SixTen and Associates Mandate Reimbursement Services

KEITH B. PETERSEN, MPA, JD, President 5252 Balboa Avenue, Suite 807 San Diego, CA 92117 Telephone: (8

(858) 514-8605

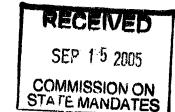
Fax:

(858) 514-8645

E-Mail: Kbpsixten@aol.com

September 13, 2005

Paula Higashi, Executive Director Commission on State Mandates 980 Ninth Street, Suite 300 Sacramento, CA 95814



RE:

Health Fee Elimination

Fiscal Years: 2001-02 through 2002-03

Incorrect Reduction Claim

Dear Ms. Higashi:

Enclosed is the original and two copies of the above referenced incorrect reduction claim for San Bernardino Community College District.

SixTen and Associates has been appointed by the District as its representative for this matter and all interested parties should direct their inquiries to me, with a copy as follows:

Robert Temple
Vice Chancellor Fiscal Services
San Bernardino Community College District
114 S. Del Rosa Drive
San Bernardino, Ca 92408

Thank-you.

Sincerely,

Keith B. Petersen

State of California COMMISSION ON STATE MANDATES 980 Ninth Street, Suite 300 Sacramento, CA 95814 (916) 323-3562 CSM 2 (12/89)

SEP 1 5 2005 COMMISSION ON STATE MANDATES Claim No. 05-4206-1

INCORRECT REDUCTION CLAIM FORM

Local Agency or School District Submitting Claim

SAN BERNARDINO COMMUNITY COLLEGE DISTRICT

Contact Person Telephone Number

Keith B. Petersen, PresidentVoice:858-514-8605SixTen and AssociatesFax:858-514-8645

5252 Balboa Avenue, Suite 807 E-Mail: Kbpsixten@aol.com

San Diego, CA 92117

Address

Robert Temple, Vice Chancellor Fiscal Services San Bernardino Community College District 114 S. Del Rosa Drive San Bernardino, CA 92408

Representative Organization to be Notified Telephone Number

Robert Miyashiro, Consultant, Education Mandated Cost Network

c/o School Services of California

1121 L Street, Suite 1060 Sacramento. CA 95814 Fax: 916-446-2011 E-Mail: robertm@SScal.com

Voice: 916-446-7517

This claim alleges an incorrect reduction of a reimbursement claim filed with the State Controller's Office pursuant to section 17561 of the Government Code. This incorrect reduction claim is filed pursuant to section 17561(b) of the Government Code.

CLAIM IDENTIFICATION: Specify Statute or Executive Order

HEALTH FEE ELIMINATION Chapter 1, Statutes of 1984, 2nd E.S. Education Code Section 76355 Chapter 1118. Statutes of 1987

Chapter 1116, Statutes of 1967

 Fiscal Year
 Amount of the Incorrect Reduction

 2001-2002
 \$299,174

 2002-2003
 \$311,149

 Total Amount
 \$610,323

IMPORTANT: PLEASE SEE INSTRUCTIONS AND FILING REQUIREMENTS FOR COMPLETING AN INCORRECT REDUCTION CLAIM ON THE REVERSE SIDE.

Name and Title of Authorized Representative Telephone No.

Robert Temple, Vice Chancellor Fiscal Services Voice: 909-382-4021 Fax: 909-382-0116

T Mail: bassala@abasala

E-Mail: btemple@sbccd.cc.ca.us

Signature of Authorized Representative Date

August <u>3)</u>, 2005

1 2 3 4 5 6 7	Claim Prepared by: Keith B. Petersen SixTen and Associates 5252 Balboa Avenue, Suite 807 San Diego, California 92117 Voice: (858) 514-8605 Fax: (858) 514-8645				
8	BEFORE THE				
9	COMMISSION ON STATE MANDATES				
10	STATE OF CALIFORNIA				
11 12 13 14 15 16 17 18 19 20 21 22 23 24	SAN BERNARDINO Community College District, Claimant.	No. CSM			
25 26) INCORRECT REDUCTION CLAIM FILING			
27	PART I. AUTHORITY FOR THE CLAIM				
28	The Commission on State Mandates has the authority pursuant to Government				
29	Code Section 17551(d) to " to hear and decide upon a claim by a local agency or				
30	school district, filed on or after January 1, 1985, that the Controller has incorrectly				
31	reduced payments to the local agency or school district pursuant to paragraph (2) of				
32	subdivision (d) of Section 17561." San Bernardino Community College District				
33	(hereafter "district" or "claimant") is a school district as defined in Government Code				

Section 17519.¹ Title 2, CCR, Section 1185 (a), requires the claimant to file an incorrect reduction claim with the Commission.

This incorrect reduction claim is timely filed. Title 2, CCR, Section 1185 (b), requires incorrect reduction claims to be filed no later than three years following the date of the Controller's remittance advice notifying the claimant of a reduction. A Controller's audit report dated November 10, 2004 has been issued, but no remittance advices have been issued. The audit report constitutes a demand for repayment and adjudication of the claim. On May 12, 2005, the Controller issued a "results of review letters" for FY 2001-02, and on May 14, 2005 for FY 2002-3 reporting the audit results and amounts due claimant, subject to payment when appropriations are available, and these letters constitute a payment action.

There is no alternative dispute resolution process available from the Controller's office. In response to an audit issued March 10, 2004, Foothill-De Anza Community College attempted to utilize the informal audit review process established by the Controller to resolve factual disputes. Foothill-De Anza was notified by the Controller's legal counsel by letter of July 15, 2004 (attached as Exhibit "A"), that the Controller's informal audit review process was not available for mandate audits and that the proper

¹ Government Code Section 17519, added by Chapter 1459, Statutes of 1984, Section 1:

[&]quot;'School district' means any school district, community college district, or county superintendent of schools."

forum was the Commission on State Mandates.

PART II. SUMMARY OF THE CLAIM

The Controller conducted a field audit of District's annual reimbursement claims for the District's actual costs of complying with the legislatively mandated Health Fee Elimination Program (Chapter 1, Statutes of 1984, 2nd Extraordinary Session and Chapter 1118, Statutes of 1987) for the period of July 1, 2001 through June 30, 2003. As a result of the audit, the Controller determined that \$610,323 of the claimed costs were unallowable:

9	Fiscal	Amount	Audit	SCO	Amount Due
10	<u>Year</u>	Claimed	<u>Adjustment</u>	<u>Payments</u>	<state> District</state>
11	2001-02	\$509,850	\$299,174	\$92,835	\$117,841
12	2002-03	<u>\$620,719</u>	\$311,149	<u>\$ 0</u>	<u>\$309,570</u>
13	Totals	\$1,130,569	\$610,323	\$92,835	\$427,411

Since the District has been paid \$92,835 for these claims, the audit report concludes that a remaining amount of \$427, 411 should be paid to the District "contingent on available appropriations."

PART III. PREVIOUS INCORRECT REDUCTION CLAIMS

The District has not filed any previous incorrect reduction claims for this mandate program. The District is not aware of any other incorrect reduction claims having been adjudicated on the specific issues or subject matter raised by this incorrect reduction claim.

PART IV. BASIS FOR REIMBURSEMENT

1. Mandate Legislation

Chapter 1, Statutes of 1984, 2nd Extraordinary Session, repealed Education Code Section 72246 which had authorized community college districts to charge a student health services fee for the purpose of providing health supervision and services, direct and indirect medical and hospitalization services, and operation of student health centers. This statute also required the scope of health services for which a community college district charged a fee during the 1983-84 fiscal year be maintained at that level in the 1984-85 fiscal year and every year thereafter. The provisions of this statute were to automatically repeal on December 31, 1987.

Chapter 1118, Statutes of 1987, amended Education Code Section 72246 to require any community college district that provided health services in 1986-87 to maintain health services at that level in 1987-88 and each fiscal year thereafter.

Chapter 8, Statutes of 1993, Section 29, repealed Education Code Section 72246, effective April 15, 1993. Chapter 8, Statutes of 1993, Section 34, added Education Code Section 76355², containing substantially the same provisions as former

² Education Code Section 76355, added by Chapter 8, Statutes of 1993, Section 34, effective April 15, 1993, as last amended by Chapter 758, Statutes of 1995, Section 99:

[&]quot;(a) The governing board of a district maintaining a community college may require community college students to pay a fee in the total amount of not more than ten dollars (\$10) for each semester, seven dollars (\$7) for summer school, seven dollars (\$7) for each intersession of at least four weeks, or seven dollars (\$7) for each

quarter for health supervision and services, including direct or indirect medical and hospitalization services, or the operation of a student health center or centers, or both.

The governing board of each community college district may increase this fee by the same percentage increase as the Implicit Price Deflator for State and Local Government Purchase of Goods and Services. Whenever that calculation produces an increase of one dollar (\$1) above the existing fee, the fee may be increased by one dollar (\$1).

- (b) If, pursuant to this section, a fee is required, the governing board of the district shall decide the amount of the fee, if any, that a part-time student is required to pay. The governing board may decide whether the fee shall be mandatory or optional.
- (c) The governing board of a district maintaining a community college shall adopt rules and regulations that exempt the following students from any fee required pursuant to subdivision (a):
 - (1) Students who depend exclusively upon prayer for healing in accordance with the teachings of a bona fide religious sect, denomination, or organization.
 - (2) Students who are attending a community college under an approved apprenticeship training program.
 - (3) Low-income students, including students who demonstrate financial need in accordance with the methodology set forth in federal law or regulation for determining the expected family contribution of students seeking financial aid and students who demonstrate eligibility according to income standards established by the board of governors and contained in Section 58620 of Title 5 of the California Code of Regulations.
- (d) All fees collected pursuant to this section shall be deposited in the fund of the district designated by the California Community Colleges Budget and Accounting Manual. These fees shall be expended only to provide health services as specified in regulations adopted by the board of governors.

Authorized expenditures shall not include, among other things, athletic trainers' salaries, athletic insurance, medical supplies for athletics, physical examinations for intercollegiate athletics, ambulance services, the salaries of health professionals for athletic events, any deductible portion of accident claims filed for athletic team members, or any other expense that is not available to all students. No student shall be denied a service supported by student health fees on account of participation in athletic programs.

(e) Any community college district that provided health services in the 1986-87 fiscal year shall maintain health services, at the level provided during the 1986-87 fiscal year, and each fiscal year thereafter. If the cost to maintain that level of service exceeds the limits specified in subdivision (a), the excess cost shall be borne by the

Section 72246, effective April 15, 1993.

2. Test Claim

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On December 2, 1985, Rio Hondo Community College District filed a test claim alleging that Chapter 1, Statutes of 1984, 2nd Extraordinary Session, by eliminating the authority to levy a fee and by requiring a maintenance of effort, mandated additional costs by mandating a new program or the higher level of service of an existing program within the meaning of California Constitution Article XIII B, Section 6.

On November 20, 1986, the Commission on State Mandates determined that Chapter 1, Statutes of 1984, 2nd Extraordinary Session, imposed a new program upon community college districts by requiring any community college district, which provided health services for which it was authorized to charge a fee pursuant to former Section 72246 in the 1983-1984 fiscal year, to maintain health services at that level in the 1984-1985 fiscal year and each fiscal year thereafter.

At a hearing on April 27, 1989, the Commission of State Mandates determined that Chapter 1118, Statutes of 1987, amended this maintenance of effort requirement to apply to all community college districts which provided health services in fiscal year 1986-1987 and required them to maintain that level of health services in fiscal year

district.

⁽f) A district that begins charging a health fee may use funds for startup costs from other district funds and may recover all or part of those funds from health fees collected within the first five years following the commencement of charging the fee.

⁽g) The board of governors shall adopt regulations that generally describe the types of health services included in the health service program."

Incorrect Reduction Claim of San Bernardino	Community Col	lege District
1/84; 1118/87 Health Fee Elimination		

1	1987-1988 and each fiscal year thereafter.			
2	3. <u>Para</u>	meters and Guidelines		
3	On A	ugust 27, 1987, the original parameters and guidelines were adopted. On		
4	May 25, 1989, those parameters and guidelines were amended. A copy of the			
5	parameters	arameters and guidelines, as amended on May 25, 1989, is attached as Exhibit "B."		
6	So far as is relevant to the issues presented below, the parameters and guidelines			
7	state:			
8 9	"V .	REIMBURSABLE COSTS A. Scope of Mandate		
10 11 12 13		Eligible community college districts shall be reimbursed for the costs of providing a health services program. Only services provided in 1986-87 fiscal year may be claimed.		
14 15 16 17	VI.	CLAIM PREPARATION B 3. Allowable Overhead Cost		
18 19 20		Indirect costs may be claimed in the manner described by the State Controller in his claiming instructions.		
21	VII.	SUPPORTING DATA		
22 23 24		For auditing purposes, all costs claimed must be traceable to source documents and/or worksheets that show evidence of the validity of such costs		
25	VIII	OFFSETTING SAVINGS AND OTHER REIMBURSEMENTS		
26 27		Any offsetting savings the claimant experiences as a direct result of this statute must be deducted from the costs claimed. In		

addition, reimbursement for this mandate received from any source, e.g., federal, state, etc., shall be identified and deducted from this claim. This shall include the amount of \$7.50 per full-time student per semester, \$5.00 per full-time student for summer school, or \$5.00 per full-time student per quarter, as authorized by Education Code section 72246(a). This shall also include payments (fees) received from individuals other than students who are not covered by Education Code Section 72246 for health services.

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4. Claiming Instructions

The Controller has annually issued or revised claiming instructions for the Health Fee Elimination mandate. A copy of the September 1997 revision of the claiming instructions is attached as Exhibit "C." The September 1997 claiming instructions are believed to be, for the purposes and scope of this incorrect reduction claim, substantially similar to the version extant at the time the claims which are the subject of this Incorrect reduction claim were filed. However, since the Controller's claim forms and instructions have not been adopted as regulations, they have no force of law, and, therefore, have no effect on the outcome of this incorrect reduction claim.

PART V. STATE CONTROLLER CLAIM ADJUDICATION

The Controller conducted an audit of District's annual reimbursement claims for fiscal years 2001-02 and 2002-03. The audit concluded that 46% of the District's costs, as claimed, were allowable. A copy of the November 10, 2004-audit report is attached as Exhibit "D."

VI. CLAIMANT'S RESPONSE TO THE STATE CONTROLLER

By letter dated September 30, 2004, the Controller transmitted a copy of its draft audit report. By letter dated October 13, 2004, the District objected to the proposed adjustments set forth in the draft audit report. A copy of District's letter of October 13, 2004, is attached as Exhibit "E." The Controller then issued its final audit report without change to the adjustments as stated in the draft audit report.

PART VII. STATEMENT OF THE ISSUES

Finding 1: Overstated Health Services

The Controller asserts "overstated health services costs" of \$103,128 for both fiscal years. The audit report states that the "costs are unallowable because the services were not provided in FY 1986-87." The Controller also asserts that the District could not substantiate health services activities from FY 1986-87, and the costs were disallowed because "(f)or auditing purposes, all costs claimed must be traceable to source documents and/or worksheets that show evidence of the validity of such costs."

Disallowance Calculation

The audit report does not explain how the adjustments were calculated. From one of the Controller's audit workpapers, it appears that the Controller generated the disallowance by first assigning some type of numeric unit of service provided for each health service activity listed in the audit year health services inventories. For each

health service activity, a percentage of the total services was assigned based on the number of units of service for that particular service divided by the total number of services for the audit year. Note that this method assumes that the cost of each type of service is the same, that is, for example, the cost of a cardiogram is the same as the cost of an eye exam.

Second, the health services inventory for each of the audit years was compared to the health services inventory for *FY 1997-98*. Those activities listed for the health services inventory for the audit years which were not also listed for FY 1997-98 were assumed to be new "services not offered in 86/87." Thus, the Controller established FY 1997-98 as an alternative base year, contrary to the Education Code and the parameters and guidelines.

Third, the percentage amounts for each of the "new" activities in the audit years (flu shots, Hepatitis B shots, outside lab services, and pap smears) were added to determine a total percentage for each year of unallowable new services. In a similar manner, the Controller identified "unallowable TB services to staff" from this comparison. The percentages for the unallowable "new" services and unallowable "staff" services were added together, generating a total percentage of unallowable services for the entire district, which aggregated to 12.51% for FY 2001-02 and 13.78% for FY 2002-03. These percentages were applied to the total health services costs and yielded disallowances of \$37,318 and \$43,157 for FY 2001-02 and FY 2002-03 respectively.

Statutory and Regulatory Requirements

2 Education Code Section 76355, subdivision (e), states:

"Any community college district that provided health services in the 1986-87 fiscal year shall maintain health services, at the level provided during the 1986-87 fiscal year, and each fiscal year thereafter."

The parameters and guidelines state at Part III Eligible Claimants:

"Community college districts which provided health services in 1986-87 fiscal year and continue to provide the same services as a result of this mandate are eligible to claim reimbursement of those costs."

Alternative Base Year

There is no choice of the base year for the comparison of services provided. The statutory base year is fiscal year1986-87 pursuant to Education Code Section 76355 and the parameters and guidelines. The Controller utilized the health services inventory for the claim filed for fiscal year 1997-98. Thus, the Controller created an alternate base-year, contrary to the Education Code and the parameters and guidelines which designate 1986-87 as the base year. It appears the presumption was that since fiscal year 1997-98 is closer to 1986-87, it is more "accurate" in terms of services provided. There is no basis in fact or law for the assumption that any particular fiscal year claim health services inventory is more accurate than another. The claimant is responsible for the supporting the accuracy of data in the fiscal year audited, not a prior year past audit. The Controller had ample opportunity to audit the 1986-87 base year, as well as the fiscal year 1997-98 claim chosen by the Controller to use an "alternate" base-year. These years are now beyond the statute of limitations for an audit. While it

is the Controller's expectation that the claimant will bear the burden of documentation of the costs and activities of almost twenty-years past, the burden is actually on the Controller to timely audit those prior period claims.

