

ITEM 8
PROPOSED JOINT REQUEST TO EXTEND TERM OF
REASONABLE REIMBURSEMENT METHODOLOGY
AND
STATEMENT OF DECISION

Welfare and Institutions Code Section 8103(f) and (g)
Statutes 1999, Chapter 578

Firearm Hearings for Discharged Inpatients
07-RRM-01 (99-TC-11)

County of Los Angeles and Department of Finance, Joint Requestors

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Exhibit A

Notice of End of Term issued March 6, 20132

Exhibit B

Department of Finance and County of Los Angeles Joint Request to Extend Term of the RRM
dated April 5, 20134

Exhibit C

Draft Staff Analysis and Proposed Joint Request to Extend Term of RRM issued April 10, 2013 ..7

COMMISSION ON STATE MANDATES

980 NINTH STREET, SUITE 300
 SACRAMENTO, CA 95814
 PHONE: (916) 323-3562
 FAX: (916) 445-0278
 E-mail: csminfo@csm.ca.gov



March 6, 2013

Mr. Leonard Kaye
 Los Angeles County Auditor-Controller's Office
 500 West Temple Street, Room 603
 Los Angeles, CA 90012

Mr. Tom Dyer
 Department of Finance
 915 L Street
 Sacramento, CA 95814

And Interested Parties and Affected State Agencies (See Mailing List)

RE: **Notice of End of Term for Joint Reasonable Reimbursement Methodology**
Firearm Hearings for Discharged Inpatients 07-RRM-01 (99-TC-11)
 Welfare and Institutions Code Section 8103, Subdivisions (f) and (g)
 Statutes 1999, Chapter 578
 County of Los Angeles, Test Claimant and Department of Finance

Dear Mr. Kaye and Mr. Dyer:

On June 26, 2008, the Commission on State Mandates (Commission) approved the first jointly developed Reasonable Reimbursement Methodology (RRM) and adopted the Statewide Estimate of Costs for the *Firearms Hearings for Discharged Inpatients* program. On May 27, 2010, the Commission amended the joint RRM to extend the terms of agreement one year to expire on June 30, 2011.

Pursuant to the terms of article XIII B, section 6(b) of the California Constitution which also apply to this agreement, the Legislature, beginning in fiscal year 2009-2010, shall either suspend the mandate or provide reimbursement in the annual Budget Act. This mandate has been suspended beginning fiscal year 2009-2010 through the present and is proposed for suspension in the 2013-2014 Governor's Budget.

Although the mandate is currently suspended, Commission staff is requesting the claimant county and the Department of Finance to do one of the following pursuant to Government Code section 17557.2(f) and Commission regulations, section 1183.32:

- Jointly propose amendments to the RRM;
- Jointly propose to extend the RRM terms of agreement; or
- Jointly propose the Commission hear and decide on the proposed parameters and guidelines submitted by the claimant on May 8, 2006 to replace the expired RRM.

Submission of Proposal

Please submit, on or before **April 5, 2013**, a joint request to propose amendments to the RRM, a joint request to extend the RRM, or a joint request for the Commission to hear and decide the proposed parameters and guidelines submitted by the claimant on May 8, 2006. If the parties do not agree on a proposal or do not respond to this notice by April 5, 2013, the RRM will remain expired and Commission staff may analyze and set for hearing the proposed parameters and guidelines.

Mr. Kaye and Mr. Dyer

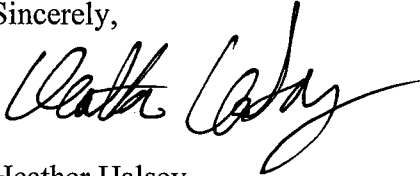
March 6, 2013

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You are advised that responses filed with the Commission are required to be simultaneously served on the other interested parties on the mailing list, and to be accompanied by a proof of service. However, this requirement may also be satisfied by electronically filing your documents. Please see <http://www.csm.ca.gov/dropbox.shtml> on the Commission's website for instructions on electronic filing. (Cal. Code Regs., tit. 2, § 1181.2.) If you would like to request an extension of time to file a response, please refer to section 1183.01(c)(1) of the Commission's regulations.

Please contact Heidi Palchik at (916) 323-3562 if you have questions.

Sincerely,

A handwritten signature in black ink, appearing to read "Heather Halsey", written in a cursive style.

