Hearing: March 26, 2021

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Item 1

Proposed Minutes

COMMISSION ON STATE MANDATES

Location of Meeting: via Zoom January 22, 2021

Present: Member Gayle Miller, Chairperson

Representative of the Director of the Department of Finance

Member Spencer Walker

Representative of the State Treasurer, Vice Chairperson

Member Lee Adams County Supervisor Member Jeannie Lee

Representative of the Director of the Office of Planning and Research

Member Sarah Olsen Public Member

Member Jacqueline Wong-Hernandez Representative of the State Controller

NOTE: The transcript for this hearing is attached. These minutes are designed to be read in conjunction with the transcript.

CALL TO ORDER AND ROLL CALL

Chairperson Miller called the meeting to order at 10:01 a.m., and, with deep sadness, announced the passing of Commission Member Mark Hariri, designee of the State Treasurer since 2015. Chairperson Miller then welcomed Member Spencer Walker, general counsel and designee of the State Treasurer. Executive Director Heather Halsey called the roll and Members Adams, Lee, Miller, Olsen, Walker, and Wong-Hernandez all indicated that they were present. Chairperson Miller invited additional words for Mr. Hariri and Member Wong-Hernandez and Member Lee offered condolences and sympathies to his family and stated that he will be deeply missed.

ELECTION OF OFFICERS AND SUBCOMMITTEE APPOINTMENTS

Executive Director Halsey presented the first portion of this item, for the election of the chair and vice chair of the Commission. Chairperson Miller asked for nominations for chairperson. Member Wong-Hernandez nominated the Director of Finance, as chairperson. With a second by Member Adams, the Director of Finance was elected chairperson by unanimous voice vote of members present.

Chairperson Miller then nominated the State Controller for vice-chairperson. With a second by Member Olsen, the State Controller was elected vice chairperson by unanimous voice vote of members present.

Executive Director Halsey introduced the second portion of this item, for the appointment of

members to the Personnel, Legislation, and Litigation subcommittees. Member Wong-Hernandez withdrew herself from the Personnel Subcommittee and nominated the chair of the Commission. Chairperson Miller stated that the Keely Bosler, Director of Finance and current subcommittee member Member Olsen have been nominated to the Personnel Subcommittee and they were appointed by unanimous voice vote of members present.

Chairperson Miller nominated Member Wong-Hernandez, designee of the State Controller and Member Adams to the Legislation Subcommittee with Member Olsen as the alternate and they were appointed by unanimous voice vote of members present.

Member Olsen withdrew herself as the alternate to the Litigation Subcommittee. Chairperson Miller asked if Member Walker would be willing to serve on this subcommittee and, after discussion of the role of the subcommittee, Member Walker nominated himself. Chairperson Miller nominated Member Lee, designee to the Director of the Office of Planning and Research and Member Wong-Hernandez, designee of the State Controller as the alternate to the Litigation Subcommittee. They were appointed by unanimous voice vote of members present.

APPROVAL OF MINUTES

Chairperson Miller asked if there were any objections or corrections to the December 4, 2020 minutes. Member Adams made a motion to adopt the minutes. With a second by Member Olsen, the December 4, 2020 hearing minutes were adopted by a unanimous voice vote of members present with Member Walker abstaining.

PUBLIC COMMENT FOR MATTERS NOT ON THE AGENDA

Chairperson Miller asked if there was any public comment. There was no response.

CONSENT CALENDAR

INFORMATIONAL HEARING PURSUANT TO CALIFORNIA CODE OF REGULATIONS, TITLE 2, CHAPTER 2.5, ARTICLES 7 AND 8 (action)

ADOPTION OF RULEMAKING CALENDAR

Item 6* Proposed Rulemaking Calendar, 2021

ADOPTION OF ORDER TO INITIATE RULEMAKING

Item 7* Amendment of Conflict of Interest Code, Proposed Amendments to California Code of Regulations, Title 2, Division 2, Chapter 2.5, Article 9

ADOPTION OF ORDER TO INITIATE RULEMAKING

Item 8* General Cleanup, Proposed Amendments to California Code of Regulations, Title 2, Division 2, Chapter 2.5, Articles 1, 3, 5, and 7

Executive Director Halsey stated that Items 6, 7, and 8 were proposed for consent. Chairperson Miller asked if there were any objections to the Consent Calendar. There was no response.

Member Olsen made a motion to adopt the Consent Calendar. Member Walker seconded the motion. The Consent Calendar was adopted by a unanimous voice vote of members present.

HEARINGS AND DECISIONS PURSUANT TO CALIFORNIA CODE OF REGULATIONS, TITLE 2, ARTICLE 7 (GOV. CODE, § 17551, 17557, 17559, and 17570) (action)

Executive Director Halsey swore in the parties and witnesses participating in the Article 7 portion of the hearing.

APPEAL OF EXECUTIVE DIRECTOR DECISIONS PURSUANT TO CALIFORNIA CODE OF REGULATIONS, TITLE 2, SECTION 1181.1(c) (info/action)

Item 3 Appeal of Executive Director Decisions

Executive Director Halsey stated that there were no appeals to consider for this hearing.

INCORRECT REDUCTION CLAIM

Item 4 *Crime Statistics Reports for the Department of Justice*, 17-0240-I-01

Penal Code Sections 12025(h)(1) and (h)(3); 12031(m)(1) and (m)(3); 13014; 13023; 13730(a);

Statutes 1989, Chapter 1172 (SB 202); Statutes 1992, Chapter 1338 (SB 1184); Statutes 1993, Chapter 1230 (AB 2250); Statutes 1998, Chapter 933 (AB 1999); Statutes 1999, Chapter 571 (AB 491); Statutes 2000, Chapter 626 (AB 715); and Statutes 2004, Chapter 700 (SB 1234)

Fiscal Years 2001-2002, 2002-2003, 2003-2004, 2004-2005, 2005-2006, 2006-2007, 2007-2008, 2008-2009, 2009-2010, 2010-2011, 2011-2012

City of San Marcos, Claimant

Senior Commission Counsel Eric Feller presented this item and recommended that the Commission adopt the Proposed Decision to deny this Incorrect Reduction Claim.

The following appearances were made: Annette Chinn appeared on behalf of the claimant; and Lisa Kurokawa appeared on behalf of the State Controller's Office.

Following the parties stating their positons and discussion between Member Adams, Member Wong-Hernandez, Chairperson Miller and Commission staff, Member Olsen made a motion to adopt the staff recommendation. With a second by Chairperson Miller, the motion to adopt the staff recommendation was adopted by a vote of 6-0.

HEARINGS ON COUNTY APPLICATIONS FOR FINDINGS OF SIGNIFICANT FINANCIAL DISTRESS PURSUANT TO WELFARE AND INSTITUTIONS CODE SECTION 17000.6 AND CALIFORNIA CODE OF REGULATIONS, TITLE 2, ARTICLE 2 (info/action)

Item 5 Assignment of County Application to Commission, a Hearing Panel of One or More Members of the Commission, or to a Hearing Officer

Executive Director Heather Halsey stated that no SB 1033 applications have been filed.

REPORTS

Item 9 Legislative Update (info)

Program Analyst Kerry Ortman presented this item.

Item 10 Chief Legal Counsel: New Filings, Recent Decisions, Litigation Calendar (info)

Chief Legal Counsel Camille Shelton presented this item.

Item 11 Executive Director: Workload Update and Tentative Agenda Items for the March and May 2021 Meetings (info)

Executive Director Halsey described the Commission's pending caseload.

CLOSED EXECUTIVE SESSION PURSUANT TO GOVERNMENT CODE SECTIONS 11126 AND 11126.2 (info/action)

A. PENDING LITIGATION

To confer with and receive advice from legal counsel, for consideration and action, as necessary and appropriate, upon the following matters pursuant to Government Code section 11126(e)(1):

Trial Courts:

1. On Remand from the California Supreme Court, Case No. S247266, and the First District Court of Appeal, Case No. A148606

California School Board Association (CSBA) v. State of California et al. Alameda County Superior Court, Case No. RG11554698 [Multiple Causes of Action on the Mandates Process]

Courts of Appeal:

- On Remand from California Supreme Court, Case No. S214855, State of California
 Department of Finance, State Water Resources Control Board, and California Regional
 Water Quality Control Board, Los Angeles Region v. Commission on State Mandates and
 County of Los Angeles, et al (petition and cross-petition)
 Second District Court of Appeal Case No. B292446
 [Los Angeles County Superior Court, Case No. BS130730, Related Appeal from Second
 District Court of Appeal, Case No. B237153 [Municipal Storm Water and Urban Runoff
 Discharges, 03-TC-04, 03-TC-19, 03-TC-20, and 03-TC-21, Los Angeles Regional
 Quality Control Board Order No. 01-182, Permit CAS004001, Parts 4C2a., 4C2b, 4E &
 4Fc3]
- 2. On Remand from the Third District Court of Appeal, Case No. C070357
 State of California Department of Finance, State Water Resources Control Board, and
 California Regional Water Quality Board, San Diego Region v. Commission on State
 Mandates and County of San Diego, et al. (petition and cross-petition)
 Third District Court of Appeal, Case No. C092139
 Sacramento County Superior Court Case No. 34-2010-80000604
 [Discharge of Stormwater Runoff, Order No. R9-207-000 (07-TC-09), California
 Regional Water Control Board, San Diego Region Order No. R9-2007-001, NPDES No.
 CAS0108758, Parts D.1.d.(7)-(8), D.1.g., D.3.a.(3), D.3.a.(5), D.5, E.2.f, E.2.g, F.1, F.2,
 F.3, I.1, I.2, I.5, J.3.a.(3)(c) iv-vii & x-xv, and L]
- 3. City of San Diego v. Commission on State Mandates, State Water Resources Control Board, Department of Finance
 Third District Court of Appeal, Case No. C092800
 Sacramento County Superior Court, Case No. 2019-80003169
 (Lead Sampling in Schools: Public Water System No. 3710020 (17-TC-03))