Services Provided vs. Services Rendered

The Controller audit findings do not demonstrate if the enumerated services allegedly "not provided" in FY 1986-87 were actually available to students. The Controller has no findings for FY 1986-87, or for the alternative base-year of FY 1997-98 they have chosen. The Controller also misstates the law; there are no specific student health services required for each college district. The parameters and guidelines state that "[o]nly services provided in 1986-87 fiscal year may be claimed." Thus, the requirement is to continue the level of services provided in FY 1986-87, but there is no statewide standard list of types of mandatory services to be provided. In addition, the maintenance of effort mandate requires comparison of the types of services and not the cost of services.

The Controller is endeavoring to compare the student health services *rendered* during the fiscal years claimed (audit years) to those services *rendered* during 1986-87 fiscal year (the base year). The comparison is intended to determine whether the same or greater level of services are *rendered* in the audit years which may result in some audit year costs being disallowed for being in excess of the mandate. The Controller is requiring claimants to prove that services rendered in the audit years were also rendered in the base year. In order to make this determination, the Controller is

reviewing base year services claimed which are clearly beyond the statute of limitations for audit or record retention.

The statutory requirement is that at least the same level of services be *provided*. There is no basis in law or fact which requires the entire variety of health care services available each year to actually have been utilized, which is to say *rendered*, each year in order to prove that the same services are *provided*. The District is certifying that the same level of services continues to be available, not that each and every service was rendered each year. In other words, for example, hearing tests may be available every year, but there may be a year in which no hearing tests were required by students.

A reasonable person can take notice that incidences of diseases and courses of treatment change over a period of fifteen years. This dynamic perhaps was not anticipated when the parameters and guidelines were adopted about twenty years ago, but the drafting weaknesses cannot be charged to the claimants, it is a Commission-adopted document.

District Level Test of Services

The Controller states that its review of the student health services provided indicated that *San Bernardino Valley College* "provided" student health services "exceeding" those services provided by the *district* during the base year. This is the wrong standard of review. The comparison of the levels of services available (not rendered) is a *district* level test, not a *college* level test. The Controller's Form HFE 2.1 is consistent with the parameters and guidelines which establish the inventory of

1 student health services as a district-level test, not a particular college within the district.

Percentage of Services Rendered

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The Controller's calculation of the cost of services "not provided" in the base year utilizes extrapolation of facts not reasonably related to the actual cost of those services. Assigning a percentage to the number of services provided does not result in a determination of actual costs, which was the stated scope of the audit. The parameters and guidelines do not allow the claimant to use this method for reporting actual mandate costs. The parameters and guidelines do not allow the Controller to use this technique for the determination of program compliance. Claimants were never on notice that the Controller would be utilizing this technique. The parameters and guidelines require maintenance of effort rather than cost accounting for the services provided. There is no evidence that the cost of the services disallowed by the Controller represent the percentage of activities disallowed. There is no basis to presume that the services disallowed are uniform in cost to the services allowed. The Controller's action lacks factual foundation as well as a legal basis. This is a standard of general application being enforced by the Controller without benefit of the rulemaking procedures required by the Administrative Procedure Act.

"New" Services

The Controller asserts that the flu shots, Hepatitis B shots, outside lab services, and pap smears provided in the audit years are "new" services because these services were not rendered in the base year. Notwithstanding the previously discussed factual

Incorrect Reduction Claim of San Bernardino Community College District 1/84; 1118/87 Health Fee Elimination

deficiencies regarding Controller's the lack of findings on FY 1986-87 and the Controller's insistence on auditing services rendered as opposed to services available, the characterization of these services as new services is also incorrect. For example, the Districts's Form HFE 2.1 submitted for each audited fiscal year accurately reflect that *immunization services* were available in FY1986-87. Hepatitis B vaccinations and flu shots are just a part of the whole scope of *services* which may comprise immunization services.

The Controller, as the audit agency proposing the adjustment, has the burden of proving the factual and legal basis for its adjustments. The Controller provides no legal basis to conclude that the absence or inclusion of one specific type of service constitutes a different level of *service* from year to year.

Source Documentation

This finding is also based, partially, upon the report's assertion that all costs claimed must be traceable to source documentation that shows evidence of the validity of such costs, that is, there was insufficient source documentation. The Controller's expectation is that the claimant will provide a log of services provided to students. The Education Code and parameters and guidelines do not require the claimant to provide records of the services rendered as a condition of reimbursement, only to certify to the services available. Thus, the Controller is penalizing the claimant for not having documentation which it is not required to maintain.

As a factual matter, if the documentation used by the Controller was sufficient for

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the Controller to calculate the dollar amount of alleged new services, it is contrary for the Controller to assert that the adjustment is due to insufficient documentation. It would therefore appear that this finding is based upon the wrong standard for review. The Controller, as the audit agency imposing the adjustment, has the burden of proving the factual and legal basis for its adjustments. Instead, the Controller incorrectly audited the services rendered rather than services available to the students; incorrectly used only the services provided at one college when the test is for the entire district; and, incorrectly applied their findings as a percentage reduction in cost without a factual basis to presume that the cost of services disallowed are uniform.

Unreasonable or Excessive

None of the adjustments were made because the costs claimed were excessive or unreasonable. The Controller does not assert that the claimed costs were excessive or unreasonable, which is the only mandated cost audit standard in statute (Government Code Section 17561(d) (2)). It would therefore appear that the entire findings are based upon the wrong standard for review. If the Controller wishes to enforce other audit standards for mandated cost reimbursement, the Controller should comply with the Administrative Procedure Act.

Finding 2: Overstated Services and Supplies

The Controller asserts unallowable services and supplies direct costs totaling \$75,670 for both fiscal years. This total amount consists of \$72,554 in "ineligible"

athletic insurance costs and unsupported costs of \$3,116 for services and supplies for
 both fiscal years.

Health Insurance Premium

The District pays two types of student insurance premiums. The basic / catastrophic coverage for the general student population, and a separate premium amount for intercollegiate athletes. The Controller's adjustment improperly disallows a portion of the general population premium as somehow being related to intercollegiate athletics. The audit report does not describe how the disallowance was calculated. Regardless, the adjustment is inappropriate since student athletes are part of the student population for purpose of the general student population insurance premium. The insurance premiums for athletes pertains to coverage while participating in intercollegiate sports, not while they are attending class or on campus in their capacity a member of the general student population.

Services and Supplies

The Controller's audit report does not indicate the costs disallowed or the type of documentation required to support the costs. The Controller asserts unallowable expenses of \$3,116 for both years. The entire basis of the Controller's adjustments is the quantity and quality of District documentation. None of the adjustments were made because the costs claimed were excessive or unreasonable. The District has complied with the parameters and guidelines as it has provided source documents that show evidence of the validity of such costs and their relationship to the state-mandated

- 1 program. The Controller did not cite any statutory basis for its audit adjustments.
- 2 Absent some statutory authorization, another source of authority must be stated by the
- 3 Controller.

Finding 3 - Overstated Indirect Cost Rates Claimed

The Controller asserts that the district overstated its indirect cost rates and costs in the amount of \$281,494. This finding is based upon the Controller's statement that "(t)he district claimed indirect costs based on an indirect cost rate proposal (IRCP) prepared for each fiscal year by an outside consultant. However, the district did not obtain federal approval for its IRCPs. We calculated indirect cost rates using the methodology allowed by the SCO claiming instructions."

Federal Approval

Contrary to the Controller's ministerial preferences, there is no requirement in law that the claimant's indirect cost rate must be "federally" approved. Neither the Commission nor the Controller has ever specified the federal agencies which have the authority to approve indirect cost rates. Further, it should be noted that the Controller did not determine that the District's rate was excessive or unreasonable, just that it wasn't federally approved.

CCFS-311

In fact, both the District's method and the Controller's method utilized the same source document, the CCFS-311 annual financial and budget report required by the

state. The difference in the claimed and audited methods is in the determination of which of those cost elements are direct costs and which are indirect costs. Indeed, federally "approved" rates which the Controller will accept without further action, are "negotiated" rates calculated by the district and submitted for approval, indicating that the process is not an exact science, but a determination of the relevance and reasonableness of the cost allocation assumptions made for the method used.

Regulatory Requirements

No particular indirect cost rate calculation is required by law. The parameters and guidelines state that "Indirect costs *may be claimed* in the manner described by the Controller in his claiming instructions." The district claimed these indirect costs "in the manner" described by the Controller. The correct forms were used and the claimed amounts were entered at the correct locations. Further, "may" is not "shall"; the parameters and guidelines do not require that indirect costs be claimed in the manner described by the Controller. In the audit report, the Controller asserts that "the specific directions for the indirect cost rate calculation in the claiming instructions are an extension of *Parameters and Guidelines*." It is not clear what the legal significance of the concept of "extension" might be, regardless, the reference to the claiming instructions in the parameters and guidelines does not change "may" into a "shall." Since the Controller's claiming instructions were never adopted as law, or regulations pursuant to the Administrative Procedure Act, the claiming instructions are merely a statement of the ministerial interests of the Controller and not law.

Unreasonable or Excessive

Government Code Section 17561(d)(2) requires the Controller to pay claims, provided that the Controller may audit the records of any school district to verify the actual amount of the mandated costs, and may reduce any claim that the Controller determines is excessive or unreasonable. The Controller is authorized to reduce a claim only if it determines the claim to be excessive or unreasonable. Here, the District has computed its ICRPs utilizing cost accounting principles from the Office of Management and Budget Circular A-21, and the Controller has disallowed it without a determination of whether the product of the District's calculation would, or would not, be excessive, unreasonable, or inconsistent with cost accounting principles.

Neither State law nor the parameters and guidelines made compliance with the Controller's claiming instructions a condition of reimbursement. The district has followed the parameters and guidelines. The burden of proof is on the Controller to prove that the product of District's calculation is unreasonable, not to recalculate the rate according to its unenforceable ministerial preferences. Therefore, Controller made no determination as to whether the method used by the District was reasonable, but, merely substituted its FAM-29C method for the method reported by the District. The substitution of the FAM-29C method is an arbitrary choice of the Controller, not a "finding" enforceable either by fact or law.

Finding 4 - Understated Authorized Health Fee Revenues Claimed

This finding is based on the Controller's recalculation of the student health services fees which may have been "collectible" which was then compared to the District's student health fee revenues actually received, resulting in a total adjustment of \$150,031 for the two fiscal years. The Controller alleges that claimants must compute the total student health fees collectible and reduce claimed costs by this amount even if those fees are not collected in full or part.

Education Code Section 76355

Education Code Section 76355, subdivision (a), in relevant part, provides: "The governing board of a district maintaining a community college *may require* community college students to pay a fee . . . for health supervision and services . . . " There is no requirement that community colleges levy these fees. The permissive nature of the provision is further illustrated in subdivision (b) which states "*If*, pursuant to this Section, a fee is required, the governing board of the district shall decide the amount of the fee, *if any*, that a part-time student is required to pay. *The governing board may decide whether the fee shall be mandatory or optional.*"

Parameters and Guidelines

This Controller states that the "Parameters and Guidelines states that health fees authorized by the Education Code must be deducted from the costs claimed."

The parameters and guidelines do not state this but instead state:

Incorrect Reduction Claim of San Bernardino Community College District 1/84; 1118/87 Health Fee Elimination

"Any offsetting savings that the claimant experiences as a direct result of 1 this statute must be deducted from the costs claimed. In addition, 2 3 reimbursement for this mandate received from any source, e.g., federal, state, etc., shall be identified and deducted from this claim. This shall include the 4 amount of [student fees] as authorized by Education Code Section 72246(a)3." 5 In order for the district to "experience" these "offsetting savings" the district must 6 7 actually have collected these fees. Student fees actually collected must be used to offset costs, but not student fees that could have been collected and were not. The use 8 9 of the term "any offsetting savings" further illustrates the permissive nature of the fees. 10 Government Code Section 17514 11 The Controller relies upon Government Code Section 17514 for the conclusion that "[t]o the extent community college districts can charge a fee, they are not required 12 to incur a cost." Government Code Section 17514, as added by Chapter 1459, Statutes 13 14 of 1984, actually states: "Costs mandated by the state" means any increased costs which a local 15 agency or school district is required to incur after July 1, 1980, as a result of any 16 17 statute enacted on or after January 1, 1975, or any executive order implementing any statute enacted on or after January 1, 1975, which mandates 18 19 a new program or higher level of service of an existing program within the 20 meaning of Section 6 of Article XIII B of the California Constitution." 21 There is nothing in the language of the statute regarding the authority to charge a fee,

any nexus of fee revenue to increased cost, nor any language which describes the

22

23

legal effect of fees collected.

³ Former Education Code Section 72246 was repealed by Chapter 8, Statutes of 1993, Section 29, and was replaced by Education Code Section 76355.

Government Code Section 17556

The Controller relies upon Government Code Section 17556 for the conclusion that "the COSM shall not find costs mandated by the State if the school district has the authority to levy fees to pay for the mandated program or increased level of service."

Government Code Section 17556 as last amended by Chapter 589/89 actually states:

"The commission shall not find costs mandated by the state, as defined in Section 17514, in any claim submitted by a local agency or school district, if after a hearing, the commission finds that:

(d) The local agency or school district has the authority to levy service charges, fees, or assessments sufficient to pay for the mandated program or increased level of service. ..."

The Controller misrepresents the law. Government Code Section 17556 prohibits the Commission on State Mandates from finding costs subject to reimbursement, that is, approving a test claim activity for reimbursement, where there is statutory authority in the mandate program legislation to levy fees in an amount sufficient to offset the entire mandated costs. Here, the Commission has already approved the test claim and made a finding of a new program or higher level of service for which the claimants do not have the ability to levy a fee in an amount sufficient to offset the entire mandated costs.

Student Health Services Fee Amount

The Controller asserts that the district should have collected a student health service fee each semester from non-exempt students in the amount of \$9 or \$12, depending whether the student is enrolled full time or part time. Districts receive notice of these fee amounts from the Chancellor of the California Community Colleges.

An example of one such notice is the letter dated March 5, 2001, attached as Exhibit "F." While Education Code Section 76355 provides for an increase in the student health service fee, it did not grant the Chancellor the authority to establish mandatory fee amounts or mandatory fee increases. No state agency was granted that authority by the Education Code, and no state agency has exercised its rulemaking authority to establish mandatory fees amounts. It should be noted that the Chancellor's letter properly states that increasing the amount of the fee is at the option of the district, and that the Chancellor is not asserting that authority. Therefore, the Controller cannot rely upon the Chancellor's notice as a basis to adjust the claim for "collectible" student health services fees.

Fees Collected vs. Fees Collectible

This issue is one of student health fees revenue actually received, rather than student health fees which might be collected. The Commission determined, as stated in the parameters and guidelines that the student fees "experienced" (*collected*) would reduce the amount subject to reimbursement. Student fees not collected are student fees not "experienced" and as such should not reduce reimbursement. Further, the amount 'collectible" will never equal actual revenues collected due to changes in student's BOGG eligibility, bad debt accounts, and refunds.

Because districts are not required to collect a fee from students for student health services, and if such a fee is collected, the amount is to be determined by the District and not the Controller, the Controller's adjustment is without legal basis. What

claimants are required by the parameters and guidelines to do is to reduce the amount of their claimed costs by the amount of student health services fee revenue actually received. Therefore, student health fees are merely collectible, they are not mandatory, and it is inappropriate to reduce claim amounts by revenues not received.

PART VIII. RELIEF REQUESTED

The District filed its annual reimbursement claims within the time limits prescribed by the Government Code. The amounts claimed by the District for reimbursement of the costs of implementing the program imposed by Chapter 1, Statutes of 1984, 2nd E.S., Chapter 1118, Statutes of 1987, and Education Code Section 76355 represent the actual costs incurred by the District to carry out this program. These costs were properly claimed pursuant to the Commission's parameters and guidelines. Reimbursement of these costs is required under Article XIIIB, Section 6 of the California Constitution. The Controller denied reimbursement without any basis in law or fact. The District has met its burden of going forward on this claim by complying with the requirements of Section 1185, Title 2, California Code of Regulations. Because the Controller has enforced and is seeking to enforce these adjustments without benefit of statute or regulation, the burden of proof is now upon the Controller to establish a legal basis for its actions.

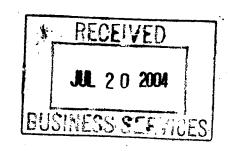
The District requests that the Commission make findings of fact and law on each and every adjustment made by the Controller and each and every procedural and jurisdictional issue raised in this claim, and order the Controller to correct its audit

Incorrect Reduction Claim of San Bernardino Community College District 1/84; 1118/87 Health Fee Elimination

1 report findings therefrom. 2 PART IX. CERTIFICATION 3 By my signature below, I hereby declare, under penalty of perjury under the laws 4 of the State of California, that the information in this incorrect reduction claim submission is true and complete to the best of my own knowledge or information or 5 6 belief, and that the attached documents are true and correct copies of documents received from or sent by the state agency which originated the document. 7 Executed on August $\frac{3}{}$, at San Bernardino, California, by 8 9 10 Robert Temple, Vice-Chancellor, Fiscal Services San Bernardino Community College District 11 12 114 South Del Rosa Drive 13 San Bernardino, CA 94250-5874 14 Voice: 909-382-4021 15 Fax: 909-382-0116 16 E-Mail: btemple@sbccd.cc.ca.us 17 APPOINTMENT OF REPRESENTATIVE West Valley-Mission Community College District appoints Keith B. Petersen, 18 SixTen and Associates, as its representative for this incorrect reduction claim. 19 20 Robert Temple, Vice-Chancellor, Fiscal Services 21 San Bernardino Community College District 22 23 Attachments: 24 Exhibit "A" SCO Legal Counsel's Letter dated July 15, 2004 25 Exhibit "B" Parameters and Guidelines as amended May 25, 1989 26 Exhibit "C" Controller's Claiming Instructions September 1997 27 Exhibit "D" SCO Audit Report dated November 10, 2004 28 Exhibit "E" Claimant's Letter dated October 13, 2004 29 Exhibit "F" Chancellor's Letter dated March 5, 2001



STEVE WESTLY California State Controller



July 15, 2004

Mike Brandy, Vice Chancellor Foothill-De Anza Community College District 12345 El Monte Road Los Altos, CA 94022

Re: Foothill-De Anza Community College District Audit

Dear Mr. Brandy:

This is in response to your letter to me dated May 13, 2004, concerning the Controller's Audit of the Health Fee claim.

