

October 3, 2023

Mr. David Burhenn Burhenn & Gest, LLP 12401 Wilshire Blvd., Suite 200 Los Angeles, CA 90025 Ms. Natalie Sidarous State Controller's Office Local Government Programs and Services Division 3301 C Street, Suite 740 Sacramento, CA 95816

And Parties, Interested Parties, and Interested Persons (See Mailing List)

Re: Draft Expedited Parameters and Guidelines, Schedule for Comments, and Notice of Tentative Hearing Date

California Regional Water Quality Control Board, San Diego Region, Order No. R9-2010-0016, 11-TC-03 California Regional Water Quality Control Board, San Diego Region, Order No. R9-2010-0016, Sections D.2., G.1.d., G.3.-5., K.3.c.1.-4., and Attachment E., Section II.E.2.-5¹

County of Riverside, and Cities of Murrieta, Temecula, and Wildomar, Claimants

Dear Mr. Burhenn and Ms. Sidarous:

On September 22, 2023, the Commission on State Mandates (Commission) adopted the Decision partially approving the Test Claim on the above-entitled matter.

State law provides that reimbursement, if any, is subject to Commission approval of parameters and guidelines for reimbursement of the mandated program, approval of a statewide cost estimate, a specific legislative appropriation for such purpose, a timely-filed claim for reimbursement, and subsequent review of the reimbursement claim by the State Controller's Office.

Following is a description of the responsibilities of all parties and of the Commission during the parameters and guidelines phase.

Draft Expedited Parameters and Guidelines

Pursuant to California Code of Regulations, title 2, section 1183.9, Commission staff has expedited the parameters and guidelines process by preparing Draft Expedited Parameters and Guidelines to assist the claimant. The proposed reimbursable activities have been limited to those approved in the Decision by the Commission. Reasonably necessary activities to perform the mandated activities may be proposed by the parties. (Cal. Code Regs., tit. 2, §1183.7(d).) "Reasonably necessary activities" are those activities necessary to comply with the statutes, regulations and other executive orders found to impose a state-mandated program (Cal. Code Regs., tit. 2, §1183.7(d).) Whether an activity is reasonably necessary is a mixed question of law and fact. All representations of fact to support any proposed reasonably necessary activities shall be

Commission on State Mandates

¹ Note that the Test Claim was filed November 10, 2011, revised on December 2, 2011 and April 28, 2017, and was corrected on August 5, 2021.

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supported by documentary evidence submitted in accordance with section 1187.5 of the Commission's regulations.

Review of Draft Expedited Parameters and Guidelines

Proposed modifications and comments may be filed on the Draft Expedited Parameters and Guidelines no later than **5:00 pm on October 24, 2023**. (Cal. Code Regs., tit. 2, §1183.9(b).) Please note that all representations of fact submitted to the Commission must be signed under penalty of perjury by persons who are authorized and competent to do so and must be based upon the declarant's personal knowledge, information, or belief. (Cal. Code Regs., tit. 2, §1187.5.) Hearsay evidence may be used for the purpose of supplementing or explaining other evidence but shall not be sufficient in itself to support a finding unless it would be admissible over an objection in civil actions. (Cal. Code Regs., tit. 2, § 1187.5.) The Commission's ultimate findings of fact must be supported by substantial evidence in the record.²

Rebuttals

Written rebuttals may be filed within 15 days of service of comments. (Cal. Code Regs., tit. 2, § 1183.9(c).)

Draft Proposed Decision and Parameters and Guidelines

If there are no substantive comments filed by the comment deadline, then no Draft Proposed Decision will be prepared or issued for comment and the matter will be set for the next regularly scheduled hearing, pursuant to section 1183.9(d) of the Commission's regulations. If substantive comments are filed, Commission staff will review the Draft Expedited Parameters and Guidelines, comments, and any rebuttals and will prepare a Draft Proposed Decision and Parameters and Guidelines, which will be issued for comment.

Alternative Process: Joint Reasonable Reimbursement Methodology and Statewide Estimate of Costs

<u>Test Claimant and Department of Finance Submission of Letter of Intent</u> Within 30 days of the Commission's adoption of a decision on a test claim, the test claimant and the Department of Finance may notify the executive director of the Commission in writing of their intent to follow the process described in Government Code sections 17557.1–17557.2 and section 1183.11 of the Commission's regulations to develop a joint reasonable reimbursement methodology and statewide estimate of *costs* for the initial claiming period and budget year for reimbursement of costs mandated by the state. The written notification shall provide all information and filing dates as specified in Government Code section 17557.1(a).

<u>Test Claimant and Department of Finance Submission of Draft Reasonable</u> <u>Reimbursement Methodology and Statewide Estimate of Costs</u> Pursuant to the plan, the test claimant and the Department of Finance shall submit the

² Government Code section 17559(b), which provides that a claimant or the state may commence a proceeding in accordance with the provisions of section 1094.5 of the Code of Civil Procedure to set aside a decision of the Commission on the ground that the Commission's decision is not supported by substantial evidence in the record.