Heather Halsey
Executive Director



EDMUND G. BROWN JR. • GOVERNOR

915 L STREET ■ SACRAMENTO CA ■ 95814-3706 ■ WWW.DOF.CA.GOV

April 5, 2013

Ms. Heather Halsey
Executive Director
Commission on State Mandates
980 Ninth Street, Suite 300
Sacramento, CA 95814

Dear Ms. Halsey:

Pursuant to your expiration notification letter, the Department of Finance, in collaboration with Los Angeles County, requests that the jointly-developed reasonable reimbursement methodology agreement for the Firearm Hearings for Discharged Inpatients (99-TC-11) remain in effect for an additional four years from June 30, 2011. The new expiration date of the agreement would be June 30, 2015.

Pursuant to section 1181.2, subdivision (c)(1)(E) of the California Code of Regulations, "documents that are e-filed with the Commission on State Mandates need not be otherwise served on persons that have provided an e-mail address for the mailing list."

If you have any questions regarding this letter, please contact Randall Ward, Principal Program Budget Analyst at (916) 445-3274.

Sincerely,



TOM DYER
Assistant Program Budget Manager

Enclosure

EXHIBIT B

Enclosure A

DECLARATION OF CARLA SHELTON
DEPARTMENT OF FINANCE
CLAIM NO. CSM—99-TC-11

1. I am currently employed by the State of California, Department of Finance (Finance), am familiar with the duties of Finance, and am authorized to make this declaration on behalf of Finance.

I certify under penalty of perjury that the facts set forth in the foregoing are true and correct of my own knowledge except as to the matters therein stated as information or belief and, as to those matters, I believe them to be true.

April 5, 2013

at Sacramento, CA



Carla Shelton



**COUNTY OF LOS ANGELES
DEPARTMENT OF AUDITOR-CONTROLLER**

KENNETH HAHN HALL OF ADMINISTRATION
500 WEST TEMPLE STREET, ROOM 525
LOS ANGELES, CALIFORNIA 90012-3873
PHONE: (213) 974-8301 FAX: (213) 626-5427

WENDY L. WATANABE
AUDITOR-CONTROLLER

April 4, 2013

Ms. Heather Halsey
Executive Director
Commission on State Mandates
980 Ninth Street, Suite 300
Sacramento, CA 95814

Dear Ms. Halsey:

**LOS ANGELES COUNTY'S PROPOSAL
TO EXTEND THE REASONABLE REIMBURSEMENT METHODOLOGY (RRM)
FOR CHAPTER 578, STATUTES OF 1999
FIREARM HEARINGS FOR DISCHARGED INPATIENTS**

This is to request that the Commission on State Mandates extend the RRM period for the subject program for two additional years to June 30, 2015.

We are e-filing our comments pursuant to Section 1181.2, subd. (c)(1)(E) of the California Code of Regulations, "Documents e-filed with the Commission need not be otherwise served on the persons that have provided an e-mail address for the mailing list."

If you have any questions, please contact Hasmik Yaghobyan at (213) 893-0792 or hyaghobyan@auditor.lacounty.gov.

Very truly yours,

A handwritten signature in blue ink that reads "Wendy L. Watanabe".

Wendy L. Watanabe
Auditor-Controller

WLW:JN:CY:ED:hy
H:\SB90\CSM's Extensions\Firearm RRM.doc

Hearing: May 24, 2013

j:\mandates\2007\rrm\07-rrm-01 (99-tc-11)\2013 extension of term\dsa 052413.doc

ITEM __
DRAFT STAFF ANALYSIS
AND
PROPOSED JOINT REQUEST TO EXTEND TERM OF
REASONABLE REIMBURSEMENT METHODOLOGY

Welfare and Institutions Code Section 8103(f) and (g)
 Statutes 1999, Chapter 578

Firearm Hearings for Discharged Inpatients
 07-RRM-01 (99-TC-11)

County of Los Angeles and Department of Finance, Joint Requestors

Executive Summary

Summary of the Mandate

On April 26, 2006, the Commission on State Mandates adopted its statement of decision finding Welfare and Institutions Code section 8103 (f) and (g) of, as amended by Statutes 1999, chapter 578 imposed a reimbursable state-mandated program on county, or city and county district attorney offices within the meaning of section 6 of article XIII B of the California Constitution.