The Controller's informal audit review process was established to resolve factual disputes where no other forum for resolution, other than a judicial proceeding, is available.

The proper forum for resolving issues involving mandated cost programs is through the incorrect reduction process through the Commission on State Mandates. As such, this office will not be scheduling an informal conference for this matter.

However, in light of the concerns expressed in your letter concerning the auditors assigned and the validity of the findings, I am forwarding your letter to Vince Brown, Chief Operating Officer, for his review and response.

If you have any questions you may contact Mr. Vince Brown at (916) 445-2038.

Very truly your

RICHARD J. CHIVARO

Chief Counsel

RJC/st

cc: Vincent P. Brown, Chief Operating Officer, State Controller's Office Jeff Brownfield, Chief, Division of Audits, State Controller's Office

Adopted: 8/27/87 Amended: 5/25/89

> PARAMETERS AND GUIDELINES Chapter 1, Statutes of 1984, 2nd E.S. Chapter 1118, Statutes of 1987 Health Fee Elimination

I. SUMMARY OF MANDATE

Chapter 1, Statutes of 1984, 2nd E.S. repealed Education Code Section 72246 which had authorized community college districts to charge a health fee for the purpose of providing health supervision and services, direct and indirect medical and hospitalization services, and operation of student health centers. This statute also required that health services for which a community college district charged a fee during the 1983-84 fiscal year had to be maintained at that level in the 1984-85 fiscal year and every year thereafter. The provisions of this statute would automatically repeal on December 31, 1987, which would reinstate the community colleges districts' authority to charge a health fee as specified.

Chapter 1118, Statutes of 1987, amended Education Code section 72246 to require any community college district that provided health services in 1986-87 to maintain health services at the level provided during the 1986-87 fiscal year in 1987-88 and each fiscal year thereafter.

II. COMMISSION ON STATE MANDATES' DECISION

At its hearing on November 20, 1986, the Commission on State Mandates determined that Chapter 1, Statutes of 1984, 2nd E.S. imposed a "new program" upon community college districts by requiring any community college district which provided health services for which it was authorized to charge a fee pursuant to former Section 72246 in the 1983-84 fiscal year to maintain health services at the level provided during the 1983-84 fiscal year in the 1984-85 fiscal year and each fiscal year thereafter. This maintenance of effort requirement applies to all community college districts which levied a health services fee in the 1983-84 fiscal year, regardless of the extent to which the health services fees collected offset the actual costs of providing health services at the 1983-84 fiscal year level.

At its hearing of April 27, 1989, the Commission determined that Chapter 1118, Statutes of 1987, amended this maintenance of effort requirement to apply to all community college districts which provided health services in fiscal year 1986-87 and required them to maintain that level in fiscal year 1987-88 and each fiscal year thereafter.

III. ELIGIBLE CLAIMANTS

Community college districts which provided health services in 1986-87 fiscal year and continue to provide the same services as a result of this mandate are eligible to claim reimbursement of those costs.

IV. PERIOD OF REIMBURSEMENT

Chapter 1, Statutes of 1984, 2nd E.S., became effective July 1, 1984. Section 17557 of the Government Code states that a test claim must be submitted on or before November 30th following a given fiscal year to establish for that fiscal year. The test claim for this mandate was filed on November 27, 1985; therefore, costs incurred on or after July 1, 1984, are reimbursable. Chapter 1118, Statutes of 1987, became effective January 1, 1988. Title 2, California Code of Regulations, section 1185.3(a) states that a parameters and guidelines amendment filed before the deadline for initial claims as specified in the Claiming Instructions shall apply to all years eligible for reimbursement as defined in the original parameters and guidelines; therefore, costs incurred on or after January 1, 1988, for Chapter 1118, Statutes of 1987, are reimbursable.

Actual costs for one fiscal year should be included in each claim. Estimated costs for the subsequent year may be included on the same claim if applicable. Pursuant to Section 17561(d)(3) of the Government Code, all claims for reimbursement of costs shall be submitted within 120 days of notification by the State Controller of the enactment of the claims bill.

If the total costs for a given fiscal year do not exceed \$200, no reimbursement shall be allowed, except as otherwise allowed by Government Code Section 17564.

V. REIMBURSABLE COSTS

A. Scope of Mandate

Eligible community college districts shall be reimbursed for the costs of providing a health services program. Only services provided in 1986-87 fiscal year may be claimed.

B. Reimbursable Activities

For each eligible claimant, the following cost items are reimbursable to the extent they were provided by the community college district in fiscal year 1986-87:

ACCIDENT REPORTS

APPOINTMENTS

College Physician - Surgeon
Dermatology, Family Practice, Internal Medicine
Outside Physician
Dental Services
Outside Labs (X-ray, etc.)
Psychologist, full services
Cancel/Change Appointments
R.N.
Check Appointments

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ASSESSMENT, INTERVENTION & COUNSELING
  Birth Control
  Lab Reports
  Nutrition
   Test Results (office)
  Other Medical Problems
   CD
  URI
  ENT
  Eye/Vision
  Derm./Allergy
  Gyn/Pregnancy Services
  Neuro
  Ortho
  GU
  Dental
  GΙ
   Stress Counseling
   Crisis Intervention
   Child Abuse Reporting and Counseling
   Substance Abuse Identification and Counseling
   Aids
   Eating Disorders
   Weight Control
   Personal Hygiene
   Burnout
EXAMINATIONS (Minor Illnesses)
   Recheck Minor Injury
HEALTH TALKS OR FAIRS - INFORMATION
   Sexually Transmitted Disease
   Drugs
   Aids
   Child Abuse
   Birth Control/Family Planning
   Stop Smoking
   Etc.
   Library - videos and cassettes
FIRST AID (Major Emergencies)
FIRST AID (Minor Emergencies)
FIRST AID KITS (Filled)
IMMUNIZATIONS
   Diptheria/Tetanus
   Measles/Rubella
   Influenza
   Information
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INSURANCE
   On Campus Accident
   Voluntary
   Insurance Inquiry/Claim Administration
LABORATORY TESTS DONE
   Inquiry/Interpretation
   Pap Smears
PHYSICALS
   Employees
   Students
   Athletes
MEDICATIONS (dispensed OTC for misc. illnesses)
   Antacids
   Antidiarrhial
   Antihistamines
   Aspirin, Tylenol, etc.
   Skin rash preparations
   Misc.
   Eye drops
   Ear drops
   Toothache - Oil cloves
   Stingkill
   Midol - Menstrual Cramps
PARKING CARDS/ELEVATOR KEYS
   Tokens
   Return card/key
   Parking inquiry
   Elevator passes
   Temporary handicapped parking permits
REFERRALS TO OUTSIDE AGENCIES
   Private Medical Doctor
   Health Department
   Clinic
   Dental
   Counseling Centers
   Crisis Centers
   Transitional Living Facilities (Battered/Homeless Women)
   Family Planning Facilities
   Other Health Agencies
TESTS
   Blood Pressure
   Hearing
   Tuberculosis
      Reading
       Information
   Vision
   G1 ucometer
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Urinalysis

Hemoglobin
E.K.G.
Strep A testing
P.G. testing
Monospot
Hemacult
Misc.

MISCELLANEOUS

Absence Excuses/PE Waiver Allergy Injections
Bandaids
Booklets/Pamphlets
Dressing Change
Rest
Suture Removal
Temperature
Weigh
Misc.
Information
Report/Form
Wart Removal

COMMITTEES Safety Environmental

Disaster Planning

SAFETY DATA SHEETS Central file

X-RAY SERVICES

COMMUNICABLE DISEASE CONTROL

BODY FAT MEASUREMENTS

MINOR SURGERIES

SELF-ESTEEM GROUPS

MENTAL HEALTH CRISIS

AA GROUP

ADULT CHILDREN OF ALCOHOLICS GROUP

£ 17.7

WORKSHOPS

Test Anxiety
Stress Management
Communication Skills
Weight Loss
Assertiveness Skills

VI. CLAIM PREPARATION

Each claim for reimbursement pursuant to this mandate must be timely filed and set forth a list of each item for which reimbursement is claimed under this mandate.

A. Description of Activity

- Show the total number of full-time students enrolled per semester/quarter.
- 2. Show the total number of full-time students enrolled in the summer program.
- Show the total number of part-time students enrolled per semester/quarter.
- Show the total number of part-time students enrolled in the summer program.
- B. Actual Costs of Claim Year for Providing 1986-87 Fiscal Year Program Level of Service

Claimed costs should be supported by the following information:

1. Employee Salaries and Benefits

Identify the employee(s), show the classification of the employee(s) involved, describe the mandated functions performed and specify the actual number of hours devoted to each function, the productive hourly rate, and the related benefits. The average number of hours devoted to each function may be claimed if supported by a documented time study.

2. Services and Supplies

Only expenditures which can be identified as a direct cost of the mandate can be claimed. List cost of materials which have been consumed or expended specifically for the purpose of this mandate.

3. Allowable Overhead Cost

Indirect costs may be claimed in the manner described by the State Controller in his claiming instructions.

VII. SUPPORTING DATA

For auditing purposes, all costs claimed must be traceable to source documents and/or worksheets that show evidence of the validity of such costs. This would include documentation for the fiscal year 1986-87 program to substantiate a maintenance of effort. These documents must be kept on file by the agency submitting the claim for a period of no

less than three years from the date of the final payment of the claim pursuant to this mandate, and made available on the request of the State Controller or his agent.

VIII. OFFSETTING SAVINGS AND OTHER REIMBURSEMENTS

Any offsetting savings the claimant experiences as a direct result of this statute must be deducted from the costs claimed. In addition, reimbursement for this mandate received from any source, e.g., federal, state, etc., shall be identified and deducted from this claim. This shall include the amount of \$7.50 per full-time student per semester, \$5.00 per full-time student for summer school, or \$5.00 per full-time student per quarter, as authorized by Education Code section 72246(a). This shall also include payments (fees) received from individuals other than students who are not covered by Education Code Section 72246 for health services.

IX. REQUIRED CERTIFICATION

The following certification must accompany the claim:

I DO HEREBY CERTIFY under penalty of perjury:

THAT the foregoing is true and correct:

THAT Section 1090 to 1096, inclusive, of the Government Code and other applicable provisions of the law have been complied with;

and

THAT I am the person authorized by the local agency to file claims for funds with the State of California.

Signature of Authorized Representative	Date	-
Title	Telephone No.	-

0350d

HEALTH FEE ELIMINATION

1. Summary of Chapters 1/84, 2nd E.S., and Chapter 1118/87

Chapter 1, Statutes of 1984, 2nd E.S., repealed Education Code § 72246 which authorized community college districts to charge a fee for the purpose of providing health supervision and services, direct and indirect medical and hospitalization services, and operation of student health centers. The statute also required community college districts that charged a fee in the 1983/84 fiscal year to maintain that level of health services in the 1984/85 fiscal year and each fiscal year thereafter. The provisions of this statute would automatically repeal on December 31, 1987, which would reinstate the community college districts' authority to charge a health fee as specified.

Chapter 1118, Statutes of 1987 amended Education Code § 72246 to require any community college district that provided health services in the 1986/87 fiscal year to maintain health services at that level in the 1986/87 fiscal year and each fiscal year thereafter. Chapter 8, Statutes of 1993, has revised the numbering of § 72246 to § 76355.

2. Eligible Claimants

Any community college district incuming increased costs as a result of this mandate is eligible to claim reimbursement of these costs.

3. Appropriations

To determine if current funding is available for this program, refer to the schedule "Appropriations for State Mandated Cost Programs" in the "Annual Claiming Instructions for State Mandated Costs" issued in mid-September of each year to community college presidents.

4. Types of Claims

A. Reimbursement and Estimated Claims

A claimant may file a reimbursement claim and/or an estimated claim. A reimbursement claim details the costs actually incurred for a prior fiscal year. An estimated claim shows the costs to be incurred for the current fiscal year.

B. Minimum Claim

Section 17564(a), Government Code, provides that no claim shall be filed pursuant to Section 17561 unless such a claim exceeds \$200 per program per fiscal year.

5. Filing Deadline

(1) Refer to Item 3 "Appropriations" to determine If the program is funded for the current fiscal year. If funding is available, an estimated claim must be filed with the State Controller's Office and postmarked by November 30, of the fiscal year in which costs are to be incurred. Timely filed estimated claims will be paid before late claims.

After having received payment for an estimated claim, the claimant must file a reimbursement claim by November 30, of the following fiscal year regardless whether the payment was more or less than the actual costs. If the local agency falls to file a reimbursement claim, monies received must be returned to the State. If no estimated claim was filed, the local agency may file a reimbursement

claim detailing the actual costs incurred for the fiscal year, provided there was an appropriation for the program for that fiscal year. (See item 3 above).

(2) A reimbursement claim detailing the actual costs must be filed with the State Controller's Office and postmarked by November 30 following the fiscal year in which costs were incurred. If the claim is filed after the deadline but by November 30 of the succeeding fiscal year, the approved claim must be reduced by a late penalty of 10%, not to exceed \$1,000. Claims filed more than one year after the deadline will not be accepted.

6. Reimbursable Components

Eligible claimants will be reimbursed for health service costs at the level of service provided in the 1986/87 fiscal year. The reimbursement will be reduced by the amount of student health fees authorized per the Education Code § 76355.

After January 1, 1993, pursuant to Chapter 8, Statutes of 1993, the fees students were required to pay for health supervision and services were not more than:

\$10,00 per semester

\$5.00 for summer school

\$5.00 for each quarter

Beginning with the summer of 1997, the fees are:

\$11.00 per semester

\$8.00 for summer school or

\$8.00 for each quarter

The district may increase fees by the same percentage increase as the Implicit Price Deflator (IPD) for the state and local government purchase of goods and services.

Whenever the IPD calculates an increase of one dollar (\$1) above the existing amount, the fees may be increased by one dollar (\$1).

7. Reimbursement Limitations

- A. If the level at which health services were provided during the fiscal year of reimbursement is less than the level of health services that were provided in the 1986/87 fiscal year, no reimbursement is forthcoming.
- B. Any offsetting savings or reimbursement the claimant received from any source (e.g. federal, state grants, foundations, etc.) as a result of this mandate, shall be identified and deducted so only net local costs are claimed.

8. Claiming Forms and Instructions

The diagram "Illustration of Claim Forms" provides a graphical presentation of forms required to be filed with a claim. A claimant may submit a computer generated report in substitution for forms HFE-1.0, HFE-1.1, and form HFE-2 provided the format of the report and data fields contained within the report are identical to the claim forms included in these instructions. The claim forms provided with these instructions should be duplicated and used by the claimant to file estimated and reimbursement claims. The State Controller's Office will revise the manual and claim forms as necessary. In such instances, new replacement forms will be mailed to claimants.

A. Form HFE-2, Health Services

This form is used to list the health services the community college provided during the 1986/87 fiscal year and the fiscal year of the reimbursement claim.

B. Form HFE-1.1, Claim Summary

This form is used to compute the allowable increased costs an individual college of the community college district has incurred to comply with the state mandate. The level of health services reported on this form must be supported by official financial records of the community college district. A copy of the document must be submitted with the claim. The amount shown on line (13) of this form is carried to form HFE-1.0.

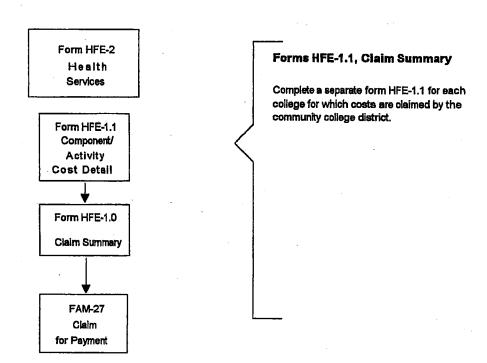
C. Form HFE-1.0, Claim Summary

This form is used to list the individual colleges that had increased costs due to the state mandate and to compute a total claimable cost for the district. The "Total Amount Claimed", line (04) on this form is carried forward to form FAM-27, line 13, for the reimbursement claim, or line (07) for the estimated claim.

D. Form FAM-27, Claim for Payment

This form contains a certification that must be signed by an authorized representative of the local agency. All applicable information from form HFE-1.0 and HFE 1.1 must be carried forward to this form for the State Controller's Office to process the claim for payment.

Illustration of Claim Forms



SAN BERNARDINO COMMUNITY COLLEGE DISTRICT

Audit Report

HEALTH FEE ELIMINATION PROGRAM

Chapter 1, Statutes of 1984, 2nd Extraordinary Session, and Chapter 1118, Statutes of 1987

July 1, 2001, through June 30, 2003



STEVE WESTLY California State Controller

November 2004



STEVE WESTLY

California State Controller

November 10, 2004

Donald F. Averill, Ed.D., Chancellor San Bernardino Community College District 114 South Del Rosa Drive San Bernardino, CA 92408

Dear Dr. Averill:

The State Controller's Office audited the claims filed by the San Bernardino Community College District for costs of the legislatively mandated Health Fee Elimination Program (Chapter 1, Statutes of 1984, 2nd Extraordinary Session, and Chapter 1118, Statutes of 1987) for the period of July 1, 2001, through June 30, 2003.

The district claimed \$1,130,569 for the mandated program. Our audit disclosed that \$520,246 is allowable and \$610,323 is unallowable. The unallowable costs occurred because the district claimed ineligible costs, overstated indirect costs, and understated revenue offsets. The State paid the district \$92,835. The State will pay allowable costs claimed that exceed the amount paid, totaling \$427,411, contingent upon available appropriations.

If you disagree with the audit findings, you may file an Incorrect Reduction Claim (IRC) with the Commission on State Mandates (COSM). The IRC must be filed within three years following the date that we notify you of a claim reduction. You may obtain IRC information at COSM's Web site at www.csm.ca.gov (Guidebook link), and obtain IRC forms by telephone at (916) 323-3562 or by e-mail at csminfo@csm.ca.gov.

If you have any questions, please contact Jim L. Spano, Chief, Compliance Audits Bureau, at (916) 323-5849.

Sincerely,

VINCENT P. BROWN

incet & Brown

Chief Operating Officer

VPB:JVB/jj

cc: (See page 2)

cc: Robert Temple, Vice Chancellor

Fiscal Services

San Bernardino Community College District

Ed Monroe, Program Assistant

Fiscal Accountability Section

Chancellor's Office

California Community Colleges

Jeannie Oropeza, Program Budget Manager

Education Systems Unit

Department of Finance

Charles Pillsbury, School Apportionment Specialist

Department of Finance

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Audit Report

Summary

The State Controller's Office (SCO) audited the claims filed by the San Bernardino Community College District for costs of the legislatively mandated Health Fee Elimination Program (Chapter 1, Statutes of 1984, 2nd Extraordinary Session (E.S.), and Chapter 1118, Statutes of 1987) for the period of July 1, 2001, through June 30, 2003. The last day of fieldwork was August 16, 2004.

The district claimed \$1,130,569 for the mandated program. The audit disclosed that \$520,246 is allowable and \$610,323 is unallowable. The unallowable costs occurred because the district claimed ineligible costs, overstated indirect costs, and understated revenue offsets. The State paid the district \$92,835. The State will pay allowable costs claimed that exceed the amount paid, totaling \$427,411, contingent upon available appropriations.

Background

Education Code Section 72246 (repealed by Chapter 1, Statutes of 1984, 2nd E.S.) authorizes community college districts to charge a health fee for providing health supervision and services, direct and indirect medical and hospitalization services, and operation of student health centers. This statute also required that health services for which a community college district charged a fee during fiscal year (FY) 1983-84 had to be maintained at that level in FY 1984-85 and every year thereafter. The provisions of this statute would automatically sunset on December 31, 1987, reinstating the community college districts' authority to charge a health fee as specified.

Education Code Section 72246 (amended by Chapter 1118, Statutes of 1987) requires any community college district that provided health services in FY 1986-97 to maintain health services at the level provided during that year in FY 1987-88 and each fiscal year thereafter.

On November 20, 1986, the Commission on State Mandates (COSM) determined that Chapter 1, Statutes of 1984, 2nd E.S., imposed a "new program" upon community college districts, by requiring any community college district that provided health services for which it was authorized to charge a fee pursuant to former *Education Code* Section 72246 in FY 1983-84 to maintain health services at the level provided during that year in FY 1984-85 and each fiscal year thereafter. This maintenance-of-effort requirement applies to all community college districts that levied a health services fee in FY 1983-84, regardless of the extent to which the health services fees collected offset the actual costs of providing health services at the FY 1983-84 level.

On April 27, 1989, COSM determined that Chapter 1118, Statutes of 1987, amended this maintenance-of-effort requirement to apply to all community college districts that provided health services in FY 1986-87, and required them to maintain that level in FY 1987-88 and each fiscal year thereafter.

Parameters and Guidelines establishes the state mandate and defines reimbursement criteria. COSM adopted Parameters and Guidelines on August 27, 1987, and last amended it on May 25, 1989. In compliance with Government Code Section 17558, the SCO issues claiming instructions for mandated programs, to assist local agencies and school districts in claiming reimbursable costs.

Objective, Scope, and Methodology

We conducted the audit to determine whether costs claimed represent increased costs resulting from the Health Fee Elimination Program for the period of July 1, 2001, through June 30, 2003.

Our audit scope included, but was not limited to, determining whether costs claimed were supported by appropriate source documents, not funded by another source, and not unreasonable and/or excessive.

We conducted the audit according to Government Auditing Standards, issued by the Comptroller General of the United States, and under the authority of Government Code Section 17558.5. We did not audit the district's financial statements. Our audit scope was limited to planning and performing audit procedures necessary to obtain reasonable assurance concerning the allowability of expenditures claimed for reimbursement. Accordingly, we examined transactions, on a test basis, to determine whether the costs claimed were supported.

We limited our review of the district's internal controls to gaining an understanding of the transaction flow and claim preparation process as necessary to develop appropriate auditing procedures.

Conclusion

Our audit disclosed instances of noncompliance with the requirements outlined above. These instances are described in the accompanying Summary of Program Costs (Schedule 1) and in the Findings and Recommendations section of this report.

For the audit period, the San Bernardino Community College District claimed \$1,130,569 for Health Fee Elimination Program costs. Our audit disclosed that \$520,246 is allowable and \$610,323 is unallowable.

For FY 2001-02, the State paid the district \$92,835. Our audit disclosed that \$210,676 is allowable. The State will pay allowable costs claimed that exceed the amount paid, totaling \$117,841, contingent upon available appropriations.

For FY 2002-03, the district received no payment. Our audit disclosed that \$309,570 is allowable. The State will pay allowable costs claimed, totaling \$309,570, contingent upon available appropriations.

Views of Responsible Official We issued a draft audit report on September 30, 2004. Robert Temple, Vice Chancellor, responded by letter dated October 13, 2004, disagreeing with the audit results. The final audit report includes the district's response (Attachment).

Restricted Use

This report is solely for the information and use of the San Bernardino Community College District, the California Community Colleges Chancellor's Office, the California Department of Finance, and the SCO; it is not intended to be and should not be used by anyone other than these specified parties. This restriction is not intended to limit distribution of this report, which is a matter of public record.

JEFFREY V. BROWNFIELD Chief, Division of Audits

(Downfull)

Schedule 1— Summary of Program Costs July 1, 2001, through June 30, 2003

Cost Elements	Actual Costs Claimed	Allowable per Audit	Audit Adjustments	Reference 1
July 1, 2001, through June 30, 2002				
Health services costs: Salaries Benefits Services and supplies Indirect costs	\$ 367,585 54,560 123,819 210,961	\$ 326,196 54,560 86,471 88,166	` <u> </u>	Finding 1 Finding 2 Finding 3
Total health services costs Less cost of services in excess of FY 1986-87 services	756,925 (2,564)	555,393 (2,564)	(201,532)	
Subtotals Less authorized health fees	754,361 (231,122)	552,829 _(328,764)	(201,532) (97,642)	Finding 4
Subtotals Less offsetting savings/reimbursements	523,239 (13,389)	224,065 (13,389)	(299,174)	
Total program costs Less amount paid by the State	\$ 509,850	210,676 (92,835)	\$ (299,174)	
Allowable costs claimed in excess of (less than) amount	t paid	\$ 117,841		
July 1, 2002, through June 30, 2003				
Health services costs: Salaries Benefits Services and supplies Indirect costs	\$ 402,669 59,734 159,834 249,766	\$ 340,930 59,734 121,512 91,067	(38,322)	Finding 1 Finding 2 Finding 3
Total health services costs Less cost of services in excess of FY 1986-87 services	872,003	613,243	(258,760)	
Subtotals Less authorized health fees	872,003 (234,810)	613,243 (287,199)	(258,760) (52,389)	Finding 4
Subtotals Less offsetting savings/reimbursements	637,193 (16,474)	326,044 (16,474)	(311,149)	
Total program costs Less amount paid by the State	\$ 620,719	309,570	\$ (311,149)	
Allowable costs claimed in excess of (less than) amount	t paid	\$ 309,570		

Schedule 1 (continued)

Cost Elements	Actual Costs Claimed	Allowable per Audit	Audit Adjustments	Reference 1
Summary: July 1, 2001, through June 30, 2003				
Health services costs: Salaries Benefits Services and supplies Indirect costs	\$ 770,254 114,294 283,653 460,727	\$ 667,126 114,294 207,983 179,233	\$ (103,128) (75,670) _(281,494)	Finding 2
Total health services costs Less cost of services in excess of FY 1986-87 services	1,628,928 (2,564)	1,168,636 (2,564)	(460,292) ————	
Subtotals Less authorized health fees	1,626,364 (465,932)	1,166,072 (615,963)	(460,292) (150,031)	Finding 4
Subtotals Less offsetting savings/reimbursements	1,160,432 (29,863)	550,109 (29,863)	(610,323)	
Total program costs Less amount paid by the State	\$1,130,569	520,246 (92,835)	\$ (610,323)	
Allowable costs claimed in excess of (less than) amount	t paid	\$ 427,411		

 $^{^{\}rm 1}\,$ See the Findings and Recommendations section.

Findings and Recommendations

FINDING 1— Overstated health services The district overstated health services costs by \$103,128 for the audit period.

The costs are unallowable because the services were not provided in FY 1986-87. These costs include flu shots, hepatitis shots, pap smears, and outside laboratory services for San Bernardino Valley College, and flu shots, hepatitis shots, outside laboratory services, and marriage therapy for Crafton Hills College.

A summary of the adjustment is as follows:

	Fiscal Year				
		2001-02		2002-03	 Total
San Bernardino Valley College Crafton Hills College	\$	(20,673) (20,716)	\$	(29,847) (31,892)	\$ (50,520) (52,608)
Audit adjustment	\$	(41,389)	\$	(61,739)	\$ (103,128)

Parameters and Guidelines specifies that community college districts shall only be reimbursed the costs of health services provided to the extent they were provided by the district in FY 1986-87.

Recommendation

We recommend that the district ensure it only claims costs of health services that were provided by the district in FY 1986-87.

District's Response

The State Controller alleges overstated audit period costs for certain health services which were "not provided" in Fiscal Year 1986-87. The State Controller states that "Parameters and Guidelines specifies that community college districts shall only be reimbursed the costs of the health services provided to the extent they were provided by the district in FY 1986-87."

The parameters and guidelines also state at Part III Eligible Claimants:

"Community college districts which provided health services in 1986-87 fiscal year and continue to provide the same services as a result of the mandate are eligible to claim reimbursement of those costs."

Education Code section 76355, subdivision (e), states:

"Any community college district that provided health services in the 1986-87 fiscal year shall maintain health services, at the level provided during the 1986-87 fiscal year, and each fiscal year thereafter."

The State Controller, as the audit agency proposing the adjustment, has the burden of proving the factual and legal basis for its adjustments. The State Controller audit findings do not demonstrate if the enumerated services allegedly "not provided" in Fiscal Year 1986-87 were indeed actually available. It would therefore appear that this finding is based upon the wrong standard for review.

In addition, the State Controller's calculation of the cost of services "not provided" utilizes extrapolation of facts not reasonably related to the actual cost of those services.

SCO's Comment

The finding and recommendation remain unchanged.

In addition to the criteria mentioned above, our position is supported by Parts V and VIII of the Parameters and Guidelines. Part V(A)-Scope of Mandate states, "Eligible community college districts shall be reimbursed for the costs of providing a health services program. Only services provided in FY 1986-87 may be claimed." Part VIII-Supporting Data states:

For auditing purposes, all costs claimed must be traceable to source documents and/or worksheets that show evidence of the validity of such costs. This would include documentation for FY 1986-87 program to substantiate a maintenance of effort. These documents must be kept on file by the agency submitting the claim for a period of no less than three years from the date of the final payment of the claim pursuant to this mandate, and made available on request of the State Controller or his agent.

Throughout the audit fieldwork and up until October 22, 2004 (the date of this response), the district did not provide us with any documentation to substantiate its assertion that the health services in question were provided at the San Bernardino Valley College and/or Crafton Hills College in FY 1986-87.

Furthermore, in an attempt to determine if the health services in question were reported in prior-year mandated cost claims, we asked district personnel to provide the earliest mandated cost claims available. We were given a copy of the FY 1997-98 Health Fee Elimination cost claim. From our review of this claim, we observed that the health services in question were not listed. If the district staff believes information in prior year claims is inaccurate, it has the responsibility to corroborate its position.

FINDING 2— Overstated services and supplies

The district overstated service and supply costs by \$75,670 because it claimed ineligible athletic insurance costs of \$72,554 and did not support costs of \$3,116.

A summary of the adjustment is as follows:

	Fiscal Year					
		2001-02	_	2002-03		Total
Athletic insurance costs	\$	(37,348)	\$	(35,206)	\$	(72,554)
Unsupported costs			_	(3,116)	_	(3,116)
Audit adjustment	<u>\$</u>	(37,348)	\$	(38,322)	\$	(75,670)

Parameters and Guidelines states that community college districts shall be reimbursed only for costs of health services programs that are traceable to supporting documentation showing evidence of the validity of such costs. Also, Education Code Section 76355(d) (formerly Section 72246(2)) states that authorized expenditures for health services shall not include the cost of athletic insurance.

Recommendation

We recommend that the district ensure all claimed costs are eligible and supported.

District's Response

The District is still investigating the athletic insurance costs to determine if the amounts reported in the claim related to basic insurance costs for students who also were covered by athletic insurance. However, the final audit report need not be delayed for this work.

SCO's Comment

The finding and recommendation remain unchanged.

The district did not provide any additional information supporting this finding.

FINDING 3— Overstated indirect cost rate claimed

The district overstated indirect costs by \$281,494 for the audit period.

The district claimed indirect costs based on an indirect cost rate proposal (ICRP) prepared for each fiscal year by an outside consultant. However, the district did not obtain federal approval for its rate. We calculated indirect cost rates using the methodology allowed by the SCO's claiming instructions. The calculated indirect cost rates did not support the indirect cost rates claimed.

A summary of the claimed and audited indirect cost rates is as follows:

	Fiscal	Year
	2001-02	2002-03
Allowable indirect cost rate based on total direct costs	18.87%	17.44%
Claimed indirect cost rate based on total direct costs	38.64%	40.14%

We recalculated indirect costs as follows:

	Fisca		
	2001-02	2002-03	Total
Allowable direct costs claimed Allowable indirect cost rate	\$ 467,227 × 18.87%	\$ 522,176 × 17.44%	
Allowable indirect costs Less claimed indirect costs	88,166 (210,961)	91,067 (249,766)	
Audit adjustment	\$ (122,795)	\$ (158,699)	\$ (281,494)

Parameters and Guidelines states that indirect costs may be claimed in the manner described in the SCO's claiming instructions.

The SCO's claiming instructions state that community colleges have the option of using a federally approved rate prepared in accordance with OMB Circular A-21 or the alternate methodology using State Controller's Form FAM-29C, which is based on total expenditures as reported in California Community Colleges Annual Financial and Budget Report, Expenditures by Activity (CCFS-311).

Recommendation

We recommend that the district ensure indirect costs claimed are computed using a federally approved rate prepared in accordance with OMB Circular A-21, or the SCO's alternate methodology using Form FAM-29C.

District's Response

The State Controller asserts that the District must obtain federal approval for its indirect cost rate or use a method prescribed by the State Controller. The parameters and guidelines for Health Fee Elimination (as last amended on May 25, 1989) state that "Indirect costs may be claimed in the manner described by the State Controller in his claiming instructions." The parameters and guidelines do not require that indirect costs be claimed in the manner described by the State Controller.

The State Controller's claiming instructions for Form HFE-1.1, line (05), state that for claiming indirect costs, college districts have the option of using a federally approved rate from the Office of Management and Budget Circular A-21, from FAM 29C, or a 7% indirect cost rate. The State Controller claiming instructions were never adopted as rules or regulations, and therefore have no force of law. The burden is on the State Controller to show that the indirect cost rate used by the District is excessive or unreasonable, which is the only mandated cost audit standard in statute (Government Code Section 17651(d)(2). If

the State Controller wishes to enforce the audit standards for mandated cost reimbursement, the State Controller should comply with the Administrative Procedures Act.

SCO's Comment

The finding and recommendation remain unchanged.

Parameters and Guidelines states that indirect costs may be claimed in the manner described in the SCO's claiming instructions. Therefore, the specific directions for the indirect cost rate calculation in the claiming instructions are an extension of the Parameters and Guidelines. The SCO's claiming instructions state that community colleges have the option of using a federally approved rate prepared in accordance with OMB Circular A-21 or the SCO's alternate methodology using Form FAM-29C. In this case, the district chose to use indirect cost rates not approved by a federal agency, which is not an option provided by the SCO's claiming instructions.

FINDING 4— Understated authorized health fee revenues claimed

The district understated authorized health fee revenue by \$150,031 for the audit period.

The district reduced claimed costs by actual rather than authorized health fee revenues. Therefore, we recalculated authorized health fee revenues by multiplying student enrollment by term net of allowable health fee exemption by the authorized student health fee. Student enrollment information was obtained from the term unit report, and the student waiver information was obtained from the Board of Governors Grant (BOGG) report.