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Draft Reasonable Reimbursement Methodology and Statewide Estimate of Costs to the Commission. See Government Code section 17557.1 for guidance in preparing and filing a timely submission.

Review of Proposed Reasonable Reimbursement Methodology and Statewide Estimate of Costs

Upon receipt of the jointly developed proposals, Commission staff shall notify all recipients that they shall have the opportunity to review and provide written comments concerning the draft reasonable reimbursement methodology and proposed statewide estimate of costs within 15 days of service. The test claimant and Department of Finance may submit written rebuttals to Commission staff.

Adoption of Reasonable Reimbursement Methodology and Statewide Estimate of Costs At least 10 days prior to the next hearing, Commission staff shall review comments and rebuttals and issue a staff recommendation on whether the Commission should approve the draft reasonable reimbursement methodology and adopt the proposed statewide estimate of costs pursuant to Government Code section 17557.2.

Alternative Process: Reasonable Reimbursement Methodology Proposed for Inclusion in Parameters and Guidelines

Government Code section 17518.5 provides a process for a reasonable reimbursement methodology to be proposed by the Department of Finance, the State Controller, an affected state agency, the claimant, or an interested party for inclusion in the parameters and guidelines of an amendment to parameters and guidelines. In this context, Government Code section 17518.5 defines "reasonable reimbursement methodology" as a formula for reimbursing local agencies and school districts for costs mandated by the state, as defined in Section 17514 which shall:

- Be based on cost information from a representative sample of eligible claimants, information provided by associations of local agencies and school districts, or other projections of local costs.
- Consider the variation in costs among local agencies and school districts to implement the mandate in a cost-efficient manner, and
- Whenever possible, be based on general allocation formulas, uniform cost allowances, and other approximations of local costs mandated by the state, rather than detailed documentation of actual local costs. In cases when local agencies and school districts are projected to incur costs to implement a mandate over a period of more than one fiscal year, the determination of a reasonable reimbursement methodology may consider local costs and state reimbursements over a period of greater than one fiscal year, but not exceeding 10 years.

You are advised that comments filed with the Commission are required to be electronically filed (e-filed) in an unlocked legible and searchable PDF file, using the Commission's Dropbox. (Cal. Code Regs., tit. 2, § 1181.3(c)(1).) Refer to <u>https://www.csm.ca.gov/dropbox.shtml</u> on the Commission's website for electronic filing instructions. If e-filing would cause the filer undue hardship or significant prejudice,

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filing may occur by first class mail, overnight delivery or personal service only upon prior approval of a written request to the executive director. (Cal. Code Regs., tit. 2, § 1181.3(c)(2).)

If you would like to request an extension of time to file comments, please refer to section 1187.9(a) of the Commission's regulations.

Hearing

The Proposed Decision and Parameters and Guidelines for this matter are tentatively set for hearing on **Friday, January 26, 2024**, at 10:00 a.m., and will be issued on or about January 12, 2024, but may be heard on **Friday, March 22, 2024**, at 10:00 a.m., and will be issued on or about March 8, 2024 if substantive comments are filed by the comment deadline.

Sincerely,

Heather Halsey VExecutive Director

Hearing Date: January 26, 2024¹ J:\MANDATES\2011\TC\11-TC-03 SDRWQCB Order No. R9-2010-0016\Ps&Gs\Draft Expedited Ps&Gs.docx

DRAFT EXPEDITED PARAMETERS AND GUIDELINES

California Regional Water Quality Control Board, San Diego Region, Order No. R9-2010-0016, Sections D.2., G.1.d., G.3.-5., K.3.c.1.-4., and Attachment E., Section II.E.2.-5.²

Adopted November 10, 2010

California Regional Water Quality Control Board, San Diego Region, Order No. R9-2010-0016

11-TC-03

Period of reimbursement from November 10, 2010, through December 31, 2017

I. SUMMARY OF THE MANDATE

These Parameters and Guidelines address state-mandated activities arising from National Pollutant Discharge Elimination System Program (NPDES) permit, Order No. R9-2010-0016 (test claim permit), adopted by the San Diego Regional Water Quality Control Board on November 10, 2010.

On September 22, 2023, the Commission on State Mandates (Commission) adopted a Decision finding that the test claim permit imposes a reimbursable state-mandated program upon local agencies within the meaning of article XIII B, section 6 of the California Constitution and Government Code section 17514. The Commission approved this test claim for the activities described below under I. REIMBURSABLE ACTIVITIES only.

Any fee revenues received must be identified as offsetting revenue. In addition, reimbursement for this mandate from any source, including but not limited to, service fees collected, federal funds, other state funds, and other funds that are not the claimant's proceeds of taxes shall be identified and deducted from this claim.

The Test Claim was denied for the Riverside County Flood Control and Water Conservation District because there was no evidence that the District incurred costs mandated by the state from its proceeds of taxes.

