MINUTES

COMMISSION ON STATE MANDATES

State Capitol, Room 447 Sacramento, California August 1, 2008

Present:

Member Michael C. Genest, Chairperson Director of the Department of Finance

Member Francisco Lujano, Vice Chairperson

Representative of the State Treasurer

Member Richard Chivaro (Arrived during Closed Executive Session)

Representative of the State Controller

Member Cynthia Bryant

Director of the Office of Planning and Research

Member J. Steven Worthley

County Supervisor Member Sarah Olsen Public Member Member Paul Glaab City Council Member

CALL TO ORDER AND ROLL CALL

Chairperson Genest called the meeting to order at 9:38 a.m. Member Chivaro was absent.

APPROVAL OF MINUTES

Item 1

June 26, 2008

The June 26, 2008 hearing minutes were adopted by a vote of 6-0.

PROPOSED CONSENT CALENDAR

INFORMATIONAL HEARING PURSUANT TO CALIFORNIA CODE OF REGULATIONS, TITLE 2, CHAPTER 2.5, ARTICLE 8 (ACTION)

A. PARAMETERS AND GUIDELINES

Item 8 California Fire Incident Reporting System (CFIRS) (CSM4419/00-TC-02)
July 1990 California Fire Incident Reporting System Manual; Health and
Safety Code Section 13110.5 as amended by Statutes 1987, Chapter 345
San Ramon Valley Fire Protection District and City of Newport Beach,
Claimants

Item 9 In-Home Supportive Services II (00-TC-23)
Statutes 2000; Chapter 445, Statutes 1999, Chapter 90; Statutes 1991,
Chapter 91
County of San Bernardino, Claimant

Member Olsen made a motion to adopt items 6 and 7 on the consent calendar. With a second by

Member Bryant, the motion carried by a vote of 6-0.

APPEAL OF EXECUTIVE DIRECTOR DECISIONS PURSUANT TO CALIFORNIA CODE OF REGUALTIONS, TITLE 2, SECTION 1181, SUBDIVISION (c)

Item 2 Staff Report (if necessary)

There were no appeals to consider.

HEARINGS AND DECISIONS ON CLAIMS, PURSUANT TO CALIFORNIA CODE OF REGULATIONS, TITLE 2, CHAPTER 2.5, ARTICLE 7 (Gov. Code, §§ 17551 and 17559) (action)

Paula Higashi, Executive Director, swore in the parties and witnesses participating in the hearing.

A. TEST CLAIMS

Pupil Expulsions II, (96-385-03, 03A, 03B 98-TC-22 and 01-TC-18) Item 3 Education Code Sections 48900, 48900.2, 48900.3, 48900.4, 48915, 48915.1, 48915.2, 48915.7, 48916, 48916.2, 48917 (& former 48907.5), 48918 Statutes 1975, Chapter 1253 (AB 1770), Statutes 1977, Chapter 965 (AB 530); Statutes 1978, Chapter 668 (AB 2191), Statutes 1979, Chapter 1014 (AB 202), Statutes 1982, Chapter 318 (SB 1385), Statutes 1983, Chapter 498 (SB 813), Statutes 1984, Chapter 23 (AB 1619), Statutes 1984, Chapter 536 (AB 3151), Statutes 1984, Chapter 622 (SB 1685), Statutes 1985, Chapter 318 (AB 343), Statutes 1986, Chapter 1136 (AB 4085), Statutes 1987, Chapter 383 (AB 56), Statutes 1987, Chapter 942 (AB 2590), Statutes 1989, Chapter 1306 (SB 142), Statutes 1990, Chapter 1231 (AB 3794), Statutes 1990, Chapter 1234 (AB 3880), Statutes 1992, Chapter 152 (AB 3362), Statutes 1992, Chapter 909 (SB 1930), Statutes 1993, Chapter 1255 (AB 342), Statutes 1993, Chapter 1256 (SB 1198), Statutes 1993, Chapter 1257 (SB 1130), Statutes 1994, Chapter 146 (AB 3601), Statutes 1994, Chapter 1017 (AB 2752), Statutes 1994, Chapter 1198 (AB 2543), Statutes 1995, Chapter 95 (AB 620), Statutes 1995, Chapter 972 (SB 966), Statutes 1996, Chapter 15 (AB 1489) First Amendment to add Education Code Sections 48916.1 & 48918.5, and to delete 48916.2 & 48915.7, and to add Statutes 1995, Chapter 974 (AB 922), Statutes 1996, Chapter 915 (AB 692), Statutes 1996, Chapter 937 (AB 2834), Statutes 1996, Chapter 1052 (AB 2720) Second Amendment to add Education Code Section 48900.7, and to add Statutes 1997, Chapter 405 (AB 307), and Statutes 1997, Chapter 637 (AB 412)

Third Amendment to add Education Code Sections 48918 (as amended), 48919, 48919.5, and to add Statutes 1997, Chapter 417 (AB 259), Statutes 1998, Chapter 489 (SB 1427)

Fourth Amendment to add Education Code Sections 48900, 48900.3, 48915, 48916.1, 48918, 48919, 48923, Statutes 1998, Chapter 489 (SB 1427); Statutes 1999, Chapter 332 (AB 588), Statutes 1999, Chapter 646 (AB 1600), Statutes 2000, Chapter 147 (AB 1721), Statutes 2001, Chapter 116 (SB 166), Statutes 2001, Chapter 484 (AB 653); Pupil Suspensions II, (96-358-04A, 04B, 98-TC-23 and 01-TC-17)

Education Code Sections 48900, 48900.2, 48900.3, 48900.4, 48900.5, 48911 Statutes 1977, Chapter 965 (AB 530), Statutes 1978, Chapter 668 (AB 2191), Statutes 1980, Chapter 73 (SB 1247), Statutes 1982, Chapter 318 (SB 1385), Statutes 1983, Chapter 498 (SB 813), Statutes 1983, Chapter 1302 (AB 70), Statutes 1984, Chapter 536 (AB 3151), Statutes 1985, Chapter 318 (AB 343), Statutes 1985, Chapter 856 (AB 1758), Statutes 1985, Chapter 907 (SB 1260), Statutes 1986, Chapter 1136 (AB 4085), Statutes 1987, Chapter 134 (AB 439), Statutes 1987, Chapter 383 (AB 56), Statutes 1989, Chapter 1306 (SB 142), Statutes 1990, Chapter 1234 (AB 3880), Statutes 1992, Chapter 909 (SB 1930), Statutes 1992, Chapter 1360 (AB 2773), Statutes 1994, Chapter 146 (AB 3601), Statutes 1994, Chapter 1017 (AB 2752), Statutes 1994, Chapter 1198 (AB 2543), Statutes 1995, Chapter 972 (SB 966)

First Amendment to add Statutes 1996, Chapter 915 (AB 692) amending Education Code Section 48900

Second Amendment to add Statutes 1997, Chapters 405 (AB 307) and 637 (AB 412), adding or amending Education Code Sections 48900.7 and 48900

Third Amendment to add Statutes 1997, Chapter 637 (AB 412) adding Education Code Section 48900.8

Fourth Amendment to add Statutes 1999, Chapter 646 (AB 1600) and Statutes 2001, Chapter 484 (AB 653), amending Education Code Sections 48900 and 48900.3

Educational Services Plan for Expelled Pupils, (97-TC-09)
Education Code Sections 48915, 48916, 48916.1, 48926 Statutes 1995,
Chapter 972 (SB 966), Statutes 1995, Chapter 974 (AB 922), Statutes
1996, Chapter 937 (AB 2834), Statutes 1996, Chapter 1052 (AB 2720)
First Amendment filed on December 3, 2001 to substitute Claimant
San Juan Unified School District, Claimant

Ms. Higashi clarified that this item is the consolidation of nine test claims.

Eric Feller, Senior Commission Counsel presented this item. Mr. Feller explained that these test claims and amendments were filed between 1996 and 2002 on Education Code statutes that involve expelling and suspending pupils for various offenses and related activities. Staff found that based on *San Diego Unified School District* and other cases, that portions of these test claims and amendments are reimbursable state mandates.

Mr. Feller stated that the claimant and the San Diego Unified School District have two issues in dispute. First, that expulsion for possession of an explosive is a federal mandate. Second, issuing subpoenas for expulsion hearings is not a reimbursable state mandate.

Parties were represented as follows: Keith Petersen representing the test claimant, Art Palkowitz for the San Diego Unified School District, Nick Schweizer and Susan Geanacou for the Department of Finance.

Mr. Petersen explained that these nine test claims were filed subsequent to the original four test claims filed in 1994 for *Pupil Expulsions*, *Suspensions and Appeals*, and resulted in Supreme Court findings. Mr. Petersen stated that, although he had a dispute on two legal issues, staff's

findings are consistent with the Supreme Court rulings. Therefore, he stands on the written submissions.

Mr. Palkowitz concurred with Mr. Petersen that the conclusions by staff are consistent with the court ruling. He also requested an opportunity to respond to any objections that Finance has to the staff analysis.

Mr. Schweizer stated that Finance does not have significant objections to the staff analysis. He continued that there are minor issues that may not meet the cost threshold for reimbursement, but Finance is in agreement with the staff analysis.

Member Worthley commented that he struggled with the staff findings on the subpoena language. As an attorney, without issuing a subpoena for a witness to testify, he would be subject to malpractice. He disagrees with the justices who decided the case.

Member Worthley moved to adopt the staff recommendations.