A summary of our adjustment to authorized health fee revenues is as follows:

	Summer	Fall	Spring	Total
FY 2000-01				
Student enrollment	9,485	16,519	17,640	
Allowable health fee exemptions	(3,309)	(5,636)	(5,758)	
Subtotals	6,176	10,883	11,882	
Authorized student health fee	× \$ 9	× \$ 12	× \$12	
Audited authorized health fee revenues	\$ 55,584	\$130,596	\$142,584	\$ 328,764
Claimed authorized health fee revenues				(231,122)
Audit adjustment, FY 2000-01				97,642
FY 2001-02				
Student enrollment	3,406	18,176	16,773	
Allowable health fee exemptions	(1,595)	(6,102)	(6,272)	
Subtotal	1,811	12,074	10,501	
Authorized student health fee	× \$ 9	× \$12	× \$ 12	
Audited authorized health fee revenues	\$ 16,299	\$144,888	\$126,012	287,199
Claimed authorized health fee revenues				(234,810)
Audit adjustment, FY 2001-02				52,389
Total audit adjustment				\$ 150,031

Parameters and Guidelines states that health fees authorized by the Education Code must be deducted from costs claimed. Education Code Section 76355(c) states that health fees are authorized from all students except those who: (1) depend exclusively on prayer for healing; (2) are attending a community college under an approved apprenticeship training program; or (3) demonstrate financial need.

Also, Government Code Section 17514 states that costs mandated by the State means any increased costs which a district is required to incur. To the extent community college districts can charge a fee, they are not required to incur a cost. In addition, Government Code Section 17556 states that COSM shall not find costs mandated by the State if the district has the authority to levy fees to pay for the mandated program or increased level of services.

Recommendation

We recommend that the district should ensure that allowable health services program costs are offset by the amount of health service fee revenues authorized by *Education Code*.

District's Response

The State Controller alleges that claimants must compute the total student health fees collectible and reduce claimed costs by this amount even if those fees are not collected in full or part.

Education Code Section 76355, subdivision (a), states that "The governing board of a district maintaining a community college <u>may require</u> community college students to pay a fee... for health supervision and services..." There is no requirement that community colleges levy these fees. The permissive nature of the provision is further illustrated in subdivision (b) which states "If, pursuant to this section, a fee is required, the governing board of the district shall decide the amount of the fee, if any, that a part-time student is required to pay. The governing board may decide whether the fee shall be mandatory or optional." (Emphasis supplied in both instances)

The State Controller asserts that the parameters and guidelines require "that health fees authorized by the Education Code must be deducted from the costs claimed." This is a misstatement of the Parameters and Guidelines. The Parameters and Guidelines, as last amended on May 25, 1989, state that "Any offsetting savings... must be deducted from the costs claimed... This shall include the amount of (student fees) as authorized by Education Code Section 72246(a)." Therefore, while student fees actually collected are properly used to offset costs, student fees that could have been collected, but were not, are not an offset.

Former Education Code Section 72246 was repealed by Chapter 8, Statutes of 1993, Section 29, and was replaced by Education Code Section 76355.

The State Controller also misconstrues the legal meaning of Government Code Section 17556 which prohibits the Commission on State Mandates from approving test claims when the local government agency has authority to charge a fee sufficient to fund the cost of the mandate. The Commission determined that the mandate was a new program or increased level of service. Even the source of the mandate, Education Code Section 76355, at subdivision (e), allows for the possibility that the "cost to maintain that level of service" will exceed the statutory limit for the student health fees.

Notwithstanding the State Controller's argument for its adjustment, State Controller audit staff stated that they would be providing to the District additional information in support of their health fee calculation before the draft audit report was issued and would allow the District time to respond. This information was not provided to the District and the draft audit report has been issued.

SCO's Comment

The fiscal effect of the finding and recommendation remain unchanged. The language in the draft report relating to the unavailability of the student attendance data has been deleted based on information provided by the district.

We agree that community college districts may choose not to levy a health services fee. This is true even if *Education Code* Section 76355 provides the districts with the authority to levy such fees. However, the effect of not imposing the health services fee is that the related health services costs do not meet the requirement for mandated costs as defined by *Government Code* Section 17514. In simple terms, health services costs recoverable through an authorized fee are not costs that the district is required to incur. Moreover, *Government Code* Section 17556 states that COSM shall not find costs mandated by the State as defined in *Government Code* Section 17514 if the district has authority to levy fees to pay for the mandated program or increased level of service.

Attachment— District's Response to Draft Audit Report

Donald F. Averill, Ed.D., Chancellor

October 13, 2004

Mr. Jim L. Spano, Chief Compliance Audits Bureau California State Controller Division of Audits P.O. Box 942850 Sacramento, CA 94250-5874

Re:

Chapter 1, Statutes of 1984 Health Fee Elimination State Controller's Audit

Fiscal Years: 2001-02 and 2002-03

Dear Mr. Spano:

This letter is the response of the San Bernardino Community College District to the letter from Vinsent P. Brown, Chief Operating Officer, State Controller's Office, dated September 30, 2004, and received by the District on October 6, 2004, which enclosed a draft copy of your audit report of the District's Health Fee Elimination claims for the period of July 1, 2001 through June 30, 2003.

Finding 1 - Overstated Health Services

The State Controller alleges overstated audit period costs for certain health services which were "not provided" in Fiscal Year 1986-87. The State Controller states that "Parameters and Guidelines specifies that community college districts shall only be reimbursed the costs of the health services provided to the extent they were provided by the district in FY 1986-87."

The parameters and guidelines also state at Part III Eligible Claimants:

"Community college districts which provided health services in 1986-87 fiscal year and continue to provide the same services as a result of the mandate are eligible to claim reimbursement of those costs."

Education Code section 76355, subdivision (e), states:

"Any community college district that provided health services in the 1986-87 fiscal year shall maintain health services, at the level provided during the 1986-87 fiscal year, and each fiscal year thereafter."

The State Controller, as the audit agency proposing the adjustment, has the burden of proving the factual and legal basis for its adjustments. The State Controller audit findings do not demonstrate if the enumerated services allegedly "not provided" in Fiscal Year 1986-87 were indeed actually available. It would therefore appear that this finding is based upon the wrong standard for review.

In addition, the State Controller's calculation of the cost of services "not provided" utilizes extrapolation of facts not reasonably related to the actual cost of those services.

Finding 2 - Overstated Services and Supplies

The District is still investigating the athletic insurance costs to determine if the amounts reported in the claim related to basic insurance costs for students who also were covered by athletic insurance. However, the final audit report need not be delayed for this work.

Finding 3 - Overstated Indirect Cost Rates Claimed

The State Controller asserts that the District must obtain federal approval for its indirect cost rate or use a method prescribed by the State Controller. The parameters and guidelines for Health Fee Elimination (as last amended on May 25, 1989) state that "Indirect costs may be claimed in the manner described by the State Controller in his claiming instructions." The parameters and guidelines do not require that indirect costs be claimed in the manner described by the State Controller.

The State Controller's claiming instructions for Form HFE-1.1, line (05), state that for claiming indirect costs, college districts have the option of using a federally approved rate from the Office of Management and Budget Circular A-21, from FAM-29C, or a 7% indirect cost rate. The State Controller claiming instructions were never adopted as rules or regulations, and therefore have no force of law. The burden is on the State Controller to show that the indirect cost rate used by the District is excessive or unreasonable, which is the only mandated cost audit standard in statute (Government Code Section 17651(d)(2). If the State Controller wishes to enforce audit standards for mandated cost reimbursement, the State Controller should comply with the Administrative Procedures Act.

Finding 4 - Understated Authorized Health Fee Revenues Claimed

The State Controller alleges that claimants must compute the total student health fees

collectible and reduce claimed costs by this amount even if those fees are not collected in full or part.

Education Code Section 76355, subdivision (a), states that "The governing board of a district maintaining a community college <u>may require</u> community college students to pay a fee . . . for health supervision and services . . ." There is no requirement that community colleges levy these fees. The permissive nature of the provision is further illustrated in subdivision (b) which states "<u>If</u>, pursuant to this section, a fee is required, the governing board of the district shall decide the amount of the fee, <u>if any</u>, that a part-time student is required to pay. <u>The governing board may decide whether the fee shall be mandatory or optional.</u>" (Emphasis supplied in both instances)

The State Controller asserts that the parameters and guidelines require "that health fees authorized by the Education Code must be deducted from the costs claimed." This is a misstatement of the Parameters and Guidelines. The Parameters and Guidelines, as last amended on May 25, 1989, state that "Any offsetting savings . . . must be deducted from the costs claimed . . . This shall include the amount of (student fees) as authorized by Education Code Section 72246(a)¹." Therefore, while student fees actually collected are properly used to offset costs, student fees that could have been collected, but were not, are not an offset.

The State Controller also misconstrues the legal meaning of Government Code Section 17556 which prohibits the Commission on State Mandates from approving test claims when the local government agency has authority to charge a fee sufficient to fund the cost of the mandate. The Commission determined that the mandate was a new program or increased level of service. Even the source of the mandate, Education Code Section 76355, at subdivision (e), allows for the possibility that the "cost to maintain that level of service" will exceed the statutory limit for the student health fees.

Notwithstanding the State Controller's argument for its adjustment, State Controller audit staff stated that they would be providing to the District additional information in support of their health fee calculation before the draft audit report was issued and would allow the District time to respond. This information was not provided to the District and

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Jim Spano, Chief

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October 13, 2004

the draft audit report has been issued.

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The District requests that the audit report be changed to comply with the law.

Sincerely,

Robert Temple, Vice Chancellor

Fiscal Services

San Bernardino Community College District

C: Keith Petersen, President, SixTen and Associates

Donald F. Averill, Ed.D., Chancellor

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Jim Spano, Chief

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October 13, 2004

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Sincerely,

Robert Temple, Vice Chancellor

Fiscal Services

San Bernardino Community College District

C: Keith Petersen, President, SixTen and Associates

CALIFORNIA COMMUNITY COLLEGES CHANCELLOR'S OFFICE

1102 Q STREET SACRAMENTO, CA 95814-6511 (916) 445-8752 HTTP://WWW.CCCCO.EDU



March 5, 2001

To;

Superintendents/Presidents Chief Business Officers

Chief Student Services Officers Health Services Program Directors

Financial Aid Officers

Admissions and Records Officers

Extended Opportunity Program Directors

From:

Thomas J. Nussbaum

Chancellor

Subject:

Student Health Fee Increase

Education Code Section 76355 provides the governing board of a community college district the option of increasing the student health services fee by the same percentage as the increase in the Implicit Price Deflator for State and Local Government Purchase of Goods and Services. Whenever that calculation produces an increase of one dollar above the existing fee, the fee may be increased by \$1.00.

Based on calculations by the Financial, Economic, and Demographic Unit in the Department of Finance, the Implicit Price Deflator Index has now increased enough since the last fee increase of March 1997 to support a one dollar increase in the student health fees. Effective with the Summer Session of 2001, districts may begin charging a maximum fee of \$12.00 per semester, \$9.00 for summer session, \$9.00 for each intersession of at least four weeks, or \$9.00 for each quarter.

For part-time students, the governing board shall decide the amount of the fee, if any, that the student is required to pay. The governing board may decide whether the fee shall be mandatory or optional.

The governing board operating a health services program must have rules that exempt the following students from any health services fee:

 Students who depend exclusively upon prayer for healing in accordance with the teachings of a bona fide religious sect, denomination, or organization.

- Students who are attending a community college under an approved apprenticeship training program.
- Students who receive Board of Governors Enrollment Fee Waivers, including students who demonstrate financial need in accordance with the methodology set forth in federal law or regulation for determining the expected family contribution of students seeking financial aid and students who demonstrate eligibility according to income standards established by the board of governors and contained in Section 58620 of Title 5 of the California Code of Regulations.

All fees collected pursuant to this section shall be deposited in the Student Health Fee Account in the Restricted General Fund of the district. These fees shall be expended only to provide health services as specified in regulations adopted by the board of governors. Allowable expenditures include health supervision and services, including direct or indirect medical and hospitalization services, or the operation of a student health center or centers, or both. Allowable expenditures exclude athletic-related salaries, services, insurance, insurance deductibles, or any other expense that is not available to all students. No student shall be denied a service supported by student health fee on account of participation in athletic programs.

If you have any questions about this memo or about student health services, please contact Mary Gill, Dean, Enrollment Management Unit at 916.323.5951. If you have any questions about the fee increase or the underlying calculations, please contact Patrick Ryan in Fiscal Services Unit at 916.327.6223.

CC: Patrick J. Lenz
Ralph Black
Judith R. James
Frederick E. Harris

I:\Fisc/FiscUnit/01StudentHealthFees/01IStuHealthFees.doc



MANDATED COSTS HEALTH FEE ELIMINATION CLAIM SUMMARY

	CLAIM SUMMARY		
1) Claimant:	(02) Type of Claim:		Fiscal Year
aimant Name	Reimbursement	X	
an Bernardino Community College Distric	Estimated		2001-2002
3) List all the colleges of the commun	ity college district identified in form HFE	-1.1, line (03)	
N	(a) lame of College		(b) Claimed Amount
. San Bernardino Valley College	9	\$	300,527.26
. Crafton Hills College		\$	209,322.78
3.		\$	
l.		\$	-
5.		\$	-
).		\$\$	
7.		\$	_
3.		\$	_
9.		\$	<u>-</u>
10.		\$	<u>-</u>
11.		\$	-
12.		\$	-
13.		\$	<u>-</u>
14.		\$	-
15.		\$	-
16.		\$	-
17.		\$	<u>.</u>
18.		\$	
19.		\$	•
20.		\$	-
21.		\$	-
(04) Total Amount Claimed	[Line (3.1b) + line (3.2b) + line (3.3b) +li	ne (3.21b)] \$	509,85

SAN BER. ARDINO COMMUNITY COLLEGE. STRICT CALCULATION OF INDIRECT COST RATE, FISCAL YEAR 2000-2001

REFERENCE	DESCRIPTION	2000-2001
(CCFS 311)		
INSTRUCTIONAL ACTIVITY		
	Instructional Costs	20 719 402
	Instructional Salaries and Benefits	22,718,493
	Instructional Operating Expenses Instructional Support Instructional Salaries and Benefits	1,472,949 317,958
	Auxiliary Operations Instructional Salaries and Benefits	17,139
	TOTAL INSTRUCTIONAL COSTS 1	24,526,53
	Non-Instructional Costs	· · · · · · · · · · · · · · · · · · ·
	Non-Instructional Salaries and Benefits	2,794,284
	Instructional Admin. Salaries and Benefits	1,495,214
	Instructional Admin. Operating Expenses	217,876
	Auxiliary Classes Non-Inst. Salaries and Benefits	86,351
	Auxiliary Classes Operating Expenses	28,626
	TOTAL NON-INSTRUCTIONAL COSTS 2	4,622,35
	TOTAL INSTRUCTIONAL ACTIVITY COSTS 3 (1+2)	29,148,890
		•
DIRBCT SUPPORT ACTIVITY	Direct Support Costs	
	Instructional Support ServicesNon Inst. Salaries and Benefits	1,351,194
	Instructiona Support Services Operating Expeenses	191,614
	Admissions and Records	1,096,212
	Counselling and Guidance	1,998,881
	Other Student Services	4,364,465
	TOTAL DIRECT SUPPORT COSTS 4	9,002,366
TOTAL INSTRUCTIONAL ACTIVITY COSTS		
AND DIRECT SUPPORT COSTS 5 (3 + 4)		38,151,256
	Indirect Support Costs	·
	Operation and Maintenance of Plant	5,965,189
	Planning and Policy Making	1,522,230
	General Instructional Support Services	7,254,855
· · · · · · · · · · · · · · · · · · ·	TOTAL INDIRECT SUPPORT COSTS 6	14,742,274
TOTAL INSTRUCTIONAL ACTIVITY COSTS AND I		· · · · · · · · · · · · · · · · · · ·
SUPPORT COSTS, AND TOTAL INDIRECT SUPPO		
(5 + 6) = TOTAL COSTS	AND COMPANY OF THE PROPERTY OF	52,893,530
SIMPORT CO	STS ALLOCATION RATES	
SUPPORT CO	BIS ADDUCATION RATES	
ndirect Support Costs Allocation Rate =		- (
	Total Indirect Supports Costs (6)	38.64%
	Total Instructional Activity Costs and Direct Support Costs (5)	
Direct Support Costs Allocation Rate =	Total Direct Support Costs (4)	30.88%
	Total Instructional Activity Costs (3)	20.0070

