



January 10, 2023

Mr. Fernando Lemus
County of Los Angeles
Auditor-Controller's Office
500 West Temple Street
Los Angeles, CA 90012

Ms. Natalie Sidarous
Local Government Programs and
Services Division
State Controller's Office
3301 C Street, Suite 740
Sacramento, CA 95816

And Parties, Interested Parties, and Interested Persons (See Mailing List)

Re: Proposed Statewide Cost Estimate

*County of Los Angeles Citizens Redistricting Commission, 19-TC-04
Elections Code Sections 21532(a) and (e)-(h) and 21534(c)(2), (c)(3)(A)-(B), (c)(4)(A),
(c)(5)-(8) and (d)(4) as Added by Statutes 2016, Chapter 781 (SB 958)*

Dear Mr. Lemus and Ms. Sidarous:

The Proposed Statewide Cost Estimate for the above-captioned matter is enclosed for your review.

Hearing

This matter is set for hearing on **Friday, January 27, 2023**, at 10:00 a.m., via Zoom.

Statutes 2022, chapter 48 (Sec. 20 and 80), signed by Governor Newsom on June 30, 2022, amended the Bagley-Keene Open Meeting Act to extend until July 1, 2023, the authority to hold public meetings through teleconferencing and to make public meetings accessible electronically to all members of the public seeking to observe and to address the state body in order to protect the health and safety of civil servants and the public. The statute further suspends and no longer requires until July 1, 2023, the physical presence of members or other personnel of the state body or the public as a condition of participation in or quorum for a public meeting; the identification of each teleconference location from which a member will be participating; the posting of the notice and agenda at each teleconference location; and the ability of the public to address the state body at each teleconference location

The Commission on State Mandates (Commission) is committed to ensuring that its public meetings are accessible to the public and that the public has the opportunity to observe the meeting and to participate by providing written and verbal comment on Commission matters.

If you want to speak during the hearing, you must use the "Raise Hand" feature in order for our moderators to know you need to be unmuted. If you are participating by phone, you may dial *9 to use the "Raise Hand" feature.

There are two options for joining the meeting via Zoom:

1. Through the link below you can listen and view through your desktop, laptop, tablet, or smart phone. This will allow you to view documents being shared as well. **(You are encouraged to use this option.)**

<https://csm-ca-gov.zoom.us/j/86084493581?pwd=eUVNclY1R1UydDFXVFFPMdJqSVQ0QT09>

Passcode: 198134

2. Through your landline, smart mobile, or non-smart mobile phone, either number works. You will be able to listen to the proceedings but will not be able to view the meeting or any documents being shared.

+1 216 706 7075 US Toll

+1 866 390 1828 US Toll-free

Conference code: 155007

Please don't hesitate to reach out to us for help with technical problems at csminfo@csm.ca.gov or 916 323-3562.

This matter is proposed for the Consent Calendar. Please let us know in advance if you oppose having this item placed on consent and wish to testify at the hearing or have a representative testify on your behalf, and if other witnesses will appear.

In that case, please notify Commission staff not later than the Wednesday prior to the hearing that you or a witness plan to testify and please specify the names and email addresses of the people who will be speaking for inclusion on the witness list so that detailed instructions regarding how to participate as a party in this meeting on Zoom can be provided to them.

If you plan to file any written document for Commission member review, please note that Commission staff will include written comments filed at least 15 days in advance of the hearing in the Commissioners' hearing binders. Additionally, staff will transmit written comments filed between 15 and five days prior to a meeting to the Commission members, if possible. However, comments filed less than five days prior to a meeting or submitted at the meeting will not be included in the Commissioners' hearing binders. Due to the meeting being remote, in lieu of the commenter providing 12 paper copies of the comments at the meeting for such late filings (Cal. Code Regs., tit. 2, § 1181.10(b)(1)), please file the PDF document or section of the PDF document via the Commission's dropbox at <https://csm.ca.gov/dropbox.php> prior to the hearing.

If you would like to request postponement of the hearing, please refer to section 1187.9(b) of the Commission's regulations.

Special Accommodations

For any special accommodations such as a sign language interpreter, an assistive listening device, materials in an alternative format, or any other accommodations, please contact the Commission Office at least five to seven *working* days prior to the meeting.

Sincerely,



Heather Halsey
Executive Director

ITEM 9

PROPOSED STATEWIDE COST ESTIMATE

\$965,114 - \$1,067,809

Initial Claim Period

(Fiscal Years 2018-2019, 2019-2020 and 2020-2021)

\$88,777

Fiscal Year 2021-2022

Elections Code Sections 21532(a) and (e)-(h) and 21534(c)(2), (c)(3)(A)-(B), (c)(4)(A), (c)(5)-(8) and (d)(4) as Added by Statutes 2016, Chapter 781 (SB 958)

County of Los Angeles Citizens Redistricting Commission

19-TC-04

The Commission on State Mandates (Commission) adopted this Statewide Cost Estimate by a vote of [vote count will be included in the adopted Statewide Cost Estimate] during a regularly scheduled hearing on January 27, 2023 as follows:

Member	Vote
Lee Adams, County Supervisor	
Gayle Miller, Representative of the Director of the Department of Finance, Chairperson	
Scott Morgan, Representative of the Director of the Office of Planning and Research	
Renee Nash, School District Board Member	
Sarah Olsen, Public Member	
Shawn Silva, Representative of the State Controller	
Spencer Walker, Representative of the State Treasurer, Vice Chairperson	

STAFF ANALYSIS

Summary of the Mandate, Eligible Claimants, and Period of Reimbursement

Elections Code sections 21532 and 21534, as added by Statutes 2016, chapter 781 (SB 958), require the County of Los Angeles to create, staff, and fund the independent County of Los Angeles Citizens Redistricting Committee (CRC) to adjust the boundary lines of the supervisorial districts in the County of Los Angeles in the year following the year of the decennial federal census.

The Commission adopted the Test Claim Decision on May 28, 2021, and the Decision and Parameters and Guidelines on December 3, 2021, approving reimbursement for the only eligible claimant, the County of Los Angeles.

