by
16	Mr. Saylor.
17	Please call the roll.
18	MS. HALSEY: Mr. Alex?
19	MEMBER ALEX: Aye.
20	MS. HALSEY: Mr. Chivaro?
21	MEMBER CHIVARO: Aye.
22	MS. HALSEY: Ms. Olsen?
23	MEMBER OLSEN: Aye.
24	MS. HALSEY: Ms. Ortega?
25	CHAIR ORTEGA: Aye.

	Commission on State Mandates – January 23, 2015
1	MS. HALSEY: Ms. Ramirez?
2	MEMBER RAMIREZ: Aye.
3	MS. HALSEY: Mr. Rivera?
4	MEMBER RIVERA: Aye.
5	MS. HALSEY: Mr. Saylor?
6	MEMBER SAYLOR: Aye.
7	CHAIR ORTEGA: Okay, thank you.
8	The motion is adopted.
9	MS. HALSEY: Item 6 was on the consent
10	calendar.
11	Senior Commission Counsel Eric Feller will
12	present Item 7, an incorrect reduction claim on <i>Emergency</i>
13	Procedures, Earthquake and Disasters.
14	MR. FELLER: Good morning.
15	This IRC challenges the Controller's reduction
16	to reimbursement claims for fiscal years 2000 through
17	2003. The Controller found that \$738,364 was unallowable
18	because claimant did not provide documentation or
19	contemporaneous source documentation to justify the cost
20	of updating the emergency management system and provide
21	training.
22	Staff found that the reductions for claimant's
23	consultant to update the emergency procedures and for
24	employees to update the emergency earthquake system were
25	correct as a matter of law, and the reduction for

	Commission on State Mandates – January 23, 2015
1	in-classroom teachers to provide instruction on
2	earthquake emergency procedures was also correct as a
3	matter of law.
4	Staff further found that the reductions for
5	salaries and benefits to update the earthquake emergency
6	procedure system and for training that is not
7	attributable to in-classroom teacher time spent on the
8	instruction of students in the earthquake emergency
9	procedure systems were incorrect as a matter of law,
10	because the Controller relied on the contemporaneous
11	source document rule that was ruled invalid by the Court
12	in the Clovis Unified decision.
13	Staff recommends the Commission adopt the
14	analysis to partially approve the IRC.
15	Would the parties and witnesses please state
16	your names for the record?
17	MR. PETERSEN: Keith Petersen, representing the
18	school district.
19	MR. SPANO: Jim Spano, State Controller's
20	Office, Division of Audits.
21	MR. HOWELL: Ken Howell, State Controller's
22	Office, Division of Audits.
23	MS. HALSEY: If I could swear in Mr. Petersen
24	real quick here.
25	CHAIR ORTEGA: Yes.

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1	MS. HALSEY: Do you solemnly swear or affirm
2	that the testimony which you are about to give is true
3	and correct, based on your personal knowledge,
4	information, or belief?
5	MR. PETERSEN: Yes.
6	MS. HALSEY: Thank you.
7	MR. PETERSEN: Thank you.
8	CHAIR ORTEGA: Mr. Petersen?
9	MR. PETERSEN: I'll stand on the written
10	submissions.
11	CHAIR ORTEGA: Okay, Mr. Spano or Mr. Howell?
12	MR. HOWELL: We agree with the staff conclusion
13	and recommendation.
14	CHAIR ORTEGA: Okay, any comments from the
15	members?
16	MEMBER CHIVARO: Move approval.
17	MEMBER RAMIREZ: Second.
18	CHAIR ORTEGA: Okay, is there any public
19	comment on this item?
20	(No response)
21	CHAIR ORTEGA: Moved by Mr. Chivaro, second by
22	Ms. Ramirez.
23	Please call the roll.
24	MS. HALSEY: Mr. Alex?
25	MEMBER ALEX: Aye.