¹ Tentative. If substantive comments are received on the Draft Expedited Parameters and Guidelines, a Draft Proposed Decision and Parameters and Guidelines will be prepared and issued for comment and this matter will instead be set for the March 22, 2024 hearing.

² Note that the Test Claim was filed November 10, 2011, revised on December 2, 2011 and April 28, 2017, and was corrected on August 5, 2021.

All other activities and sections of the test claim permit and costs pled by the claimants were denied.

II. ELIGIBLE CLAIMANTS

The following permittees are required to comply with Order No. R9-2010-0016 and are eligible to claim reimbursement, provided they are subject to the taxing restrictions of articles XIII A and XIII C of the California Constitution, and the spending limits of article XIII B of the California Constitution, and incur increased costs as a result of this mandate that are paid from their local proceeds of taxes:

The County of Riverside and the cities of Murrieta, Temecula, and Wildomar.³

III. PERIOD OF REIMBURSEMENT

Government Code section 17557(e) states that a test claim shall be submitted on or before June 30 following a given fiscal year to establish eligibility for that fiscal year. The claimant filed the test claim on November 10, 2011, establishing eligibility for reimbursement for the 2010-2011 fiscal year. However, the test claim permit has a later effective date and therefore, the period of reimbursement for this program begins on the permit's effective date, November 10, 2010. Beginning January 1, 2018, there are no costs mandated by the state because the claimants have fee authority sufficient as a matter of law to cover the costs of these activities pursuant to Government Code section 17556(d). Therefore, increased costs incurred from November 10, 2010 through December 31, 2017 are reimbursable.

Reimbursement for state-mandated costs may be claimed as follows:

- 1. Actual costs for one fiscal year shall be included in each claim.
- Pursuant to Government Code section 17561(d)(1)(A), all claims for reimbursement of initial fiscal year costs shall be submitted to the State Controller (Controller) within 120 days of the issuance date for the claiming instructions.
- 3. Pursuant to Government Code section 17560(a), a local agency may, by February 15 following the fiscal year in which costs were incurred, file an annual reimbursement claim that details the costs actually incurred for that fiscal year.
- 4. If revised claiming instructions are issued by the Controller pursuant to Government Code section 17558(c), between November 15 and February 15, a local agency filing an annual reimbursement claim shall have 120 days following the issuance date of the revised claiming instructions to file a claim. (Gov. Code §17560(b).)
- If the total costs for a given fiscal year do not exceed \$1,000, no reimbursement shall be allowed except as otherwise allowed by Government Code section 17564(a).

³ Exhibit A, Test Claim, filed November 10, 2011, page 183 (test claim permit, Finding B.).

6. There shall be no reimbursement for any period in which the Legislature has suspended the operation of a mandate pursuant to state law.

IV. REIMBURSABLE ACTIVITIES

To be eligible for mandated cost reimbursement for any fiscal year, only actual costs may be claimed. Actual costs are those costs actually incurred to implement the mandated activities. Actual costs must be traceable and supported by source documents that show the validity of such costs, when they were incurred, and their relationship to the reimbursable activities. A source document is a document created at or near the same time the actual cost was incurred for the event, or activity in question. Source documents may include, but are not limited to, employee time records or time logs, sign-in sheets, invoices, and receipts.

Evidence corroborating the source documents may include, but is not limited to, worksheets, cost allocation reports (system generated), purchase orders, contracts, agendas, training packets, and declarations. Declarations must include a certification or declaration stating, "I certify (or declare) under penalty of perjury under the laws of the State of California that the foregoing is true and correct," and must further comply with the requirements of Code of Civil Procedure section 2015.5. Evidence corroborating the source documents may include data relevant to the reimbursable activities otherwise in compliance with local, state, and federal government requirements. However, corroborating documents cannot be substituted for source documents.

The claimant is only allowed to claim and be reimbursed for increased costs for reimbursable activities identified below. Increased cost is limited to the cost of an activity that the claimant is required to incur as a result of the mandate.

For each eligible claimant that incurs increased costs, the following activities are reimbursable:

A. <u>SALs – Development and Submittal of Wet Weather MS4 Discharge Monitoring</u> <u>Program</u>

- 1. Collaborate with all permittees to develop a year-round, watershed based, wet weather MS4 discharge monitoring program to sample a representative percentage of the major outfalls, as defined in 40 CFR 122.26(b)(5) and (b)(6) and Attachment E. of the test claim permit, within each hydrologic subarea.⁴
- 2. The principal copermittee shall submit to the Regional Board for review and approval, a detailed draft of the wet weather MS4 discharge monitoring program to be implemented.⁵

⁴ Exhibit A, Test Claim, filed November 10, 2011, page 206 (test claim permit, Section D.2.).

⁵ Exhibit A, Test Claim, filed November 10, 2011, pages 206 and 309 (test claim permit, Section D.2., which incorporates by reference Attachment E., Section II.B.3.).