The initial reimbursement period is July 1, 2018, through June 30, 2021 (fiscal years 2018-2019, 2019-2020, and 2020-2021). The County of Los Angeles was required to file initial claims with the State Controller's Office (Controller) by October 27, 2022. Late initial reimbursement claims may be filed until October 27, 2023, but will incur a 10 percent late filing penalty of the total amount of the initial claim without limitation.¹

Reimbursable Activities

As stated in the Parameters and Guidelines, the Commission approved the following reimbursable activities for this program:

- A. One time training for each CRC member on the Rosenberg Rules of Order and format of public hearings, and the ethics requirements of CRC members, which pursuant to Elections Code section 21532, requires the member to be impartial and apply legal requirements.

*Reimbursement is **not** required to adjust supervisorial boundary lines and adopt a redistricting plan in accordance with the Voting Rights Act, or for training regarding the Ralph M. Brown Act, the California Public Records Act, or any other activities not identified in Section IV.B. of these Parameters and Guidelines.*

- B. Ongoing Activities

1. Creation of the Citizens Redistricting Commission (CRC).²
 - a. The county shall create a CRC no later than December 31, 2020, and in each year ending in the number zero thereafter.³
 - b. The elections official shall review the applications and eliminate applicants who do not meet the specified qualifications, select 60 of the most qualified applicants, publish the list of qualified applicants for 30 days, and create a subpool for each of the five existing supervisorial districts of the board.⁴
 - c. At a regularly scheduled meeting of the board, the Auditor-Controller conducts a random drawing to select one commissioner from each of the five subpools, then another random drawing from all of the remaining applicants to select three additional commissioners.⁵
 - d. The board shall take all steps necessary to ensure a complete and accurate computerized database is available for redistricting, and that procedures are in place

¹ Government Code section 17561(d)(3).

² The county is required to form a CRC every ten years. (Elections Code section 21532(a).) The terms of the prior CRC members terminate with the appointment of the first member of the succeeding CRC. (Elections Code section 21533(b).) Therefore, the activities must be repeated with each new CRC.

³ Elections Code section 21532(a).

⁴ Elections Code section 21532(e)-(g).

⁵ Elections Code section 21532(g).

to provide to the public ready access to redistricting data and computer software equivalent to what is available to the CRC.⁶

2. Activities Performed by the CRC.⁷ Based on Elections Code section 21534(c)(8), which requires the County of Los Angeles to provide reasonable funding and staffing to the CRC, the following activities mandated by the test claim statute and performed by the CRC are eligible for reimbursement:
 - a. The eight selected commissioners shall review the remaining names in the subpools of applicants and shall appoint six additional applicants to the CRC.⁸ Reimbursement for this activity includes the following:
 - Design a selection process to appoint the six CRC members.
 - Conduct and tabulate surveys of CRC member evaluations of the applicants for the six remaining seats.
 - Facilitate CRC meetings to select the final six CRC members.
 - Select replacement commissioners in accordance with Elections Code 21532 for CRC members that resign to ensure a 14-member commission and a quorum are maintained.
 - Conduct seven public hearings before drafting a map, to take place over a period of no fewer than 30 days, with at least one public hearing held in each supervisorial district.⁹

*Reimbursement is **not** required to comply with the Ralph M. Brown Act when conducting these hearings pursuant to article XIII B, section 6(a)(4) of the California Constitution. Thus, the following activities are not eligible for reimbursement: posting a notice and agenda (Government Code section 54954.2), mailing agenda items to the public (Government Code section 54954.1), and complying with the Americans with Disabilities Act for the hearing (54953.2).*
 - b. Post the draft map for public comment on the website of the County of Los Angeles and conduct one public hearing on the draft map (in addition to the one hearing required under prior law, which is not reimbursable).¹⁰

⁶ Elections Code section 21534(c)(7).

⁷ Boundary lines of the supervisorial districts in the County of Los Angeles must be drawn in the year following the year of the decennial federal census. (Elections Code section 21531.) In addition, the county is required to form a CRC every ten years. (Elections Code section 21532(a).) The terms of the prior CRC members terminate with the appointment of the first member of the succeeding CRC. (Elections Code section 21533(b).) Therefore, the activities must be repeated by each new CRC.

⁸ Elections Code section 21532(h).

⁹ Elections Code section 21534(c)(2).

¹⁰ Elections Code section 21534(c)(3)(A)-(B).

*Reimbursement is **not** required to comply with the Ralph M. Brown Act when conducting the hearing on the draft map pursuant to article XIII B, section 6(a)(4) of the California Constitution. Thus, the following activities are not eligible for reimbursement: posting a notice and agenda (Government Code section 54954.2), mailing agenda items to the public (Government Code section 54954.1), and complying with the Americans with Disabilities Act for the hearing (54953.2).*

- c. Establish and make available to the public a calendar of the eight public hearings identified in Section IV.B.2.b. and c. of these Parameters and Guidelines.¹¹
- d. Arrange for the live translation of a hearing in an applicable language (defined as “a language for which the number of residents of the County of Los Angeles who are members of a language minority is greater than or equal to three percent of the total voting age residents of the county”) if a request for translation is made at least 24 hours before the hearing.¹²
- e. Take steps to encourage county residents to participate in the redistricting public review process. Reimbursement for this activity includes the following:
 - Develop and implement a Public Outreach Plan to increase public participation.
 - Provide information through media, social media, and public service announcements.
 - Coordinate with community organizations.
 - Post information on the Internet Web site of the County of Los Angeles that explains the redistricting process and includes a notice of each public hearing and the procedures for testifying during a hearing or submitting written testimony directly to the CRC.¹³
- f. Issue a report that explains the basis on which the CRC made its decisions in achieving compliance with the redistricting criteria required to comply with the Voting Rights Act.¹⁴

Offsetting Revenues and Reimbursements

The Parameters and Guidelines specify that any offsetting revenue the claimant experiences in the same program as a result of the same statutes or executive orders found to contain the mandate shall be deducted from the costs claimed. In addition, reimbursement for this mandate from any source, including but not limited to, service fees collected, federal funds, other state

¹¹ Elections Code section 21534(c)(4)(A).