The test claim statutes established hearing procedures for persons detained for mental health treatment and evaluation, and eventually discharged, to challenge the firearm prohibition law through a civil hearing in superior court. Under the firearm prohibition law, the detained patient shall not own, possess, control, receive, or purchase a firearm for five years except as permitted pursuant to subdivisions (f) and (g) of the test claim statutes.

Background

The County of Los Angeles (County) and the Department of Finance (Finance) filed the first Joint Request for a Reasonable Reimbursement Methodology (RRM) and Statewide Estimate of Costs pursuant to AB 1222 (Gov. Code, §§ 17557.1-17557.2) on this mandate. The RRM allows each eligible claimant to be reimbursed based on the rates per petitioned case. The rate for subsequent years will be adjusted by the implicit price deflator. State reimbursement shall be calculated by multiplying the RRM rate by the number of subject hearings pursuant to the test claim statutes for the specified year. The number of subject hearings must be supported by document(s) showing the names of the petitioners and their hearing dates.

On June 26, 2008, the Commission approved this RRM for a two-year term expiring on June 30, 2010. On May 27, 2010, the Commission approved an amendment extending the term

of the RRM by one year to remain in effect until June 30, 2011. The mandate was suspended in the 2011-2012 and 2012-2013 fiscal years. The County and Finance have jointly proposed extending the term of the RRM to June 30, 2015.

Staff Analysis

Section IV of the agreement provides that the terms may be renewed if Finance and the County jointly propose amendments, or propose the RRM remain in effect.

Since Finance and the County agree to extend the term of the RRM to June 30, 2015, staff concludes that the Commission may approve this request by the adoption of the agreement, as amended.

The proposed amendments are as follows:

- Section III. Terms of Agreement – extends term of agreement from “three” to “seven” years, with an expiration date of “June 30, 2015.”
- Section IV. Amendment of Agreement – changes expiration date to “June 30, 2015.”
- Other minor, non-substantive, technical amendments.

Staff Recommendation

Staff recommends that the Commission adopt the proposed statement of decision on the joint request to extend the term of the RRM. Staff further recommends that the Commission authorize staff to make non-substantive, technical corrections to the statement of decision RRM following the Commission hearing on this matter.

BEFORE THE
STATE OF CALIFORNIA
COMMISSION ON STATE MANDATES

IN RE REASONABLE REIMBURSEMENT
METHODOLOGY ON:

Welfare and Institutions Code Section 8103(f)
and (g)

Statutes 1999, Chapter 578

Jointly Developed by County of
Los Angeles, claimant and Department of
Finance.

Case No.: 07-RRM-01 (99-TC-11)

Firearm Hearings for Discharged Inpatients

EXTENSION OF TERM OF
REASONABLE REIMBURSEMENT
METHODOLOGY AND STATEWIDE
ESTIMATE OF COSTS PURSUANT TO
GOVERNMENT CODE SECTIONS
17557.1 AND 17557.2

(Approved May 24, 2013)

STATEMENT OF DECISION

The Commission on State Mandates (Commission) adopted this statement of decision and amended jointly proposed parameters and guidelines during a regularly scheduled hearing on May 24, 2013. [Witness list will be included in the final statement of decision.] The law applicable to the Commission's determination of a reimbursable state-mandated program is article XIII B, section 6 of the California Constitution, Government Code sections 17500 et seq., and related case law.

The Commission [adopted/declined to adopt] the proposed statement of decision and parameters and guidelines by a vote of [vote count will be included in the final statement of decision].

I. Summary of the Mandate

On April 26, 2006, the Commission on State Mandates adopted its statement of decision finding that Welfare and Institutions Code section 8103(f) and (g), as amended by Statutes 1999, chapter 578 imposed a reimbursable state-mandated program on county, or city and county district attorney offices within the meaning of section 6 of article XIII B of the California Constitution.

The test claim statutes established hearing procedures for persons detained for mental health treatment and evaluation, and eventually discharged, to challenge the firearm prohibition law through a civil hearing in superior court. Under the firearm prohibition law, the detained patient shall not own, possess, control, receive, or purchase a firearm for five years except as permitted pursuant to subdivisions (f) and (g) of the test claim statutes.