Susan Geanacou clarified that Finance agrees that the staff analysis is correct.

With a second by Member Glaab, the staff recommendation to approve the test claim was adopted by a vote of 6-0.

Item 4 Proposed Statement of Decision: Pupil Expulsions II, (96-385-03, 03A, 03B 98-TC-22 and 01-TC-18); Pupil Suspensions II, (96-358-04A, 04B, 98-TC-23 and 01-TC-17); Educational Services Plan for Expelled Pupils, (97-TC-09)

[See description of statutes and executive orders in Item 3 above.]

Mr. Feller also presented this item. He stated that the sole issue before the Commission was whether the proposed Statement of Decision accurately reflected the Commission's decision on the *Pupil Expulsions II*, *Pupil Suspensions II* and *Educational Services Plan for Expelled Pupils* test claims. Staff recommended that the Commission adopt the proposed Statement of Decision including minor changes.

Member Bryant made a motion to adopt the proposed Statement of Decision. With a second by Member Glaab, the Statement of Decision was adopted by a vote of 7-0.

Member Bryant complimented everyone involved acknowledging the massive amount of hard work that went into such a complete record enabling the expedient vote.

Ms. Higashi added that staff will be preparing and issuing the proposed Statement of Decision into final form along with the proposed parameters and guidelines and the proposed amendments to the parameters and guidelines to help expedite the proceedings.

INFORMATIONAL HEARING PURSUANT TO CALIFORNIA CODE OF REGULATIONS, TITLE 2, CHAPTER 2.5, ARTICLE 8 (ACTION)

PARAMETERS AND GUIDELINES

Item 7 Pupil Discipline Records, (00-TC-10) and Notification to Teachers:

Pupils Subject to Suspension or Expulsions II, (00-TC-11)

Education Code Sections 48201 and 49079

Statutes 2000, Chapter 345 (AB 29)

Carpinteria Unified School District, Sweetwater Union High School District, and Grant Joint Union High School District, Claimants

Camille Shelton, Chief Legal Counsel, presented this item. Ms. Shelton explained that these proposed parameters and guidelines address two Education Code statutes dealing with pupil discipline records and notification to teachers about students who have been suspended or expelled.

The only issue in dispute is Education Code section 48201 that requires school districts, when receiving a pupil transferring from another district, to request the pupil's records from the transferring school district or law enforcement agency regarding acts committed by the student that resulted in suspension or expulsion from school. The Statement of Decision finds that the activity of requesting the records is reimbursable. The activity of the transferring school district providing those records, however, is not mandated by the statute but would be addressed by the Commission in the parameters and guidelines phase.

Ms. Shelton stated that Finance opposes reimbursement for the activity of the transferring school district to provide the suspension and expulsion records upon request of the receiving school district.

Ms. Shelton reported that staff recommends that the Commission approve reimbursement to provide suspension records upon request. Ms. Shelton noted that the Commission does have the authority under its regulations to approve reimbursement for activities found to constitute the most reasonable method of complying with the mandate which is defined as those methods not specified in statute that are necessary to carry out the mandated program.

Staff also recommends that the Commission deny the claimant's request for reimbursement for providing expulsion records, however, since that activity is required by other statutes in the Education Code. Therefore staff recommends that the Commission adopt the staff analysis and the parameters and guidelines as presented to the Commission.

Parties were represented as follows: Keith Petersen for the test claimants, Donna Ferebee and Nick Schweizer for the Department of Finance.

Mr. Petersen stated that this item was on consent until a few days ago and he agrees with it moving forward on consent.

Mr. Schweizer explained that Finance's reading of the legislation is that it clearly required schools to request the records, but it did not require the school receiving the request to acquire the records. Therefore, Finance does not support reimbursing local agencies for activities that are not clearly required by state law.

Member Worthley responded that there is a need for common sense to fit in and moved adoption of the staff recommendation.

Ms. Ferebee remarked that there are at least two other examples in law where Legislature saw fit to expressly require the provision of the records. She continued that it would not be appropriate to add reimbursement at the parameters and guidelines phase because only the mandated activity of requesting the records should be reimbursable.

Member Olsen remarked that a common sense test should prevail to avoid getting caught in legalese and not thinking about how things work in the real world. Member Olsen then seconded the motion to adopt the staff recommendation.

Chairperson Genest inquired if there was any legislative history that would suggest why the Legislature did not require the district to provide the record. Ms. Ferebee reported that none was found. Ms. Shelton noted that while the test claim statute does not say "you shall provide" the records, it does absolve school districts from criminal liability for providing the records. So, the statute does discuss the activity of providing the records.

Chairperson Genest agreed with Finance's position. Ms. Shelton clarified that the Commission on parameters and guideline has the authority to include activities not mandated by statute, but are reasonably necessary to carry out the mandate.

Chairperson Genest and Member Bryant stated that the Legislature knows what it is doing and the intent of requiring only the request of records is clear. Member Olsen added that failing to provide the records could be considered negligence on the part of the transferring school district. Member Glaab agreed that if both activities are not completed, you almost set up the very thing the statute is trying to avoid. Member Glaab also moved the staff recommendation.

The staff recommendation to approve the parameters and guidelines was adopted by a vote of 5-1 with Chairperson Genest voting no.

Item 10 Fifteen Day Close of Voter Registration, (01-TC-15)
Elections Code Section 2035, 2102, 2107, 2119, 2154, 2155, 2187, 9094, 13300,13303 and 13306; Statutes 2000, Chapter 899 (AB 1094)
County of Orange, Claimant

Assistant Executive Director Nancy Patton presented this item. Ms. Patton explained that this program provided voters with additional days to register to vote prior to an election. Originally, staff recommended that the one-time activity of modifying the county web site to reflect the test-claim statute be included as a reimbursable activity. After comments by and discussion with the claimant and Finance, staff recommends that the proposed parameters and guidelines be revised to delete this activity.

Parties were represented as follows: Juliana Gmur for the County of Orange, Carla Castañeda and Donna Ferebee for the Department of Finance.

Ms. Castañeda reported that Finance supports the staff recommendation.

Member Olsen moved to adopt the staff recommendation. With a second by Member Bryant, the motion carried with a vote of 6-0.

MEETING AND HEARING CALENDARS

Item 11 Adoption of Revised Meeting and Hearing Calendars

This item was also presented by Ms. Patton who offered the revised meeting and hearing calendar for 2008 as well as the proposed meeting and hearing calendar for 2009.

Member Olsen made a motion to accept the revised meeting and hearing calendars. With a second by Member Glaab, the motion carried with a vote of 6-0.

STAFF REPORTS

Item 12 Chief Legal Counsel's Report (info)

Ms. Shelton reported receiving a ruling from the San Diego Superior Court on the *Emergency Procedures Act* program that upheld the Commission's decision to end reimbursement on December 31, 2004 based on the statutory changes.

Ms. Shelton introduced the Commission's new attorney, Adeniyi Adewale Ayoade, who the Commission hired before the budget hiring freeze.

Chairperson Genest noted that the court reporter is present due to an exemption from the budget contract freeze.

Item 13 Executive Director's Report (info)

Ms. Higashi reported the status of the pending workload on test claims, new filings, amendments, reasonable reimbursement methodology and statewide estimate of costs as well as incorrect reduction claims. Most of this documentation will be reported in the Commission's September 15th annual report to the Department of Finance.

At the last meeting, Member Bryant asked, based on previous Commission regulations, how many test claims could be amended immediately before the hearing. Ms. Higashi responded 47 pending test claims.

Ms. Higashi noted a change for the November 6th agenda with the hearing of the parameters and guidelines amendments on the *Integrated Waste Management Board*, as directed by the Court.

PUBLIC COMMENT

Allan Burdick representing the CSAC and League of California Cities Advisory Committee on State Mandates asked to speak during Public Comment. Mr. Burdick introduced Glen Everroad, City of Newport Beach and Co-chair of the League's Committee.

Mr. Everroad introduced Leonard Kaye and acknowledged his upcoming retirement. Mr. Kaye has represented the County of Los Angeles for over 21 years on mandate related issues. Mr. Everroad recognized Mr. Kaye's proven successful track record and presented him with a plaque.

Mr. Kaye stated that it was an honor and a privilege to have appeared before the Commission and to argue the various cases. He also expressed appreciation for the Commission recognizing his retirement.

On behalf of the Commission, Chairperson Genest presented Mr. Kaye with a Resolution recognizing his retirement and many accomplishments.

CLOSED EXECUTIVE SESSION PURSUANT TO GOVERNMENT CODE SECTIONS 11126 and 17526 (action)

A. PENDING LITIGATION

- 1. State of California, Department of Finance v. Commission on State Mandates, et al., Sacramento Superior Court Case No. 03CS01432, [Behavioral Intervention Plans]
- 2. California School Boards Association, Education Legal Alliance; County of Fresno; City of Newport Beach; Sweetwater Union High School District and County of Los Angeles v. State of California, Commission on State Mandates and Steve Westly, in his capacity as State Controller, Third District Court of Appeal, Case No. C055700; [AB 138; Open Meetings Act, Brown Act Reform, Mandate Reimbursement Process I and II; and School Accountability Report Cards (SARC) I and II]
- 3. Department of Finance v. Commission on State Mandates, Third District Court of Appeal, Case No. C056833, [Peace Officer Procedural Bill of Rights]
- 4. Department of Finance and California Integrated Waste Management Board v. Commission on State Mandates, Santa Monica Community College District, and Lake Tahoe Community College District, Sacramento County Superior Court, Case No. 07CS00355, [Integrated Waste Management]
- 5. San Diego Unified School District v. Commission on State Mandates and California Department of Finance, San Diego County Superior Court, Case No. 37-2007-00064077-CU-PT-CTL, [Emergency Procedures: Earthquake Procedures and Disasters]
- 6. California School Boards Association, Education Legal Alliance, and Sweetwater Union High School Dist. v. State of California, Commission on State Mandates, and John Chiang, in his capacity as State Controller, Sacramento County Superior Court, Case No. 07CS01399, [School Accountability Report Cards, SARC]

B. PERSONNEL

To confer on personnel matters pursuant to Government Code sections 11126, subdivision (a) and 17526.