¹² Elections Code section 21534(c)(5).

¹³ Elections Code section 21534(c)(6).

¹⁴ Elections Code section 21534(d)(4).

funds, and other funds that are not the claimant’s proceeds of taxes shall be identified and deducted from this claim.¹⁵ The County identified no offsetting revenue.

Statewide Cost Estimate

Staff reviewed two unaudited reimbursement claims submitted by the County of Los Angeles compiled by the Controller and developed the Statewide Cost Estimate based on the assumptions and methodology discussed herein. Although the potential initial reimbursement period covered three fiscal years, the County first began incurring costs on July 1, 2019.¹⁶ Thus, the County only filed claims for fiscal years 2019-2020 and 2020-2021. Table 1 and Table 2, below, summarize the costs for the initial reimbursement period and the cost estimates for the period that includes the next decennial federal census, respectively.

Table 1. Initial Reimbursement Period Cost Estimate (FYs 2018-2019 through 2020-2021)

Activity A.1. One time training for each CRC member on the Rosenberg Rules of Order and format of public hearings, and the ethics requirements of CRC members, which pursuant to Elections Code section 21532, requires the member to be impartial and apply legal requirements.	\$0
Activity B.1.a. The county shall create a CRC no later than December 31, 2020, and in each year ending in the number zero thereafter.	\$190,173 - \$195,572
Activity B.1.b. The elections official shall review the applications and eliminate applicants who do not meet the specified qualifications, select 60 of the most qualified applicants, publish the list of qualified applicants for 30 days, and create a subpool for each of the five existing supervisorial districts of the board.	\$18,066
Activity B.1.c. At a regularly scheduled meeting of the board, the Auditor-Controller conducts a random drawing to select one commissioner from each of the five subpools, then another random drawing from all of the remaining applicants to select three additional commissioners.	\$11,195
Activity B.1.d. The board shall take all steps necessary to ensure a complete and accurate computerized database is available for redistricting, and that procedures are in place to provide to the public ready access to redistricting data and computer software equivalent to what is available to the CRC.	\$271,544 - \$362,379

¹⁵ Exhibit B, Decision and Parameters and Guidelines, adopted December 3, 2021, page 31.

¹⁶ Exhibit A, Test Claim Decision, adopted May 8, 2021, pages 16-17.

<p>Activity B.2.a. The eight selected commissioners shall review the remaining names in the subpools of applicants and shall appoint six additional applicants to the CRC. Reimbursement for this activity includes the following:</p> <ul style="list-style-type: none"> • Design a selection process to appoint the six CRC members. • Conduct and tabulate surveys of CRC member evaluations of the applicants for the six remaining seats. • Facilitate CRC meetings to select the final six CRC members. • Select replacement commissioners in accordance with Elections Code section 21532 for CRC members that resign to ensure a 14-member commission and a quorum are maintained. 	\$3,584
<p>Activity B.2.b. Conduct seven public hearings before drafting a map, to take place over a period of no fewer than 30 days, with at least one public hearing held in each supervisorial district.</p>	\$62,074
<p>Activity B.2.c. Post the draft map for public comment on the website of the County of Los Angeles and conduct one public hearing on the draft map (in addition to the one hearing required under prior law, which is not reimbursable).</p>	\$0
<p>Activity B.2.d. Establish and make available to the public a calendar of the eight public hearings identified in Section IV.B.2.b. and c. of these Parameters and Guidelines.</p>	\$52,579 - \$54,780
<p>Activity B.2.e. Arrange for the live translation of a hearing in an applicable language (defined as “a language for which the number of residents of the County of Los Angeles who are members of a language minority is greater than or equal to three percent of the total voting age residents of the county”) if a request for translation is made at least 24 hours before the hearing.</p>	\$0
<p>Activity B.2.f. Take steps to encourage county residents to participate in the redistricting public review process. Reimbursement for this activity includes the following:</p> <ul style="list-style-type: none"> • Develop and implement a Public Outreach Plan to increase public participation. • Provide information through media, social media, and public service announcements. • Coordinate with community organizations. • Post information on the Internet Web site of the County of Los Angeles that explains the redistricting process and includes a notice of each public hearing and the procedures for testifying during a hearing or submitting written testimony directly to the CRC. 	\$355,899 - \$360,159
<p>Activity B.2.g. Issue a report that explains the basis on which the CRC made its decisions in achieving compliance with the redistricting criteria required to comply with the Voting Rights Act.</p>	\$0

Indirect Costs	\$0
Offsetting Revenues or Other Reimbursements	(\$0)
10 Percent Late Filing Penalty	(\$0)
Total Costs Claimed	\$965,114 - \$1,067,809

Table 2. Estimated Annual Costs for Fiscal Year 2021-2022

Activity B.2.b. Conduct seven public hearings before drafting a map, to take place over a period of no fewer than 30 days, with at least one public hearing held in each supervisorial district. The County can claim the costs of four public hearings in fiscal year 2021-2022.	\$82,764
Activity B.2.g. Issue a report that explains the basis on which the CRC made its decisions in achieving compliance with the redistricting criteria required to comply with the Voting Rights Act.	\$6,013
Indirect Costs	\$0
Offsetting Revenues	(\$0)
Total Costs	\$88,777

Assumptions

1. The test claim statute imposes requirements solely on the County of Los Angeles. Thus, the County is and will remain the only eligible claimant.
2. The amount claimed for the initial reimbursement period may increase if amended claims are filed.
3. Actual costs may be lower following an audit by the Controller because the claims appear to include some activities that were denied by the Commission. Specifically, the County claimed the costs of the following activities that were denied by the Commission:
 - the costs of the Esri software license in the amount of \$39,500.¹⁷
 - the costs of Thai Le to provide GIS support in the amount of \$1,387.50.¹⁸

The Commission denied reimbursement for these activities because mapping has always been part of redistricting and is not a new activity.¹⁹

¹⁷ Exhibit D (4), County of Los Angeles Citizens Redistricting Commission, 19-TC-04 Reimbursement Claim FY 2020-21, page 13.