B. <u>Watershed Workplan</u>

- 1. The watershed BMP implementation strategy shall include a map of any implemented and proposed BMPs.⁶
- The copermittees shall pursue efforts to obtain any interagency agreements, or other coordination efforts, with non-copermittee owners of the MS4 (such as Caltrans, Native American tribes, and school districts) to control the contribution of pollutants from one portion of the shared MS4 to another portion of the shared MS4.⁷
- The watershed workplan must include the identification of the persons or entities anticipated to be involved during the development and implementation of the Watershed Workplan.⁸
- 4. The annual watershed review meetings shall be open to the public and adequately noticed.⁹
- 5. Each permittee shall review and modify jurisdictional programs and JRMP annual reports, as necessary, so they are consistent with the updated watershed workplan.¹⁰

C. Annual JRMP Report

- 1. Include in the annual fiscal analysis a narrative description of circumstances resulting in a 25 percent or greater annual change for any budget line items.¹¹
- 2. Provide in the annual report an updated timeframe for attainment of a desired outcome level in the annual report when an assessment indicates that the desired outcome level has not been achieved at the end of the projected timeframe, but the review of the existing activities and BMPs are adequate, or that the projected timeframe should be extended.¹²

⁸ Exhibit A, Test Claim, filed November 10, 2011, page 256 (test claim permit, Section G.4.).

⁹ Exhibit A, Test Claim, filed November 10, 2011, page 257 (test claim permit, Section G.5.).

¹⁰ Exhibit A, Test Claim, filed November 10, 2011, page 257 (test claim permit, Section G.5.).

¹¹ Exhibit A, Test Claim, filed November 10, 2011, page 262 (test claim permit, Section K.3.c.1.).

¹² Exhibit A, Test Claim, filed November 10, 2011, page 262 (test claim permit, Section K.3.c.2.).

⁶ Exhibit A, Test Claim, filed November 10, 2011, page 255 (test claim permit, Section G.1.d.).

⁷ Exhibit A, Test Claim, filed November 10, 2011, page 256 (test claim permit, Section G.3.).

- 3. Except for reporting on the claimants' own municipal projects (which is not eligible for reimbursement), provide the following information in the Checklist pursuant to Section K.3.c.3.:
 - a. Construction:
 - 1) Number of Active Sites
 - 2) Number of Inactive Sites
 - 3) Number of Sites Inspected
 - 4) Number of Violations
 - b. New Development:
 - 1) Number of Development Plan Reviews
 - 2) Number of Projects Exempted from Interim/Final Hydromodification Requirements
 - c. Post Construction Development:
 - 1) Number of Priority Development Projects
 - 2) Number of SUSMP Required Post-Construction BMP Inspections
 - 3) Number of SUSMP Required Post-Construction BMP Violations
 - 4) Number of SUSMP Required Post-Construction BMP Enforcement Actions Taken
 - d. Illicit Discharges and Connections:
 - 1) Number of IC/ID Eliminations
 - 2) Number of IC/ID Violations
 - e. MS4 Maintenance:
 - 1) Total Miles of MS4 Inspected
 - f. Municipal/Commercial/Industrial:
 - 1) Number of Facilities
 - 2) Number of Violations¹³
- 4. Except for reporting on the claimants' own municipal projects (which is not eligible for reimbursement), report the following information contained in Table 5 pursuant to Section K.3.c.4.:
 - a. New Development:
 - 1) All revisions to the SSMP, including where applicable: (b) updated procedures for identifying pollutants of concern for each priority

¹³ Exhibit A, Test Claim, filed November 10, 2011, page 262, 296 (test claim permit, Section K.3.c.3., Attachment D.).

development project; (c) updated treatment BMP ranking matrix; (d) updated site design and treatment control BMP design standards.¹⁴

- Brief description of BMPs required at approved priority development projects. Verification that site design, source control, and treatment BMPs were required on all applicable priority development projects.¹⁵
- Name and location of all priority development projects that were granted a waiver from implementing LID BMPs pursuant to Section F.1.d.4. during the reporting period.¹⁶
- 4) Updated watershed-based BMP maintenance tracking database of approved treatment control BMPs and treatment control BMP maintenance within its jurisdiction, including updates to the list of highpriority priority development projects; and verification that the requirements of this Order were met during the reporting period.¹⁷
- 5) Name and brief description of all approved priority development projects required to implement hydrologic control measures in compliance with Section F.1.h. including a brief description of the management measures planned to protect downstream beneficial uses and prevent adverse physical changes to downstream stream channels.¹⁸
- b. Construction:
 - 1) A description of planned ordinance updates within the next annual reporting period, if applicable.¹⁹
 - 2) A description of any changes to procedures used for identifying priorities for inspecting sites and enforcing control measures that consider the

¹⁴ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 263 (test claim permit, Section K.3.c.4., Table 5. New Development 2.).

¹⁵ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 263 (test claim permit, Section K.3.c.4., Table 5. New Development 3.).

¹⁶ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 263 (test claim permit, Section K.3.c.4., Table 5. New Development 4.).

¹⁷ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 263 (test claim permit, Section K.3.c.4., Table 5. New Development 5.).

¹⁸ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 264 (test claim permit, Section K.3.c.4., Table 5. New Development 6.).

¹⁹ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 264 (test claim permit, Section K.3.c.4., Table 5. Construction 1.).

nature of the construction activity, topography, and the characteristics of soils and receiving water quality.²⁰

- 3) Any changes to the designated minimum and enhanced BMPs.²¹
- Include the following information in the summary of the inspection program: (a) date of inspections conducted at each facility; (b) date of enforcement actions by facility; (c) brief description of the effectiveness of each high-level enforcement action at construction sites.²²
- 5) Supporting files must include a record of inspection dates, the results of each inspection, photographs (if any), and a summary of any enforcement actions taken.²³
- c. Municipal (other than a claimant's own development):
 - 1) Updated source inventory.²⁴
 - 2) All changes to the designated municipal BMPs.²⁵
 - Descriptions of any changes to procedures to assure that flood management projects assess the impacts on the water quality of receiving water bodies.²⁶
 - Summary and assessment of BMP retrofits implemented at flood control structures, including: (a) List of projects retrofitted; (b) List and description of structures evaluated for retrofitting; (c) List of structures still needing to be evaluated and the schedule for evaluation.²⁷

²² Exhibit A, Test Claim, filed November 10, 2011, pages 262, 264 (test claim permit, Section K.3.c.4., Table 5. Construction 4.).

²³ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 264 (test claim permit, Section K.3.c.4., Table 5. Construction 4.).

²⁴ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 264 (test claim permit, Section K.3.c.4., Table 5. Municipal 1.).

²⁵ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 264 (test claim permit, Section K.3.c.4., Table 5. Municipal 2.).

²⁶ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 264 (test claim permit, Section K.3.c.4., Table 5. Municipal 3.).

²⁰ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 264 (test claim permit, Section K.3.c.4., Table 5. Construction 2.).

²¹ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 264 (test claim permit, Section K.3.c.4., Table 5. Construction 3.).

²⁷ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 264 (test claim permit, Section K.3.c.4., Table 5. Municipal 4.).

- Include in the summary of the MS4 and MS4 facilities operations and maintenance activities, the (a) Number and types of facilities maintained.²⁸
- 6) Include (a) types of facilities and (b) summary of the inspection findings in the summary of the municipal structural treatment control operations and maintenance activities.²⁹
- Include a list of facilities planned for bi-annual inspections and the justification in the summary of the MS4 and MS4 facilities operations and maintenance activities.³⁰
- Include in the summary of the municipal areas/programs inspection activities: (a) date of inspections conducted at each facility; (b) The BMP violations identified during the inspection by facility; (c) date of enforcement actions by facility.³¹
- Description of activities implemented to address sewage infiltration into the MS4.³²
- 10)Description of BMPs and their implementation for unpaved roads construction and maintenance.³³
- d. Commercial/Industrial:
 - 1) Updated inventory of commercial/industrial sources of discharges.³⁴
 - Include the following information in the summary of the inspection program: (a) date of inspections conducted at each facility or mobile business; (b) The BMP violations identified during the inspection by facility; (c) date of enforcement actions by facility or mobile business; (d) brief description of the effectiveness each high-level enforcement actions

³⁰ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 265 (test claim permit, Section K.3.c.4., Table 5. Municipal 6.c.).

³¹ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 265 (test claim permit, Section K.3.c.4., Table 5. Municipal 7.a.-c.).

³² Exhibit A, Test Claim, filed November 10, 2011, pages 262, 265 (test claim permit, Section K.3.c.4., Table 5. Municipal 8.).

³³ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 265 (test claim permit, Section K.3.c.4., Table 5. Municipal 9.).

³⁴ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 265 (test claim permit, Section K.3.c.4., Table 5. Commercial/Industrial 1.).

²⁸ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 265 (test claim permit, Section K.3.c.4., Table 5. Municipal 5.a.).

²⁹ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 265 (test claim permit, Section K.3.c.4., Table 5. Municipal 5.).

at commercial/industrial sites including the follow-up activities for each facility.³⁵

- 3) All changes to designated minimum and enhanced BMPs.³⁶
- e. Residential:
 - 1) All updated minimum BMPs required for residential areas and activities.³⁷
 - 2) Description of efforts to manage runoff and storm water pollution in common interest areas and mobile home parks.³⁸
- f. Retrofitting Existing Development:
 - 1) Updated inventory and prioritization of existing development identified as candidates for retrofitting.³⁹
 - 2) Description of efforts to retrofit existing developments during the reporting year.⁴⁰
 - 3) Description of efforts taken to encourage private landowners to retrofit existing development.⁴¹
 - 4) A list of all retrofit projects that have been implemented, including site location, a description of the retrofit project, pollutants expected to be treated, and the tributary acreage of runoff that will be treated.⁴²

³⁸ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 266 (test claim permit, Section K.3.c.4., Table 5. Residential 3.).

³⁵ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 265 (test claim permit, Section K.3.c.4., Table 5. Commercial/Industrial 2.).

³⁶ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 265 (test claim permit, Section K.3.c.4., Table 5. Commercial/Industrial 3.).