California Supreme Court:

1. Coast Community College District, et al. v. Commission on State Mandates, California Supreme Court, Case No. S262663 (Petition for Review Filed June 10, 2010) Third District Court of Appeal, Case No. C080349 Sacramento County Superior Court, Case No. 34-2014-80001842 [Minimum Conditions for State Aid, 02-TC-25/02-TC-31 (Education Code Sections 66721, 66721.5, 66722, 66722.5, 66731, 66732, 66736, 66737, 66738, 66740, 66741, 66742, 66743, 70901, 70901.5, 70902, 71027, 78015, 78016, 78211.5, 78212, 78213, 78214, 78215, 78216, 87482.6, and 87482.7; Statutes 1975, Chapter 802; Statutes 1976, Chapters 275, 783, 1010, and 1176; Statutes 1977, Chapters 36 and 967; Statutes 1979, Chapters 797 and 977; Statutes 1980, Chapter 910; Statutes 1981, Chapters 470 and 891; Statutes 1982, Chapters 1117 and 1329; Statutes 1983, Chapters 143 and 537; Statutes 1984, Chapter 1371; Statutes 1986, Chapter 1467; Statutes 1988, Chapters 973 and 1514; Statutes 1990, Chapters 1372 and 1667; Statutes 1991, Chapters 1038, 1188, and 1198; Statutes 1995, Chapters 493 and 758; Statutes 1998, Chapter 365, 914, and 1023; Statutes 1999, Chapter 587; Statutes 2000, Chapter 187; and Statutes 2002, Chapter 1169; California Code of Regulations, Title 5, Sections 51000, 51002, 51004, 51006, 51008, 51012, 51014, 51016, 51018, 51020, 51021, 51022, 51023, 51023.5, 51023.7, 51024, 51025, 51027, 51100, 51102, 53200, 53202, 53203, 53204, 53207, 53300, 53301, 53302, 53308, 53309, 53310, 53311, 53312, 53314, 54626, 54805, 55000, 55000.5, 55001, 55002, 55002.5, 55004, 55005, 55006, 55100, 55130, 55150, 55160, 55170, 55182, 55200, 55201, 55202, 55205, 55207, 55209, 55211, 55213, 55215, 55217, 55219, 55300, 55316, 55316.5, 55320, 55321, 55322, 55340, 55350, 55401, 55402, 55403, 55404, 55500, 55502, 55510, 55512, 55514, 55516, 55518, 55520, 55521, 55522, 55523, 55524, 55525, 55526, 55530, 55532, 55534, 55600, 55601, 55602, 55602.5, 55603, 55605, 55607, 55620, 55630, 55750, 55751, 55752, 55753, 55753.5, 55753.7, 55754, 55755, 55756, 55756.5, 55757, 55758, 55758.5, 55759, 55760, 55761, 55762, 55763, 55764, 55765, 55800, 55800.5, 55801, 55805, 55805.5, 55806, 55807, 55808, 55809, 55825, 55827, 55828, 55829, 55830, 55831, 58102, 58104, 58106, 58107, 58108, 59404, and 59410; Handbook of Accreditation and Policy Manual, Accrediting Commission for Community and Junior Colleges (Summer 2002); and "Program and Course Approval Handbook" Chancellor's Office California Community Colleges (September 2001).]

To confer with and receive advice from legal counsel, for consideration and action, as necessary and appropriate, upon the following matter pursuant to Government Code section 11126(e)(2):

Based on existing facts and circumstances, there is a specific matter which presents a significant exposure to litigation against the Commission on State Mandates, its members or staff.

B. PERSONNEL

To confer on personnel matters pursuant to Government Code section 11126(a)(1).

The Commission adjourned into closed executive session at 11:04 a.m., pursuant to Government Code section 11126(e)(2), to confer with and receive advice from legal counsel for consideration and action, as necessary and appropriate, upon the pending litigation listed on the published

notice and agenda; and to confer with and receive advice from legal counsel regarding potential litigation; and to confer on personnel matters pursuant to Government Code section 11126(a)(1).

RECONVENE IN PUBLIC SESSION

REPORT FROM CLOSED EXECUTIVE SESSION

At 11:16 a.m., the Commission reconvened in open session. Chairperson Miller reported that the Commission met in closed executive session pursuant to Government Code section 11126(e)(2) to confer with and receive advice from legal counsel for consideration and action, as necessary and appropriate, upon the pending litigation listed on the public notice and agenda, and to confer with and receive advice from legal counsel regarding potential litigation, and, pursuant to Government Code section 11126(a)(1) to confer on personnel matters.

ADJOURNMENT

Hearing no further business, Chairperson Miller requested a motion to adjourn the meeting. Member Walker made a motion to adjourn the meeting. The January 22, 2021 meeting was adjourned by a unanimous voice vote of the members present at 11:17 a.m.

Heather Halsey Executive Director

STATE OF CALIFORNIA COMMISSION ON STATE MANDATES

PUBLIC MEETING

FEB 1 8 2021

COMMISSION ON STATE MANDATES

FRIDAY, JANUARY 22, 2021 10:01 A.M.

MEETING HELD

VIA ZOOM

A VIDEO COMMUNICATIONS PLATFORM

REPORTER'S TRANSCRIPT OF PROCEEDINGS

ORIGINAL

REPORTED BY:

KATHRYN S. SWANK Certified Shorthand Reporter No. 13061 Registered Professional Reporter

> KATHRYN S. SWANK, CSR 303 Paddock Court Roseville, California 95661 Telephone (916) 390-7731 KathrynSwankCSR@sbcglobal.net

1	APPEARANCES	
2	(All attendees appeared remotely, via Zoom.)	
3	COMMISSIONERS PRESENT	
4	GAYLE MILLER	
5	Representative for KEELY BOSLER, Director Department of Finance	
6	(Chair of the Commission)	
7	JACQUELINE WONG-HERNANDEZ Representative for BETTY T. YEE	
8	State Controller (Vice Chair of the Commission)	
9	SPENCER WALKER	
10	Representative for FIONA MA State Treasurer	
11	JEANNIE LEE	
12	Representative for KATE GORDON, Director Office of Planning & Research	
13	LEE ADAMS III	
14	Sierra County Supervisor Local Agency Member	
15	SARAH OLSEN Public Member	
16	000	
17		
18	COMMISSION STAFF	
19	ERIC FELLER Senior Commission Counsel	
20	HEATHER A. HALSEY	
21	Executive Director	
22	KERRY ORTMAN Program Analyst	
23	HEIDI PALCHIK	
24	Assistant Executive Director	
25	CAMILLE N. SHELTON Chief Legal Counsel	
رد	CHICK DOMESET	2

1	APPEARANCES CONTINUED
2	
3	PUBLIC PARTICIPANTS
4	ANNETTE CHINN City of San Marcos, Claimant
5	
6	LISA KUROKAWA State Controller's Office
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1			ERRATA SHEET
2			
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5	19_	20	Sara <u>h</u> Olsen
6	20	9	Sara <u>h</u> Olsen
7	_20	_16_	Sara <u>h</u> Olsen
8	20	_17	Sarah Olsen
9	22	_22	Sara <u>h</u> Olsen
10	29	_17_	calls for assistance, with a
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FRIDAY.	JANUARY	22.	2021	10:01	ΔM
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CHAIRPERSON MILLER: Good morning, everyone. The meeting of the Commission on State Mandates will come to order. Welcome, and thank you to everyone for participating via Zoom.

Please note, in response to COVID-19 and its impact on public meetings under the Bagley-Keene Open Meeting Act, Governor Newsom's Executive Order N-2920 suspends, on an emergency basis, pursuant to Government Code section 8571, certain requirements for public meetings.

Accordingly, requiring the physical presence of board members at public meetings and providing a physical space for members of the public to observe and participate have been suspended until further notice, so long as the agency makes it possible for members of the public to observe and address the meeting remotely; for example, via web or audio conferencing, such as we are doing on Zoom.

The Commission is committed to ensuring that our public meetings are accessible to the public and that the public has the opportunity to observe the meeting and participate by providing written and verbal comment on any Commission matters.

During this extraordinary time and as we explore

new ways of doing business with new technologies, we ask that you remain patient with us, as you have. Thank you.

Please note that the materials for today's meeting, including the notice, agenda, witness list, are all available on the Commission's website www.csm.ca.gov under the "Hearings" tab.

It is with deep, deep, deep sadness that we announce the passing of our Commission member, Mark Hariri, designee of the State Treasurer since 2015.

Member Hariri, a committed, thoughtful, kind, considerate, amazing man will truly be missed. And we certainly appreciate and acknowledge his commitment to public service, his commitment to really making our state a better place. We send our condolences to his family. Donations can be made to the SPCA, and we can certainly provide his family's information if anyone would like to send condolences to them.

So deep, deep sympathies to his family, and, truly, his memory and his legacy of service will be a blessing for all of us.

And we also do welcome our member Spencer Walker from the Treasurer's Office. But Mr. Walker is the general counsel of the State Treasurer's Office. I have had the pleasure of working with him for over a year

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1
         He will be the designee of the State Treasurer.
    now.
 2
         So thank you for joining us, Mr. Walker, and I know
 3
    that you join us in your sympathies for Mr. Hariri.
         But we'll call the roll and I'd love if any board
4
5
    members just want to, maybe, say anything about
    Mr. Hariri. We could even take a moment, if that's
6
7
    okay, Ms. Halsey, to do that at this time.
8
         MS. HALSEY: Absolutely.
9
         Do you want me to call the roll first?
10
         CHAIRPERSON MILLER: Why don't we call the roll
11
    just to establish a quorum, please. Thank you.
12
         MS. HALSEY:
                      Sure.
13
         Mr. Adams.
14
         MEMBER ADAMS: Here.
15
         MS. HALSEY: Ms. Lee.
16
         MEMBER LEE:
                      Here.
17
         MS. HALSEY: Ms. Olsen.
18
         MEMBER OLSEN: Here.
19
         MS. HALSEY: Ms. Miller.
20
         CHAIRPERSON MILLER: Here.
21
         MS. HALSEY: Mr. Walker.
22
         MEMBER WALKER:
                         Here.
23
         MS. HALSEY: Ms. Wong-Hernandez.
24
         MEMBER WONG-HERNANDEZ: Here.
25
         CHAIRPERSON MILLER: Great.
                                      Thank you.
                                                  We have a
                                                             10
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quorum.

So before we continue, if anyone would like to add some words for Mr. Hariri, we would love to do that at this time. And I have written a note to his family. Thank you, Mr. Adams, for that information and happy to write a little bit more. I will take notes right now and just let folks know what you have said about him, so we can share that with his family.

MEMBER WONG-HERNANDEZ: I would like to, Madam Chair.

I just wanted to say how much I enjoyed working with Mr. Hariri on the Commission. And when I was a new chair in 2018, he just was so kind and patient. And he even had to chair what I understand to be a difficult meeting, at the last minute. And he just had good a sense of humor about it and the work that we do, while, at the same time, being so committed to the public trust that we ensure and work toward every day. And I really enjoyed him and I was so saddened and so shocked to hear. I had no idea.

And so please do extend -- and I will reach out to figure out his family's contact information myself. But just wanted the record to, I guess, echo the other sentiments, because he will truly be missed.

CHAIRPERSON MILLER: Yeah. Completely agree.

1 Thank you, Ms. Wong-Hernandez. 2 Anyone else want to say a couple words? 3 MEMBER LEE: I would like to say a few things. I was also very deeply saddened and completely 4 5 shocked to hear the news about Mr. Hariri. After the meetings, on occasion, we would walk out 6 7 of the building together, and our offices were actually across the street from each other, so we were able to 9 share a few moments before jumping back into our 10 workdays. 11 So I would also like to just offer condolences and 12 sympathies to his family. He will be deeply missed. 13 CHAIRPERSON MILLER: Thank you, Ms. Lee. 14 Anybody else? 15 (No response) 16 CHAIRPERSON MILLER: Thank you for this. We will 17 certainly share it with his family. 18 And really, really, again, just appreciate his 19 service, and, as always, the work of the Commission 20 staff to make sure that we honor each member and really 21 make their valuable input known. So certainly a sad day, but I appreciate those 22 23 really kind words. Thank you. 24 Ms. Halsey, do you want to present the first 25 portion of the staff report, please.

1 MS. HALSEY: Yes. 2 At the January 24th, 2020, meeting, the Commission 3 on State Mandates elected Keely Bosler, Director of Finance, as the chairperson of the Commission; and Fiona 4 5 Ma, State Treasurer, as the vice chairperson. Commission members, as defined by Government Code 6 7 section 17525 are eligible to be officers. Commission's regulations do not describe an election 8 9 procedure. However, the regulations specify that Roberts Rules of Order are the Commission's default 10 11 rules. Under Robert's Rules, there are two ways to hold 12 an election: First, nominations may be made and a vote 13 taken, and a nomination does not require a second; or, 14 alternatively, a motion may be made to elect a member --15 a member chairperson or vice chairperson, and if a 16 motion is made, the motion requires a second. 17 Staff recommends that the current chairperson 18 conduct the elections of the chairperson and the vice 19 chairperson. 20 CHAIRPERSON MILLER: Great. Thank you, Ms. Halsey. 21 Any questions on the process before we ask for 22 nominations for the chairperson? 23

(No response)

24

25

CHAIRPERSON MILLER: No? Great.

Is there -- are there nominations for chairperson

13

1	or a motion for election of a new chairperson?
2	Ms. Wong-Hernandez?
3	MEMBER WONG-HERNANDEZ: I nominate Ms. Miller to
4	continue as chairperson.
5	Do we need a nomination for continuing?
6	MS. HALSEY: So it would be a nomination of Keely
7	Bosler.
8	MEMBER WONG-HERNANDEZ: Right. Of course. I'm
9	sorry.
10	MS. HALSEY: Yes. I'm sorry. I should have said
11	that at the outset. Yes, every year, these positions
12	are appointed or elected by the Commission at the first
13	meeting every year, so that's what we're doing now.
14	MEMBER WONG-HERNANDEZ: Then I nominate Ms. Keely
15	Bosler to continue as chair.
16	MEMBER ADAMS: Madam Chair, I would second that
17	motion.
18	CHAIRPERSON MILLER: Thank you.
19	We appreciate that, and I hope that we can keep
20	Mr. Hariri's legacy as well as this Commission's.
21	Okay. So then this is a little bit awkward, but
22	Keely Bosler has been nominated for chairperson.
23	Are there any other nominations?
24	(No response)
25	CHAIRPERSON MILLER: Seeing none, without
	14

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1
    objection, the nominations are closed.
 2
         Any objections to closing the nominations?
 3
         (No response)
         CHAIRPERSON MILLER: No? Okay.
 4
 5
         So all those in favor of electing the Director of
    Finance Keely Bosler as chairperson, please indicate by
6
7
    saying aye.
8
         (Ayes)
9
         CHAIRPERSON MILLER: Great.
10
         And all those opposed?
11
         (No response)
12
         CHAIRPERSON MILLER: Seeing none, Keely Bosler will
13
    be elected as chairperson. Thank you very much for
14
    trusting the Department of Finance with that.
15
         Are there -- I would like to -- if I may,
16
    Ms. Halsey, I would like to make a nomination for the
17
    vice chair.
18
         Is that appropriate?
19
         MS. HALSEY: Absolutely.
20
         CHAIRPERSON MILLER: So, traditionally, I would
21
    like to nominate the Controller for the vice chair.
22
    Commission is generally switched between the Controller
23
    and then the Treasurer, and as the Treasurer served last
24
    year, I would like to nominate the Controller this year.
25
         Is there a second for that motion?
                                                              15
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1	MEMBER OLSEN: I second the motion.
2	CHAIRPERSON MILLER: Great. Thank you, Ms. Olsen.
3	Are there any other no. So Jacqueline or,
4	excuse me, the State Controller Betty T. Yee has been
5	nominated for vice chairperson.
6	Are there any nominations other nominations?
7	(No response)
8	CHAIRPERSON MILLER: Seeing none, without
9	objection, the nominations are closed. All those in
10	favor of electing the State Controller Betty T. Yee as
11	vice chairperson, please indicate by saying "aye."
12	(Ayes)
13	CHAIRPERSON MILLER: Any opposed?
14	(No response)
15	CHAIRPERSON MILLER: Great. Thank you.
16	State Controller Betty Yee has been elected vice
17	chairperson.
18	And now Ms. Halsey will present the second portion
19	of the staff report, please.
20	MS. HALSEY: This is for subcommittee appointments.
21	Due to the departure of Member Ramirez, a position
22	on the Legislation Subcommittee and a position on the
23	Litigation Subcommittee of the Commission are currently
24	vacant.
25	In addition, Member Wong-Hernandez now serves as

So it is unclear whether she wishes and the Commission wishes for her to remain in her current capacities or if she wants to move to others.

So this is also an opportunity for all of the members who are interested to nominate themselves, if they like, for any of the subcommittees and also switch or discontinue roles if they like.

So this is a pretty informal process and the members may handle it how they like. Similarly, to the election of the officers, nominations may be made and a vote taken, and people may nominate themselves in this case, or a motion may be made to elect a member, and a motion requires a second.

Generally, two members may serve on a subcommittee and meet together without violating Bagley-Keene. We often do have also an alternate appointee, who does not meet with the main members, but who can sub in for one of those main members if that member is not available.

So with that, we can start with the first subcommittee which is the Personnel Subcommittee. As of 2020, Jacqueline Wong-Hernandez and Sara Olsen were the members of that committee.

CHAIRPERSON MILLER: Great. Thank you very much.

MEMBER WONG-HERNANDEZ: I -- so I became a member of the Personnel Subcommittee when I was chair, representing the Department of Finance. And I think it's really appropriate that the Department of Finance, and, specifically, the chair of this Commission, be on the Personnel Subcommittee.

2.

So if it -- unless you object, I would like to withdraw from that subcommittee and to nominate the chair on that Personnel Subcommittee. I don't mean to volunteer you for more things.

CHAIRPERSON MILLER: No. I think -- great. I think that does make sense.

And would everyone like just really brief descriptions of what each subcommittee does? They don't necessarily meet all the time. Each of them meet kind of on an as-needed basis. So just so you know, that most of our work is done here, as a full committee, and the subcommittee, which can be no more than two people. They each meet to deal with specific instances. So, hopefully, Ms. Halsey will not be going anywhere for a very, very, very long time.

But, for example, the Personnel Subcommittee would be the subcommittee that finds and seeks an executive director, for example, or deals with another personnel matter.

1	So that's the so just, hopefully, Ms. Olsen, if
2	you are willing to stay, that would be great. If
3	everyone if anyone else is interested. Yeah.
4	So that so each subcommittee has a little bit of
5	a different flavor and it just they are there to
6	support the Commission should something arise, not
7	necessarily to meet regularly, in any way.
8	Of course, if anyone was interested in a different
9	format, we could discuss that, but that seems to have
10	worked well up until now.
11	MS. HALSEY: And I also just wanted to mention that
12	all of the all of the subcommittees are advisory to
13	the Commission, so they don't take Commission actions
14	without bringing it first to the Commission, but they
15	often can vet issues and bring them to the Commission
16	with recommendations, if needed.
17	CHAIRPERSON MILLER: Great. Thank you for that
18	clarification.
19	So without objection, I am going to say that the
20	Director of Finance and her designee and Sara Olsen have
21	been nominated for appointment to the Personnel
22	Subcommittee.
23	Are there any other nominations?
24	(No response)
25	CHAIRPERSON MILLER: Seeing none, without

1 objection, nominations are closed. 2 All those in favor of electing the Director of 3 Finance and Ms. Olsen to the Personnel Subcommittee, 4 please indicate by saying "aye." 5 (Ayes) 6 CHAIRPERSON MILLER: Are there any opposed? 7 (No response) 8 CHAIRPERSON MILLER: Great. Then Keely Bosler, the 9 Director of Finance, and Sara Olsen have been appointed 10 to the Personnel Subcommittee. 11 Now we will go to the next subcommittee. And, 12 again, there's three. The next is the Legislation 13 Subcommittee. 14 And Ms. Halsey? 15 MS. HALSEY: So in 2020, the members were Carmen 16 Ramirez, Lee Olsen, and Sara Olsen was -- I mean, sorry. 17 Lee Adams. And Sara Olsen was the alternate for that 18 committee. And now Carmen has gone. 19 This committee meets on legislation affecting the 20 Commission. A few years ago, a number of bills were 21 introduced affecting Commission processes. None of them 22 actually progressed, and so this committee didn't 23 actually end up meeting on it, but that is the main 24 purpose of the committee. 25 CHAIRPERSON MILLER: Great. Thank you very much.

1	Are any of our Commission members interested in
2	serving on the Legislation Subcommittee?
3	MEMBER ADAMS: Madam Chair, I'm willing to continue
4	unless others would like to do it, but I'm certainly
5	willing to continue.
6	CHAIRPERSON MILLER: Great. Thank you.
7	MEMBER ADAMS: It's been an exhausting effort, but
8	I'm willing to continue.
9	CHAIRPERSON MILLER: I appreciate that. Thank you
10	very much.
11	Anyone else interested on being on the Legislation
12	Subcommittee?
13	MEMBER OLSEN: I'm willing to continue as
14	alternate. I have no problem with that.
15	CHAIRPERSON MILLER: Great. Thank you.
16	Ms. Wong-Hernandez, did you want to take the
17	Legislation Subcommittee?
18	MEMBER WONG-HERNANDEZ: Sure. I'm happy to.
19	CHAIRPERSON MILLER: Unless, Ms. Lee or Mr. Walker,
20	you are interested. There's one more, the Litigation.
21	So I'm actually hoping, Mr. Walker, you will serve on
22	that one because it's generally for we appreciate
23	having attorneys on that subcommittee.
24	Great. Then I think I will go ahead and nominate
25	Jacqueline Wong-Hernandez, the designee of the State

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Controller's Office, Mr. Adams, and Ms. Olsen as the
1
 2
    alternate for appointment to the Legislation
 3
    Subcommittee.
         Are there any other nominations?
 4
 5
         (No response)
         CHAIRPERSON MILLER: No? Without objection, the
6
7
    nominations are closed.
         All those in favor of nominating the State
8
9
    Controller, Mr. Adams, and Ms. Olsen as the alternate,
10
    please indicate by saying "aye."
11
         (Ayes)
12
         CHAIRPERSON MILLER: Any opposed?
13
         (No response)
14
         CHAIRPERSON MILLER: Great.
15
    Ms. Wong-Hernandez, Mr. Adams, and Ms. Olsen as an
16
    alternate have been appointed to the Legislation
17
    Subcommittee.
18
         Okay. Now, our final committee, the Litigation
19
    Subcommittee.
20
         MS. HALSEY: And the Litigation Subcommittee in
21
    2020: Carmen Ramirez; Jeannie Lee served as the main
22
    members; and then Sara Olsen, our public member, served
23
    as the alternate.
24
         CHAIRPERSON MILLER: Great.
25
         So we are seeking nominations, then, for the
                                                              22
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1	Litigation Subcommittee, please.
2	MEMBER OLSEN: Madam Chair, I would actually like
3	to remove myself as alternate. I have no legal
4	background, so I think there are others on the committee
5	who are better able to do this one.
6	CHAIRPERSON MILLER: Great. Thank you for that.
7	MEMBER OLSEN: Yep.
8	CHAIRPERSON MILLER: Ms. Lee and Mr. Walker, is
9	this a subcommittee you would be willing to serve on?
10	MEMBER LEE: Yes.
11	MEMBER WALKER: Madam Chairperson?
12	CHAIRPERSON MILLER: Yes, please.
13	MEMBER WALKER: Can someone provide me some
14	background on what exactly this subcommittee does and
15	how much time is needed?
16	CHAIRPERSON MILLER: Yes. Of course.
17	Ms. Shelton, I don't know if you would be willing
18	to use some of the examples you did previously, please.
19	Thank you.
20	MS. SHELTON: Yes. Thank you.
21	Actually, the Litigation Subcommittee has not had
22	to meet for a really long time. It is advisory only,
23	and the only time that we've had to meet with the
24	Litigation Subcommittee if something comes up in an
25	emergency fashion, in between Commission hearings.

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Because of the basis of our litigation, which is all by
1
 2
    petition for writ of mandate, there's very rarely an
 3
    emergency, so it is very rare.
         The other instance is, at the Commission's will,
 4
    sometimes the Commission wants the Litigation
5
    Subcommittee to read our briefs, primarily if we are
6
7
    briefing before the California Supreme Court. Again,
8
    that's up to the Commission as a whole if they want to
9
    use the Litigation Subcommittee that way.
10
         MEMBER WALKER: Thank you for that Ms. Shelton.
11
         I nominate myself to serve on that subcommittee.
12
         CHAIRPERSON MILLER: Great. Thank you, Mr. Walker.
13
         And Ms. Lee, may I nominate you?
14
         MEMBER LEE: Yes. I think it's appropriate for
    Director Gordon to continue -- or, I guess, is it
15
16
    officially me, or do you --
17
         CHAIRPERSON MILLER: I think it is Director Gordon.
18
    You are right. Thank you.
19
         MEMBER LEE:
                      Okay.
20
         CHAIRPERSON MILLER: Great.
21
         And then, Ms. Wong-Hernandez, would you want to
    serve as the alternate on that committee?
22
23
         MEMBER WONG-HERNANDEZ: Sure. I'm happy to.
24
         CHAIRPERSON MILLER: Great. Thank you very much.
         Then I -- then we'll nominate -- the Commission's
25
                                                             24
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1
    nominated the State Treasurer, with Mr. Walker as the
 2.
    designee; and Director Gordon, with Ms. Lee as the
 3
    designee; and the State Controller, with
4
    Ms. Wong-Hernandez as the designee, as the alternate.
 5
         Are there any other nominations?
6
         (No response)
7
         CHAIRPERSON MILLER: Nope? Without objection,
    then, the nominations are closed.
8
         All those in favor of nominating the State
9
10
    Controller, Director Gordon, and the -- excuse me, the
11
    State Treasurer, Director Gordon, and the State
12
    Controller as the alternate for the Litigation
13
    Subcommittee, please indicate by saying "aye."
14
         (Ayes)
15
         CHAIRPERSON MILLER: Any objections?
16
         (No response)
17
         CHAIRPERSON MILLER: Great.
                                      Then our Litigation
18
    Subcommittee nominations are completed.
19
         Thank you very much.
20
         We will now move on to Item Number 2. And are
21
    there any objections or corrections of the December 4th,
22
    2020, minutes?
23
         (No response)
24
         CHAIRPERSON MILLER: Seeing none, is there a motion
25
    and a second, then, to adopt the minutes, please?
                                                              25
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1
         MEMBER ADAMS: Madam Chair, I move the minutes.
 2
         MEMBER OLSEN: Second that.
 3
         CHAIRPERSON MILLER: Moved by Mr. Adams. Seconded
4
    by Ms. Olsen.
5
         All those in favor of adopting the minutes, please
6
    signify by saying "aye."
7
         (Ayes)
8
         CHAIRPERSON MILLER: Any opposed?
9
         MEMBER WALKER: Madam Chairperson --
10
         CHAIRPERSON MILLER: Yes, please.
11
         MEMBER WALKER: -- I abstain.
12
         CHAIRPERSON MILLER: You are abstaining. Great.
13
         MEMBER WALKER: I abstain.
14
         CHAIRPERSON MILLER: No one is opposed. And
15
    Mr. Walker is abstaining.
16
         Any other abstentions?
17
         (No response)
18
         CHAIRPERSON MILLER: Seeing none, we will now move
19
    to public comment. The minutes are adopted and we will
20
    move to public comment.
21
         MS. HALSEY: And now we will take up public comment
22
    for matters not on the agenda. Please note that the
23
    Commission cannot take action on items not on the
24
    agenda. However, it can schedule issues raised by the
25
    public for consideration at future meetings.
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1
         CHAIRPERSON MILLER: Thank you.
 2
         Is there any public comment? Ms. Palchik, do you
 3
    see anyone waiting to speak?
         MS. PALCHIK: I see none, Madam Chair.
 4
 5
         CHAIRPERSON MILLER: Great. Thank you very much.
6
         Hearing no public comment, we'll move to the next
7
    item.
8
         Ms. Halsey.
         MS. HALSEY: The next item is the consent calendar.
9
10
    Item 6, 7, and 8 are proposed for consent.
11
         CHAIRPERSON MILLER: Thank you.
12
         Are there any objections or corrections to --
13
    excuse me. Just any objections to the proposed consent
    calendar?
14
15
         (No response)
16
         CHAIRPERSON MILLER: Ms. Olsen, are you just
    raising your hand or is that a --
17
18
         MEMBER OLSEN: No.
19
         CHAIRPERSON MILLER: Great. Thank you for that.
20
    No worries. Thank you.
21
         May we have a motion and a second, then, to adopt
22
    the consent calendar?
23
         MEMBER OLSEN: So moved.
24
         CHAIRPERSON MILLER: Thank you.
25
         MEMBER WALKER: Second.
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27

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1
         CHAIRPERSON MILLER: Thank you, Ms. Olsen.
 2
    Seconded by -- was that Mr. Walker?
 3
         MEMBER WALKER: Yes.
         CHAIRPERSON MILLER: Thank you very much.
 4
 5
         The motion to adopt the proposed consent calendar
6
    has been moved and seconded.
7
         All those in favor, please signify by saying "aye."
8
         (Ayes)
9
         CHAIRPERSON MILLER: All those opposed, signify by
10
    saying "no."
11
         (No response)
12
         CHAIRPERSON MILLER: Any abstentions?
13
         (No response)
14
         CHAIRPERSON MILLER: Great. The motion to adopt
15
    the consent calendar is carried.
16
         We will now move to Article 7 portion of the
17
    hearing.
18
         MS. HALSEY: Now will the parties and witnesses for
19
    Item 4 please turn on your video, unmute your
20
    microphones, and please rise.
21
         (Parties/witnesses stood to be sworn or
22
         affirmed.)
23
         MS. HALSEY: Thank you. Be seated.
24
         Item 3 is reserved for appeals of executive
25
    director decisions, and there are no appeals to consider
                                                              28
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for this hearing.

Next is Item 4. Senior Commission Counsel Eric Feller will please turn on his video and unmute his microphone and present a proposed decision on an incorrect reduction claim on Crime Statistics Reports for the Department of Justice.

At this time we invite the parties and witnesses to turn on their videos and unmute their microphones.

MR. FELLER: Good morning.

This IRC challenges the State Controller's reduction to reimbursement claims filed by the City of San Marcos under the Crime Statistics Reports for the Department of Justice Program, for fiscal years 2001/2 through 2011/2012.

Parameters and guidelines authorize reimbursement for local law enforcement agencies to support all domestic violence-related calls for assistance, with a written incident report, and to review and edit the report.

Claimant contracts for law enforcement services with the San Diego Sheriff's Office. Claimant calculated the cost to perform the reimbursable activity by multiplying the number of domestic violence calls for assistance by the estimated time to write the incident report by the sheriff's hourly rates.

1	MS. HALSEY: Ms. Chinn, you are muted.
2	CHAIRPERSON MILLER: Ms. Chinn.
3	MS. CHINN: Annette Chinn, client representative
4	for City of San Marcos.
5	CHAIRPERSON MILLER: Great. Thank you very much.
6	Ms. Kurokawa for the State Controller. If you
7	could
8	MS. KUROKAWA: Yeah. My name is Lisa Kurokawa.
9	I'm the bureau chief of the Compliance Audits Bureau at
10	the State Controller's Office.
11	CHAIRPERSON MILLER: Great. Thank you very much.
12	Would you like to offer your comments at this time,
13	please.
14	MS. KUROKAWA: Sure. The State Controller's Office
15	agrees with the Commission staff's proposed decision.
16	CHAIRPERSON MILLER: Great. Thank you very much
17	for that, Ms. Kurokawa.
18	Ms. Chinn, would you like to make any comments on
19	this now or and at this time, it would be appropriate
20	for other public comment as well.
21	MS. CHINN: Yes. I have a written statement to
22	read.
23	CHAIRPERSON MILLER: Please.
24	MS. CHINN: Okay. Anyone who has ever hired a
25	contractor, be it a plumber or an attorney, realizes
	31

that the high rates that they are being charged includes overhead and not just the salaries and benefits of that employee performing their service. In that overhead, the contractor is billing for their support staff, such as receptionists, clerks, as well as administrative staff, such as senior managers and other supervisors.

The same is true for contract law enforcement services. In my over close to 30 years of experience preparing claims for state reimbursement for local agencies, about 30 percent of which contract for law enforcement services, the contracts are typically structured so that a City is billed a full, fully loaded contract amount, which includes departmental overhead.

There is really no difference in any other type of contract services. Everyone knows that the contract rate includes overhead and other positions in that rate.

In the case of San Diego Sheriff's Office, in their hourly rates, for their patrol unit, they included a portion of the sergeant positions, which they deemed to be an overhead cost.

However, in this audit, the State Controller's Office circumvented the contract and went directly to the contractor, the County Sheriff's Office, and asked them for information regarding how much they paid for a deputy, and then reduced our claims to reflect that

rate.

Therefore, instead of the City obtaining reimbursement for their full, actual rate that they were billed contractually for a patrol unit performing the mandated activities, they were allowed only the stripped down rate that the County paid the employee.

While the State Controller did try to make some adjustments and add some overhead based on averages computed for more recent years, those rates were not met, based on actual contract amounts.

In addition, the overhead rates did not include sergeant staff. They only allowed one of eight sergeant positions in the computation of their later overhead rates.

Neither you nor I could do that with any bill from your plumber or for your attorney. You couldn't ask them to just strip down their rate and pay -- you just want to pay the actual salary of that plumber.

Commission staff supports the State Controller approach. In their analysis, they state, on page 21 of the proposed decision, that the claimant included the cost of various classifications in overhead so the hourly rates do not comply with parameters and guidelines.

However, if you read the parameters and guidelines,

there is nothing in them or in the claiming instructions that allows for this State Controller approach.

On page 506 of the indirect reduction claim, in the claiming instructions under "Contract Services," it states that the -- the necessary information is to report the name of the contractor and services being performed. And if the contractor bills for time and materials, report the number of hours spent on the activity and all costs charged.

So that's exactly what we did. We extracted the billing rate that the contractor charged the City of San Marcos, and we determined the number of hours, which was approved by the State Controller, and that's how we derived the cost. So we were in full compliance of parameters and guidelines.

There is nothing in the instructions that state that when you have a contract, you are supposed to go directly to the vendor and ask to extract out salaries and benefits for just that specific person. By nature, contracts are commingled with various other overhead and positions, so that's just completely normal.

Further, the state auditor stated that they were unable to compute actual overhead rates for the years in question for those first 2001 to 2006/2007. So our question is that if the State Controller's Office was

unable to compute overhead rates, how, then, are local agencies supposed to do so in that same circumstance?

So, in summary, the vendor believed the sergeant position was necessary overhead, and they included it in their charge to the City. Then the State Controller took out the sergeant positions from the rate and all other overhead to compute their costs.

The California Constitution and state guidelines require reimbursement of actual costs incurred for the performance of mandated programs, and these reductions were incorrect and in violation of state law.

I have prepared these claims for other agencies that also contract for sheriff services, and I can tell you that their total hourly billing rates are all very similar. So if you look at, like, the total cost on an hourly basis, they are very comparable. There is no determination by the State Controller's Office that there were excessively high rates being charged in this claim.

So we ask that the Commission correct this reduction that do not comply with the instructions nor the spirit of the law. By supporting the State Controller audit methodology, the message is that claims for contract services are not being prepared correctly, and if this is the case, then local agencies should be

given clear instructions on how exactly to claim for contract costs.

Since this is a new methodology that doesn't address how and when local agencies are supposed to duplicate the State Controller approach, we would request that instructions explain how and when these methods should be employed.

Further, if the Commission determines that this deconstructed methodology of contract rates is allowable, then it also should be allowable for local agencies, in turn, to employ the same methods to compute their claims.

Currently, there are many claims that local agencies are not filing for, specifically because we've been abiding to the structure of the contracts. If, however, the Commission finds that this is an allowable approach, then I will, with my clients, employ the same approach to seek reimbursement. So claims that we have not pursued in the past, because the costs were not transparent in the contract, can also be dissected in a similar manner. For example, we can also ask for the counties to provide salaries and benefits for administrative and support positions, such as sergeants, lieutenants, captains, work on internal affairs cases, and are now not being submitted for those costs. So

this -- if this deconstruction methodology is found acceptable, then it should also be acceptable for local agencies to employ the same method in computing their claims.

So I just want to note that, in the future, if we come back to this point and we have another incorrect reduction claim because the State Controller's disagrees with our deconstruction of contract rates, then I will, you know, bring this up to the Commission and point out that, you know, the ruling was made that this is a fair and legitimate approach, so it should also be applicable for local agencies to use as well.

Our second issue with this incorrect reduction claim involves the inconsistent treatment of sergeant positions in the overhead rate. The sergeant position is a first line supervisor of the patrol officer classification of employees. The job and responsibilities of these positions is uniform, not only within San Diego County, but statewide.

I prepared thousands of claims and overhead rates and gone through dozens of audits, and, in all cases, the sergeant classification has been deemed to be more than 50 percent administrative or supervisory in nature and allowable in the incorrect -- or in the ICRP or overhead rate.

In this audit, however, all but one sergeant was cut out of our ICRP rates. We had job descriptions, command staff declarations. We can show that, in other audits, this classification has always been found to be partially allowable in the overhead rates. However, in this case, the State Controller's Office did not treat the sergeant positions consistently. By allowing only one out of eight, we argued that they all perform the same duties, and it would have been impossible for only one sergeant to supervise 32 field deputies to work 24 hours a day.

The City may purchase, through their contracts, positions like captains, lieutenants, that will serve as a police chief. However, even though they purchase those costs and -- directly in their contract, it doesn't mean that those positions are not supervisory or necessary overhead that would be allowable in the computation of the ICRP rate.

Audit and guide -- guide -- audit guidelines and principles emphasize the necessity of treating like costs consistently. There are clear guidelines on how a cost is found to be a direct cost. If the cost benefits the function of the department and the costs of the program, then it is an allowable overhead cost. And it is clear that, as a first line supervisory position,

that a portion of all sergeants should have been allowed in the computation of the overhead rates.

Disallowance of all but one position erroneously reduces the City's claim for state reimbursement. The SCO decision to exclude all but one sergeant ignores the evidence and shows that they lacked a clear and reasonable basis for their findings.

I have worked as a cost consultant for many years now and prepared thousands of ICRPs and claims and have gone through many audits. And, again, in almost all cases, usually 50 to 65 percent of a sergeant position has been deemed to be administrative and eligible for inclusion in the overhead rates. So why now would that same rule not apply in our case? The San Diego sheriff and the San Marcos Police Department function in exactly the same way as any other law enforcement agency in the state. There's no reason why some portion of all the sergeant positions should not have been included in the overhead rate.

The final issue that we had in this audit was what exactly constitutes a contemporaneous source document? Commission staff agreed that it's not reasonable to request the level of documentation for those early fiscal years. However, they still supported the State Controller's use of average numbers over actual,

contemporaneously, and published numbers that we provided through our claim.

Given the records retention rules, local agencies have legal requirements on how long a law enforcement agency can keep crime reports, and the practical barriers of just technology over that length of time, we'll always have this issue of providing the level of documentation that's being asked for by the State Controller's Office.

Currently, I'm asking all of my clients to provide me with not just a number, to substantiate the number of cases for the claim, but also a report that shows date, case number. But this, too, would probably not be helpful in an audit because, in a number of years, those physical crime reports will again not be accessible or available for State Controller review.

Since this is not practical, there needs to be some fair resolution to this issue, and I believe that it should err in favor of local agencies and not in favor of the State, because the State controls their timing of when they conduct the audits. And the longer they wait, the longer these records can disappear, and it just makes it more difficult for local agencies to support their costs.

Commission staff notes that this body is the only

1 recourse available for local agencies to file their 2. complaints and seek remedy for erroneous State 3 Controller audit findings. As such, the responsibility of this agency to hear and rectify these issues is 4 5 critical to the fair adjudication of issues that arise. Commission staff recommends deferring to the 6 7 expertise of the State Controller's office. However, when there are inconsistencies, as we have noted, we 9 believe that it would be appropriate and would request 10 that this body consult with an independent auditor to 11 obtain a second opinion to enact a more fair and just 12 decision. 13 Local agencies rely on this body to deliver fair 14 rulings and to ensure that the State constitutional 15 obligation to reimburse local agencies for their full, 16 actual costs incurred to implement these state mandates 17 be protected and ensured. 18 I thank you for your time and consideration. 19 CHAIRPERSON MILLER: Thank you very much, 20 Ms. Chinn. 21 Mr. Feller or Ms. Shelton, do you want to respond 22 to anything? Or are there any questions from the 23 Commission? 24 I will defer audit questions to MR. FELLER: 25 Ms. Kurokawa.

But as far as the Commission's role here, with the
exception of the calculated hourly rates, which the
parameters and guidelines say have to be based on the
reimbursable activities, the Controller's finding that
multiple classifications were commingled meaning that
certain sheriff's personnel that were included in those
rates did not perform the reimbursement activities
the Commission found, as a question of law, that that
violated the parameters and guidelines because only the
portion of personnel who are actually performing the
activities are reimbursable.

With regards to the other findings, the

Commission's role is limited to determine whether the

Controller adequately considered the claimant's

documentation and all relevant factors and made a

rational connection between those factors and the

adjustments that it made.

The Commission's role is not to reweigh the evidence. And so based on that standard, the Commission found that the Controller's actions were not arbitrary, capricious, or entirely lacking in evidentiary support. That is the Commission's finding, and its role is limited to that.

CHAIRPERSON MILLER: Great. Thank you.

MR. FELLER: That's all I have on it.

1	CHAIRPERSON MILLER: Thank you, Mr. Feller.
2	I think the point you are making, that the
3	Commission's role is limited, and that new evidence
4	would have to be newly considered, are really important
5	factors here.
6	Ms. Kurokawa or Ms. Shelton, do you want to add
7	anything to that?
8	MS. SHELTON: Just on that point.
9	So that the Commission does not have the
LO	authority to hire an independent auditor for auditing
L1	decisions of the Controller. We have no authority under
L2	the law to do that. So it is a very limited standard of
L3	review for the Controller's audit decisions.
L4	MS. CHINN: So perhaps someone can explain
L5	CHAIRPERSON MILLER: Could you go through the
L6	Chair, Ms. Chinn.
L7	And I'm going to before we do that, any other
L8	questions from the Commission or any other public
L9	comment at this time? And then we'll go to you,
20	Ms. Chinn.
21	Yes, Mr. Adams.
22	MEMBER ADAMS: Thank you, Chairperson.
23	Ms. Chinn, you mentioned comparing this to, you
24	know, electricians or plumbers. Other than medical
25	doctors, is there any industry that the indirect rate

would be somewhere at a 80, 90 percent, versus where it's been pulled down to about 45 to 50 percent? An indirect rate that's almost double the direct cost seems pretty extensive to me.

MS. CHINN: I would point to attorney billings, that their overhead rates are probably equally, if not even higher, than law enforcement rates. So, you know, I have never seen the State Controller go and request, like, for an attorney billing for one of the mandates, like, for the PERB costs to say, oh, we're not going to pay you for your contractual hourly rate for the attorney, but we're going to ask that firm to tell us what exactly they pay that senior attorney or that junior attorney, and then just reimburse you for those rates. I have never seen that done before in any other scenario.

So, you know, again, there are high rates out there. And, you know, if you compare those rates to other law enforcement claimed rates, those are, you know, standard 80 -- you know, 70, 80 percent rates are typically what you see for law enforcement ICRP claims. It's just a very cost-intensive line of work.

MEMBER ADAMS: I thank you for that.

I had 28 years in local law enforcement, and I would just say that these seem pretty high rates to me,

1 but that's just my experience. 2 Thank you. 3 CHAIRPERSON MILLER: Thank you, Mr. Adams. 4 Ms. Wong-Hernandez. MEMBER WONG-HERNANDEZ: Yeah. 5 That also seems like 6 a very different scenario, because what -- my 7 understanding -- and, Mr. Feller, correct me if I'm -if I'm wrong -- my understanding is, we're saying that 9 those rates, the overhead rates, would make sense if you 10 are talking about a totality of law enforcement 11 services. 12 We're talking about what's an indirect rate that 13 is -- that is related specifically to the mandated 14 activities. So I think it's very different from, sort 15 of, an attorney situation. 16 Because they are not saying that those rates are 17 necessarily unreasonable -- although I have no 18 experience and trust Mr. Adams. But that they are 19 necessarily unreasonable when you are talking about 20 whatever the indirect rate is for providing all of your 21 police services. And so that, to me, is an important distinction. 22 23 MS. CHINN: You know, I just want to point out that we really have no dispute on the overhead rate 24 25 computation, other than the inclusion of those sergeant

positions.

So everything else in the computation of those rates, we agree to, again, with the exception of the sergeants. You know, we still believe that all the sergeants are performing the same job classification. They are doing the same function, primarily -- I mean, there could be little differences between individuals. But on average, you know, 50 to 65 percent of the sergeant position has always been considered to be an appropriate overhead cost. You know what I'm saying?

This is based on my 30 years of experience and also with other state audits, that it's always been an allowable cost. But in this case, we got reduced, you know, from eight sergeants down to one position.

So that's -- that's our only dispute in the overhead rates at all. So, you know, if that was corrected, we would be in agreement with everything -- with everything else.

CHAIRPERSON MILLER: Any other questions from the board?

(No response)

CHAIRPERSON MILLER: Ms. Kurokawa, do you want an opportunity to respond to anything before we go to Ms. Chinn's last question?

MS. KUROKAWA: No.

MS. CHINN: Well, I mean, I think that it's telling that there is no -- there is no logical answer that, you know, we've been given. That there is no consistency; there is no uniform treatment. And, you know, this is just like a clear -- a clear departure from what's expected in an audit.

In an audit, you are expected to have consistent treatment of costs, that those costs are, you know, governed by certain rules and dictates. And when it's not followed, we're going to have these incorrect reduction claims, and I'm going to keep bringing them forward whether, you know, we win or not. I just think that there needs to be light shed on these -- these issues.

They are problematic, and I don't really understand why, you know, the Commission is saying that their hands are so tied that they can't correct, like, a blatant error. You know -- and if you can't hire an independent auditor, like, what -- what recourse is there for local agencies to get fair treatment and fair decisions? It just seems like a very -- a very unfair process.

CHAIRPERSON MILLER: So, I mean, I'm going to turn it over to Ms. Kurokawa, but it's a matter of law as to

1 what the Commission can actually review. So -- and then 2 I'm going to -- Ms. Shelton, do you want to go before 3 Ms. Kurokawa? 4 MS. SHELTON: No. Go right ahead. 5 MS. KUROKAWA: I just want to just clarify. I -- my -- I do support, entirely, the audit. 6 7 think all the findings that we took, the adjustments that we made, were a hundred percent supported by records that we received during the audit. 9 10 Regarding the indirect costs, the district -- I 11 think we were more than fair. I'm sorry. The City of 12 San Marcos claimed 10 percent for the years of 01/02 13 through 06/07. And we actually gave them 47.7 percent 14 indirect cost rates for the years that they did not 15 claim that rate. So we have given them above what was 16 actually claimed, and that's entirely something that we 17 did because we thought that that was entitled to them, 18 47 percent. 19 The position of sergeant that we did allow was 20 classified as a sergeant administrative employee. And 21 it was definitely identified in their contract that that was an administrative position. 22 23 In terms of the commingled rate, the City was 24

claiming reimbursement for positions that actually do not perform the mandated activities.

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mention is that during the parameters and guidelines phase, we really do encourage local government and the State Controller's Office to have these discussions during parameters and quidelines, because these parameters and quidelines don't even allow an indirect cost rate for contract costs.

And in this case, the claimant claimed indirect costs based on the labor rate as if they -- their own employees were performing the function. So the fact that the Controller is allowing some indirect costs, when that's not even authorized by the parameters and guidelines, that is the reason for the standard we have to apply instead of an independent review.

So if you want clarity, we need participation in the parameters and quidelines phase.

Secondly, I just wanted to mention, if you look on

page 52 of the proposed decision, it does point out, 1 2 when we're talking about the productive hourly rate, 3 that the claimant actually did segregate the amounts and the calculation for the later years, but did not do that 4 5 for the earlier years. So there's a difference in how they presented the 6 7 information to the State Controller's Office, and the State Controller's Office agreed with how they did it in 8 9 the later years. 10 So it's not pulling the wool over their eyes, and 11 it's based on the information that they had before them. 12 And it's pretty clear that was true based on this 13 record. 14 CHAIRPERSON MILLER: Great. Thank you. 15 Mr. Feller and then Ms. Chinn. 16 MR. FELLER: Yeah. No. That's what I was going to 17 say, what Ms. Shelton said. So --18 CHAIRPERSON MILLER: Great. 19 MR. FELLER: -- nothing further. 20 CHAIRPERSON MILLER: Thank you. Ms. Chinn. 21 MS. CHINN: Well, I just want to point out that the 22 23 reason why that there was a difference in how the rates 24 were shown and computed is because, in the contracts,

the County billed for services in a different manner.

So in the early years, they billed for a complete patrol deputy rate, and then, in later years, they separated it out by more refined detail. So we simply followed the same method that was employed by the contracting party, so it's all based on how San Diego County structured their rates.

And when you say that the State Controller's Office was benevolent in allowing overhead rates, well, it's because they deconstructed the actual billing rate. So if you were to look at an attorney's \$500-an-hour rate, and you reduced that, then, to \$100 an hour, well, you know, yes, we didn't include overhead in the \$500 rate because we didn't need to; it was already included in that rate.

So you are giving us, like, apples and oranges in this discussion, when you are saying, oh, well, we gave you incorrect -- an overhead rate, when you didn't ask for one. Well, we didn't need to ask for one because in that fully loaded \$100 hourly rate that we were asking for, that was reduced to, like, \$58 an hour, there was already overhead built into it. So to say that we're now getting -- oh, we're getting overhead we didn't ask for, that's completely false, because that overhead was already included.

So in the San Diego's billing rate, they included a

share of sergeants, but then when the Controller did their computation, they took out the sergeants.

So how -- I mean, if the San Diego County is considering a sergeant an overhead position, then how can the State Controller then come back and say, oh, we're taking out your sergeant positions from your overhead rate? It just makes -- it makes no sense and it's unfair, because you are reducing something that we didn't ask for because we didn't have to ask for it. In that high rate included overhead rates. It was already built in, in those early years.

And, you know, again, you can't do apples and oranges because the County billed in different ways. So in the early years, it was a different method of billing, and we just followed that same method of billing.

So, you know, if you are saying that -- and when you say, Camille, that we're not, you know, following the instructions, but here, it says, clearly, under "Contract Services," that all you have to do is show the hourly billing rate that the County, or the billing entity, is charging you and multiply it by the numbers of hours, which is exactly what we did.

So there's nothing in here that says, oh, contracts now have been dissected. So does that mean for an

attorney, you have to go to them and say, well, we're not allowed to bill for your attorney billing rates; we want to find out how much do you actually pay that attorney, and what is the benefit rate?

I mean, you are going doing down a slippery slope here, where, now, are you saying that local agencies can go and dissect their contracts and say, oh, well, in the contract, they are billing you for a patrol deputy, but in that patrol deputy, there's a captain, there's a lieutenant, there's a secretary. And if those rates aren't transparent, why, then, can local agencies not do the same exact thing, and go through and pick out all the little pieces?

If you are saying that, you know, that's fair for the State Controller, then that also should be fair for local agencies, and that is basically what you are saying in this decision, that --

CHAIRPERSON MILLER: Ms. Chinn, I'm going to -- you know, let's not talk about other decisions because this one -- the law is very clear on what we can and can't look at.

And I am curious, you can -- we can ask this at another time -- how much your client cooperated with the State Controller's Office when the audit was happening? Because it does sound like your concerns are really

around the audit.

And during the P&Gs, that was the time to really have some of these discussions. Unfortunately -- and I can tell how frustrated you are by it -- it's outside the scope of the decision the Commission can make, based on the law and what we can and can't review.

So I'm going to let Ms. Shelton speak, and then I'm going to turn it back to the board.

Ms. Shelton, do you have a final comment before we see what the board wants to do?

MS. SHELTON: I don't think, really, anything further.

Just that the parameters and guidelines contained what that boilerplate language, which is in most of the parameters and guidelines, that require for even contract costs, that they are only allowed to get reimbursed for the actual costs mandated by the State for the employees or contract employees that perform the mandated functions. And so there's never been an intent to allow reimbursement for a bunch of other classifications who don't perform the mandate.

And, again, I will repeat, to the extent this is not -- this language is not clear, there are multiple avenues: One is participation in the parameters and guidelines, at the very beginning, because that is the

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    binding document; or any party can request that the
 2
    parameters and guidelines be amended to clarify language
 3
    going -- and that would work prospectively.
         So to the extent that the language is not clear, as
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    you are trying to implement that, we do encourage those
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    processes to be used.
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         CHAIRPERSON MILLER: Thank you for that,
    Ms. Shelton.
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9
         Ms. Halsey, do you have --
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         MS. HALSEY: That was what I was going to say.
11
    thank you.
12
         CHAIRPERSON MILLER: Great.
                                      Thank you.
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         Any other questions from the Commission members?
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         (No response)
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         CHAIRPERSON MILLER: Ms. Palchik, is there any
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    other additional public comment?
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         MS. PALCHIK: There is none.
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         CHAIRPERSON MILLER: Great. Thank you much.
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         I'm going to then turn it back -- Ms. Olsen,
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    please.
         MEMBER OLSEN: Madam Chair, I move adoption of the
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22
    staff recommendation.
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         CHAIRPERSON MILLER: Great. Thank you. I will
    second that adoption of the staff recommendation.
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25
         Since there were no additional questions or any
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    additional comment, Ms. Halsey, will you take the roll,
 2
    please.
 3
         MS. HALSEY:
                      Yes.
 4
         Mr. Adams.
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         MEMBER ADAMS: Aye.
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         MS. HALSEY: Ms. Lee.
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         MEMBER LEE: Aye.
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         MS. HALSEY: Ms. Miller.
9
         CHAIRPERSON MILLER: Aye.
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         MS. HALSEY: Ms. Olsen.
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         MEMBER OLSEN: Aye.
12
         MS. HALSEY: Mr. Walker.
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         MEMBER WALKER: Aye.
14
         MS. HALSEY: Ms. Wong-Hernandez.
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         MEMBER WONG-HERNANDEZ: Aye.
16
         MS. HALSEY:
                      Thank you.
17
         CHAIRPERSON MILLER: Thank you very much.
    motion carries and the staff recommendation is adopted.
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         We'll now move on the Item Number 5.
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         MS. HALSEY: We now ask the presenters for Item 4
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    to please turn off their videos and mute their
22
    microphones.
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         Item 5 is reserved for county applications for a
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    finding of significant financial distress, or SB 1033
25
    applications.
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1 No SB 1033 applications have been filed. 2 Items 6, 7, and 8 were on the consent calendar. 3 Item 9 is next, and Program Analyst Kerry Ortman will please turn on her video and microphone and present 4 5 Item 9, the Legislative Report. 6 MS. ORTMAN: Good morning. 7 The 2021/22 regular legislative session convened on 8 December 7th. The legislature was originally scheduled 9 to return from the interim recess on January 4th. 10 However, due to the surge in COVID-19 infections, their 11 return was pushed back to January 11. 12 There are no new bills to mandate -- related to the 13 mandates process to report on at this time. However, 14 the Commission staff will continue to monitor for any 15 legislation that affects the mandates process. 16 Thank you. 17 MS. HALSEY: Thank you, Kerry. 18 CHAIRPERSON MILLER: Thank you very much. 19 MS. HALSEY: Next is Item 10. Chief Legal Counsel 20 Camille Shelton will please turn on her video and 21 microphone and present Item 10, the Chief Legal Counsel 22 Report. 23 MS. SHELTON: Good morning. 24 Since the binders were issued, we do have a new 25 lawsuit to report. This is a lawsuit filed by the

County of San Diego, challenging the Commission's decision on the Youth Offender Parole Hearing claim, and that matter now is set in the San Diego County Superior Court.

We have had a recent decision issued by the Second District Court of Appeal on the Municipal Stormwater and Urban Runoff Discharge test claim, fully affirming the Commission's decision, finding that the permit imposed a new program or higher level of service, that the claimants do have fee authority for the inspection activities, and, thus, those activities are denied for reimbursement; but that the claimants do not have fee authority to impose charges, fees, or assessments on transit districts or adjacent property owners to cover the costs to install and maintain trash receptacles, based on the authorities raised by the State in that case.

We do have one matter set on the hearing calendar for next Friday. It's a case management conference scheduled for the *California School Board Association* case. The parties are attempting settlement of that case, but the case management conference is still scheduled for that date, and it may be removed.

And that's all I have.

CHAIRPERSON MILLER: Great. Thank you,

1 Ms. Shelton. 2 Any questions of Ms. Shelton? Or we can actually 3 ask questions of Ms. Ortman if there's anything. 4 Obviously, a tough legislative session to predict, 5 however. Any questions from Commission members? 6 7 (No response) MS. HALSEY: Item 11 is Executive Director Report. 8 After this hearing, there are 40 pending test 9 10 claims, 39 of which are regarding stormwater NPDES 11 permits. We have also had several new claims recently 12 filed that are going through the completeness review 13 process, so those will be on new filings for your next 14 hearing. 15 There are also two statewide cost estimates 16 pending. 17 On inactive status, pending the outcome of 18 litigation, there are one additional parameters and 19 guidelines and one additional statewide cost estimate, 20 and both of those are regarding stormwater permits; and 21 one parameters and guidelines amendment regarding 22 graduation requirements. 23 And finally, there are nine incorrect reduction 24 claims pending. 25 Commission staff currently expects to complete all

1 the currently pending test claims and IRCs by 2 approximately the January 2024 Commission meeting, 3 depending on staffing and other workload. However, some test claims and IRCs may be heard and decided earlier 4 5 than currently indicated if they are consolidated for 6 hearing. 7 Tentative agenda items: Please check the Executive 8 Director's Report to see if an item you are interested 9 in is coming up over the next two hearings. You can 10 also use the pending caseload on the Commission's 11 website, which lists all of the matters currently 12 pending with the Commission and their estimated hearing 13 dates. And that is all I have. 14 15 CHAIRPERSON MILLER: Great. Thank you. 16 Any questions for the Executive Director? 17 (No response) 18 CHAIRPERSON MILLER: Any public comment? 19 MS. PALCHIK: There is none, Madam Chair. 20 CHAIRPERSON MILLER: Great. Thanks, Ms. Palchik. The Commission -- and I'm going to ask Ms. Palchik 21 22 if we can please send to everyone the closed session 23 information on the Commission. 24 And now the Commission will meet in closed 25 executive session, pursuant to Government Code section

1	11126(e) to confer with and receive advice from legal
2	counsel for consideration and action, as necessary and
3	appropriate, upon the pending litigation listed on the
4	published notice and agenda; and to confer with and
5	receive advice from legal counsel regarding potential
6	litigation. The Commission will also confer on
7	personnel matters pursuant to Government Code section
8	11126(a)(1).
9	We will reconvene in this same open session in
10	approximately 15 minutes.
11	So with that, we will recess into closed session.
12	Any instructions, Ms. Halsey? I just want to make
13	sure
14	MS. HALSEY: Just to let the members know to click
15	on the link for the closed session, and then we will
16	enter back into this meeting to close out the open
17	session, after the closed session.
18	CHAIRPERSON MILLER: Great. Thank you very much.
19	(Closed session was held from
20	11:04 a.m. to 11:16 a.m.)
21	CHAIRPERSON MILLER: We are reconvening in public
22	session.
23	The Commission met in closed executive session
24	pursuant to Government Code section 11126(e)(2) to
25	confer with and receive advice from legal counsel for

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consideration and action, as necessary and appropriate,
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    upon the pending litigation listed on the published
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    notice and agenda; and to confer with and receive advice
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    from legal counsel regarding potential litigation; and,
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    pursuant to Government Code section 11126(a)(1), to
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    confer on personnel matters.
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         With no further business to discuss, I will
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    entertain a motion to adjourn, please.
         MEMBER WALKER: So moved.
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         CHAIRPERSON MILLER: Great. Thanks, Mr. Walker.
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         All those in favor of adjourning, please signify by
    saying "aye."
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13
         (Ayes)
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         CHAIRPERSON MILLER: Anyone opposed?
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         (No response)
         CHAIRPERSON MILLER: Seeing none, this meeting and
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17
    adjourned. Thank you.
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         (Proceedings concluded at 11:17 a.m.)
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1 CERTIFICATE OF REPORTER 3 I, KATHRYN S. SWANK, a Certified Shorthand Reporter 4 of the State of California, do hereby certify: 5 That I am a disinterested person herein; that the foregoing proceedings were reported in shorthand by me, 6 Kathryn S. Swank, a Certified Shorthand Reporter of the 8 State of California, and thereafter transcribed into 9 typewriting. 10 I further certify that I am not of counsel or 11 attorney for any of the parties to said proceedings nor 12 in any way interested in the outcome of said 13 proceedings. 14 IN WITNESS WHEREOF, I have hereunto set my hand 15 this 16th day of February 2021. 16 17 18 19 SWANK, CSR S. 20 Certified Shorthand Reporter License No. 13061 21 22 23 24 25