¹⁸ Exhibit D (4), County of Los Angeles Citizens Redistricting Commission, 19-TC-04 Reimbursement Claim FY 2020-21, page 11.

¹⁹ Exhibit B, Decision and Parameters and Guidelines, adopted December 3, 2021, pages 13-14.

- costs for independent counsel to attend ten meetings of the CRC, from December 14, 2020 through May 26, 2021, under activities B.1.a., B.2.d., and B.2.f. in the amount of \$10,472.50.²⁰

The Commission denied reimbursement for the meetings of the CRC because the meetings go beyond the scope of the mandated program.²¹ Thus, the costs of meetings are not eligible for reimbursement.

- costs of independent counsel to the CRC under activity B.1.d. in the amount of \$51,335.50. Activity B.1.d. requires the County Board of Supervisors to ensure a complete and accurate computerized database is available for redistricting and to provide the public ready access.²²

The Commission denied reimbursement for the activities of County Counsel to retain independent counsel for the CRC to preserve the independence of the CRC and to develop the CRC's by-laws because these activities were not supported by substantial evidence in the record.²³

The claimed amounts for what appears to be denied activities total \$102,695.50, which could reduce the initial claims to \$965,113. This will need to be reviewed and determined by the State Controller.

4. The test claim statute requires eight public hearings before the adoption of the final map. Prior law required one public hearing. Thus, the costs for only seven public hearings are reimbursable.²⁴ The CRC held 16 public hearings between June 14, 2021 and December 7, 2021.²⁵ The County of Los Angeles claimed costs for the three hearings during fiscal year 2020-2021.²⁶ Thus, the County can only claim the costs of a maximum of four public hearings held during fiscal year 2021-2022.
5. The County of Los Angeles claimed no indirect costs in the initial claims. Accordingly, the Commission projects no indirect costs for fiscal year 2021-2022.

²⁰ Exhibit D (4), County of Los Angeles Citizens Redistricting Commission, 19-TC-04 Reimbursement Claim FY 2020-21, pages 143, 146, 147, 159, 160, 162, 171, 173, 181, 183, 193, 201-203.

²¹ Exhibit B, Decision and Parameters and Guidelines, adopted December 3, 2021, page 14.

²² Exhibit D (4), County of Los Angeles Citizens Redistricting Commission, 19-TC-04 Reimbursement Claim FY 2020-21, page 14.

²³ Exhibit B, Decision and Parameters and Guidelines, adopted December 3, 2021, pages 16-17.

²⁴ Exhibit B, Decision and Parameters and Guidelines, adopted December 3, 2021, pages 12-13.

²⁵ Exhibit D (1) 2021 Meetings and Hearings, Los Angeles Redistricting 2021 website, pages 6-66, <https://redistricting.lacounty.gov/virtual-meetings/> (accessed on December 20, 2022).

²⁶ Exhibit D (4), County of Los Angeles Citizens Redistricting Commission, 19-TC-04 Reimbursement Claim FY 2020-21, pages 12-13.

6. The test claim statute requires the County of Los Angeles to create, staff, and fund a CRC at the time of each federal census.²⁷ The current commissioners' terms expire upon the appointment of the first member of the succeeding CRC.²⁸ However, the mandated activities end when the CRC issues a final map and a final report that explains the basis on which the CRC made its decisions in achieving compliance with the redistricting criteria required to comply with the Voting Rights Act.²⁹ This report, issued on December 15, 2021, sets forth the CRC's compliance with the test claim statute to establish boundary lines for the five supervisorial districts in the County including: the selection of CRC members,³⁰ public outreach to ensure community involvement,³¹ public hearings on the proposed maps,³² and the application of the redistricting criteria to the final map.³³ The reimbursable activities were completed and culminated in the adoption of a final map and the final report. Although the current CRC has completed its redistricting, it recommended that it continue meeting to improve the process by incorporating lessons learned to provide future CRCs a head start,³⁴ which might involve: 1) implementing a robust outreach and engagement plan³⁵ and 2) continuously educating the public regarding the Voting Rights Act and redistricting criteria.³⁶ The reimbursable activities listed under Activity B.2.f., above, regarding outreach and providing information to the public are limited to encouraging county residents to participate in the "redistricting public review process."³⁷ Redistricting is the apportionment of legislative representation based on population as based upon the results of the federal census.³⁸ Thus, in the years between the federal censuses, there is no ongoing redistricting

²⁷ Elections Code sections 21532(a) and 21534(c)(8).

²⁸ Elections Code section 21533(b).

²⁹ Elections Code section 21534(d)(4).

³⁰ Exhibit D (2), County of Los Angeles Citizens Redistricting Commission Resolution Adopting a Redistricting Report, pages 98-100; Elections Code section 21532(e)-(h).

³¹ Exhibit D (2), County of Los Angeles Citizens Redistricting Commission Resolution Adopting a Redistricting Report, pages 24, 111-122; Elections Code section 21534(c)(6).

³² Exhibit D (2), County of Los Angeles Citizens Redistricting Commission Resolution Adopting a Redistricting Report, pages 127-128; Elections Code section 21534(c).

³³ Exhibit D (2), County of Los Angeles Citizens Redistricting Commission Resolution Adopting a Redistricting Report, pages 27-28; Elections Code section 21534(a), (b), (d)(4).

³⁴ Exhibit D (2), County of Los Angeles Citizens Redistricting Commission Resolution Adopting a Redistricting Report, page 85.

³⁵ Exhibit D (2), County of Los Angeles Citizens Redistricting Commission Resolution Adopting a Redistricting Report, pages 83-84.

³⁶ Exhibit D (2), County of Los Angeles Citizens Redistricting Commission Resolution Adopting a Redistricting Report, pages 84-85.

³⁷ Elections Code section 21534(c)(6).

³⁸ Elections Code section 21531; *Legislature v. Padilla* (2020) 9 Cal.5th 867, 871.

process or public review process.³⁹ Therefore, the current CRC, acting on its lessons learned, would not be performing any reimbursable activities.