State Controller's Office					Sch	ool Mand	ated	Cos	<u>t Manual</u>			
Proteich	N	IANDAT	ED COST	S								
	HEAL	TH FEE	ELIMINA	TION				FOI IFE	1			
	(CLAIM S	SUMMARY	•								
(01) Claimant:			(02) Type of Reimbursem				Fi	scal	Year			
San Bernardino Community College Distric	<u> </u>		Estimated					2	001-2002			
(03) Name of College	Sa	n Bernard	lino Valley Co	ollege								
(04) Indicate with a check mark, the level at which h year. If the "Less" box is checked, STOP, do not com					reimbursement	in comparis	on to t	he 19	86/87 fisca			
year. If the Least Source Great Carlot (to recent		SS	SAME	MORE		-		*				
					Direct Cost	Indirect Co 38.64			Total			
(05) Cost of Health Services for the Fiscal	year of C	laim			\$ 318,843	\$ 123	,201	\$	442,044			
(06) Cost of providing current fiscal year he level provided in 1986/87	ealth serv	ices which	are in exce	ss of the	\$ 1,156.00	\$	447	\$	1,603			
(07) Cost of providing current fiscal year he [Line (05) - line (06)]	ealth serv	ices at the	e 1986/87 lev	/el	\$_317,687	\$ 122	,754-	\$_	_440,441			
(08) Complete Columns (a) through (g) to provide detail data for health fees												
	(a)	(b)	(c)	(d)	(e)	(f)			(g)			
Period for which health fees were collected	Number of Full-time Students	Number of Part-time Students	Unit Cost for Full-time Student per Educ. Code § 76355	Full-time Student Health Fees (a) x (c)	Unit Cost for Part-time Student per Educ. Code § 76355	Part-ti Stude Health (b) x	ent Fees	Fee:	udent Healti s That Coul lave Been Collected (d) + (f)			
Per fall semester	155	7,598	·	\$ -		\$.	-	\$				
2. Per spring semester	267	8,071		\$ -		\$.	-	\$	-			
3. Per summer session	55	4,135		\$ -		\$	-	\$				
4. Per first quarter				\$ -		\$	-	\$	-			
5. Per second quarter				\$ -		\$	-	\$				
6. Per third quarter				\$ -		\$	-	\$	<u>-</u>			
(09) Total health fee income that has beer	collected	i ————	[Line	(8.1g) + (8.2g) +(8.6g)]		\$	133,62			
(10) Sub-total			[Line	(07) - line (09)]			\$	306,816			
Cost Reduction								T_	·			
(11) Less: Offsetting Savings, if applicable (12) Less: Other Reimbursements, if applicable (13) Less: Other Reimbursements, if applicable (14) Less: Offsetting Savings, if applicable (15) Less: Offset							-	\$	6,289			

(13) Total Amount Claimed

\$ 300,527

[Line (10) - {line (11) + line (12)}]

School Mandated Cost Manual



MANDATED COSTS HEALTH FEE ELIMINATION

	(CLAIM S	UMMARY				H	r E-1.	_
(01) Claimant:			02) Type of Reimburseme				Fisc	al Yea	ar
San Bernardino Community College District			Estimated					2001	-2002
(03) Name of College	Cra	afton Hills	College						
(04) Indicate with a check mark, the level at which he year. If the "Less" box is checked, STOP, do not comp	olete the for	n. No reimb	ursement is allo	iscal year of re wed.	eimbursement in	comparison	to the	1986/87	fiscal
	LE	ess [SAME [MORE X					
					Direct Cost	Indirect Cost 38.64%	- 1	То	tal
(05) Cost of Health Services for the Fiscal	year of C	laim			\$ 227,121	\$ 87,7	60	\$ 31	4,881
(06) Cost of providing current fiscal year he level provided in 1986/87	ealth serv	ices which	are in exces	ss of the	\$ 693.00	\$ 2	268	\$	961
(07) Cost of providing current fiscal year h [Line (05) - line (06)]	ealth serv	rices at the	e 1986/87 lev	rel	\$ 226,428	\$ 87,4	192	\$ 31	13,920
(08) Complete Columns (a) through	n (g) to p	orovide o	letail data t	or health	fees				
Period for which health fees were collected	(a) Number of Full-time Students	(b) Number of Part-time Students	(C) Unit Cost for Full-time Student per Educ. Code § 76355	(d) Full-time Student Health Fees (a) x (c)	(e) Unit Cost for Part-time Student per Educ. Code 76355	Part-tim Studen Health Fe (b) x (e	it ees	Studer Fees Th Have Coll	g) nt Health hat Could Been lected + (f)
Per fall semester	701	3,037		\$ -		\$		\$	-
Per spring semester	672	3,511		\$ -		\$		\$	
3. Per summer session	21	1,371		\$ -		\$	-	\$	
4. Per first quarter				\$ -	<u> </u>	\$	-	\$	
5. Per second quarter		<u> </u>		\$ -		\$	-	\$	
6. Per third quarter		<u> </u>	<u> </u>	\$ -		\$	-	\$	
(09) Total health fee income that has bee	n collecte	d	[Line	e (8.1g) + (8.2	g) +(8.6g	g)]		\$	97,497
(10) Sub-total			[Lir	ne (07) - line (09)]			\$ 2	216,423
Cost Reduction (11) Less: Offsetting Savings, if applicab 7100	le							\$	7,100
(13) Total Amount Claimed			[Lir	ne (10) - {line	(11) + line (12))]	- 		S	209.32

San Bernardino Community College District Mandated Costs - HFE Total Expenses 11/18/2002 SIX TEN & ASSOC.

2002	NOV	21	PM	Ì	36
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	CHC	SBVC	District	. (1) [4.7]
Total Expenses Amounts per Genaral Ledger	► 190,919.49	η 275,424.87	466,344.36	
Add: Prior Year Expenses	•	•		
STudenTInsurmen	241.66 35,959.50	- 43,418.50	241.66 79,378.00	
	227,120.65	318,843.37	545,964.02	
Income Offsets Received During 2001-2002		•		
Other Local Revenues Hepititus Immunization Fee	5,628.50 1,471.00	4,499.38 1,789.66	10,127.88 3,260.66	
	7,099.50	6,289.04	13,388.54	
	W	n		

San Bernardino Community College District HFE Claim - 2001-2002	San Bernardin Valley College		lills
Summary of Health Fee Exclusions that were not performed in base year 1986/87 and are now being performed in 2001-2002.	Number Cos		Cost
1, Immunizations (diptheria/tetanus,measles,rubella, etc 30 injections at 8.28 each		165.60 1	0 82.80
2. Outside Lab expenses (actual costs) \$6.50 x 80 tests	60	390.00 2	0 130.00
3. Pap Smear expense (actual costs \$12.00 per test x 90 tests	50	600.00 4	0 . 480.00
Total Costs to be excluded for 2001-2002	_1	1155.60	692.80

#J2050 SAN BERNARDINO VALLEY COLLEG SPVC SAN BERNARDINO COUNTY SCHOOLS COMPUTER CONSORTIUM BUDGET SUMMARY REPORT 07/01/2001 TO 06/30/2002 01 Salte: FOR GENERAL 디 Fund: San Bernardino Community Col SVS health 72 San BDX110

3 Н 10/22/2002 00 00 0.0 0 0.0 م د.ب 00 100.0 % ٥. 10.3 0.0 UNENCUMBERED PAGE 2,299.38-289.66-289.66-5,827.50-5,827.50-32,629.73-4,002.75-36,632.48-115,608.16-115,608.16-4,502.00-4,502.00-1,660.00-0.00 4,500.00 124,024.70 36,634.48 510.00 510.00 BALANCE 0.00 0.00 0.00 0.00 00.0 0.00 0.00 0.00 0.00 00.0 0.00 0.00 ENCUMBERED PENDED/ 100.00 100.0 100.0 100,0 100.0 100.0 100.0 100.0 100.0 100.0 89.6 89.6 % 0.0 100.0 1,789.66 4,499.38 245,608.16 245,608.16 133,624.50 2,640.00 2,640.00 89,220.00 89,220.00 32,629.73 59,002.75 91,632.48 385,521.70 0.00 4,440.00 YEAR TO DATE 34,050.00 183,492.48 EXPENDED/RECEIVED 4,499.38 1,789.66 245,608.16 245,608.16 32,629.73 59,002.75 91,632.48 133,624.50 2,640.00 89,220.00 34,050.00 4,440.00 0.00 385,521.70 183,492.48 CURRENT 130,000.00 127,797.00 2,200.00 1,500.00 2,640.00 84,718.00 84,718.00 0.00 55,000.00 55,000.00 4,500.00 261,497.00 4,950.00 146,858.00 32,390.00 WORKING BUDGE! 2181.00 CLASS UNIT MEMBER NONINSTRUCTI 01-00-01-8210-0310-2181.00-6440 TOTAL: 2181.00 1481.00 SUBSTITUTE-NON INSTRUCTION 01-00-01-8210-0310-1481.00-6440 TOTAL: 1481.00 2384.00 CLASS EMPLOYEE-CONSULTANT 01-00-01-8210-0310-2384.00-6440 Object Type 8681.00 STATE MANDATED COST 01-14-01-8210-0000-8681.00-0000 TOTAL: 8681.00 8876.00 HEALTH SERVICES 01-00-01-8210-0310-8876.00-0000 TOTAL: 8876.00 8890.00 OTHER LOCAL REVENUES 01-38-01-8210-0000-8890.00-0000 TOTAL: 8890.00 8896.00 HEPATITIS 01-38-01-8210-0000-8896.00-0000 TOTAL: 8896.00 1282.00 CERT COORDINATORS 01-14-01-8210-0000-1282.00-6440 TOTAL: 1282.00 1480.00 NONINSTRUCTION HOURLY 01-14-01-8210-0000-1480.00-6440 01-00-01-8210-0310-1480.00-6440 TOTAL: 1480.00 1283.00 CERT NON-MGT. NON-TEACH 01-14-01-8210-0000-1283.00-6440 TOTAL: 1283.00 ************************* ACCOUNT CLASSIFICATION Fu Ls Si Prog SubP TOTAL: 2384.00 TOTAL: 8000 TOTAL: 1000

BDX110 health svs 72 San Bernardino Community Col	SAN BERNARDINO CO	COUNTY SCHOOLS CO BUDGET SUMMARY 01/2001 TO 06/30/3	HOOLS COMPUTER CONSORTIUM SUMMARY REPORT 06/30/2002	MUI	#J2050	10/22 PAGE	10/22/2002 PAGE 2	
Fund: 01 GENERAL	FUND		н	DINO	Ũ			
ACCOUNT CLASSIFICATION Fu Ls Si Prog SubP Object Type	N N N	EXPEND CURRENT	IVED TO DATE) 	 	========= UNENCUMB BALANCE		
2385.00 HR SUBSTITUTE, ADDITIONAL COST 01-00-01-8210-0310-2385.00-6440 TOTAL: 2385.00	00 00	745.16	745.16 745.16	100.0	00.0	345.16-335.16-345.16-	00 	
TOTAL: 2000	37,740.00	39,235.16	39,235.16	100.0	00.00	1,495.16-	0.	
3180.00 STRS OTHER ACADEMIC-N.IOTHERS 01-14-01-8210-0000-3180.00-6440 01-00-01-8210-0310-3180.00-6440 TOTAL: 3180.00	7,207.00	7,528.94 3,985.12 11,514.06	7,528.94 3,985.12 11,514.06	100.0	0000	321.94- 3,985.12- 4,307.06-	000	
3328.00 OASDI CLASS/I.ANON-INST OTHE 01-00-01-8210-0310-3328.00-6440 TOTAL: 3328.00	2,008.00	2,111.10 2,111.10	2,111.10 2,111.10	100.0	00.0	103.10-	0.0	
3346.00 MEDICARE NON-INSTRUCTIONAL 01-00-01-8210-0310-3346.00-6440 TOTAL: 3346.00	1,410.00	1,897.54	1,897.54 1,897.54	100.0	00.0	487.54- 487.54-	00	
3360.00 PARS-NON-INSTRUCTIONAL 01-00-01-8210-0310-3360.00-6440 TOTAL: 3360.00	843.00 843.00	316.45	316.45 316.45	37.5 37.5	00.0	526.55 526.55	62.4 62.4	
3421.00 DENTAL CLASS/I.A. NON-INSTRUCT 01-00-01-8210-0310-3421.00-6440 TOTAL: 3421.00	653.00 653.00	652.56 652.56	652.56 652.56	9 9 9.6	00.0	0.44 0.44	0.0	
3423.00 KAISER-CLASS/I.A. NON-INSTRUCT 01-00-01-8210-0310-3423.00-6440 TOTAL: 3423.00	5,240.00	5,240.28	5,240.28 5,240.28	100.0	00.0	0.28-	ر ي	
3433.00 HEALTH NET-OTHER ACADEM-NONINS 01-14-01-8210-0000-3433.00-6440 TOTAL: 3433.00	5,029.00	5,029.08	5,029.08	100.0	00.0	-80.0	00	, ,
3434.00 DENTAL-OTHER ACADEM-NON-INSTRU 01-14-01-8210-0000-3434.00-6440 TOTAL: 3434.00	653.00 653.00	652.56 652.56	652.56 652.56	ი ი ი ი	00.0	0.44 0.44	0.0	
3528.00 SUI CLASS/I.A. NON-INSTR OTHER 01-00-01-8210-0310-3528.00-6440 TOTAL: 3528.00	49.00 49.00	51.00 51.00	51.00 51.00	100.0	00.0	2.00-	· · ·	

10/22/2002 PAGE 3	RED %	0.00 	٠٠	°.°.	۰۰.		ન. ન.	다. 다.	Ÿ.	100.0	. 00	100.0
10/22 PAGE	======================================	42.09-46.81-	0.00	0.00	7.60-	0.40	0.24	0.24 0.24	4,426.16-	150.00	00.0	150.00
#J2050 ALLEY COLLEG	======================================		00.0	00.0	00.0	00.0	00.0	0000	00.00	00.0	0000	00.0
ISORTIUM BERNARDINO VALLEY	 % %	100.00	100.0	100.0	100.0	4.66 4.4	8.8 8.8 8.8	98 8.8 8.8	100.0	0.0	100.0	0.0
CON	EXPENDED/RECEIVED RENT YEAR TO DATE \$ ENCUMBERED	118.72 119.09 237.81	1,020.00	1,020.00	75.60	75.60 75.60	20.76	20.76 20.76	29,935.16	0.00	28.00 28.00	00.0
SCHOOLS ET SUMMAR TO 06/30	======================================	118.72 119.09 237.81	1,020.00	1,020.00	75.60	75.60	20.76	20.76 20.76	29,935.16	000	28.00	000
RDINO 07/C	.=====================================	114.00 77.00 191.00	1,020.00	1,020.00	68.00	76.00 76.00	21.00	21.00 21.00	25,509.00	150.00	28.00 28.00	150.00
BDX110 health svs 72 San Bernardino Community Col Fund: 01 GENERAL	ACCOUNT CLASSIFICATION Fu Ls Si Prog Subp Object Type BUDG	3538.00 SUI OTHER ACADEMIC-N.I. OTHERS 01-14-01-8210-0000-3538.00-6440 01-00-01-8210-0310-3538.00-6440 TOTAL: 3538.00	3628.00 W/C CLASS/I.ANON-INSTR-OTHER 01-00-01-8210-0310-3628.00-6440 TOTAL: 3628.00	3638.00 W/C OTHER ACADEMIC-N.IOTHER 01-14-01-8210-0000-3638.00-6440 TOTAL: 3638.00	3928.00 LIFE-CLASS/I.A. NON-INST-OTHER 01-00-01-8210-0310-3928.00-6440 TOTAL: 3928.00	3938.00 LIFE-OTHER ACADEMIC N.I. OTHER 01-14-01-8210-0000-3938.00-6440 TOTAL: 3938.00	3983.00 HHRC-CLASS/I.ANON-INS-OTHERS 01-00-01-8210-0310-3983.00-6440 TOTAL: 3983.00	3985.00 HHRC-OTHER ACADEMIC-N.ICTHER 01-14-01-8210-0000-3985.00-6440 TOTAL: 3985.00	TOTAL: 3000	4200.00 BOOK, MAGAZINE&PERIOD-DIST.USE 01-00-01-8210-0310-4200.00-6440 TOTAL: 4200.00	4210.00 MAGAZINES & SUBSCRIPTIONS 01-00-01-8210-0310-4210.00-6440 TOTAL: 4210.00	4400.00 MEDIA AND SOFTWARE-DISTRCT USE 01-00-01-8210-0310-4400.00-6440 TOTAL: 4400.00

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10/22/2002 PAGE 4		===== Bered %	21 21	100.	15.		20.	H H	100.	7.7	23.3	٠,	٠.	100.0	100.0
10/22 PAGE		DNENCOMBERED BALANCE	658.50 21.12-637.38	25.00 25.00	962.38	1,295.00-	136.52 32.30 168.82	47.73 47.73	147.00 147.00	0.00	35.00	896.45-	42,489.87-	1,340.00	1,340.00
#72050	ALLEY COLLEG	======================================		00.0	00.0	0.0	00.0	00.0	00.0	00.0	0.00	00.0	00.0	0.00	00.0
TUM	BERNARDINO VALLEY	 0/0	78.0 100.0 89.3	00	84.7	100.0	79.3 97.6 91.6	88.7 88.7	0.0	100.0	76.6	100.0	100.00	\ °°°	0.
COMPUTER CONSORTIUM RY REPORT 5/2002	: 01 SAN	======= ECEIVED EAR TO	2,341.50 2,992.12 5,333.62	00.0	5,361.62	15,000.00 15,000.00	523.48 1,334.70 1,858.18	377.27 377.27	00.0	50.00	115.00	47,400.45	275,424.87	00.0	00.0
OUNTY SCHOOLS BUDGET SUMMA /2001 TO 06/3	Site	CUR	2,341.50 2,992.12 5,333.62	00	5,361.62	15,000.00	523.48 1,334.70 1,858.18	377.27	000	50.00	115.00	17,400.45	275,424.87	000	00-0
SAN BERNARDINO C	VAL FUND	NG T	3,000.00 2,971.00 5,971.00	25.00 25.00	6,324.00	13,705.00 13,705.00	660.00 1,367.00 2,027.00	425.00 425.00	147.00 147.00	50.00	150.00	16,504.00	232,935.00	1,340.00	1,340.00
BDX110 health svs 72 San Bernardino Community Col	Fund: 01 GENERAL	 	4500.00 NONINSTRUCTIONAL SUPPLIES 01-00-01-8210-0000-4500.00-6440 01-00-01-8210-0310-4500.00-6440 TOTAL: 4500.00	4700.00 FOOD SUPPLIES 01-00-01-8210-0310-4700.00-6440 TOTAL: 4700.00	TOTAL: 4000	5113.00 INDEPENDENT CONTRACTORS 01-00-01-8210-0310-5113.00-6440 TOTAL: 5113.00	5120.00 OTHER CONTRACTS/OUTSIDE SERVIC 01-00-01-8210-0000-5120.00-6440 01-00-01-8210-0310-5120.00-6440 TOTAL: 5120.00	5210.00 PERSONAL MILEAGE 01-00-01-8210-0310-5210.00-6440 TOTAL: 5210.00	5300.00 POST/DUES/MEMBERSHIPS-DIST.USE 01-00-01-8210-0310-5300.00-6440 TOTAL: 5300.00	5310.00 DUES AND MEMBERSHIP 01-00-01-8210-0310-5310.00-6440 TOTAL: 5310.00	5640.00 REPAIRS 01-00-01-8210-0310-5640.00-6440 TOTAL: 5640.00	TOTAL: 5000	TOTAL: 1000-5999	6400.00 ADDITIONAL/IMPROVED EQUIPMENT 01-00-01-8210-0000-6400.00-6440 TOTAL: 6400.00	TOTAL: 6000