	Commission on State Mandates – January 25, 2015
1	MS. HALSEY: Mr. Chivaro?
2	MEMBER CHIVARO: Aye.
3	MS. HALSEY: Ms. Olsen?
4	MEMBER OLSEN: Aye.
5	MS. HALSEY: Ms. Ortega?
6	CHAIR ORTEGA: Aye.
7	MS. HALSEY: Ms. Ramirez?
8	MEMBER RAMIREZ: Aye.
9	MS. HALSEY: Mr. Rivera?
10	MEMBER RIVERA: Aye.
11	MS. HALSEY: Mr. Saylor?
12	MEMBER SAYLOR: Aye.
13	CHAIR ORTEGA: Okay, the motion is adopted.
14	MR. PETERSEN: Thank you.
15	CHAIR ORTEGA: Thank you.
16	MS. HALSEY: Item 8 was on the consent
17	calendar.
18	Item 9 was postponed at the request of the
19	State Controller's Office.
20	And Items 10 through 14 were also on the
21	consent calendar.
22	Item 15 is reserved for county applications for
23	a finding of significant financial distress or SB 1033
24	applications.
25	No SB 1033 applications have been filed.

i	Commission on State Manuales - Sundary 20, 2015
1	And there will be no presentation on Item 16,
2	the legislative update, since there is nothing new to
3	report at this time.
4	Chief Legal Counsel Camille Shelton will
5	present Item 17, the Chief Legal Counsel report.
6	CAMILLE SHELTON: Good morning. The L.A.
7	County Superior Court has upheld the Commission's
8	decision on the Upper Santa Clara River Chloride test
9	claim and entered judgment on January 15 <sup>th</sup> .
10	I've also listed the upcoming hearing dates for
11	other cases that are pending.
12	CHAIR ORTEGA: Okay, any questions for Camille?
13	(No response)
14	CHAIR ORTEGA: Seeing none.
15	MS. HALSEY: Item 18 is the Executive
16	Director's report. And this is our midyear workload
17	update.
18	So after today's hearing, the Commission has
19	completed five test claims, two parameters and
20	guidelines, four parameters and guidelines amendments,
21	19 IRCs, seven statewide cost estimates, and 2.5 mandate
22	redeterminations this year. And that's because there's
23	the two-hearing process there.
24	Regarding remaining caseload, we have 13 test
25	claims pending, one of which is a new claim filed by

school districts, which is expected to be heard in either
 May or July of this year. The other 12 are regarding
 *NPDES Permits* and are on inactive status pending the
 resolution of the pending litigation in the Supreme
 Court.

In addition, there are two parameters and
guidelines, two parameters and guidelines amendments,
five statewide cost estimates, 64 IRCs, and .5 -- or
actually, we had a new filing yesterday, so 1.5 mandate
redeterminations to be heard after this hearing.

Commission staff expects to present all currently pending parameters and guidelines, parameters and guidelines amendments, and mandate redeterminations within this calendar year, and to complete the IRC backlog by the end of end of 2015-16 or 2016-17. And that will just depend on what happens in the Supreme Court, primarily.

18 We have also here an information and action19 item, which is the Proposed Strategic Plan.

And on December 7<sup>th</sup>, 2012, the Commission adopted a strategic plan for January 2013 through December 2015. And the majority of the goals in the recently expired plan have been met or required updating. Therefore, Commission staff has developed and updated the strategic plan for January 28<sup>th</sup>, 2015, through

	Commission on State Mandates Standary 23, 2010
1	December 2017. And it is attached here to this report.
2	Staff recommends that the Commission adopt the
3	proposed strategic plan.
4	CHAIR ORTEGA: Okay, any questions or comments
5	on the strategic plan?
6	(No response)
7	CHAIR ORTEGA: Any public comment on the
8	strategic plan?
9	(No response)
10	CHAIR ORTEGA: Seeing none, is there a motion?
11	MEMBER OLSEN: I'll move adoption.
12	CHAIR ORTEGA: Moved by Ms. Olsen.
13	MR. RIVERA: Second.
14	CHAIR ORTEGA: Second by Mr. Rivera.
15	All in favor?
16	(A chorus of "ayes" was heard.)
17	CHAIR ORTEGA: The strategic plan is adopted.
18	MS. HALSEY: Thank you.
19	And then I have a little report on the proposed
20	budget. The Governor's proposed 2014-15 budget includes
21	\$1,997,000 to fund the Commission's operations. And
22	this is essentially the same as the current year, with a
23	slight increase to reflect the increased personnel costs.
24	And then with regard to mandate funding, the
25	Governor proposed the following significant changes.

# Commission on State Mandates – January 23, 2015

1	And one is the status of the trigger mechanism.
2	And that's for the remaining \$800 million of the pre-2004
3	debt that the 2014 budget included a trigger mechanism
4	that will be used if, at this year's May revision, the
5	General Fund revenues for 2013-14 and 2014-15 exceed the
6	2014 May revision for those revenues. Based on current
7	data, it appears that that will result in about
8	\$533 million payment towards the pre-2004 debt to local
9	government. These funds will provide counties, cities,
10	and special districts with general-purpose revenue.
11	For newly funded mandates, the budget makes a
12	one-time payment of \$9.6 million for a local agency cost
13	for 2001 through 2013, under the Public Records Act
14	mandate. And the proposed budget also provides \$218,000
15	to fund the Accounting for Local Revenue Alignments
16	mandate or Triple Flip.
17	For "ICAN," Interagency Child Abuse and Neglect
18	Investigation and Reports mandate, which requires certain
19	local agencies to conduct activities related to
20	child-abuse investigations and to provide child abusers
21	due-process protections, the Commission adopted a
22	\$90.3 million statewide cost estimate. And this
23	reflected the Agency's cost to comply with the mandate
24	from 1999 to 2011.
25	And this mandate is proposed for suspension

	Commission on State Mandates – January 23, 2015
1	because, according to the proposed budget, these
2	activities are long established and involve the Agency's
3	core missions.
4	The proposed budget creates a \$4 million
5	optional grant program administered by the Department of
6	Social Services as a substitute funding mechanism for
7	these activities.
8	That's all I have on the budget right now.
9	And we'll have more detail next time on all of
10	the mandates.
11	For tentative agenda items, please check the
12	Executive Director's report to see if your item is coming
13	up in the next few hearings.
14	The test claim on California Assessment of
15	Student Performance and Progress is tentatively set for
16	a hearing in May.
17	In addition, the parameters and guidelines for
18	Sheriff Court Security and parameters and guidelines
19	amendment for the two mandate redeterminations that were
20	heard today are tentatively set for March.
21	Finally, there's a number of IRCs listed on my
22	report which are tentatively set for March or May.
23	Please expect to receive draft decisions on
24	these for review and comment about eight to ten weeks
25	prior to the hearing date, and a proposed decision

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approximately two weeks before the hearing.
1
                And that's all I have today.
2
3
                CHAIR ORTEGA: Okay, any questions of
4
     Ms. Halsey?
5
                (No response)
                CHAIR ORTEGA: Seeing none, are we ready to
6
7
     move into closed session?
8
                (No response)
9
                CHAIR ORTEGA: The Commission will meet in
10
     closed executive session pursuant to Government Code
     section 11126(e) to confer with and receive advice from
11
12
      legal counsel for consideration and action, as necessary
13
     and appropriate, upon the pending litigation listed on
     the published notice and agenda; and to confer with and
14
15
     receive advice from legal counsel regarding potential
     litigation.
16
17
                The Commission will also confer on personnel
18
     matters pursuant to Government Code section 11126(a)(1).
19
                We will reconvene in open session in
20
      approximately 15 minutes.
21
                Thank you.
22
                (The Commission met in closed executive
23
                session from 10:18 a.m. to 10:26 a.m.)
                CHAIR ORTEGA: The Commission met in closed
24
25
      session pursuant to Government Code section 11126(e)(2)
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# Commission on State Mandates – January 23, 2015

	Commission on State Mandates – Sandary 25, 2015
1	to confer with and receive advice from legal counsel for
2	consideration and action, as necessary and appropriate,
3	upon the pending litigation listed on the published
4	notice and agenda; and to confer with and receive advice
5	from legal counsel regarding potential litigation, and
6	pursuant to Government Code section 11126(a)(1) to confer
7	on personnel matters.
8	Seeing nothing else to come before the
9	Commission, the meeting is adjourned.
10	Thank you.
11	MEMBER RAMIREZ: Thank you.
12	(The meeting concluded at 10:26 a.m.)
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#### REPORTER'S CERTIFICATE

I hereby certify:

That the foregoing proceedings were duly reported by me at the time and place herein specified; and

That the proceedings were reported by me, a duly certified shorthand reporter and a disinterested person, and was thereafter transcribed into typewriting by computer-aided transcription.

In witness whereof, I have hereunto set my hand on the  $15^{\rm th}$  February 2015.

Daniel P. Feldhaus California CSR #6949 Registered Diplomate Reporter Certified Realtime Reporter