³⁷ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 266 (test claim permit, Section K.3.c.4., Table 5. Residential 1.).

³⁹ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 266 (test claim permit, Section K.3.c.4., Table 5. Retrofitting Existing Development 1.).

⁴⁰ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 266 (test claim permit, Section K.3.c.4., Table 5. Retrofitting Existing Development 2.).

⁴¹ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 266 (test claim permit, Section K.3.c.4., Table 5. Retrofitting Existing Development 3.).

⁴² Exhibit A, Test Claim, filed November 10, 2011, pages 262, 266 (test claim permit, Section K.3.c.4., Table 5. Retrofitting Existing Development 4.).

- 5) Any proposed retrofit or regional mitigation projects and time lines for future implementation.⁴³
- g. Workplans:
 - 1) Updated workplans including priorities, strategy, implementation schedule, and effectiveness evaluation.44

D. Special Studies

- 1. Sediment Toxicity Study
 - a. Develop and submit to the Regional Board by April 1, 2012, a workplan to investigate the toxicity of sediment in streams and its potential impact on benthic macroinvertebrate IBI scores. The study must be implemented in conjunction with the stream assessment monitoring in Attachment E. The study must include the following elements:
 - 1) At least four stream assessment locations must be sampled, including one reference site and one mass loading site. The selection of sites must be done with consideration of subjectivity of receiving waters to discharges from residential and agricultural land uses.
 - 2) At a minimum, sampling must occur once per year at each site for at least two years.
 - 3) At a minimum, sediment toxicity analysis must include the measurement of metals, pyrethroids, and organochlorine pesticides. The analysis must include estimates of bioavailability based upon sediment grain size, organic carbon, and receiving water temperature at the sampling site. Acute and chronic toxicity testing must be done using Hyalella azteca.
 - b. Include the results and a discussion in the monitoring annual report including an assessment of the relationship between observed IBI scores and all variables measured.45
- 2. Trash and Litter Investigation
 - a. Develop and submit to the Regional Board by September 1, 2012, a workplan to assess trash (including litter) as a pollutant within receiving waters on a watershed based scale. The copermittees must select a lead copermittee. The study must include the following elements:

⁴³ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 266 (test claim permit, Section K.3.c.4., Table 5. Retrofitting Existing Development 5.).

⁴⁴ Exhibit A, Test Claim, filed November 10, 2011, pages 262, 266 (test claim permit, Section K.3.c.4., Table 5. Workplans).

⁴⁵ Exhibit A, Test Claim, filed November 10, 2011, page 314 (test claim permit, Attachment E, Section II.E.2.).

- 1) The lead copermittee must identify suitable sampling locations within the Santa Margarita HU.
- Trash at each location must be monitored a minimum of twice during the wet season following a qualified monitoring storm event⁴⁶ and twice during the dry season.
- 3) The lead copermittee must use the "Final Monitoring Workplan for the Assessment of Trash in San Diego County Watersheds" and "A Rapid Trash Assessment Method Applied to Waters of the San Francisco Bay Region" to develop a monitoring protocol.
- b. Include the results and a discussion in the monitoring annual report and must, at a minimum, include source identification, an evaluation of BMPs for trash reduction and prevention, and a description of any BMPs implemented in response to study results.⁴⁷
- 3. Agricultural, Federal and Tribal Input Study
 - a. Develop and submit to the Regional Board by September 1, 2012, a workplan to investigate the water quality of agricultural, federal, and tribal runoff that is discharged into their MS4. The study must include the following elements:
 - 1) The copermittees must identify a representative number of sampling stations within their MS4 that receive discharges of agricultural, federal, and tribal runoff that has not co-mingled with any other source. At least one station from each category must be identified.
 - 2) One storm event must be monitored at each sampling location each year for at least two years.
 - 3) At a minimum, analysis must include those constituents listed in Table 1 of the MRP. Grab samples may be utilized, though composite samples are preferred. The copermittees must also measure or estimate flow rates and volumes of discharges into the MS4.
 - b. Include the results and a discussion from the study in the monitoring annual report.⁴⁸
- 4. MS4 and Receiving Water Maintenance Study
 - a. Develop and submit to the Regional Board by April 1, 2012, a workplan to investigate receiving waters that are considered part of the MS4 and that are subject to continual vegetative clearance activities, for example, mowing. The

⁴⁸ Exhibit A, Test Claim, filed November 10, 2011, pages 315-316 (test claim permit, Attachment E, Section II.E.4.).

⁴⁶ A qualified monitoring storm event is defined as a minimum of 0.1 inches of precipitation preceded by 72 hours of dry weather.