BDX110 health svs 72 San Bernardino Community Col	SAN BERNARDINO CC 07/01/	DINO COUNTY SCHOOLS COMPUTER BUDGET SUMMARY REPORT 07/01/2001 TO 06/30/2002	OINO COUNTY SCHOOLS COMPUTER CONSORTIUM BUDGET SUMMARY REPORT 07/01/2001 TO 06/3 p/2002	#32050	10/22/2002 PAGE 5	2002
Fund:	01 GENERAL FUND	Tis	Site: 01 SAN BERNARDINO VALLEY COLLEG	O VALLEY COLLEG		
ACCOUNT CLASSIFICATION Fu Ls Si Prog SubP Object Type	WORKING BUDGET	EXPENDE CURRENT	EXPENDED/RECEIVED RENT YEAR TO DATE **	======================================	H H	= -% EB
TOTAL: 1000-6999	234,275.00	275,424.87	275,424.87 275,424.87 100.0 0.00	0.00	41,149.870	0

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/200		II 4⁄9∙		· ·	9.9.	9,9	٦.	9.0	000	74.4 74.4	٥.	000	24.6 24.6	н 6
10/22. PAGE		======== UNENCUM BALANCE	79,191.84- 79,191.84-	6,367.00-6,367.00-	1,028.50- 1,028.50-	371.00- 371.00-	86,958.34-	3,913.00- 3,913.00-	383 383	744.23 744.23	3,551.86-	133.84- 814.42- 948.26-	1,480.96	532.70
. #J2050	LLEGE	PENDED/ ENCOMBERED	00.0	00.0	00:0	00.00	00.0	00.0	00.0	00.0	00.0	00.0	00.0	00.0
MUI	ILLS	 % %	100.0	100,0	100.00 100.00	100.0	100.0	100.0	100.0 100.0 100.0	25.5 25.5	100.0	100.0 100.0	75.3 75.3	98.0
COMPUTER CONSORTIUM REPORT (2002	AFTON	===== DATE	170,928.84 170,928.84	97,497.00	5,628.50	1,471.00	275,525.34	78,396.00	39,200.00 383.09 39,583.09	255.77 255.77	118,234.86	21,289.84 814.42 22,104.26	4,519.04 4,519.04	26,623.30
COUNTY SCHOOLS COMPUTER BUDGET SUMMARY REPORT 1/2001 TO 06/30/2002		======================================	170,	97,497.00 97,497.00	5,628.50	1,471.00	275,525.34	78,396.00	39,200.00 383.09 39,583.09	255.77	118,234.86	21,289.84 814.42 22,104.26	4,519.04 4,519.04	26,623.30
SAN BERNARDINO CO	FUND	WORKING BUDGET	91,737.00 91,737.00	91,130.00 91,130.00	4,600.00	1,100.00	188,567.00	74,483.00	39,200.00 0.00 39,200.00	1,000.00	114,683.00	21,156.00 0.00 21,156.00	6,000.00	27,156.00
	01 GEN									Z.		RUCTI		
Baxilo. Balth svs San_Bernardino Community Col	S. Fund:	FULLS SEPROG SUDP Object Type	8685.00 FTATE MANDATED COST 01604-02-8210-0000-8681.00-0000 TOTAL: 8681.00	8876.00 HEALTH SERVICES 01-00-02-8210-0310-8876.00-0000 TOTAL: 8876.00	8890.00 OTHER LOCAL REVENUES 01-38-02-8210-0000-8890.00-0000 TOTAL: 8890.00	8896.00 HEPATITIS 01-38-02-8210-0000-8896.00-0000 TOTAL: 8896.00	TOTAL: 8000	1283.00 CERT NON-MGT. NON-TEACH 01-00-02-8210-0310-1283.00-6440 TOTAL: 1283.00	1480.00 NONINSTRUCTION HOURLY 01-14-02-8210-0000-1480.00-6440 01-00-02-8210-0310-1480.00-6440 TOTAL: 1480.00	1481.00 SUBSTITUTE-NON INSTRUCTION 01-14-02-8210-0000-1481.00-6440 TOTAL: 1481.00	TOTAL: 1000	2181.00 CLASS UNIT MEMBER NONINSTRUCTI 01-14-02-8210-0000-2181.00-6440 01-00-02-8210-0310-2181.00-6440 TOTAL: 2181.00	2386.00 SUBSTITUTE, NO ADD. COST 01-14-02-8210-0000-2386.00-6440 TOTAL: 2386.00	TOTAL: 2000

BDX110 health svs 72 San Bernardino Community Col	SAN BERNARDINO CC 07/01/	COUNTY SCHOOLS COMPUTER BUDGET SUMMARY REPORT 01/2001 TO 06/30/2002	COMPUTER CONSORTIUM X REPORT /2002	LIOM	#72050	10/22 PAGE	10/22/2002 PAGE 7
Fund: 01 GENERAL	AL FUND	Site:	e: 02 CRAFION	HILLS	COLLEGE		
ACCOUNT CLASSIFICATION Fu Ls Si Prog SubP Object Type	======================================	[] } }	D/RECEIVED YEAR TO DATE		======================================	======================================	RED 8
THER ACADEMIC-N.I-OTHERS 0000-3180.00-6440 0310-3180.00-6440 0.00	0.00 6,145.00 6,145.00	2,214.0 6,467.6 8,681.6	2,214.01 6,467.66 8,681.67	100.0 100.0 100.0		2,214.01- 322.66- 2,536.67-	000 000
3328.00 OASDI CLASS/I.ANON-INST OTHE 01-14-02-8210-0000-3328.00-6440 TOTAL: 3328.00	3,294.00 3,294.00	1,275.90	1,275.90	38.7	00.0	,018	61.2
3346.00 MEDICARE NON-INSTRUCTIONAL 01-14-02-8210-0000-3346.00-6440 TOTAL: 3346.00	850.00 850.00	941.57	941.57 941.57	100.0	00.0	91.57-	0.0.
3360.00 PARS-NON-INSTRUCTIONAL 01-14-02-8210-0000-3360.00-6440 TOTAL: 3360.00	439.00 439.00	118.93 118.93	118.93 118.93	27.0	00.0	320.07	72.9
3421.00 DENTAL CLASS/I.A. NON-INSTRUCT 01-14-02-8210-0000-3421.00-6440 TOTAL: 3421.00	653.00 653.00	489.42 489.42	489.42 489.42	44	00.0	63	
3424.00 HEALTH NET-CLASS/I.A. NON-INST 01-14-02-8210-0000-3424.00-6440 TOTAL: 3424.00	5,029.00 5,029.00	3,771.81	3,771.81			57.1	· + +
3431.00 HLTNET-POS-OTHER ACADEM-NONINS 01-00-02-8210-0310-3431.00-6440 TOTAL: 3431.00	5,315.00 5,315.00	6,551.40 6,551.40	6,551.40 6,551.40	100.0	00.0	236.4	
3434.00 DENTAL-OTHER ACADEM-NON-INSTRU 01-00-02-8210-0310-3434.00-6440 TOTAL: 3434.00	653.00 653.00	652.56 652.56	652.56 652.56	ა. ი. ი.	00.0	00	,
3528.00 SUI CLASS/I.A. NON-INSTR OTHER 01-14-02-8210-0000-3528.00-6440 TOTAL: 3528.00	36.00 36.00	35.23	35.23	97.8	00		5 4.6
3538.00 SUI OTHER ACADEMIC-N.I. OTHERS 01-14-02-8210-0000-3538.00-6440 01-00-02-8210-0310-3538.00-6440 TOTAL: 3538.00	40.00 97.00 137.00	51.75 100.81 152.56	51.75 100.81 152.56	100.0 100.0	00.0	11.75- 3.81- 15.56-	
3628.00 W/C CLASS/I.ANON-INSTR-OTHER 01-14-02-8210-0000-3628.00-6440 TOTAL: 3628.00	1,020.00	765.00 765.00	765.00	75.0 75.0	00.0		25.0 25.0
	-	-					

10/22/2002 PAGE 8		ERED **	1) 1) Fi }	190)				1000	9 414			.0 4.2
10/22, PAGE		======================================	00.0		4.0	4.4	4 0	, m	17.0	0.70	0 m m	2.2	0.30- 13.65 13.35
#12050	COLLEGE	#=====================================		00	00.0	00.0	0.0	0.00	0000	••••	00.00	00.0	0000
TOM		11 11 11 12 13 14 11 11 11	100.0	88 83.9	0 0 4.4.	74.1	8.8 8.8	99.3	•••	100.0 53.8 58.4	100.0 97.4 97.5	0.0	100.0 94.8 95.7
COMPUTER CONSORTIUM RY REPORT 5/2002	: 02 CRAFTON HILLS	/RECEIVED YEAR TO DATE	1,020.00 1,020.00	56.70	75.60 75.60	15.57	20.76	24,624.68	00.0	13.50 66.80 80.30	49.64 1,048.54 1,098.18	00.0	47.30 250.28 297.58
OUNTY SCHOOLS BUDGET SUMMAI /2001 TO 06/3	Site	======================================		56.70	75.60	15.57	20.76 20.76	24,624.68	00.0	13.50 66.80 80.30	49.64 1,048.54 1,098.18	000	47.30 250.28 297.58
SAN BERNARDINO C 07/01	FUND	NG T	1,020.00 1,020.00 1,020.00	00.89	76.00	21.00 21.00	21.00 21.00	24,777.00	17.09 17.09	13.50 124.00 137.50	49.64 1,075.85 1,125.49	11.28 11.28	47.00 263.93 310.93
BDX110 health svs 72 San Bernardino Community Col	Fund: 01 GENERAL	ACCOUNT CLASSIFICATION Fu Ls Si Prog SubP Object Type	3638.00 W/C OTHER ACADEMIC-N.IOTHER 01-00-02-8210-0310-3638.00-6440 TOTAL: 3638.00	3928.00 LIFE-CLASS/I.A. NON-INST-OTHER 01-14-02-8210-0000-3928.00-6440 TOTAL: 3928.00	3938.00 LIFE-OTHER ACADEMIC N.I. OTHER 01-00-02-8210-0310-3938.00-6440 TOTAL: 3938.00	3983.00 HHRC-CLASS/I.ANON-INS-OTHERS 01-14-02-8210-0000-3983.00-6440 TOTAL: 3983.00	3985.00 HHRC-OTHER ACADEMIC-N.IOTHER 01-00-02-8210-0310-3985.00-6440 TOTAL: 3985.00	TOTAL: 3000	4200.00 BOOK, MAGAZINE&PERIOD-DIST.USE 01-00-02-8210-0310-4200.00-6440 TOTAL: 4200.00	4210.00 MAGAZINES & SUBSCRIPTIONS 01-38-02-8210-0000-4210.00-6440 01-00-02-8210-0310-4210.00-6440 TOTAL: 4210.00	4220.00 REFERENCE BOOKS 01-38-02-8210-0000-4220.00-6440 01-00-02-8210-0310-4220.00-6440 TOTAL: 4220.00	4400.00 MEDIA AND SOFTWARE-DISTRCT USE 01-00-02-8210-0310-4400.00-6440 TOTAL: 4400.00	4440.00 MEDIA 01-38-02-8210-0000-4440.00-6440 01-00-02-8210-0310-4440.00-6440 TOTAL: 4440.00

10/22/2002 PAGE 9	===== ERED %	8		00	0.0.	000	0.0	100.0	0.0	000	9.2	0.	4.4 14.2
10/22 PAGE	======================================	238.77 239.37- 74.41- 75.01-	51.22	0.00	0.00	00.0	0.00	253.00 253.00	00.0	20.00- 0.18 19.82-	233.18	2,582.44-	89.97 125.46
#J2050 COLLEGE	======================================		00.0	00.0	0.00	0.00	00.0	00.0	00.0	00.0	00.0	00.0	0.00
	 	91.7 100.0 100.0 100.0	99.3	100.0	100.0	100.0 100.0 100.0	100.0	0.0	100.0	100.0 99.9	7.06	100.0	95.5 85.7
HOOLS COMPUTER CONSORTIUM SUMMARY REPORT 0 06/30/2002 Site: 02 CRAFTON HILLS	EXPENDED/RECEIVED RENT YEAR TO DATE	2,638.19 3,789.61 545.26 6,973.06	8,449.12	500.00	358.02 358.02	35.37 409.00 444.37	432.00	00.0	183.95 183.95	170.00 194.82 364.82	2,283.16	180,215.12	1,952.36 754.82
OUNTY SC BUDGET /2001 TC	===== CUR	3,789.61 5,45.25 6,973.05	8,449.12	500.00	358.02 358.02	35.37 409.00 444.37	432.00	00.0	183 183 95	170.00 194.82 364.82	2,283.16	180,215.12	1,952.36
SAN BERNARDINO C 07/01 GENERAL FUND		2,876.96 3,550.24 470.85 6,898.05	8,500.34	500.00	358.02 358.02	35.37 409.00 444.37	432.00	253.00 253.00	183.95 183.95	150.00 195.00 345.00	2,516.34	177,632.68	2,042.33
BDX110 health svs 72 San Bernardino Community Col Fund: 01	II	4500.00 NONINSTRUCTIONAL SUPPLIES 01-14-02-8210-0000-4500.00-6440 01-38-02-8210-0000-4500.00-6440 01-00-02-8210-0310-4500.00-6440 TOTAL: 4500.00	TOTAL: 4000	5113,00 INDEPENDENT CONTRACTORS 01-00-02-8210-0310-5113.00-6440 TOTAL: 5113.00	5200.00 TRAVEL & CONFERENCE EXPENSES 01-38-02-8210-0000-5200.00-6440 TOTAL: 5200.00	5310.00 DUES AND MEMBERSHIP 01-38-02-8210-0000-5310.00-6440 01-00-02-8210-0310-5310.00-6440 TOTAL: 5310.00	5536.00 HAZARDOUS MATERIALS 01-38-02-8210-0000-5536.00-6440 TOTAL: 5536.00	5540.00 TELEPHONE 01-00-02-8210-0310-5540.00-6570 TOTAL: 5540.00	5640.00 REPAIRS 01-38-02-8210-0000-5640.00-6440 TOTAL: 5640.00	5809.00 OTHER EXPENSES & FEES 01-38-02-8210-0000-5809.00-6440 01-00-02-8210-0310-5809.00-6440 TOTAL: 5809.00	TOTAL: 5000	TOTAL: 1000-5999	6400.00 ADDITIONAL/IMPROVED EQUIPMENT 01-14-02-8210-0000-6400.00-6440 01-38-02-8210-0000-6400.00-6440

					- ".			
10/22/2002 PAGE 10		RED %	7.3	н	2.	0		
10/22/2 PAGE		======================================	215.43	14.52 14.52	229.95	2,352.49-		
#12050)LLEGE	IG EXPENDED/RECEIVED PENDED/ UNENCUMBERED CURRENT YEAR TO DATE \$ ENCUMBERED BALANCE \$	61 2,707.1 <mark>8 2,707.18 92.6 0.00 215.43 7.3</mark>	00.0	0.00	00.0		
Moi	HILLS CC	 %	92.6	9 9 8 8	8.76	0.0		
OMPUTER CONSORT: REPORT 2002	: 02 CRAFTON HILLS COLLEGE	EXPENDED/RECEIVED RENT YEAR TO DATE	2,707.18	7,997.19	10,704.37	(190,919.49)
JINO COUNTY SCHOOLS COMPUTER BUDGET SUMMARY REPORT 07/01/2001 TO 06/30/2002	Site:	EXPENDED CURRENT	2,707.18	7,997.19	10,704.37	190,919.49	<u></u>	
SAN BERNARDINO COUNTY SCHOOLS COMPUTER CONSORTIUM BUDGET SUMMARY REPORT 07/01/2001 TO 06/30/2002	01 GENERAL FUND	WORKING BUDGET	2,922.61	8,011.71 8,011.71	10,934.32	188,567.00		
BDX110 health svs 72 San Bernardino Community Col	Fund: (ACCOUNT CLASSIFICATION Fu Ls Si Prog SubP Object Type BUDGET	TOTAL: 6400.00	6410.00 ADDL EQUIP-\$1,000 OR MORE 01-14-02-8210-0000-6410.00-6440 TOTAL: 6410.00	TOTAL: 6000	TOTAL: 1000-6999		