Hearing no further comments, Chairperson Genest adjourned into closed executive session pursuant to Government Code section 11126, subdivision (e), to confer with and receive advice from legal counsel for consideration and action, as necessary and appropriate, upon the pending litigation listed on the published notice and agenda; and Government Code sections 11126, subdivision (a), and 17526, to confer on personnel matters listed on the published notice and agenda. (Member Chivaro arrived during the Closed Executive Session)

REPORT FROM CLOSED EXECUTIVE SESSION

At 10:35 a.m., Chairperson Genest reconvened in open session, and reported that the Commission met in closed executive session pursuant to Government Code section 11126, subdivision (e), to confer with and receive advice from legal counsel for consideration and action, as necessary and appropriate, upon the pending litigation listed on the published notice and agenda, and pursuant to Government Code sections 11126, subdivision (a), and 17526, to confer on personnel matters listed on the published notice and agenda.

Item 14 Proposed Revisions to Executive Director Duty Statement and Adjustment to Salary/Classification pursuant to Government Code Section 17530

Member Lujano stated that the Personnel Subcommittee met and discussed the Executive Director's salary. Member Olsen moved to approve the proposed revisions to the Executive Director's duty statement and to request that the position be set at Level D on the exempt-salary chart. This justification was due to the more complex and difficult work performed by the Executive Director. The motion also moved to authorize submission of the request to the Governor's Office and the Department of Personnel Admission subsequent to adoption of the budget.

With a second by Member Glaab, the motion was carried by a vote of 7-0.

PUBLIC COMMENT

The Commission and staff discussed how hearing information will be made available and presented to the Commission members in the future. In an effort to cut costs and preserve resources, suggestions were made to implement the use of laptop computers, CD-ROMs and flash drives instead of the paper binders.

ADJOURNMENT

Hearing no further business, Chairperson Genest adjourned the meeting at 10:45 a.m.

PAULA HIGASHI

Executive Director

In Accuse !

PUBLIC HEARING

COMMISSION ON STATE MANDATES

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TIME: 9:38 a.m.

DATE: Friday, August 1, 2008

PLACE: State Capitol, Room 447 Sacramento, California

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REPORTER'S TRANSCRIPT OF PROCEEDINGS

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Reported by:

Daniel P. Feldhaus California Certified Shorthand Reporter #6949 Registered Diplomate Reporter, Certified Realtime Reporter

Daniel P. Feldhaus, C.S.R., Inc.

Certified Shorthand Reporters 8414 Yermo Way, Sacramento, California 95828 Telephone 916.682.9482 Fax 916.688.0723 FeldhausDepo@aol.com

COMMISSIONERS PRESENT

MICHAEL C. GENEST
(Commission Chair)
Director
State Department of Finance

CYNTHIA BRYANT
Director
Office of Planning & Research

RICHARD CHIVARO
Representative for JOHN CHIANG
State Controller

PAUL GLAAB
City Council Member
City of Laguna Niguel

FRANCISCO LUJANO
Representative for BILL LOCKYER
State Treasurer

SARAH OLSEN Public Member

J. STEVEN WORTHLEY
Supervisor and Chairman of the Board
County of Tulare

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COMMISSION STAFF PRESENT

PAULA HIGASHI
Executive Director
(Item 13)

NANCY PATTON
Assistant Executive Director
(Items 10 and 11)

CAMILLE SHELTON
Chief Legal Counsel
(Items 7 and 12)

ERIC FELLER
Senior Commission Counsel
(Items 3 and 4)

ADENIYI ADEWALE AYOADE Commission Counsel

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PUBLIC TESTIMONY

Appearing re Item 3 and Item 4:

For Claimant San Juan Unified School District:

KEITH B. PETERSEN, MPA, JD President SixTen and Associates 5252 Balboa Avenue, Suite 900 San Diego, California 92117

For San Diego Unified School District

ART PALKOWITZ
Manager, Office of Resource Development
San Diego City Schools Finance Division
4100 Normal Street, Room 3209
San Diego, California 92103-2682

PUBLIC TESTIMONY

Appearing re Item 3 and Item 4: continued

For Department of Finance:

NICOLAS SCHWEIZER
Principal Program Budget Analyst
Department of Finance
915 L Street
Sacramento, California 95814

SUSAN GEANACOU
Senior Staff Attorney
Department of Finance
915 L Street
Sacramento, California 95814

Appearing re Item 7:

For Claimant:

KEITH B. PETERSEN, MPA, JD President SixTen and Associates

For Department of Finance

NICOLAS SCHWEIZER Principal Program Budget Analyst Department of Finance

DONNA FEREBEE
Staff Counsel III
Department of Finance
915 L Street
Sacramento, California 95814

PUBLIC TESTIMONY

Appearing re Item 10:

For Claimant County of Orange:

JULIANA F. GMUR
Manager, Cost Services
MAXIMUS
4320 Auburn Boulevard, Suite 2000
Sacramento, California 95841

For the Department of Finance:

CARLA CASTAÑEDA
Principal Program Budget Analyst
Department of Finance
915 L Street
Sacramento, California 95814

DONNA FEREBEE
Staff Counsel III
Department of Finance

Appearing re Public Comments:

ALLAN BURDICK California State Association of Counties SB 90 Service 4320 Auburn Boulevard, Suite 2000 Sacramento, California 95841

GLEN EVERROAD
Revenue Manager
City of Newport Beach
3300 Newport Boulevard
Newport Beach, California 92658-8915

LEONARD KAYE, ESQ.
County of Los Angeles
Department of Auditor-Controller
500 West Temple Street, Suite 603
Los Angeles, California 90012

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	Commission on State Manager 1, 2000
1	BE IT REMEMBERED that on Friday, August 1,
2	2008, commencing at the hour of 9:38 a.m., thereof, at
3	the State Capitol, Room 447, Sacramento, California,
4	before me, DANIEL P. FELDHAUS, CSR #6949, RDR and CRR,
5	the following proceedings were held:
6	000-
7	CHAIR GENEST: Okay, this is the meeting of the
8	Commission on State Mandates. And we're going to come to
9	order now.
10	Paula, can you call the roll?
11	MS. HIGASHI: Ms. Bryant?
12	MEMBER BRYANT: Here.
13	MS. HIGASHI: Mr. Chivaro is not here yet.
14	Mr. Glaab?
15	MEMBER GLAAB: Present.
16	MS. HIGASHI: Mr. Lujano?
17	MEMBER LUJANO: Here.
18	MS. HIGASHI: Mr. Olsen?
19	MEMBER OLSEN: Here.
20	MS. HIGASHI: Mr. Worthley?
21	MEMBER WORTHLEY: Here.
22	MS. HIGASHI: And Mr. Genest?
23	CHAIR GENEST: Here.
24	MS. HIGASHI: The first item of business is
25	approval of the minutes of June 26th.

	Commission on State Mandates – August 1, 2000
1	CHAIR GENEST: Are there any objections or
2	corrections to the minutes?
3	MEMBER WORTHLEY: Move approval, Mr. Chairman.
4	MEMBER LUJANO: Second.
5	CHAIR GENEST: All in favor I guess we can
6	do this by unanimous consent?
7	MS. HIGASHI: Yes.
8	CHAIR GENEST: Okay, let's do that, unless we
9	have an objection.
10	So now we're moving on.
11	MS. HIGASHI: This takes us to the Consent
12	Calendar.
13	The Consent Calendar consists of Items 8 and 9.
14	CHAIR GENEST: Are there any objections or
15	corrections or objections to the Consent Calendar?
16	(No response)
17	CHAIR GENEST: Do we have a motion to adopt?
18	MEMBER OLSEN: I'll move it.
19	MEMBER BRYANT: Second.
20	CHAIR GENEST: Without objection, that's
21	adopted unanimously.
22	MS. HIGASHI: This now brings us to the hearing
23	portion of our meeting.
24	And at this time, I'd like to ask all of the
25	parties and witnesses who will be appearing in today's

	Commission on State Hamates Hagast 1,2000
1	hearing to please stand.
2	Do you solemnly swear or affirm that the
3	testimony which you are about to give is true and
4	correct, based upon your personal knowledge, information,
5	or belief?
6	(A chorus of "ayes" was heard.)
7	MS. HIGASHI: Thank you very much.
8	Our first test claim today is Item 3, and it's
9	actually the consolidation of nine test claims. It's on
10	Pupil Expulsions, Suspensions, and Educational
11	Services I should say, Educational Services Plan for
12	Expelled Pupils.
13	Senior Commission Counsel Eric Feller will
14	introduce this item.
15	MR. FELLER: Good morning.
16	The test claims and amendments were filed
17	between 1996 and 2002 on Education Code statutes that
18	involve expelling and suspending pupils for various
19	offenses and related activities.
20	Based on the statutory language of San Diego
21	Unified School District and other cases, staff found that
22	the test claim is a reimbursable state mandate for
23	expelling and immediately suspending pupils for new
24	mandatory expulsion offenses that were enacted after the
25	original Pupil Expulsion decision. Other offenses are

reimbursable only for recommending the pupil for expulsion but not suspending or issuing the expulsion order.

Staff also found that some new expulsion-hearing procedures are reimbursable, especially for hearings involving allegations of sexual assault or sexual battery.

Staff analyzed numerous activities that are downstream to the expulsion, such as suspending enforcement, recommending a rehab plan, ensuring an educational program, the appeal procedure, reviewing for readmission, and data maintenance and records. Staff found that many of these activities are reimbursable if a pupil is expelled for any of the mandatory expulsion offenses.

The list of activities that staff found to be reimbursable is on page SA-4 through SA-13 and, again, on pages SA-108 through SA-117, as corrected by the errata sheets that you received after the binders went out. These only changed the conclusion to more accurately reflect the analysis but otherwise made no substantive changes.

Also, the amendments to the P's & G's in

Attachment 1, from page 119 to the end, are not part of
the recommended activities but are for illustrative

purposes.

Claimant and the San Diego Unified School District have two items in dispute.

First, that expulsion for possession of an explosive is a federal mandate under the Gun-Free Schools Act of 1994 and its successor, No Child Left Behind; and second, that issuing subpoenas and expulsion hearings is not a mandate.

Claimant also stated that extending a suspension until the governing board issues an expulsion order should be reimbursable, and it should be reimbursable for a county office of education to use in an administrative hearing panel to conduct expulsion appeal hearings.

The Department of Finance has stated it should not be reimbursable for the school district to adopt findings for an expulsion on remand from the county office of education when it determines that the school district's decision is not supported by the findings but evidence supporting the required findings exists in the record of the proceedings.

All these matters in dispute were addressed in the analysis.

Would the parties and witnesses please state your names for the record?

1	MR. PALKOWITZ: Good morning. Art Palkowitz on
2	behalf of San Diego Unified School District.
3	MR. PETERSEN: Keith Petersen, representing the
4	test claimant.
5	CHAIR GENEST: So who wants to go first?
6	MEMBER BRYANT: We don't care about Finance?
7	CHAIR GENEST: Oh, I'm sorry. Pardon me.
8	Nick, I do care.
9	MR. SCHWEIZER: Nick Schweizer, Department of
10	Finance.
11	MR. WORTHLEY: We know who they are.
12	MS. GEANACOU: Susan Geanacou, Department of
13	Finance.
14	CHAIR GENEST: And we're going to start with
15	one of you, I think?
16	MR. PETERSEN: I guess I can start since I'm
17	representing the test claimant.
18	These nine test claims were filed subsequent to
19	the original four test claims filed for Pupil Expulsions,
20	Suspensions, and Appeals. The San Diego test claims of
21	1994, which went through this process over several years
22	ended up in the Supreme Court.
23	Much of the findings in this test claim are
24	controlled by the Supreme Court findings.
25	It was the Supreme Court; wasn't it?

1	MR. PALKOWITZ: Yes, the California Supreme
2	Court.
3	MR. PETERSEN: There we go. The big time.
4	Much of the findings are controlled here.
5	I had a dispute on a couple legal
6	excruciating legal issues.
7	The City of Sacramento II application, to the
8	question of whether the explosives is a federal mandate
9	or a state mandate, the expulsion for explosives. And
10	the other issue was regarding the issuing of subpoenas,
11	whether since that was an alternative, whether that
12	was reimbursable or not.
13	We responded. The Commission staff replied.
14	And their application of those two cases those three
15	cases are consistent.
16	So unless the four of you are interested in
17	overruling several years of past practices, the results,
18	as I said, are consistent. So I will just stand on the
19	written submissions.
20	MR. PALKOWITZ: Good morning. I would concur
21	with Keith. That I agree after review, that those
22	conclusions by staff are correct.
23	MR. PETERSEN: Oh, I didn't say that. I'm
24	sorry.
25	MR. PALKOWITZ: Okay, excuse me.

1	MR. PETERSEN: I said "consistent."
2	MR. PALKOWITZ: Consistent, excuse me.
3	And I would like an opportunity to respond to
4	any comments the Department of Finance has on their
5	objections to the staff analysis.
6	CHAIR GENEST: Okay, Finance?
7	MR. SCHWEIZER: We don't have any real
8	significant objections to the staff analysis. We think
9	there are a couple of minor issues that may not meet the
10	cost threshold for reimbursement. But aside from that,
11	we are in agreement with the staff analysis.
12	CHAIR GENEST: Okay.
13	MR. PALKOWITZ: If everything went this
14	smoothly.
15	CHAIR GENEST: That's a lot of paper for that.
16	MEMBER WORTHLEY: Mr. Chairman, I think that
17	Eric may decide he wants to start writing a great
18	American novel now after writing this.
19	I appreciate the comments, and I'm ready to
20	move approval. My only comment was, I did struggle with
21	the subpoena language because, as an attorney, I
22	understand that if I have to do a job, I have to do it
23	right. If an attorney did not subpoena especially if
24	I have a witness that I have no control over, I'm not
25	talking about an employee situation where I might be able

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1	to force them to come and testify. But if I have an
2	outside person, I would have to subpoena them or
3	otherwise be subject to malpractice. And to me, that's
4	just a downstream thing which results from the initial
5	requirement.
6	I realize there is a case that's decided
7	differently. I just think the judge was wrong or the
8	justices were wrong. I'm not sure who decided it.
9	MR. PETERSEN: So do we.
10	MEMBER WORTHLEY: But aside from that, I would
11	move the staff recommendations.
12	CHAIR GENEST: So you're not recommending
13	you're not making an alternative?
14	MEMBER WORTHLEY: No, I'm not. I just
15	CHAIR GENEST: You're just noting your
16	objection?
17	MEMBER WORTHLEY: I'm just noting my objection.
18	MEMBER GLAAB: Second.
19	CHAIR GENEST: Were there no other comments?
20	(No response)
21	CHAIR GENEST: Any comments from the audience?
22	(No response)
23	CHAIR GENEST: So it's
24	MS. GEANACOU: I'd like to just make a quick
25	comment.

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1	Susan Geanacou, Department of Finance.
2	In light of just some of the comments about the
3	correctness or incorrectness of the staff analysis,
4	especially as it regards the issues raised by claimants,
5	the Department of Finance believes the legal
6	recommendations on those are correct.
7	CHAIR GENEST: Are what? Correct?
8	MS. GEANACOU: Correct, as recommended by the
9	Commission staff.
10	CHAIR GENEST: Okay. So it's moved and
11	seconded.
12	Shall we take a roll-call vote?
13	MS. HIGASHI: Certainly.
14	Ms. Bryant?
15	MEMBER BRYANT: Aye.
16	MS. HIGASHI: Mr. Glaab?
17	MEMBER GLAAB: Aye.
18	MS. HIGASHI: Mr. Lujano?
19	MEMBER LUJANO: Aye.
20	MS. HIGASHI: Ms. Olsen?
21	MEMBER OLSEN: Aye.
22	MS. HIGASHI: Mr. Worthley?
23	MEMBER WORTHLEY: Aye.
24	MS. HIGASHI: Mr. Genest?
25	CHAIR GENEST: Aye.

1	MS. HIGASHI: Thank you very much.
2	We now go to Item 4, which is the Proposed
3	Statement of Decision on this test claim.
4	Mr. Feller?
5	MR. FELLER: Unless there is objection, staff
6	recommends the Commission adopt the Expulsions II,
7	Suspensions II, and Educational Services Plan for
8	Expelled Pupils test claim, which accurately reflects the
9	Commission's decision to partially approve the test
10	claim excuse me, approve the Statement of Decision
11	which accurately reflects the Commission's decision to
12	partially approve the test claim.
13	Staff also recommends the Commission allow
14	minor changes to be made to the Statement of Decision,
15	including reflecting witnesses, hearing testimony, and
16	the vote count that will be included in the Final
17	Statement of Decision.
18	CHAIR GENEST: Okay, Art, I assume there's no
19	comments on this piece?
20	MR. PALKOWITZ: No.
21	CHAIR GENEST: All right, do we have a motion?
22	MEMBER BRYANT: I'll move it.
23	MEMBER GLAAB: Second.
24	CHAIR GENEST: Without objection, that's
25	adopted unanimously.

1 MS. HIGASHI: Thank you very much. 2 MEMBER BRYANT: Can I say something? 3 CHAIR GENEST: Ms. Bryant would like to opine. 4 MEMBER BRYANT: I do want to just say, I kind of want to follow up on Commissioner Worthley. 5 This record was so massive, and you sat there, 6 7 I spent a number of hours myself on it with the CD-ROM. 8 And I just know everyone at the table worked so hard on 9 this, and the staff. And it sort of seems -- it seems 10 unceremonious to dismiss it so quickly. 11 CHAIR GENEST: Yes. 12 MEMBER BRYANT: I just want to compliment 13 everyone, because we really have a very complete record 14 in front of us, and it seems we dispensed it quickly. But I think it reflects a lot of work on the part of all 15 16 the parties that were involved in it that we could, 17 because it is a really good record. 18 Thank you. 19 MR. PETERSEN: Thirteen years, well said. 20 MS. HIGASHI: I'd just like to add as a 21 follow-up to it, the Commission staff will be preparing 22 the Proposed Statement of Decision into final form. And 23 when we issue it, we will also be issuing proposed 24 amendments to the parameters and guidelines and proposed 25 parameters and guidelines to help expedite the

proceedings. And the draft that you had here attached was just our first attempt. And we're taking comments from parties so that we can further refine it and then issue it as a proposed set of amendments to the consolidated, as well as the initial reimbursement period P's & G's. And this is all in an attempt to expedite it.