7. For the initial claiming period, the County received applications for CRC membership on September 8, 2020, and the first eight CRC members were chosen on November 24, 2020.⁴⁰ In its final report, the current CRC recommended that the first eight members should be chosen no later than September 1 of the year in which the census takes place or, if the subsequent CRC is to select its own Executive Director or independent legal counsel, then the first eight members should be chosen no later than June 1.⁴¹ If this recommendation is followed and the process takes the same amount of time as it did during the initial claiming period, then the applications would need to be received by June 16, 2030, to choose the members by September 1, or by March 9, 2030, to choose the members by June 1. Thus, the County would begin incurring costs for the mandated activities under the next redistricting process by choosing the CRC in fiscal year 2029-2030. No costs are reimbursable between the issuance of the first final report, and the creation of the next CRC in fiscal year 2029-2030.

Methodology

A. Initial Reimbursement Period Cost Estimate:

The statewide cost estimate for the initial reimbursement period totals **\$965,114 - \$1,067,809**.

Activity A.1.: Activity A.1. consists of one-time training for each CRC member on the Rosenberg Rules of Order and format of public hearings, and the ethics requirements of CRC members. The costs for Activity A.1. are the costs actually claimed for that activity: \$0.

Activity B.1.a.: Activity B.1.a. consists of creating a CRC no later than December 31, 2020, and in each year ending in the number zero thereafter. The high end of the costs for Activity B.1.a. are the costs actually claimed for that activity. The low end assumes an audit by the Controller disallows costs for denied activities: \$190,173 - \$195,572.

Activity B.1.b.: Activity B.1.b. consists of the elections official reviewing the applications and eliminating applicants who do not meet the specified qualifications. Then, the elections official selects 60 of the most qualified applicants, publishes the list of qualified applicants for 30 days, and creates a subpool for each of the five existing supervisorial districts of the board. The costs for Activity B.1.b. are the costs actually claimed for that activity: \$18,066.

Activity B.1.c.: Activity B.1.c. consists of the Auditor-Controller, at a regularly scheduled meeting of the board of supervisors, conducting a random drawing to select one commissioner from each of the five subpools, then another random drawing from all of the remaining

³⁹ Elections Code section 21534(d); see also, California Code of Regulations, title 2, section 60863 which defines the completion of the California Citizens Redistricting Commission's redistricting function as the adoption of the final maps.

⁴⁰ Exhibit D (5) Selection Process, Los Angeles Redistricting 2021 website, pages 5-6, <https://redistricting.lacounty.gov/selection-process/> (accessed on November 23, 2022).

⁴¹ Exhibit D (2), County of Los Angeles Citizens Redistricting Commission Resolution Adopting a Redistricting Report, page 88.

applicants to select three additional commissioners. The costs for Activity B.1.c. are the costs actually claimed for that activity: \$11,195.

Activity B.1.d.: Activity B.1.d. consists of the board of supervisors taking all steps necessary to ensure a complete and accurate computerized database is available for redistricting, and that procedures are in place to provide to the public ready access to redistricting data and computer software equivalent to what is available to the CRC. The high end of the costs for Activity B.1.d. are the costs actually claimed for that activity. The low end assumes an audit by the Controller disallows costs for denied activities: \$271,544 - \$362,379.

Activity B.2.a.: Activity B.2.a. consists of the eight commissioners selected by the Auditor-Controller reviewing the remaining names in the subpools of applicants and appointing six additional applicants to the CRC which includes the following activities:

- Designing a selection process,
- Conducting and tabulating surveys of CRC member evaluations of the applicants,
- Facilitating the CRC meetings to select the final six CRC members, and
- Selecting replacement commissioners for CRC members that resign.

The costs for Activity B.2.a. are the costs actually claimed for that activity: \$3,584.

Activity B.2.b.: Activity B.2.b. consists of the CRC conducting seven public hearings — over no fewer than 30 days and at least one in each supervisorial district — before drafting a map. The costs for Activity B.2.b. are the costs actually claimed for that activity: \$62,074.

Activity B.2.c.: Activity B.2.c. consists of the CRC posting the draft map for public comment on the website of the County of Los Angeles and conducting one public hearing on the draft map. The costs for Activity B.2.c. are the costs actually claimed for that activity: \$0.

Activity B.2.d.: Activity B.2.d. consists of the CRC establishing and making available to the public a calendar of the eight public hearings. The high end of costs for Activity B.2.d. are the costs actually claimed for that activity. The low end assumes an audit by the Controller disallows costs for denied activities: \$52,579 - \$54,780.

Activity B.2.e.: Activity B.2.e. consists of the CRC arranging for the live translation of a hearing in an applicable language (defined as “a language for which the number of residents of the County of Los Angeles who are members of a language minority is greater than or equal to three percent of the total voting age residents of the county”) if a request for translation is made at least 24 hours before the hearing. The costs for Activity B.2.e. are the costs actually claimed for that activity: \$0.

Activity B.2.f.: Activity B.2.f. consists of the CRC taking steps to encourage county residents to participate in the redistricting public review process, which includes:

- Develop and implement a Public Outreach Plan to increase public participation.
- Provide information through media, social media, and public service announcements.
- Coordinate with community organizations.
- Post information on the Internet Web site of the County of Los Angeles that explains the redistricting process and includes a notice of each public hearing and the procedures for testifying during a hearing or submitting written testimony directly to the CRC.

The high end of the costs for Activity B.2.f. are the costs actually claimed for that activity. The low end assumes an audit by the Controller disallows costs for denied activities: \$355,899 - \$360,159.

Activity B.2.g.: Activity B.2.g. consists of the CRC issuing a report that explains the basis on which the CRC made its decisions in achieving compliance with the redistricting criteria required to comply with the Voting Rights Act. The costs for Activity B.2.g. are the costs actually claimed for that activity: \$0.

Indirect Costs: The indirect costs actually claimed are \$0.

Offsetting Revenues: The total offsetting revenues actually claimed are \$0.

Late Filing Penalties: The penalties are \$0 because the initial claims were not assessed a late filing penalty.