002		0*	 	41.2	/ 30	٥.	41.2	
10/22/2002 PAGE 12		====== (Berei	 41 41			_		
10/ P.P.	,	======================================	169.34 169.34 169.34	169.34	0.00	00.00	169.34	
#12050	UNDING	======================================	0.00 169.34 41.2 0.00 169.34 41.2	00.00	00.0	00.0	00.0	
MOI	R YEAR F	 %	58.7	58.7	۰۰.	0.	,58.7	
OMPUTER CONSORT REPORT 2002	: 25 CHC PRIOR YEAR FUNDING	NG EXPENDED/RECEIVED PENDED/ T CURRENT YEAR TO DATE \$ ENCUMBERED	241.66 241.66	241.66	0.0	00.00	241.66	
DINO COUNTY SCHOOLS COMPUTER BUDGET SUMMARY REPORT 07/01/2001 TO 06/30/2002	Site:	EXPENDED CURRENT	241.66 241.66	241.66	000	0.00	241.66	•
SAN BERNARDINO COUNTY SCHOOLS COMPUTER CONSORTIUM BUDGET SUMMARY REPORT 07/01/2001 TO 06/30/2002	01 GENERAL FUND	WORKING BUDGET	411.00 411.00	411.00	00.0	00.00	411.00	
BDX110 health svs 72 San Bernardino Community Col	Fund:	ACCOUNT CLASSIFICATION WORKING EXPENDED/RECEIVED FU LS SI PROS SubP Object Type BUDGET CURRENT YEAR TO DATE \$	4500.00 NONINSTRUCTIONAL SUPPLIES 01-14-25-8210-0000-4500.00-6440 TOTAL: 4500.00	TOTAL: 4000	5809.00 OTHER EXPENSES & FEES 01-14-25-8210-0000-5809.00-0000 TOTAL: 5809.00	TOTAL: 5000	TOTAL: 1000-5999	

te of California		School	viandated C	ost Manu
	MANDATED COSTS HEALTH FEE ELIMINATION COMPONENT/ACTIVITY COST DETAIL			RM E-2.1
) Claimant			Fiscal	Year
n Bernardino Community College Dist	rict			-2002
			200.	
• • • • • • • • • • • • • • • • • • • •), as applicable, to indicate which health alth service fees for the indicated fiscal year.		(a) FY 1986/87	(b) FY of Claim
Accident Reports		·	X	X
Appointments				
College Physician, surgeon			×	×
Dermatology, Family practice			X	
Internal Medicine				X
			X	X
Outside Physician			X	X
Dental Services			Х	Х
Outside Labs, (X-ray, etc.,)				X
Psychologist, full services				
Cancel/Change Appointments			X	X
Registered Nurse			Х	Х
Check Appointments		4	Х	X
Assessment, Intervention and Cour	seling			
Birth Control		·	X	X_
Lab Reports				X
Nutrition			Х	Х
Test Results, office			X	X
Venereal Disease			x	X
Communicable Disease			x	x
Upper Respiratory Infection	•		l \hat{x}	x
Eyes, Nose and Throat			x	×
Eye/Vision			1	1
			X	X
Dermatology/Allergy			X	X
Gynecology/Pregnancy Service				X
Neuralgic			X	X
Orthopedic			X	X
Genito/Urinary	•		X	×
Dental			Х	X
Gastro-Intestinal			X	X
Stress Counseling			X	×
Crisis Intervention			l â	
Child Abuse Reporting and Cou	inselina			l ŝ
Substance Abuse Identification				
	and Coursening		X	X
Eating Disorders			X	X
Weight Control			X	X
Personal Hygiene			X	X
Burnout			Х	X
Other Medical Problems, list			×	X
Examinations, minor illnesses				
Recheck Minor Injury			×	×
Health Talks or Fairs, Information				
- ceauc raiks or caus. Information]	
Sexually Transmitted Disease			X	X
Sexually Transmitted Disease Drugs			Х	X
Sexually Transmitted Disease	yndrome			1

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MANDATED COSTS HEALTH FEE ELIMINATION COMPONENT/ACTIVITY COST DETAIL			RM E-2.1
Claimant	T T	Fiscal	Year
Bernardino Community College District		2001-	2002
Place an "X" in column (a) and/or (b), as applicable, to indicate which health Service was provided by student health service fees for the indicated fiscal year.		(a) FY 1986/87	(b) FY of Clain
Birth Control/Family Planning		х	X
Stop Smoking		Х	Х
Library, Videos and Cassettes		Χ	Х
		V	V
First Aid, Major Emergencies		X	X
First Aid, Minor Emergencies		X	X
First Aid Kits, Filled		^	^
Immunizations			
Diphtheria/Tetanus		'	X
Measles/Rubella			X
Influenza		X	X
Information		X	×
-Insurance		X	Х
On Campus Accident		X	x
Voluntary		X	X
Insurance Inquiry/Claim Administration			1
Laboratory Tests Done		1	
Inquiry/Interpretation		X	X
Pap Smears			X
· · · · · · · · · · · · · · · · · · ·			
Physical Examinations		l	
Employees	,		ļ
Students		Ì	
Athletes		,	
Medications			
Antacids		X	X
Antidiarrheal		X	X
Aspirin, Tylenol, etc.,	•	X	X
Skin Rash Preparations		·X	X
Eye Drops	•	X	X
Ear Drops		X	X
Toothache, oil cloves		X	X
Stingkill		X	X
Midol, Menstrual Cramps		X	X
Other, list> Ibuprofen			
The state of the s			
Parking Cards/Elevator Keys			
Tokens			
Return Card/Key		1	1
Parking Inquiry			
Elevator Passes		ł	
Temporary Handicapped Parking Permits		4	

State	۸f	$C \sim 1$	ifa	rni	in
SIRIE	OL	Cal	шо	ш	а

tate of Californiaool Mandat	ed Cost Manual	
MANDATED COSTS HEALTH FEE ELIMINATION COMPONENT/ACTIVITY COST DETAIL		PRM E-2.1
01) Claimant	Fisca	l Year
an Bernardino Community College District	2001	-2002
03) Place an "X" in column (a) and/or (b), as applicable, to indicate which health Service was provided by student health service fees for the indicated fiscal year.	(a) FY 1986/87	(b) FY of Claim
Referrals to Outside Agencies Private Medical Doctor Health Department Clinic Dental Counseling Centers Crisis Centers Transitional Living Facilities, battered/homeless women	X X X X X	X X X X X
Family Planning Facilities Other Health Agencies	X	Х
Tests Blood Pressure Hearing	X	X X
Tuberculesis Reading Information Vision Glucometer Urinalysis Hemoglobin	X X X X	X X X X
EKG Strep A Testing PG Testing Monospot Hemacult Others, list	X X X	X X X
Miscellaneous Absence Excuses/PE Waiver Allergy Injections Bandaids Booklets/Pamphlets Dressing Change Rest Suture Removal Temperature Weigh Information Report/Form Wart Removal Others, list	X X X X X X X	X X X X X X X X X
Committees Safety Environmental Disaster Planning Skin Rash Preparations Eye-Drops	X X X X	X X X X



MANDATED COSTS HEALTH FEE ELIMINATION CLAIM SLIMMARY

	CLAIM SUMMARY		
1) Claimant: Iaimant Name	(02) Type of Claim: Reimbursement X		Fiscal Year
an Bernardino Community College Distric	Estimated		2002-2003
(3) List all the colleges of the commun	ity college district identified in form HFE-1.1, line	(03)	
	(a) Name of College		(b) Claimed Amount
. San Bernardino Valley Colleg	е	\$	320,529.00
2. Crafton Hills College		\$	300,089.76
3.		\$	
4.		\$	<u>-</u>
5.		\$	-
		\$	
5. 7.		\$	
8.		\$	<u>.</u>
9.		\$	-
10.		\$	
11.		\$	-
12.		\$	-
13.		\$	<u>-</u>
14.		\$	<u>-</u>
15.		\$	
16.		\$	-
17.		\$	- -
18.		\$	-
19.		\$	-
20.		\$	-
21.		\$	-
(04) Total Amount Claimed	[Line (3.1b) + line (3.2b) + line (3.3b) +line (3.21b)]	\$	620,61

School Mandated Cost Manual

MANDATED COSTS

FORM

	REAL		ELIMINA	1011			ĮН	FE-1	1.7
4.1072.437.63	C	CLAIM S	SUMMARY				<u> </u>		
(01) Claimant:		i i	(02) Type of Reimburseme				Fis	cal Y	ear
San Bernardino Community College District	-		Estimated		_		_	200)2-2003
(03) Name of College	Sai	n Bernard	lino Valley Co	llege					
(04) Indicate with a check mark, the level at which h	ealth service	es were pro	vided during the	fiscal year of r	reimbursement	in compari	son to th	ө 1986	3/87 fiscal
year. If the "Less" box is checked, STOP, do not com	plete the for	rm. No reim	nbursement is alic	owea.					
		SS	SAME X	MORE					,
					Direct Cost	Indirect C	1	•	Fotal
(05) Cost of Health Services for the Fiscal	year of C	laim			\$ 332,549	\$ 13	3,485	\$	466,034
(06) Cost of providing current fiscal year he level provided in 1986/87	ealth serv	ices whic	h are in exces	s of the		\$			
(07) Cost of providing current fiscal year he [Line (05) - line (06)]	ealth serv	ices at th	e 1986/87 lev	el	\$ 332,549	\$ 13	3,485	\$	466,034
(08) Complete Columns (a) through	n (g) to p	orovide (detail data f	or health	fees				
	(a)	(b)	(c)	(d)	(e)	(1)		(g)
Period for which health fees were collected	Number of Full-time Students	Number of Part-time Students	Unit Cost for Full-time Student per Educ. Code § 76355	Full-time Student Health Fees (a) x (c)	Unit Cost for Part-time Student per Educ. Code § 76355	Stud Health	time dent n Fees x (e)	Fees Ha C	ient Health That Coul ive Been ollected (d) + (f)
1. Per fall semester				\$ -		\$		\$	•
2. Per spring semester				\$ -		\$	<u>-</u>	\$	· -
3. Per summer session				\$ -		\$	•	\$	
				\$ -		\$	-	\$	-
4. Per first quarter	+			6	 	\$		\$	_
5. Per second quarter	 			\$ -	-	Ψ		+	
6. Per third quarter	<u> </u>			\$ -	<u> </u>	\$		\$	
(09) Total health fee that could have been	n collected	d 	[Line	(8.1g) + (8.2g) +(8.6g))		\$	138,62
(10) Sub-total			[Line	(07) - line (09	9)]			\$	327,30
Cost Reduction								T.	
(11) Less: Offsetting Savings, if applicab								\$	- 6,78
(12) Less: Other Reimbursements, if app	DIICADIE		[] <u></u>	/10\ - fline /1	(1) + line (12)}]			†	
(13) Total Amount Claimed			ĮLine) anii) - (or) e	(12)}			\$_	320,52

School Mandated Cost Manual



MANDATED COSTS HEALTH FEE ELIMINATION CLAIM SUMMARY

	(CLAIM S	UMMARY							
(01) Claimant:			(02) Type of Reimbursem): X			Fis	cal `	rear
San Bernardino Community College Distric	t		Estimated						20	002-2003
(03) Name of College	Cra	afton Hills	College	-					·	
(04) Indicate with a check mark, the level at which h year. If the "Less" box is checked, STOP, do not com	ealth service plete the for	es were prov m. No reimb	ided during the f ursement is allo	lscai ye wed.	ar of re	elmbursement In	comp	parison to the	1986	6/87 fiscal
	LE	ess		MOR	Ē .					
	<u> </u>		X	_	J	-				
						Direct Cost		oct Cost of: 40.14%	•	Total
(05) Cost of Health Services for the Fiscal	year of C	laim				\$ 289,688	\$	116,281	\$	405,969
(06) Cost of providing current fiscal year h level provided in 1986/87	ealth serv	ices which	n are in exces	s of th	ne		\$	-	\$	•
(07) Cost of providing current fiscal year h [Line (05) - line (06)]	ealth serv	ices at the	9 1986/87 lev	el		\$ 289,688	\$	116,281	\$	405,969
(08) Complete Columns (a) through	h (g) to p	orovide d	letail data f	or he	alth	fees				
	(a)	(b)	(c)	(0	i)	(e)		(f)		(g)
Period for which health fees were collected	Number of Full-time Students	Number of Part-time Students	Unit Cost for Full-time Student per Educ. Code § 76355	Full- Stud Health (a) 2	dent Fees	Unit Cost for Part-time Student per Educ. Code § 76355	He	Part-time Student ealth Fees (b) x (e)	Fee:	dent Health s That Could ave Been Collected (d) + (f)
1. Per fall semester				\$.		\$	-	\$	٠.
2. Per spring semester				\$	-		\$	-	\$	•
3. Per summer session				\$	· ·		\$	<u>-</u>	\$	
4. Per first quarter				\$	-		\$	•	\$	-
5. Per second quarter				\$	-		\$	-	\$	-
6. Per third quarter				\$	-		\$	•	\$	<u>-</u> ·
(09) Total health fee that could have been	n collected	i 	[Line	(8.1g) +	- (8.2g)	+(8.6g)]			\$	96,185
(10) Sub-total			[Line	e (07) -	line (0	9)]			\$	309,784
Cost Reduction	1-		-						T de	
(11) Less: Offsetting Savings, if applicab	10	 .							\$	9,694
(13) Total Amount Claimed			· [Lin	e (10) -	{line (1	1) + line (12)}]	·		\$	300,090
I									<u>, , , , , , , , , , , , , , , , , , , </u>	

SAN BERNARDINO COMMUNITY COLLEGE DISTRICT CALCULATION OF INDIRECT COST RATE, FISCAL YEAR 2001-2002

REFERENCE	DESCRIPTION	2001-2002
(CCFS 311) NSTRUCTIONAL ACTIVITY		
NSTRUCTIONAL ACTIVITY		
 	Instructional Costs Instructional Salaries and Benefits	
· · · · · · · · · · · · · · · · · · ·	Instructional Operating Expenses	24,168,434
	Instructional Support Instructional Salaries and Benefits	1,504,582
	Auxiliary Operations Instructional Salaries and Benefits	373,853
· .	TOTAL INSTRUCTIONAL COSTS 1	26,055,533
	000201	20,033,33.
	Non-Instructional Costs	
•	Non-Instructional Salaries and Benefits	3,331,636
	Instructional Admin. Salaries and Benefits	1,800,483
•	Instructional Admin, Operating Expenses	233,352
	Auxiliary Classes Non-Inst. Salaries and Benefits	80,544
	Auxiliary Classes Operating Expenses	45,852
	TOTAL NON-INSTRUCTIONAL COSTS 2	5,491,86
	TOTAL INSTRUCTIONAL ACTIVITY COSTS 3 (1 + 2)	31,547,40
DIRECT SUPPORT ACTIVITY		
	Direct Support Costs	
;	Instructional Support ServicesNon Inst. Salaries and Benefits	1,468,01
<u> </u>	Instructiona Support Services Operating Expeenses	208,720
	Admissions and Records	1,282,79
·	Counselling and Guidance	2,411,25
·	Other Student Services	4,539,05
· · · · · · · · · · · · · · · · · · ·		
	TOTAL DIRECT SUPPORT COSTS 4	9,909,84
· · · · · · · · · · · · · · · · · · ·		
TOTAL INSTRUCTIONAL ACTIVITY COSTS		
AND DIRECT SUPPORT COSTS 5 (3 + 4)		41,457,24
·	Indirect Support Costs	
	Operation and Maintenance of Plant	7,046,38
· ,	Planning and Policy Making	1,880,27
	General Instructional Support Services	7,715,39
	TOTAL INDIRECT SUPPORT COSTS 6	16,642,0
<u>TOTAL INSTRUCTIONAL ACTIVITY COSTS AND</u>	DIRECT	
<u>SUPPORT COSTS, AND TOTAL INDIRECT SUPP</u>	ORT COSTS.	
$(5+6) = TOTAL\ COSTS$		58,099,2
		•
SUPPORT CO	OSTS ALLOCATION RATES	
<u> </u>		
Indirect Support Costs Allocation Rate =		
	Total Indirect Supports Costs (6)	40.14
	Total Instructional Activity Costs	1/.
	and Direct Support Costs (5)	
		•
Direct Support Costs Allocation Rate =		
·	Total Direct Support Costs (4)	31.41
	Total Instructional Activity Costs (3)	
Total Support Cost Allocation		71.56

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Child Abuse

Acquired immune Deficiency Syndrome

State of California **MANDATED COSTS HEALTH FEE ELIMINATION** COMPONENT/ACTIVITY COST DETAIL Fiscal Year (01) Claimant 2002-2003 San Bernardino Community College District (03) Place an "X" in column (a) and/or (b), as applicable, to indicate which health (a) FY Service was provided by student health service fees for the indicated fiscal year. 1986/87 Referrals to Outside Agencies Х Private Medical Doctor Health Department Χ Х Clinic Χ Dental Χ **Counseling Centers** Χ **Crisis Centers** Х Transitional Living Facilities, battered/homeless women Χ Family Planning Facilities Other Health Agencies Tests **Blood Pressure** Х Х Hearing Tuberculosis Х Reading Χ Information Х Vision Χ Glucometer Χ Urinalysis Χ Hemoglobin **EKG** Χ Strep A Testing Χ **PG Testing** Χ Monospot Hemacult Others, list Miscellaneous Х Absence Excuses/PE Waiver Χ Allergy Injections Χ Bandaids Х Booklets/Pamphlets

FORM HFE-2,1

(b)

FY

of Claim

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Dressing Change

Suture Removal

Temperature

Information

Report/Form

Wart Removal Others, list

Environmental Disaster Planning

Eye Drops

Skin Rash Preparations

Rest

Weigh

Committees

Safety