⁴⁷ Exhibit A, Test Claim, filed November 10, 2011, page 315 (test claim permit, Attachment E, Section II.E.3.).

copermittees must assess the effects of the vegetation removal activities and water quality, including, but not limited to, modification of biogeochemical functions, in-stream temperatures, receiving water bed and bank erosion potential, and sediment transport. The study must include the following elements:

- 1) The copermittees must identify suitable sampling locations, including at least one reference that is not subject to maintenance activities.
- 2) At a minimum, the copermittees must monitor pre- and post-maintenance activities for indicator bacteria, turbidity, temperature, dissolved oxygen and nutrients (nitrite, nitrate, total Kjeldahl nitrogen, ammonia and total phosphorous). The copermittees must also measure or estimate flow rates and volumes.
- Include the results and a discussion from the study in the annual monitoring report including the relevance of findings to CWA section 303(d) listed impaired waters.⁴⁹

V. CLAIM PREPARATION AND SUBMISSION

Each of the following cost elements must be identified for each reimbursable activity identified in Section IV., Reimbursable Activities, of this document. Each claimed reimbursable cost must be supported by source documentation as described in Section IV. Additionally, each reimbursement claim must be filed in a timely manner.

A. Direct Cost Reporting

Direct costs are those costs incurred specifically for the reimbursable activities. The following direct costs are eligible for reimbursement.

1. Salaries and Benefits

Report each employee implementing the reimbursable activities by name, job classification, and productive hourly rate (total wages and related benefits divided by productive hours). Describe the specific reimbursable activities performed and the hours devoted to each reimbursable activity performed.

2. Materials and Supplies

Report the cost of materials and supplies that have been consumed or expended for the purpose of the reimbursable activities. Purchases shall be claimed at the actual price after deducting discounts, rebates, and allowances received by the claimant. Supplies that are withdrawn from inventory shall be charged on an appropriate and recognized method of costing, consistently applied.

3. Contracted Services

Report the name of the contractor and services performed to implement the reimbursable activities. If the contractor bills for time and materials, report the

⁴⁹ Exhibit A, Test Claim, filed November 10, 2011, page 316 (test claim permit, Attachment E, Section II.E.5.).

number of hours spent on the activities and all costs charged. If the contract is a fixed price, report the services that were performed during the period covered by the reimbursement claim. If the contract services are also used for purposes other than the reimbursable activities, only the pro-rata portion of the services used to implement the reimbursable activities can be claimed. Submit contract consultant and attorney invoices with the claim and a description of the contract scope of services.

4. Fixed Assets

Report the purchase price paid for fixed assets (including computers) necessary to implement the reimbursable activities. The purchase price includes taxes, delivery costs, and installation costs. If the fixed asset is also used for purposes other than the reimbursable activities, only the pro-rata portion of the purchase price used to implement the reimbursable activities can be claimed.

B. Indirect Cost Rates

Indirect costs are costs that are incurred for a common or joint purpose, benefiting more than one program, and are not directly assignable to a particular department or program without efforts disproportionate to the result achieved. Indirect costs may include both: (1) overhead costs of the unit performing the mandate; and (2) the costs of the central government services distributed to the other departments based on a systematic and rational basis through a cost allocation plan.

Compensation for indirect costs is eligible for reimbursement in accordance with the Office of Management and Budget Circular 2 CFR, Chapter I and Chapter II, Part 200 et al. Claimants have the option of using 10 percent of direct labor, excluding fringe benefits, or preparing an Indirect Cost Rate Proposal (ICRP) if the indirect cost rate claimed exceeds 10 percent.

If the claimant chooses to prepare an ICRP, both the direct costs (as defined and described in 2 CFR, Chapter I and Chapter II, Part 200 et al.) and the indirect costs shall exclude capital expenditures and unallowable costs (as defined and described in 2 CFR, Chapter I and Chapter II, Part 200 et al.). However, unallowable costs must be included in the direct costs if they represent activities to which indirect costs are properly allocable.

The distribution base may be: (1) total direct costs (excluding capital expenditures and other distorting items, such as pass-through funds, major subcontracts, etc.); (2) direct salaries and wages; or (3) another base which results in an equitable distribution.

In calculating an ICRP, the claimant shall have the choice of one of the following methodologies:

 The allocation of allowable indirect costs (as defined and described in 2 CFR, Chapter I and Chapter II, Part 200 et al.) shall be accomplished by: (1) classifying a department's total costs for the base period as either direct or indirect; and (2) dividing the total allowable indirect costs (net of applicable credits) by an equitable distribution base. The result of this process is an indirect cost rate which is used to distribute indirect costs to mandates. The rate should be expressed as a percentage that the total amount of allowable indirect costs bears to the base selected; or

2. The allocation of allowable indirect costs (as defined and described in 2 CFR, Chapter I and Chapter II, Part 200 et al.) shall be accomplished by: (1) separating a department into groups, such as divisions or sections, and then classifying the division's or section's total costs for the base period as either direct or indirect; and (2) dividing the total allowable indirect costs (net of applicable credits) by an equitable distribution base. The result of this process is an indirect cost rate that is used to distribute indirect costs to mandates. The rate should be expressed as a percentage which the total amount of allowable indirect costs bears to the base selected.