B. Costs of \$88,777 Are Projected for Fiscal Year 2021-2022:

As noted above, the test claim statute requires the County to create, staff, and fund a CRC at the time of each federal census to address the redistricting of the supervisorial districts of the County. During the 2021-2022 fiscal year, the current CRC held 13 public hearings on the proposed maps and issued its report on December 15, 2021.⁴² However, as explained above, the costs for a total of seven public hearings are reimbursable.⁴³ In the initial claims, the County claimed costs of \$62,074 for holding three of the seven reimbursable public hearings in fiscal year 2020-2021 (\$20,691 per hearing) and \$6,013 for CRC staff to collect and post information on its website.⁴⁴ The Commission projects costs of \$82,764 for holding the remaining four reimbursable public hearings in the first half of 2021-2022 (\$20,691 x 4) and \$6,013 for issuing the final report by posting it online. These amounts could be lower following an audit by the Controller. For example, it is not clear from the reimbursement claims if the claimant included costs to comply with the Brown Act and the Americans with Disabilities Act for the public hearings, which are not reimbursable under this program.

The next federal census will be in 2030 at which time the members of the new CRC will be chosen. Thus, the County will not incur additional reimbursable costs until fiscal year 2029-2030. Accordingly, the Commission projects costs to the State of \$88,777 in fiscal year 2021-2022 and then costs similar to those in this estimate plus the implicit price deflator, for the 2029-2030, 2030-2031, and 2031-2032 fiscal years.

⁴² Exhibit D (1) 2021 Meetings and Hearings, Los Angeles Redistricting 2021 website, pages 6-66, <https://redistricting.lacounty.gov/virtual-meetings/> (accessed on December 20, 2022).

⁴³ Exhibit B, Decision and Parameters and Guidelines, adopted December 3, 2021, pages 12-13.

⁴⁴ Exhibit D (4), County of Los Angeles Citizens Redistricting Commission, 19-TC-04 Reimbursement Claim FY 2020-21, pages 18 and 26.

Draft Proposed Statewide Cost Estimate

On December 9, 2022, Commission staff issued the Draft Proposed Statewide Cost Estimate, with comments due on December 19, 2022.⁴⁵ No comments were filed on the Draft Proposed Statewide Cost Estimate.

Staff Recommendation

Staff recommends that the Commission adopt this Statewide Cost Estimate of \$965,114 - \$1,067,809 for the Initial Claim Period (Fiscal Years 2018-2019, 2019-2020, and 2020-2021) and \$88,777 for fiscal year 2021-2022. Staff also estimates \$0 in reimbursable costs for fiscal years 2022-2023 through 2028-2029. Then, staff estimates that the County of Los Angeles will next incur reimbursable costs totaling \$1,053,891 - \$1,156,586 plus the implicit price deflator for fiscal years 2029-2030, 2030-2031, and 2031-2032 combined, for the next round of redistricting.

⁴⁵ Exhibit C, Draft Proposed Statewide Cost Estimate, issued December 9, 2022.

DECLARATION OF SERVICE BY EMAIL

I, the undersigned, declare as follows:

I am a resident of the County of Sacramento and I am over the age of 18 years, and not a party to the within action. My place of employment is 980 Ninth Street, Suite 300, Sacramento, California 95814.

On January 10, 2023, I served the:

- **Proposed Statewide Cost Estimate issued January 10, 2023**

County of Los Angeles Citizens Redistricting Commission, 19-TC-04
Elections Code Sections 21532(a) and (e)-(h) and 21534(c)(2), (c)(3)(A)-(B),
(c)(4)(A), (c)(5)-(8) and (d)(4) as Added by Statutes 2016, Chapter 781 (SB 958)

by making it available on the Commission's website and providing notice of how to locate it to the email addresses provided on the attached mailing list.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct, and that this declaration was executed on January 10, 2023 at Sacramento, California.



Jill L. Magee
Commission on State Mandates
980 Ninth Street, Suite 300
Sacramento, CA 95814
(916) 323-3562

COMMISSION ON STATE MANDATES

Mailing List

Last Updated: 1/6/23

Claim Number: 19-TC-04

Matter: County of Los Angeles Citizens Redistricting Commission

Claimant: County of Los Angeles

TO ALL PARTIES, INTERESTED PARTIES, AND INTERESTED PERSONS:

Each commission mailing list is continuously updated as requests are received to include or remove any party or person on the mailing list. A current mailing list is provided with commission correspondence, and a copy of the current mailing list is available upon request at any time. Except as provided otherwise by commission rule, when a party or interested party files any written material with the commission concerning a claim, it shall simultaneously serve a copy of the written material on the parties and interested parties to the claim identified on the mailing list provided by the commission. (Cal. Code Regs., tit. 2, § 1181.3.)

Adaoha Agu, *County of San Diego Auditor & Controller Department*

Projects, Revenue and Grants Accounting, 5530 Overland Avenue, Ste. 410 , MS:O-53, San Diego, CA 92123

Phone: (858) 694-2129

Adaoha.Agu@sdcounty.ca.gov

Rachelle Anema, *Division Chief, County of Los Angeles*

Accounting Division, 500 W. Temple Street, Los Angeles, CA 90012

Phone: (213) 974-8321

RANEMA@auditor.lacounty.gov

Lili Apgar, *Specialist, State Controller's Office*

Local Reimbursements Section, 3301 C Street, Suite 740, Sacramento, CA 95816

Phone: (916) 324-0254

lapgar@sco.ca.gov

Socorro Aquino, *State Controller's Office*

Division of Audits, 3301 C Street, Suite 700, Sacramento, CA 95816

Phone: (916) 322-7522

SAquino@sco.ca.gov

Aaron Avery, *Legislative Representative, California Special Districts Association*

1112 I Street Bridge, Suite 200, Sacramento, CA 95814

Phone: (916) 442-7887

Aarona@csda.net

Arlene Barrera, *Auditor-Controller, County of Los Angeles*

Claimant Contact

Auditor-Controller's Office, 500 West Temple Street, Room 525, Los Angeles, CA 90012