Our next item is Item 7. This item will be presented by Camille Shelton, Chief Legal Counsel.

MS. SHELTON: These are proposed parameters and guidelines that address two Education Code statutes dealing with pupil discipline records and notification to teachers about students who have been suspended or expelled.

The only issue in dispute involves Education

Code section 48201, and that statute requires school

districts, when receiving a pupil that transferred from

another school district, to request from the former

school district any records maintained in the ordinary

course of business or received from a law-enforcement

agency regarding acts committed by the student that

resulted in suspension or expulsion from school. The

Statement of Decision finds that the activity to request

the records is mandated by the plain language of

section 48201 and is, thus, reimbursable.

The Statement of Decision further states that

the activity to provide those records to the receiving district is not mandated by the statute but would be addressed by the Commission during the parameters-and-guidelines phase pursuant to the Commission's regulatory authority.

The Department of Finance continues to oppose reimbursement for the transferring school district to provide the suspension and expulsion records upon request of the receiving school district.

Yesterday, you were sent a copy of their written comments dated June 6th, 2008, which was inadvertently left out of the record. And the comments, again, just oppose that reimbursement for the activity to provide those records.

Staff recommends that the Commission approve reimbursement to provide suspension records upon request of the receiving school district. The Commission does have the authority under its regulations to approve reimbursement for activities found to constitute the most reasonable method of complying with the mandate. The most reasonable method of complying with the mandate is defined as those methods not specified in statute that are necessary to carry out the mandated program.

Staff finds that the activity to provide the suspension records is necessary to carry out the mandate

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1	of Education Code Section 48201 based on the purpose of
2	the statute, which is to address the need for accurate
3	information to be available to schools and teachers about
4	potentially harmful behavior of transfer students.
5	Staff further recommends that the Commission
6	deny the claimant's request for reimbursement for
7	providing expulsion records, however, since that activity
8	is required by other statutes in the Education Code.
9	Accordingly, staff recommends that the
10	Commission adopt the staff analysis and the parameters
11	and guidelines that are printed in your items on yellow,
12	green, and blue paper.
13	Will the parties state your names for the
14	record?
15	MR. PETERSEN: Keith Petersen, representing the
16	test claimant.
17	MR. SCHWEIZER: Nick Schweizer, Department of
18	Finance.
19	MS. FEREBEE: Donna Ferebee, Department of
20	Finance.
21	CHAIR GENEST: Paula, can I see you for a
22	second?
23	(Off record at 9:52 a.m.)
24	(Back on record at 9:53 a.m.)
25	CHAIR GENEST: Mr. Petersen, did you want to

start?

MR. PETERSEN: This was on consent until a few days ago. And I agree with it moving forward on consent. I haven't got any new issues.

MR. SCHWEIZER: Nicolas Schweizer, Finance.

Our issue continues to be with the reimbursement of schools for providing the records. Our reading of the legislation is that it clearly required schools to request the records, but it did not require the school receiving the request to acquire the records.

While it may be appropriate and good for the school to provide those records, it is nonetheless not required. And we don't support reimbursing of local agencies for activities that are not clearly required by state law.

MEMBER WORTHLEY: Mr. Chairman, I commend counsel for being able to say that with a straight face.

If you can't -- if you know people don't respond, then what's the point of having the statute?

And in light of our conversation about the fact you can't even subpoena the records and recover for the costs for subpoenaing, there's no alternative. I mean, if they don't get paid for this -- they're ordered to do it. If they don't respond, what's the point of the whole program?

So I just think common sense needs to fit in here. I would support the staff recommendation and move approval.

MS. FEREBEE: Yes, Donna Ferebee, Department of Finance.

I believe that there are at least two other examples in law where the Legislature saw fit to expressly require the provision of the records.

Education Code section 48915 and 48918, which are both described on page 18 of the final staff analysis. I think that this goes to show that the Legislature can make that a requirement if it so chooses to. And if it does not, then it is not for us to read into the statute that requirement.

And in addition, I don't believe that this requirement would be appropriate at the parameters-and-guidelines phase because I believe that the activity -- only the activities that are necessary to carry out the requesting of the records is what should be found reimbursable at this stage, since that is the mandated activity.

MEMBER OLSEN: Mr. Chairman, I really remember this case when it came up before. This is the case that occasioned my outburst, and I'm trying not to have one today. You know, and what we were told at that time was

that this issue was appropriate at the P's & G's stage. So I'm just going to dismiss the idea that it's not appropriate here now and get back to the issue of this is common sense. You don't require something -- you don't require something to be requested without assuming that the folks at the other end are going to provide it. And we're talking about child safety in our schools here.

You know, I get to be the crank because I'm the public member. But part of the reason a commission has a public member is the commonsense test; that we don't get so involved in the minutiae of legalese that we cannot think about how things work in the real world.

And this one, I have to say, since the case came before us originally, I have talked to many people in the public. When they asked me, "Well, what do you do on the Commission," this is the case I bring up.

And it's an eye-roller for everybody that this wouldn't be -- that this isn't a mandate on the respondent school district. So I'm going to second Mr. Worthley's motion to adopt as before us.

CHAIR GENEST: Is there anything in the legislative history or record that would suggest why they didn't require the requested district to provide the record?

MS. FEREBEE: None that I have seen.

1 As far as I can tell -- well, nothing that I have seen in the legislative history. But we would also 2 3 submit that --4 CHAIR GENEST: Was the bill -- in any form, did it ever require that and then had that been amended out? 5 6 MS. FEREBEE: No, not that I'm aware of, no. 7 MS. SHELTON: Can I just add one thing to this? 8 In the Statement of Decision, on page -- the Bates page 9 numbers are -- page 115, under Exhibit A, is the 10 Statement of Decision. And it lays out the statute. 11 And under (b)(2) of the statute, which was 12 added at the same time as the activity to request 13 language was added, that language absolves the school 14 district or its employees from civil or criminal 15 liability from providing information. So the statute does discuss the activity of providing. 16 17 It doesn't say "You shall provide." 18 absolve criminal liability for providing information if 19 they don't intentionally provide false information. So 20 it was part of the discussions. We've looked through leg. history, which was 21 22 part of the test-claim record, and the only thing that 23 we found as the purpose was to address the need to have 24 knowledge about potential harmful behavior of students

that were transferring into the school district.

25

CHAIR GENEST: Well, I resist applying the commonsense test to anything that originated from this building. It's the Legislature; and common sense doesn't usually prevail, as far as I can tell.

MEMBER WORTHLEY: Are we on the record?

CHAIR GENEST: Let us be on the record. That's the way -- I've been here for a long time. That's the way it looks to me.

And I don't know that common sense is a rule that you apply on legal issues. And the question here is, does the law require -- maybe I've got the question wrong, but I think the question is, does the law require the district, who has had the records requested of it, to actually provide those? Does anything else in law require them to provide something to a requesting district, whether it's these kinds of records or anything else?

MS. SHELTON: Yes, the law identified in the analysis, that the law does require sending districts to send -- to provide the expulsion records when a student does transfer.

But let me clarify what the Commission's role is on the parameters and guidelines. You do have discretion on parameters and guidelines to include activities if they're not mandated by statute if those

1	activities are reasonably necessary to comply with the
2	mandate.
3	CHAIR GENEST: Well, yes, but that sort of gets
4	around the question.
5	The question is: Does the mandate extend in
6	some way to the district that's being requested to
7	provide the record?
8	And if there's some other aspect of law or
9	something about the way schools do business which puts
10	them in a position of being required to respond, then
11	I would say this law triggers that requirement.
12	But this law itself doesn't have that
13	requirement in it; does it?
14	MS. SHELTON: No. And that's why the
15	Commission could not find that, as a matter of law, that
16	that was mandated by the State. Again, the Commission
17	has discretion on parameters and guidelines.
18	And you've laid out the issue correctly, so the
19	Commission as a body just needs to decide if you believe
20	this is a reasonably necessary activity within your
21	discretion of the activity to request that record given
22	the purpose of the statute.
23	CHAIR GENEST: Well, at the risk of violating
24	common sense, I think I will be with the Department of
25	Finance on this issue.

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1	So we have a motion and a second.
2	Any other comments?
3	MR. PETERSEN: Mr. Chair?
4	CHAIR GENEST: Yes?
5	MR. PETERSEN: The Department of Finance
6	mentioned two other Education Codes, 48915 and 48918, and
7	seemed to assert that these records would be provided
8	pursuant to those code sections, anyway.
9	That's not
10	MS. FEREBEE: No.
11	MR. PETERSEN: No, you didn't assert that?
12	MS. FEREBEE: No.
13	MR. PETERSEN: Well, I'm asserting those
14	records are different records, and they are requested at
15	different times for different purposes. So there's no
16	extant requirement prior to this legislation to provide
17	all of the discipline records.
18	MS. FEREBEE: I pointed those out merely as an
19	example of places where the Legislature has called out
20	specifically a requirement to provide records and to
21	point out that we don't have that here. We don't have
22	that before us now. The Legislature did not make it a
23	requirement.
24	CHAIR GENEST: Isn't it at least conceivable
25	that the Legislature intentionally wrote the law this way

1	so as to avoid having to pay a mandate cost? Is there
2	anything in any analysis of the bill that suggests that
3	that was the intent?
4	MR. PETERSEN: Poor drafting. That's what I
5	thought.
6	MEMBER BRYANT: In the original when we
7	originally adopted the decision, I recall my colleague to
8	the left and I both voted "no" on this for entirely
9	different reasons.
10	And I agree with I think the Legislature is
11	very specific when they work in this mandate area, and
12	they know what they're doing. And I agreed at the time
13	that that provision that the intent was clear.
14	Now, I'm in this funky position on the
15	P's & G's because it kind of makes sense in this when
16	you think about it in this light and there's some kind
17	of I don't have a good answer for that. But I think
18	I'm persuaded by the staff analysis, in a certain amount
19	of irony not that I was wrong before, but that, in
20	fact, in practice, as Sarah points out, that you pretty
21	much have to give those records up when you're asked to
22	in a mandated kind of way.
23	CHAIR GENEST: And why do you have to give them
24	up?
25	If a school district simply said, "We're too

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1	busy. Our clerk is gone, whatever, could they not give
2	them up?
3	MEMBER BRYANT: I don't know how to answer
4	that.
5	MEMBER OLSEN: Can I try to respond to that?
6	CHAIR GENEST: Yes.
7	MEMBER BRYANT: Yes.
8	MEMBER OLSEN: If I'm a school administrator
9	and I get a request for disciplinary records, and it's a
10	mandated request for disciplinary records, and I say,
11	"Oh, but I'm not mandated to respond, so I'm not going
12	to." And that student then causes wreaks havoc in
13	that new school
14	MR. PETERSEN: You're then negligent.
15	MEMBER OLSEN: you're negligent.
16	MEMBER WORTHLEY: Exactly.
17	MEMBER OLSEN: There is a compulsion to provide
18	those records.
19	MR. PETERSEN: Practical.
20	MEMBER OLSEN: There may not be a mandate;
21	there's a practical compulsion, and that's part of what
22	we deal with at the P's & G's stage.
23	MEMBER WORTHLEY: That goes to the point that
24	if they don't comply, then the whole purpose of the
25	statute is thwarted.

1	MEMBER OLSEN: Right.
2	MEMBER WORTHLEY: What is the point of having a
3	statute that does not accomplish something?
4	And I shouldn't probably ask that question to
5	the Legislature, but
6	MS. FEREBEE: I think that if there is a hole
7	in the legislation, if there is a hole in the statute,
8	that that would be for the Legislature to address and to
9	repair.
10	MEMBER WORTHLEY: Well, given the fact that we
11	have the discretion to take care of it here, it seems to
12	me I'd rather not waste their time on that. They can
13	work on the budget.
14	MEMBER GLAAB: Yes, Mr. Chairman, I think if
15	we withhold that, you almost set up the very thing that
16	we're trying to address here. So I think that we should
17	move staff recommendation on this.
18	CHAIR GENEST: I think we have a motion and a
19	second.
20	Let's have a roll call.
21	MS. HIGASHI: Okay.
22	Ms. Bryant?
23	MEMBER BRYANT: I'm first?
24	MS. HIGASHI: I'll skip you.
25	I'll say, Mr. Glaab?

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1	MEMBER GLAAB: Aye.
2	MS. HIGASHI: Mr. Lujano?
3	MEMBER LUJANO: Aye.
4	MS. HIGASHI: Ms. Olsen?
5	MEMBER OLSEN: Aye.
6	MS. HIGASHI: Mr. Worthley?
7	MEMBER WORTHLEY: Aye.
8	MS. HIGASHI: Okay, now, Ms. Bryant?
9	MEMBER BRYANT: Aye.
10	MEMBER WORTHLEY: She feels better.
11	MS. HIGASHI: Mr. Genest?
12	CHAIR GENEST: No.
13	MS. HIGASHI: Motion carries.
14	MR. PETERSEN: Thank you.
15	CHAIR GENEST: So now, are we on
16	MS. HIGASHI: This now brings us to Item 10.
17	CHAIR GENEST: Okay.
18	MS. HIGASHI: The proposed parameters and
19	guidelines for the 15-day Close of Voter Registration
20	program.
21	This item will be presented by Assistant
22	Executive Director Nancy Patton.
23	MS. PATTON: Good morning.
24	This program provided voters with additional
25	days to register prior to an election. Staff proposed

1	that the one-time activity of modifying the county Web
2	site to reflect the test-claim statute be included as a
3	reimbursable activity. The Department of Finance
4	submitted comments recommending that this activity be
5	deleted.
6	After further conversation with the claimant
7	and Finance staff, Commission staff recommends that the
8	proposed parameters and guidelines be revised to delete
9	this activity.
10	The proposed revision is before you on blue
11	paper in double-strike-out.
12	Staff also recommends that the Commission
13	authorize staff to make any non-substantive technical
14	corrections to the parameters and guidelines following
15	the hearing.
16	Will the parties state their names for the
17	record?
18	MS. GMUR: Juliana Gmur on behalf of the County
19	of Orange.
20	MS. CASTAÑEDA: Carla Castañeda, Department of
21	Finance.
22	MS. FEREBEE: Donna Ferebee, Department of
23	Finance.
24	CHAIR GENEST: Did you want to start?
25	Is it "Gmur"?

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1	MS. GMUR: "Mur," yes. The "G" is silent.
2	Yes, we were on consent, and then some
3	questions were raised and answers have been provided.
4	And we are, once again, in agreement. So we're
5	supporting the staff's recommendation.
6	MS. CASTAÑEDA: Carla Castañeda, the Department
7	of Finance. We also support the staff recommendation.
8	MS. PATTON: I think the issue here, what
9	came up, the mandate requires some amendment minor
10	amendment to the Web site, so we added that as a
11	reasonably necessary activity. And Finance was opposed
12	to that. And the claimant then took a look at it, and
13	they said the cost is so small. As they do normal,
14	everyday updates to the Web site, they can't pull that
15	cost out for this program. So they agreed to remove the
16	activity.
17	MEMBER WORTHLEY: That makes sense.
18	MEMBER OLSEN: I'll move the staff
19	recommendation.
20	MEMBER BRYANT: I'll second it.
21	CHAIR GENEST: Let's have a vote then.
22	MS. HIGASHI: I'll start with Mr. Lujano?
23	MEMBER LUJANO: Aye.
24	MS. HIGASHI: Ms. Olsen?
25	MEMBER OLSEN: Aye.

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1	MS. HIGASHI: Mr. Worthley?
2	MEMBER WORTHLEY: Aye.
3	MS. HIGASHI: Ms. Bryant?
4	MEMBER BRYANT: Aye.
5	MS. HIGASHI: Mr. Glaab?
6	MEMBER GLAAB: Aye.
7	MS. HIGASHI: Mr. Genest?
8	CHAIR GENEST: Aye.
9	MS. HIGASHI: The motion is adopted.
10	CHAIR GENEST: Okay.
11	MS. HIGASHI: Item 11.
12	MS. PATTON: This is the revised calendar
13	hearing and meeting calendar for the Commission meeting
14	for the remainder of 2008 and the proposed meeting and
15	hearing calendar for 2009. And it's before you under
16	Item 11.
17	Basically, we'll have our meeting on
18	September 26th, and we've canceled the October or
19	proposed to cancel the October 31st and December 12th
20	meetings, and instead, have one meeting on November 6th.
21	And then below that are the dates for the 2009
22	hearings.
23	MEMBER OLSEN: Do you need a motion to adopt
24	this calendar?
25	MS. PATTON: Yes.

i	Commission on State Mandates – August 1, 2008
1	CHAIR GENEST: Does that work for everybody
2	here?
3	MEMBER OLSEN: I'll move it.
4	MEMBER GLAAB: Second.
5	CHAIR GENEST: Without objection then, that's
6	adopted.
7	MS. HIGASHI: Mr. Chair, what happens is that
8	throughout the year we make adjustments to the calendar
9	as are necessary, as individual calendars are finalized
10	and it becomes obvious we need to change dates.
11	This brings us to Item 12, Chief Legal
12	Counsel's report.
13	MS. SHELTON: Since the last Commission
14	hearing, we've had one decision that was issued by the
15	San Diego Superior Court, and that's in the Emergency
16	Procedures Program, Emergency Procedures Act Program.
17	And the Court upheld the Commission's decision to end
18	reimbursement on December 31st, 2004, based on the
19	statutory changes.
20	I also would like to introduce a new attorney
21	that we were able to hire before the hiring freeze.
22	His name is Adeniyi Adewale Ayoade.
23	If you can stand.
24	CHAIR GENEST: Good job.
25	MS. SHELTON: He comes most recently from the

1	California Gambling Control Commission, and he started
2	last week.
3	CHAIR GENEST: Welcome.
4	(Applause)
5	MEMBER WORTHLEY: Mr. Chairman, he says we can
6	call him "Walé."
7	MR. AYOADE: Yes.
8	CHAIR GENEST: Since you mentioned the hiring
9	freeze, people may notice that we have our court reporter
10	here, who is a contract staff. And we have got an
11	exemption from the contract freeze. And the basis of
12	that exemption was that we would have had to have called
13	you all back and spent a lot more money someday in the
14	future to have the same hearing if we hadn't had our
15	reporter here. So it seemed like a reasonable exemption
16	to grant.
17	MEMBER WORTHLEY: It seemed like a commonsense
18	thing.
19	CHAIR GENEST: Common sense, we like to think,
20	applies in the Department of Finance. We just aren't so
21	sure about the Legislature.
22	MS. HIGASHI: And staff, as well as our court
23	reporter, Dan, do thank the Department of Finance for
24	granting us that extension yesterday.
25	This brings us to Item 13.