The County of Los Angeles (County) and the Department of Finance (Finance) filed the first Joint Request for a Reasonable Reimbursement Methodology and Statewide Estimate of Costs pursuant to AB 1222 (Gov. Code, §§ 17557.1-17557.2) on this mandate. The RRM allows each eligible claimant to be reimbursed based on the rates per petitioned case. The rate for subsequent years will be adjusted by the implicit price deflator. State reimbursement shall be calculated by multiplying the RRM rate by the number of subject hearings pursuant to the test claim statutes for the specified year. The number of subject hearings must be supported by document(s) showing the names of the petitioners and their hearing dates.

II. Procedural History

On June 26, 2008, the Commission approved this RRM for a two-year term expiring on June 30, 2010. On May 27, 2010, the Commission approved an amendment extending the term of the RRM by one year to remain in effect until June 30, 2011. The mandate was suspended by the Legislature in the 2011-2012 and 2012-2013 fiscal years. On March 6, 2013, the Commission issued a notice of end of term to Finance and the County. On April 5, 2013, Finance and the County jointly proposed extending the term of the RRM to June 30, 2015.

III. Commission Findings

Section IV of the agreement provides that the terms may be renewed if Finance and the County jointly propose amendments, or propose the RRM remain in effect.

Since Finance and the County agree to extend the term of the RRM to June 30, 2015, the Commission may approve this request by the adoption of the agreement, as amended.

The proposed amendments are as follows:

- **Section III. Terms of Agreement** – extends term of agreement from “three” to “seven” years, with an expiration date of “June 30, 2015.”
- **Section IV. Amendment of Agreement** – changes expiration date to “June 30, 2015.”

IV. Conclusion

The Commission adopts this statement of decision and the attached amended jointly proposed reasonable reimbursement methodology.

Reasonable Reimbursement Methodology
Jointly Requested by the County of Los Angeles and Department of Finance

Statement of Decision: Firearm Hearings for Discharged Inpatients (99-TC-11)

Welfare and Institutions Code Section 8103 ~~Subdivisions~~ (f) and (g)

Chapter 578, Statutes of 1999

Adopted: June 26, 2008

Amended: May 27, 2010

Proposed for Amendment: May 24, 2013

Initial Period of Reimbursement: July 1, 1998 through June 30, 2007

Budget Year: 2009-2010

Counties and City and County (Eligible Claimants)

I. Summary of the Mandate

On April 26, 2006, the Commission on State Mandates (Commission) adopted its Statement of Decision finding that subdivisions (f) and (g) of Welfare and Institutions Code Section 8103 (f) (g), Chapter 578, Statutes of 1999, of the Welfare and Institutions Code (test claim legislation) imposes a reimbursable state-mandated program on county or city and county district attorney offices within the meaning of Section 6 of Article XIII B of the California Constitution and Section 17514 of the Government Code for the district attorney's activities in representing the People of the State of California in civil hearings.

Chapter 578, Statutes of 1999 established hearing procedures for persons detained for mental health treatment and evaluation, and eventually discharged, to challenge the firearm prohibition law through a civil hearing in superior court. Under the firearm prohibition law, the detained patient shall not own, possess, control, receive, or purchase a firearm for five years except as permitted pursuant to subdivisions (f) and (g) (subject hearings) of the test claim legislation.

Reimbursable Activities

Any county or city and county that has a district attorney's office that incurs increased costs may claim reimbursement for the activities identified below at the rates established by the RRM:

1. District attorney services required to process a case related to the subject hearings. Activities include, but are not limited to, performing necessary legal tasks to prepare and plead case at the hearing.
2. Legal secretary/paralegal services required to process a case related to the subject hearings. Activities include, but are not limited to, performing administrative functions necessary to process documents for the hearing.

3. Expert witness services required to provide consultation on a case related to the subject hearings. Activities include consulting services provided at the hearing.

These activities are reasonable methods of complying with a mandate pursuant to paragraph (4) of subdivision (a) of Section 1183.1, Title 2, of the California Code of Regulations.

Reimbursement Period

The reimbursement period for the mandate begins September 29, 1999 for subdivision (f) of section 8103 of the Welfare and Institutions Code and begins July 1, 1998 for subdivision (g) of section 8103 of the Welfare and Institutions Code.