Phone: (213) 974-8302

abarrera@auditor.lacounty.gov

Guy Burdick, Consultant, *MGT Consulting*
2251 Harvard Street, Suite 134, Sacramento, CA 95815
Phone: (916) 833-7775
gburdick@mgtconsulting.com

Allan Burdick,
7525 Myrtle Vista Avenue, Sacramento, CA 95831
Phone: (916) 203-3608
allanburdick@gmail.com

Evelyn Calderon-Yee, Bureau Chief, *State Controller's Office*
Local Government Programs and Services Division, Bureau of Payments, 3301 C Street, Suite 740,
Sacramento, CA 95816
Phone: (916) 324-5919
ECalderonYee@sco.ca.gov

Steven Carda, *California Secretary of State's Office*
Elections Division, 1500 11th Street, 5th Floor, Sacramento, CA 95814
Phone: (916) 657-2166
scarda@sos.ca.gov

Annette Chinn, *Cost Recovery Systems, Inc.*
705-2 East Bidwell Street, #294, Folsom, CA 95630
Phone: (916) 939-7901
achinnrcrs@aol.com

Carolyn Chu, Senior Fiscal and Policy Analyst, *Legislative Analyst's Office*
925 L Street, Suite 1000, Sacramento, CA 95814
Phone: (916) 319-8326
Carolyn.Chu@lao.ca.gov

Kris Cook, Assistant Program Budget Manager, *Department of Finance*
915 L Street, 10th Floor, Sacramento, CA 95814
Phone: (916) 445-3274
Kris.Cook@dof.ca.gov

Brian Cote, Senior Government Finance & Administration Analyst, *California State Association of Counties (CSAC)*
1100 K Street, Suite 101, Sacramento, CA 95814
Phone: (916) 650-8184
bcote@counties.org

Ted Doan, Budget Analyst, *Department of Finance*
Local Government Unit, 915 L Street, Sacramento, CA 95814
Phone: (916) 445-3274
Ted.Doan@dof.ca.gov

Donna Ferebee, *Department of Finance*
915 L Street, Suite 1280, Sacramento, CA 95814
Phone: (916) 445-8918
donna.ferebee@dof.ca.gov

Tim Flanagan, Office Coordinator, *Solano County*
Register of Voters, 678 Texas Street, Suite 2600, Fairfield, CA 94533
Phone: (707) 784-3359
Elections@solanocounty.com

Juliana Gmur, *Commission on State Mandates*
980 9th Street, Suite 300, Sacramento, CA 95814
Phone: (916) 323-3562
juliana.gmur@csm.ca.gov

Heather Halsey, Executive Director, *Commission on State Mandates*
980 9th Street, Suite 300, Sacramento, CA 95814
Phone: (916) 323-3562
heather.halsey@csm.ca.gov

Chris Hill, Principal Program Budget Analyst, *Department of Finance*
Local Government Unit, 915 L Street, Sacramento, CA 95814
Phone: (916) 445-3274
Chris.Hill@dof.ca.gov

Tiffany Hoang, Associate Accounting Analyst, *State Controller's Office*
Local Government Programs and Services Division, Bureau of Payments, 3301 C Street, Suite 740,
Sacramento, CA 95816
Phone: (916) 323-1127
THoang@sco.ca.gov

Catherine Ingram-Kelly, *California Secretary of State's Office*
Elections Division, 1500 11th Street, 5th Floor, Sacramento, CA 95814
Phone: (916) 657-2166
ckelly@sos.ca.gov

Jason Jennings, Director, *Maximus Consulting*
Financial Services, 808 Moorefield Park Drive, Suite 205, Richmond, VA 23236
Phone: (804) 323-3535
SB90@maximus.com

Angelo Joseph, Supervisor, *State Controller's Office*
Local Government Programs and Services Division, Bureau of Payments, 3301 C Street, Suite 740,
Sacramento, CA 95816
Phone: (916) 323-0706
AJoseph@sco.ca.gov

Jordan Kaku, *California Secretary of State's Office*
Elections Division, 1500 11th Street, 5th Floor, Sacramento, CA 95814
Phone: (916) 695-1581
vmb@sos.ca.gov

Paige Kent, Voter Education and Outreach, *California Secretary of State's Office*
1500 11th Street, 5th Floor, Sacramento, CA 95814
Phone: (916) 657-2166
MyVote@sos.ca.gov

Anita Kerezsi, *AK & Company*
2425 Golden Hill Road, Suite 106, Paso Robles, CA 93446
Phone: (805) 239-7994
akcompanysb90@gmail.com

Lisa Kurokawa, Bureau Chief for Audits, *State Controller's Office*
Compliance Audits Bureau, 3301 C Street, Suite 700, Sacramento, CA 95816
Phone: (916) 327-3138
lkurokawa@sco.ca.gov

Kirsten Larsen, *California Secretary of State's Office*
Elections Division, 1500 11th Street, 5th Floor, Sacramento, CA 95814
Phone: (916) 657-2166
KLarsen@sos.ca.gov

Kim-Anh Le, Deputy Controller, *County of San Mateo*
555 County Center, 4th Floor, Redwood City, CA 94063
Phone: (650) 599-1104
kle@smcgov.org

Jana Lean, *California Secretary of State's Office*
Elections Division, 1500 11th Street, 5th Floor, Sacramento, CA 95814
Phone: (916) 657-2166
jlean@sos.ca.gov

Fernando Lemus, Principal Accountant - Auditor, *County of Los Angeles*
Claimant Representative
Auditor-Controller's Office, 500 West Temple Street, Room 603, Los Angeles, CA 90012
Phone: (213) 974-0324
flemus@auditor.lacounty.gov

Erika Li, Chief Deputy Director, *Department of Finance*
915 L Street, 10th Floor, Sacramento, CA 95814
Phone: (916) 445-3274
erika.li@dof.ca.gov

Diego Lopez, Consultant, *Senate Budget and Fiscal Review Committee*
1020 N Street, Room 502, Sacramento, CA 95814
Phone: (916) 651-4103
Diego.Lopez@sen.ca.gov