The first couple pages of this item give you more detail than you may want to see on the pending workload, what we've completed and what we still have to complete. The good news is that today, by adopting the test claim, that we can reduce our pending test-claim workload by nine. So that is really good news.

Most of this documentation will be reported in our report to the Department of Finance on September 15th, when we do an annual report on pending workload. So I just wanted to give you the preview of it.

Also, last year, last fiscal year, we received 12 new filings. A couple of them were amendments, as well as a couple were also dismissed. So the detail is also listed for those.

And we adopted, as you know, one reasonable reimbursement methodology and statewide estimate of costs. So that was a first for us.

And the bad news, of course, is that the incorrect-reduction-claim workload continues to increase; and we got 24 new filings last fiscal year.

And we haven't really had staff to address the incorrect-reduction claims. We're trying to figure out how we can effectively come up with a plan to deal with them.

1 And since all of them are individual cases, with individual facts, and individual audits or desk 2 3 reviews, it's very difficult, but we're working on it. 4 At the last meeting -- the last couple of meetings -- we've experienced amendments to test claims 5 prior to the hearing. And Ms. Bryant asked us how many 6 7 we had pending that could still be amended before the 8 hearing date. 9 And as our count is now adjusted, it's now 47, 10 because we can drop -- we can thank Mr. Petersen for not 11 having amended Pupil Expulsions again before this 12 hearing. 13 And we've attached the details. So you can see 14 the names of the claims that are still pending without 15 the detail of all the statutes and regulations that accompany them. 16 17 And many of these actually -- you know, some 18 of them would take half the page if we had listed all the 19 statutes and executive orders that were pled. So it's 20 just a snapshot view for you. 21 The state budget, there's nothing I can say. 22 The tentative agendas, we have some items 23 specified here for our next couple of hearings. 24 There's one change I want to make to this, and

that is that on the November 6th agenda, we will also be

25

1	hearing the parameters-and-guidelines amendments on the
2	Integrated Waste Management Board case. And that was one
3	involving litigation, where the Court has directed us to
4	amend the parameters and guidelines. And so we have
5	until the end of November to take that action.
6	So are there any questions or comments?
7	(No response)
8	CHAIR GENEST: No? Okay.
9	MS. HIGASHI: Okay.
10	MEMBER WORTHLEY: Job security.
11	CHAIR GENEST: So do we want to move on to
12	Mr. Burdick and Mr. Kaye?
13	MS. HIGASHI: Yes, we should take public
14	comment.
15	CHAIR GENEST: Public comment on your report,
16	or
17	MS. HIGASHI: No, we just call it "public
18	comment" because it's not agendaed.
19	Mr. Burdick asked to speak on Public Comment.
20	MR. BURDICK: Mr. Chairman and Members, Allan
21	Burdick on behalf of the CSAC and League of California
22	Cities advisory committee on state mandates.
23	And I'd like to I see I have two gentlemen
24	who have joined me today. And this is a joint committee
25	of the two associations which advises them on matters

related to state mandates. This committee has been together now for almost 20 years to look at items and provide representation before you.

What I'd like to do is I'd like to now turn this over to Glen Everroad, who is the co-chair of the committee from the City of Newport Beach.

MR. EVERROAD: Chairman and Members, thank you for the opportunity to recognize today someone who has been before you for the last 20 years presenting test-claim issues. Leonard Kaye has represented the County of Los Angeles for some 21 years on mandate-related issues.

He reportedly has an 83 percent track record of successful test claims. And I think it's because he doesn't want to damage his record and continue any further that he's decided to step down. But it's with equal amounts of appreciation and admiration that we share with Leonard this small token.

MR. KAYE: Oh, wow.

Yes, I'd just like to say a few words to, first of all, thank Allan, who is the -- I won't say the grandfather, but recently he was the grandfather of SB 90; and Glen, of course, who has been with the program almost as long and has -- it's really been -- it's really been an honor and a privilege to appear before this group

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and to argue the various cases. I was going to say a
pleasure but, at times, it hasn't been pleasurable.
You know, they say when you lose a good friend,
that's serious; but when you lose a good adversary,
that's down right terrible.
So it's really been great, and I really
appreciate your recognition of my retirement today.
Thank you.
(Applause)
CHAIR GENEST: Now, Mr. Kaye, the Commission
has a presentation for you. And since we have plenty of
time, I think I'll go ahead and read the entire thing.
"Whereas Leonard Kaye has
distinguished himself as an employee of
the County of Los Angeles for 21 years,
including 18 years as the County's
SB 90 coordinator, and is recognized
throughout state and local governments
for his leadership and knowledge of
the mandates process,
"And whereas he has advised and
influenced the Commission on State
Mandates in determining if counties,
cities, and other local agencies
should be reimbursed pursuant to

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1	Article XIII-B, Section 6, of the
2	California Constitution, and
3	Government Code section 17514;
4	"And whereas he represented all
5	counties, cities, and other local
6	agencies by successfully sponsoring
7	and completing numerous test claims
8	for such critical mandated programs
9	as Animal Adoption, Sexually Violent
10	Predator, SIDS, Firefighter Training,
11	Handicapped and Disabled Students II,
12	Seriously Emotionally-Disturbed
13	Pupils, Out-of-State Mental Health
14	Services, and several domestic
15	violence programs;
16	"And whereas he jointly sponsored
17	with the Department of Finance the
18	first reasonable reimbursement
19	methodology on the Firearm Hearings
20	for Discharged Patients Program, and
21	sponsored the reasonable reimbursement
22	methodology on the Peace Officer
23	Procedural Bill of Rights Program;
24	"And whereas Leonard Kaye is being
25	honored by the members and staff of

the Commission on State Mandates in
appreciation of his outstanding
dedication, leadership, and service
to the County of Los Angeles and the
State of California."
"Now therefore be it resolved that
the members and staff of the Commission
on State Mandates warmly congratulate
Leonard Kaye upon his retirement."
Congratulations.
(Applause)
MR. KAYE: I guess in the law it's called a
non sequitur. I just don't know what to say after that.
I think that it's just been it has been a
pleasure, I guess, in working on these programs because
many times in this room we argue over cost issues and
so forth; but sometimes when you go back home to your
locality, you realize the tremendous value and service
that's being provided to the communities. And that is
something that is really motivating.
So I appreciate your recognition again.
Thank you very much.
CHAIR GENEST: Thank you.
If there's no other public comment, we'll go
into closed session.

1	CHAIR GENEST: And, again, I think I have to
2	read it in full.
3	MS. HIGASHI: You have to read the script.
4	CHAIR GENEST: The Commission will meet in
5	closed executive session pursuant to Government Code
6	section 11126, subdivision (e), to confer with and
7	receive advice from legal counsel for consideration and
8	action, as necessary and appropriate, upon the pending
9	litigation listed on the published notice and agenda, and
10	to confer with and receive advice from legal counsel
11	regarding potential litigation.
12	The Commission will also confer on personnel
13	matters listed on the published notice and agenda.
14	We will reconvene in open session in
15	approximately 15 minutes.
16	(The Commission met in closed execution
17	session commencing at 10:19 a.m.)
18	(Open session resumed at 10:35 a.m.)
19	CHAIR GENEST: We're back. There's no
20	audience. We have an "audient."
21	The Commission met in closed executive session
22	pursuant to Government Code section 11126, subdivision
23	(e), to confer with and receive advice from legal counsel
24	for consideration and action, as necessary and
25	appropriate, upon the pending litigation listed on the

published notice and agenda, and potential litigation pursuant to Government Code section 11126, subdivision (a), and 17526, to confer on personnel matters listed on the published notice and agenda.

The Commission will reconvene in open session.

Do we now need to hear from our --

MS. HIGASHI: Yes, the last item is Item 14.

Mr. Lujano or Mr. Worthley?

MEMBER LUJANO: Good morning.

The Personnel Subcommittee met, and we discussed the executive director's duty statement and looked it over. And we felt that there were more duties that -- it needed to be amended to reflect the actual duties that she is performing now. So that we're actually recommending that the duty statement be amended, and that the level that it sits at also be increased.

MEMBER OLSEN: Mr. Chairman, I'd like to make a motion to approve the proposed revisions of the executive director's duty statement to request that the executive director position be set at Level D on the exempt-salary chart because the work performed by the executive director continues to become more complex and difficult; and finally authorize submission of this request to the Governor's office and the Department of Personnel Admission to set the executive director's

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1	salary at Level D on the exempt-salary chart subsequent
2	to adoption of the budget.
3	CHAIR GENEST: Is there a second?
4	MEMBER GLAAB: Second.
5	CHAIR GENEST: Let's have roll call then.
6	MS. HIGASHI: Mr. Lujano?
7	MEMBER LUJANO: Aye.
8	MS. HIGASHI: Ms. Olsen?
9	MEMBER OLSEN: Aye.
10	MS. HIGASHI: Mr. Worthley?
11	MEMBER WORTHLEY: Aye.
12	MS. HIGASHI: Ms. Bryant?
13	MEMBER BRYANT: Aye.
14	MS. HIGASHI: Mr. Chivaro?
15	MEMBER CHIVARO: Aye.
16	MS. HIGASHI: Mr. Glaab?
17	MEMBER GLAAB: Aye.
18	MS. HIGASHI: Mr. Genest?
19	CHAIR GENEST: Aye.
20	MS. HIGASHI: Thank you very much.
21	CHAIR GENEST: Okay. So I think with that, if
22	there's no further business to discuss
23	MEMBER BRYANT: Rick has something.
24	CHAIR GENEST: What's that?
25	MEMBER BRYANT: I think Rick has something.

1	CHAIR GENEST: Rick has something?
2	MEMBER LUJANO: No, no.
3	I just had a question on how the information is
4	going to be provided.
5	I know at one point we had talked about
6	actually having laptops available for the members. So
7	since they have the information electronically, in
8	electronic media, that you would not bring your books,
9	and can search through the document as we're going
10	through the process. I know it would have to be a budget
11	item. However, I think you have a cost savings that
12	would offset it, you know, based on paper and staff time.
13	I'm not sure.
14	MEMBER OLSEN: We could probably get the U.S.
15	Forest Service behind it, too.
16	Yes, there's workers' comp implications, all
17	sorts of things.
18	MEMBER LUJANO: And also, too, if we're getting
19	confidential information, or just as a safety precaution,
20	maybe we should have passwords on them. So if you do
21	send them overnight, only the Commission member could
22	open them; or if it's lost, you don't have it in the
23	paper that, you know, all this information was found.
24	MS. HIGASHI: Everything that we send you in
25	your binder, except for Camille's closed-session report

1 or the personnel subcommittee is public. 2 And believe it or not, some of that is being 3 uploaded on our Web site now and for this hearing in 4 particular. Because we had two agenda items originally 5 scheduled: Expulsions, Suspensions, et cetera, and then also Prevailing Wage, that if we had assembled a paper --6 7 I know Rick actually was the only one who asked for 8 paper. 9 MR. WORTHLEY: You're "old school." 10 CHAIR GENEST: But I've got paper. 11 MEMBER CHIVARO: I have a very old computer. 12 And the reason for that is, really, if you send large 13 documents to me electronically, it crashes my computer. 14 CHAIR GENEST: His computer is so old, that we're thinking of paying it to minimum wage. 15 16 MEMBER CHIVARO: We will refuse to implement that order. 17 18 MS. HIGASHI: So, Francisco, a quick answer to 19 your questions. We are in the process right now of 20 exploring how we might address this; and probably part of 21 this process will be actually serving you individually, 22 to find out what you think you would like and what would 23 work best for you. Because I know Sarah does Mac and

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MEMBER OLSEN: I am a Mac person.

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others may not have Macs.

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1	CHAIR GENEST: That sort of sounds right,
2	actually.
3	MEMBER BRYANT: I'd really love having the
4	exhibits electronically. It's easier to scroll through
5	them.
6	MEMBER LUJANO: And search for words.
7	MEMBER BRYANT: I loved it. So, I mean, maybe
8	a starting point would be the exhibits. So that would
9	certainly like Mike takes the exhibits out a lot of
10	times to make the binder thinner. You don't have
11	MEMBER LUJANO: Just remember, the sooner you
12	act, the more trees we save.
13	MEMBER BRYANT: Yes, and the more that they can
14	take
15	MEMBER OLSEN: I think that's a really good
16	first step, is at the next hearing, maybe put all the
17	exhibits on either a CD or a flash drive.
18	MS. HIGASHI: What works better on your
19	computers, the flash drive on the CD?
20	MEMBER LUJANO: The flash drive is easier.
21	Like this one, actually, I was wrong, it's two
22	gigabytes.
23	MS. HIGASHI: We'll probably have to wait until
24	after the budget is adopted to
25	MS. PATTON: I have two.
2324	MS. HIGASHI: We'll probably have to wait a

1	MS. HIGASHI: We have two flash drives.
2	MEMBER WORTHLEY: Well, the flash drives are
3	inexpensive.
4	MEMBER OLSEN: They have got to be cheaper than
5	what you're photocopying now.
6	MS. SHELTON: We can't spend money, though,
7	now. We can't spend money right now.
8	MEMBER WORTHLEY: The thought of having
9	computers for every member would be an expense.
10	The only thing I can think of would be if you
11	could utilize the computers in your operations, and
12	they'd only be provided for us on the day that we have
13	Commission meetings.
14	MS. HIGASHI: We've talked about that in-house.
15	MEMBER WORTHLEY: We don't need to be taking it
16	home and have another computer.
17	MS. HIGASHI: Right. So it would be like
18	members of the Legislature sitting at their desk during
19	floor session that, as you walk in, here's everything on
20	the computer preloaded, and you could just scroll
21	through.
22	MEMBER GLAAB: I just think, you know, the age
23	has arrived. I mean, we're here, and there's not too
24	many people that are still doing it the old way, in my
25	opinion.

1 I know that we -- our city binders are still as 2 thick as heck, and I'm making a motion that we get this 3 thing kicked off so that we get it electronically. And I 4 just think that we are all in the electronic age. 5 And, you know, a budget-line item, just taking a look at whatever that dollar amount is for reproduction 6 7 and printing purposes and things like that -- you are 8 already preparing it electronically, and then you're 9 putting it down into a paper thing. It's already 10 existing that way. So why not deal with it in the way 11 that it's developed? Notwithstanding if you've got a 12 computer that won't handle it, and I do think that we 13 probably should have laptops. 14 MEMBER LUJANO: I mean, the cost in one year, 15 guaranteed, you'll save money the first year. 16 I mean, you know how much money you've spent on 17 paper, and then mailing it --18 MEMBER WORTHLEY: Postage, getting it to us. 19 MEMBER LUJANO: Yes, right there, you know, 20 it's --21 MEMBER OLSEN: I just have a question --22 MS. HIGASHI: So what we're going to do: 23 are in the planning process. And as I indicated, one of the important parts of it, obviously, is we need to ask 24 25 each of you individually what your preferences are, how

	= :
1	you work with your computer in terms of PDF files versus
2	HTML or whatever, and whether the Web site is serving
3	your needs or whether we should have a different Web site
4	just for members. There's so many ways we can approach
5	this.
6	MEMBER LUJANO: And just for the members, right
7	now, I get my stuff electronically.
8	MEMBER OLSEN: Because you've provided a flash
9	drive?
10	MS. HIGASHI: No, because he asks us for it.
11	MEMBER LUJANO: Yes, they e-mail them to me.
12	And I'm local, so I could walk over for a flash drive.
13	MEMBER OLSEN: And that's actually my question:
14	If I were to provide you with a flash drive, since I
15	understand you cannot purchase one right now, would you
16	be willing to do that for the next hearing, send my stuff
17	to me on flash drive, assuming that we don't have a
18	budget by the next hearing that would allow you to
19	MS. HIGASHI: Because a Mac Book is lighter
20	than a binder.
21	MEMBER OLSEN: A what?
22	MS. HIGASHI: A Mac Book is a lot lighter than
23	a binder.
24	MEMBER OLSEN: I don't have a Mac Book.
25	I would still need a binder in front of me at

1	the hearing, unless there's going to be laptops here.
2	But you don't have to send all that stuff
3	MS. PATTON: Sarah, I have two flash drives in
4	the office and I can do that.
5	MEMBER GLAAB: I don't have a laptop myself. I
6	want to get one.
7	MEMBER WORTHLEY: The county provides you with
8	that.
9	MS. HIGASHI: So we will check in with you
10	before the next hearing and find out what your
11	preferences are. And if there's a budget, we'll have
12	more flash drives available. And Rick is going to have
13	to write a BCP to get a new computer.
14	MEMBER LUJANO: Actually, you might just have
15	to just have a BCP to move money around.
16	MS. HIGASHI: Or we might have a very old
17	laptop we can send you just for Commission agendas.
18	MEMBER CHIVARO: That's all right. There's
19	high tech, low tech; and I'm "no tech."
20	CHAIR GENEST: Maybe we should think about
21	paying you the minimum wage.
22	MEMBER CHIVARO: I think I already get that.
23	MS. HIGASHI: Thanks for your input, and thanks
24	for helping us work through the bugs on this with CDs and
25	everything.

1	This was a first for us. And it was all very
2	exciting for all of us. I mean, I love just having the
3	CD; but we did all pour through the pages of the original
4	record before we got to the CD.
5	So that's pretty much it.
6	Mr. Chair?
7	CHAIR GENEST: Oh, well, then let's do it.
8	MS. HIGASHI: If you like, you may adjourn the
9	meeting.
10	CHAIR GENEST: The meeting is adjourned.
11	MS. HIGASHI: Thank you.
12	(Proceedings concluded at 10:45 a.m.)
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REPORTER'S CERTIFICATE

I hereby certify that the foregoing proceedings were duly reported by me at the time and place herein specified;

That the proceedings were reported by me, a duly certified shorthand reporter and a disinterested person, and was thereafter transcribed into typewriting, through computer-aided transcription.

In witness whereof, I have hereunto set my hand on August 20, 2008.

Daniel P. Feldhaus California CSR #6949

Registered Diplomate Reporter Certified Realtime Reporter