VI. **RECORD RETENTION**

Pursuant to Government Code section 17558.5(a), a reimbursement claim for actual costs filed pursuant to this chapter⁵⁰ is subject to the initiation of an audit by the Controller no later than three years after the date that the actual reimbursement claim is filed or last amended, whichever is later. However, if no funds are appropriated or no payment is made to a claimant for the program for the fiscal year for which the claim is filed, the time for the Controller to initiate an audit shall commence to run from the date of initial payment of the claim. In any case, an audit shall be completed not later than two years after the date that the audit is commenced. All documents used to support the reimbursable activities, as described in Section IV., must be retained during the period subject to audit. If an audit has been initiated by the Controller during the period subject to audit, the retention period is extended until the ultimate resolution of any audit findings.

VII. OFFSETTING REVENUES AND REIMBURSEMENTS

Any offsetting revenue the claimant experiences in the same program as a result of the same statutes or executive orders found to contain the mandate shall be deducted from the costs claimed. In addition, reimbursement for this mandate from any source, including but not limited to, state and federal funds, any service charge, fee, or assessment authority to offset all or part of the costs of this program, and any other funds that are not the claimant's proceeds of taxes shall be identified and deducted from any claim submitted for reimbursement.

VIII. STATE CONTROLLER'S CLAIMING INSTRUCTIONS

Pursuant to Government Code section 17558(b), the Controller shall issue claiming instructions for each mandate that requires state reimbursement not later than 90 days after receiving the adopted parameters and guidelines from the Commission, to assist local governments in claiming costs to be reimbursed. The claiming instructions shall be derived from these parameters and guidelines and the decisions on the test claim and parameters and guidelines adopted by the Commission.

⁵⁰ This refers to title 2, division 4, part 7, chapter 4 of the Government Code.

Pursuant to Government Code section 17561(d)(1), issuance of the claiming instructions shall constitute a notice of the right of the eligible claimants to file reimbursement claims, based upon parameters and guidelines adopted by the Commission.

IX. REMEDIES BEFORE THE COMMISSION

Upon request of an eligible claimant, the Commission shall review the claiming instructions issued by the Controller or any other authorized state agency for reimbursement of mandated costs pursuant to Government Code section 17571. If the Commission determines that the claiming instructions do not conform to the parameters and guidelines, the Commission shall direct the Controller to modify the claiming instructions and the Controller shall modify the claiming instructions to conform to the parameters and guidelines as directed by the Commission.

In addition, requests may be made to amend parameters and guidelines pursuant to Government Code section 17557(d), and California Code of Regulations, title 2, section 1183.17.

X. LEGAL AND FACTUAL BASIS FOR THE PARAMETERS AND GUIDELINES

The decisions adopted for the test claim and parameters and guidelines are legally binding on all parties and interested parties and provide the legal and factual basis for the parameters and guidelines. The support for the legal and factual findings is found in the administrative record. The administrative record is on file with the Commission.

DECLARATION OF SERVICE BY EMAIL

I, the undersigned, declare as follows:

I am a resident of the County of Sacramento and I am over the age of 18 years, and not a party to the within action. My place of employment is 980 Ninth Street, Suite 300, Sacramento, California 95814.

On October 3, 2023, I served the:

- Current Mailing List dated October 2, 2023
- Draft Expedited Parameters and Guidelines, Schedule for Comments, and Notice of Tentative Hearing Date issued October 3, 2023
- Decision adopted September 22, 2023

California Regional Water Quality Control Board, San Diego Region, Order No. R9-2010-0016, 11-TC-03 California Regional Water Quality Control Board, San Diego Region, Order No. R9-2010-0016, Sections D.2., G.1.d., G.3.-5., K.3.c.1.-4., and Attachment E., Section II.E.2.-5 County of Riverside, Riverside County Flood Control and Water Conservation District, and Cities of Murrieta, Temecula, and Wildomar, Claimants

by making it available on the Commission's website and providing notice of how to locate it to the email addresses provided on the attached mailing list.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct, and that this declaration was executed on October 3, 2023 at Sacramento, California.

1 Mag

Jill L. Magee Commission on State Mandates 980 Ninth Street, Suite 300 Sacramento, CA 95814 (916) 323-3562

COMMISSION ON STATE MANDATES

Mailing List

Last Updated: 10/2/23

Claim Number: 11-TC-03

Matter: California Regional Water Quality Control Board, San Diego Region, Order No. R9-2010-0016

Claimants: City of Murrieta City of Temecula City of Wildomar County of Riverside Riverside County Flood Control and Water Conservation District

TO ALL PARTIES, INTERESTED PARTIES, AND INTERESTED PERSONS:

Each commission mailing list is continuously updated as requests are received to include or remove any party or person on the mailing list. A current mailing list is provided with commission correspondence, and a copy of the current mailing list is available upon request at any time. Except as provided otherwise by commission rule, when a party or interested party files any written material with the commission concerning a claim, it shall simultaneously serve a copy of the written material on the parties and interested parties to the claim identified on the mailing list provided by the commission. (Cal. Code Regs., tit. 2, § 1181.3.)

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