Everett Luc, Accounting Administrator I, Specialist, *State Controller's Office*
3301 C Street, Suite 740, Sacramento, CA 95816
Phone: (916) 323-0766
ELuc@sco.ca.gov

Jill Magee, Program Analyst, *Commission on State Mandates*
980 9th Street, Suite 300, Sacramento, CA 95814
Phone: (916) 323-3562
Jill.Magee@csm.ca.gov

Darryl Mar, Manager, *State Controller's Office*
3301 C Street, Suite 740, Sacramento, CA 95816
Phone: (916) 323-0706
DMar@sco.ca.gov

Michelle Mendoza, *MAXIMUS*
17310 Red Hill Avenue, Suite 340, Irvine, CA 95403
Phone: (949) 440-0845
michellemendoza@maximus.com

Lourdes Morales, Senior Fiscal and Policy Analyst, *Legislative Analyst's Office*
925 L Street, Suite 1000, Sacramento, CA 95814
Phone: (916) 319-8320
Lourdes.Morales@LAO.CA.GOV

Marilyn Munoz, Senior Staff Counsel, *Department of Finance*
915 L Street, Sacramento, CA 95814

Phone: (916) 445-8918
Marilyn.Munoz@dof.ca.gov

Geoffrey Neill, Senior Legislative Analyst, Revenue & Taxation, *California State Association of Counties (CSAC)*

1100 K Street, Suite 101, Sacramento, CA 95814
Phone: (916) 327-7500
gneill@counties.org

Andy Nichols, *Nichols Consulting*

1857 44th Street, Sacramento, CA 95819
Phone: (916) 455-3939
andy@nichols-consulting.com

Patricia Pacot, Accountant Auditor I, *County of Colusa*

Office of Auditor-Controller, 546 Jay Street, Suite #202, Colusa, CA 95932
Phone: (530) 458-0424
ppacot@countyofcolusa.org

Arthur Palkowitz, *Law Offices of Arthur M. Palkowitz*

12807 Calle de la Siena, San Diego, CA 92130
Phone: (858) 259-1055
palkowitz@aplawoffices.onmicrosoft.com

Kirsten Pangilinan, Specialist, *State Controller's Office*

Local Reimbursements Section, 3301 C Street, Suite 740, Sacramento, CA 95816
Phone: (916) 322-2446
KPangilinan@sco.ca.gov

Jai Prasad, *County of San Bernardino*

Office of Auditor-Controller, 222 West Hospitality Lane, 4th Floor, San Bernardino, CA 92415-0018
Phone: (909) 386-8854
jai.prasad@sbcountyatc.gov

Jonathan Quan, Associate Accountant, *County of San Diego*

Projects, Revenue, and Grants Accounting, 5530 Overland Ave, Suite 410, San Diego, CA 92123
Phone: 6198768518
Jonathan.Quan@sdcountry.ca.gov

Cindy Sconce, Director, *MGT*

Performance Solutions Group, 3600 American River Drive, Suite 150, Sacramento, CA 95864
Phone: (916) 276-8807
csconce@mgtconsulting.com

Camille Shelton, Chief Legal Counsel, *Commission on State Mandates*

980 9th Street, Suite 300, Sacramento, CA 95814
Phone: (916) 323-3562
camille.shelton@csm.ca.gov

Carla Shelton, *Commission on State Mandates*

980 9th Street, Suite 300, Sacramento, CA 95814
Phone: (916) 323-3562
carla.shelton@csm.ca.gov

Natalie Sidarous, Chief, *State Controller's Office*

Local Government Programs and Services Division, 3301 C Street, Suite 740, Sacramento, CA 95816

Phone: 916-445-8717
NSidarous@sco.ca.gov

Christina Snider, Senior Deputy County Counsel, *County of San Diego*
1600 Pacific Highway, Room 355, San Diego, CA 92101
Phone: (619) 531-6229
Christina.Snider@sdcountry.ca.gov

Joanna Southard, *California Secretary of State's Office*
Elections Division, 1500 11th Street, 5th Floor, Sacramento, CA 95814
Phone: (916) 657-2166
jsouthar@sos.ca.gov

Jolene Tollenaar, *MGT Consulting Group*
2251 Harvard Street, Suite 134, Sacramento, CA 95815
Phone: (916) 243-8913
jolenetollenaar@gmail.com

Evelyn Tseng, *City of Newport Beach*
100 Civic Center Drive, Newport Beach, CA 92660
Phone: (949) 644-3127
etseng@newportbeachca.gov

Brian Uhler, Principal Fiscal & Policy Analyst, *Legislative Analyst's Office*
925 L Street, Suite 1000, Sacramento, CA 95814
Phone: (916) 319-8328
Brian.Uhler@LAO.CA.GOV

Antonio Velasco, Revenue Auditor, *City of Newport Beach*
100 Civic Center Drive, Newport Beach, CA 92660
Phone: (949) 644-3143
avelasco@newportbeachca.gov

Ada Waelder, Legislative Analyst, Government Finance and Administration, *California State Association of Counties (CSAC)*
1100 K Street, Suite 101, Sacramento, CA 95814
Phone: (916) 327-7500
awaelder@counties.org

Renee Wellhouse, *David Wellhouse & Associates, Inc.*
3609 Bradshaw Road, H-382, Sacramento, CA 95927
Phone: (916) 797-4883
dwa-renee@surewest.net

Jacqueline Wong-Hernandez, Deputy Executive Director for Legislative Affairs, *California State Association of Counties (CSAC)*
1100 K Street, Sacramento, CA 95814
Phone: (916) 650-8104
jwong-hernandez@counties.org

Elisa Wynne, Staff Director, *Senate Budget & Fiscal Review Committee*
California State Senate, State Capitol Room 5019, Sacramento, CA 95814
Phone: (916) 651-4103
elisa.wynne@sen.ca.gov

Helmholt Zinzer-Watkins, Associate Governmental Program Analyst, *State Controller's Office*
Local Reimbursements Section, 3301 C Street, Suite 740, Sacramento, CA 95816

Phone: (916) 324-7876
HZinser-watkins@sco.ca.gov