II. Reasonable Reimbursement Methodology

A reasonable reimbursement methodology means a formula for reimbursing local agencies for costs mandated by the state, as defined in ~~section 17514 of the~~ Government Code section 17514. A reasonable reimbursement methodology shall be based on cost information from a representative sample of eligible claimants, information provided by associations of local agencies, or other projections of local costs. A reasonable reimbursement methodology shall consider the variation in costs among local agencies to implement the mandate in a cost-efficient manner. Whenever possible, a reasonable reimbursement methodology shall be based on general allocation formulas, uniform cost allowances, and other approximations of local costs mandated by the state, rather than detailed documentation of actual local costs. (Gov. Code, § 17518.5)

The Department of Finance (Finance) and the County of Los Angeles (county claimant) collaboratively developed the following reasonable reimbursement methodology (RRM) rates to reimburse eligible claimants for all direct and indirect costs for the reimbursable activities specified in Section I above, pursuant to Government Code sections 17557.1-17557.2.

RRM Rates
For Fiscal Years 1998-99 to 2007-08

Fiscal Year	<i>RRM Rate /Petitioned Case</i>
1998-1999	\$36
1999-2000	\$41
2000-2001	\$46
2001-2002	\$51
2002-2003	\$56
2003-2004	\$61
2004-2005	\$66
2005-2006	\$71
2006-2007	\$76
2007-2008	\$81

The RRM allows each eligible claimant to be reimbursed based on the rates per petitioned case. The rate for subsequent years will be adjusted by the implicit price deflator.

State reimbursement shall be calculated by multiplying the RRM rate by the number of subject hearings pursuant to the test claim statutes for the specified year. The number of subject hearings shall be supported by document(s) showing the names of the petitioners and their hearing dates.

An eligible claimant may file a reimbursement claim pursuant to the Controller's claiming instructions. Pursuant to Section 17561 of the Government Code, reimbursement for state-mandated costs may be claimed as follows:

1. For initial reimbursement claims for fiscal years 1998-1999 through 2006-2007, eligible claimants shall submit claims based on the RRM to the Controller within 120 days of the date the claiming instructions are issued.
2. An eligible claimant may, by February 15 following the fiscal year in which costs are incurred, file an annual reimbursement claim based on the RRM for costs incurred for that fiscal year.
3. In the event revised claiming instructions are issued by the Controller pursuant to [subdivision \(e\) of Government Code](#) Section 17558(c) ~~of the Government Code~~ between November 15 and February 15, an eligible claimant filing an annual reimbursement claim shall have 120 days following the issuance date of the revised claiming instructions to file a claim.

If total costs for a given year do not exceed \$1,000, no reimbursement shall be allowed, except as otherwise allowed by [Government Code](#) Section 17564 ~~of the Government Code~~.

There also shall be no reimbursement for any period in which the Legislature has suspended the operation of a mandate pursuant to state law.

III. Terms of Agreement

The terms of the RRM agreement shall be in effect for ~~threeseven~~ years and expire on June 30, ~~2011~~2015, unless Finance and the county claimant submit a joint request for early termination of the RRM pursuant to [subdivision \(a\) of Government Code](#) Section 17557.2(a) ~~of the Government Code~~ or the test claim statutes are repealed.

The terms of ~~subdivision (b) of Section 6 of the~~ Article XIII B, [Section 6\(b\)](#) of the California Constitution also shall apply to this agreement, and require that beginning in fiscal year 2009-2010, the Legislature shall suspend the mandate for that fiscal year, or provide reimbursement in the annual Budget Act.

IV. Amendment of Agreement

The terms of the agreement may be renewed, pursuant to [Government Code](#) Section 17557.2 ~~of the Government Code~~, if Finance and the county claimant jointly propose amendments or, after

the term expiration date, propose the RRM remain in effect. The parties may also elect to allow the RRM to expire on June 30, ~~2011-2015~~ by notifying the ~~Commission on State Mandates~~ (Commission) that the county claimant will submit proposed parameters and guidelines subject to the Commission's procedures.

V. Record Retention

The document(s) used to support the application of a reasonable reimbursement methodology is subject to an audit by the State Controller's Office (Controller). The number of subject hearings claimed for reimbursement is subject to verification with records on file with the Department of Justice. The Controller may initiate an audit within three years of the date that the actual reimbursement claim is filed or last amended, whichever is later. If an audit has been initiated by the Controller during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings.